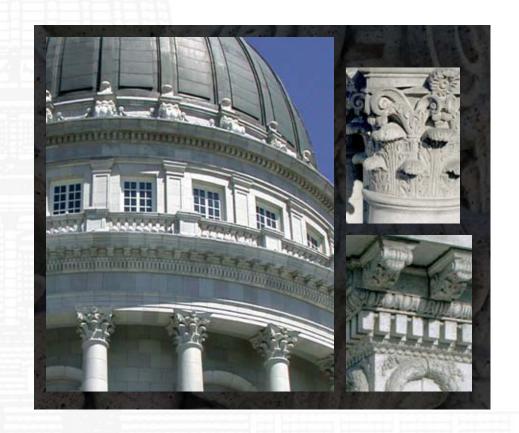
Comprehensive Annual Financial Report



**'07** 

# State Of Utah COMPREHENSIVE ANNUAL FINANCIAL REPORT

For The Fiscal Year Ended June 30, 2007

#### CONSTITUTIONAL OFFICERS OF THE STATE OF UTAH

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Gary R. Herbert	Lt. Governor
Auston G. Johnson, CPA	State Auditor
Edward T. Alter, CPA	
Mark L. Shurtleff	Attorney General
John L. Valentine	President of the Senate
Greg J. Curtis	
Christine M. Durham	

#### OTHER STATE OFFICIALS

Kimberly K. Hood	Executive Director, Department of Administrative Services
	Director, Division of Finance
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#### **ACKNOWLEDGMENTS**

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Special appreciation is given to all of the budget and accounting officers throughout the State whose extra time and effort made this report possible.



Department of Administrative Services: Division of Finance Accounting Standards and Financial Reporting Section

### COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended June 30, 2007

### **Table of Contents**

INTRODUCTORY SECTION	Page
Title page – Acknowledgments	1
Table of Contents	2
Letter of Transmittal	
Certificate of Achievement for Excellence in Financial Reporting	9
State of Utah Organization Chart	10
FINANCIAL SECTION	
Independent State Auditor's Report	12
Management's Discussion and Analysis	14
Basic Financial Statements	
Government-wide Financial Statements	
Statement of Net Assets	
Statement of Activities	28
Governmental Fund Financial Statements	
Balance Sheet	
Reconciliation of the Balance Sheet – Governmental Funds to the Statement of Net Assets	
Statement of Revenues, Expenditures, and Changes in Fund Balances	36
	38
Proprietary Fund Financial Statements	
	40
r	42
Statement of Cash Flows	44
Fiduciary Fund Financial Statements	
Statement of Fiduciary Net Assets	50
Statement of Changes in Fiduciary Net Assets	51
Component Unit Financial Statements	
Combining Statement of Net Assets	54
Combining Statement of Activities	56
Notes to the Financial Statements	58
Required Supplementary Information	
Budgetary Comparison Schedule – General Fund	112
Budgetary Comparison Schedule – Education Fund	
Budgetary Comparison Schedule – Uniform School Fund	
Budgetary Comparison Schedule – Transportation Fund	115
Budgetary Comparison Schedule – Transportation Investment Fund	
Budgetary Comparison Schedule – Budget to GAAP Reconciliation	
Notes to Required Supplementary Information – Budgetary Reporting	
Information about the State's Other Posteriployment Benefit Plan	120
Supplementary Information – Combining Statements and Individual Fund Statements and Schedules	
Governmental Funds Nonmajor Governmental Funds	
Combining Balance Sheet	126
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	

### COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended June 30, 2007

#### **Table of Contents**

Supplementary	Information - Combining Statements and Individual Fund Statements and Schedules - Government	nental Funds (continued)
	etary Compliance	
	Detail Schedule of Expenditures – Budget and Actual Comparison – General Fund	
I	Detail Schedule of Expenditures – Budget and Actual Comparison – Uniform School Fund,	
	Transportation Fund, Transportation Investment Fund, and Debt Service Funds	146
Proprietary	Funds	
	ajor Enterprise Funds	
	Combining Statement of Net Assets	150
	Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets	
(	Combining Statement of Cash Flows	154
Intern	al Service Funds	
	Combining Statement of Net Assets	160
	Combining Statement of Revenues, Expenses, and Changes in Fund Net Assets	
(	Combining Statement of Cash Flows	164
Fiduciary I	Funds	
Pensio	on and Other Employee Benefit Trust Funds	
(	Combining Statement of Fiduciary Net Assets	170
	Combining Statement of Changes in Fiduciary Net Assets	
	e Purpose Trust Funds	
	Combining Statement of Fiduciary Net Assets	
	Combining Statement of Changes in Fiduciary Net Assets	176
Agen	ey Funds	4=0
	Combining Statement of Fiduciary Assets and Liabilities	
(	Combining Statement of Changes in Assets and Liabilities	1/9
Componen	t Units	
	ajor Component Units	
	Combining Statement of Net Assets	182
	Combining Statement of Activities	
	STATISTICAL SECTION	
Index to the Sta	tistical Section	189
Schedule A-1	Net Assets by Component	
Schedule A–2	Changes in Net Assets	
Schedule A–3	Fund Balances — Governmental Funds	
Schedule A–4	Changes in Fund Balances — Governmental Funds	
Schedule B–1	Revenue Base	
Schedule B–2 Schedule B–3	Revenue Payers by Industry — Taxable Sales, Services, and Use Tax Purchases	
Schedule B–4	Personal Income Tax Rates	
Schedule C–1	Ratios of Outstanding Debt by Type	
Schedule C–2	Other Long-Term Liabilities	
Schedule C–3	Legal Debt Margin	
Schedule C–4	Statutory Debt Limit	
Schedule C-5	Pledged Revenue Bond Coverage	
Schedule D-1	Demographic and Economic Indicators	
Schedule D-2	Principal Employers	
Schedule D-3	Composition of Labor Force	216
Schedule D-4	Public Education Student Enrollment (K–12)	218
Schedule D-5	Public Higher Education Enrollment	
Schedule E-1	Full-Time Equivalent State Employees by Function	
Schedule E–2	Operating Indicators by Function	
Schedule E–3	Capital Asset Statistics by Function	
Schedule F–1	Expenditures — Historical and Constant Dollars	
Schedule F–2	Per Capita Expenditures — Historical and Constant Dollars	227



Governor

GARY R. HERBERT Lieutenant Governor

#### **Department of Administrative Services**

Kimberly K. Hood Executive Director

**Division of Finance** 

John C. Reidhead, CPA Director

November 20, 2007

To the Citizens, Governor, and Members of the Legislature of the State of Utah:

It is our pleasure to present the 2007 Comprehensive Annual Financial Report of the State of Utah in accordance with Section 63A-3-204 of the Utah Code. Responsibility for the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the State's management. To the best of our knowledge and belief, the enclosed data accurately presents the State's financial position and results of operations in all material respects in accordance with generally accepted accounting principles (GAAP). We believe that all disclosures necessary to enable the reader to gain an understanding of the State's financial activities are included.

Internal Control. The State's systems of internal control over assets recorded in the accounting system have been designed to provide reasonable, but not absolute, assurance of safeguarding assets against loss from unauthorized use or disposition and to ensure the reliability of financial records for preparing financial statements. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and that the evaluation of costs and benefits requires estimates and judgments by management.

Independent Auditors. In compliance with state statute, an annual financial audit of the "State Entity" is completed each year by the Utah State Auditor's Office in conjunction with other independent audit firms. Their audits were conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States. The State Auditor's report on the Basic Financial Statements is included in the Financial Section of this report.

Federal regulations also require the State to undergo an annual "Single Audit" in conformance with the Federal Single Audit Act of 1984, as amended, and the U.S. Office of Management and Budget Circular A-133, Audits of State and Local Governments and Non-Profit Organizations. Information related to the Single Audit, including the schedule of expenditures of federal awards, audit findings and recommendations, summary of prior audit findings, and the State Auditor's report, is issued in a separate report and will be available at a later date.

Management's Discussion and Analysis (MD&A). The discussion and analysis beginning on page 14 provides an overview and analysis of the State's Basic Financial Statements. This letter of transmittal is intended to complement the MD&A and should be read in conjunction with it.

#### PROFILE OF THE GOVERNMENT

**Structure.** As shown in the organizational chart on page 10, state government is divided into three separate branches: legislative, executive, and judicial. The duties of each branch are outlined in the Constitution of Utah, which can be amended only by a majority vote of the State's citizens, and in the *Utah Code*, which can be amended by the Legislature or by citizen initiatives. State government services provided to citizens include building and maintaining roads; providing public safety,



health, and environmental protection services to protect the general welfare of the State's citizens; helping adults, children, and families through difficult times such as abuse, divorce, illness, death, and unemployment; fostering an attractive business climate to encourage economic growth; and protecting public lands and natural resources for conservation and recreational activities. The State also provides significant financial support to its higher education institutions, local governments, and school districts to help those entities meet the specific needs of their constituents.

This report includes all funds of the State of Utah and includes all departments, agencies, and other organizational units governed by the Legislature and/or the constitutional officers of the State. In addition to these *primary government* activities, this report includes information related to component units that are financially accountable to the State. Although such information is provided in this report, the MD&A and Basic Financial Statements focus on the primary government and its activities. Separately issued financial statements are available from the significant discretely presented component units and should be read to obtain a better understanding of their financial conditions. Additional information on all discretely presented components units can be found in the notes to the financial statements (see Note 1. A.).

**Budgetary Control.** The *Constitution of Utah* requires that budgeted expenditures not exceed estimated revenues and other sources of funding, including beginning fund balances. Annually, the Governor is required to submit a balanced budget by fund, function (e.g., health), and activity (e.g., medical assistance) to the Legislature. The Legislature authorizes expenditures in the annual *Appropriations Acts*. The Acts also identify the sources of funding for budgeted expenditures. In the event actual revenues are insufficient to cover budgeted expenditures, the Governor must order budget reductions or call a special session of the Legislature to address budget issues. Adjustments to the budget may also be made throughout the year for changes in departmental or fund revenues so that departments and funds will not end the fiscal year in a deficit position. For additional information on budgetary control see the notes to Required Supplementary Information on page 118.

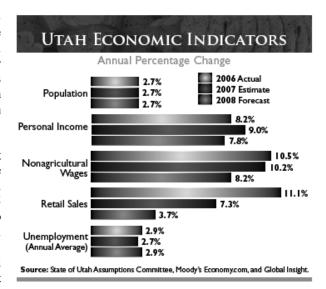
**Budget Stabilization.** In accordance with Sections 63–38–2.5 and 2.6 of the *Utah Code*, the State maintains the General Fund Budget Reserve Account in the General Fund (the "Rainy Day Fund") and an Education Budget Reserve Account in the Education Fund (the "Education Reserve"). State law requires 25 percent of any surplus in the General Fund to be deposited in the Rainy Day Fund and 25 percent of any surplus in the Uniform School Fund and Education Fund to be deposited in the Education Reserve, in each case up to a statutory limit. State law limits the combined totals of the Rainy Day Fund and Education Reserve based on the amount of appropriations from certain funds for the fiscal year in which the surplus occurred. In addition to the Rainy Day Fund and Education Reserve, the Legislature created the Disaster Recovery Restricted Account in the 2007 General Session to fund costs to the State directly related to a declared disaster. According to Section 63–38–2.7 of the *Utah Code*, this fund receives 25 percent of the surplus in the General Fund, after the transfer to the Rainy Day Fund has been made.

**Spending Limitation.** The State has an appropriation limitation statute that limits the growth in the combined appropriations from the General Fund and from income tax revenues for higher education to the relative growth in population and inflation. For the fiscal year ended June 30, 2007, the State was \$17.2 million below the appropriations limitation. The State is currently below the fiscal year 2008 appropriations limitation by \$33.9 million.

#### ECONOMIC CONDITIONS AND OUTLOOK

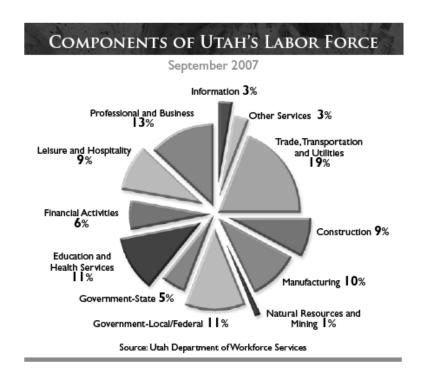
**Economy.** Nationally, corporate before-tax profits increased 14.3 percent in 2006 and are expected to rise only 2.2 percent through the end of 2007 as the economy continues to slow. The national unemployment rate was 4.6 percent in 2006, and is expected to stay at 4.6 percent in 2007, and increase to 5 percent in 2008. Utah's economic indicators continue to be strong, ranking among the best in the nation as Utah's economic expansion continues for its fourth consecutive year.

Utah's unemployment rate is expected to decrease from 2.9 percent in 2006 to 2.7 percent in 2007. Utah's economy continues to provide strong income and wage gains for Utah workers. In 2006, personal income and nonagricultural wages rose by 8.2 percent and 10.5 percent, respectively. In 2007, personal income is expected to increase 9 percent and nonagricultural wages by 10.2 percent. Retail sales grew by 11.1 percent in 2006, and are expected to grow by 7.3 percent in 2007, and 3.7 percent in 2008. Both personal income and retail sales are up significantly from the lows in 2003 of 2.1 percent



and 2.5 percent growth, respectively. In 2006, total construction value reached a new record at \$7.4 billion, representing a 12.5 percent increase over the 2005 record. Construction valuation in 2007 is expected to be slightly less at \$7.2 billion. In 2006, residential construction also reached a new record of \$4.9 billion, but will slow somewhat as the number of new building permits declines. While residential construction slows, nonresidential projects are still strong, with billions planned in new construction. Utah continues to grow through net in-migration of approximately 29,000 in 2006. Utah has had net in-migration for the past 17 years and this trend is expected to continue in the coming years.

**Industries.** Utah's nonagricultural employment is expected to increase 4.4 percent in 2007. From September 2006 to September 2007, every industry experienced positive employment growth led by construction (11.7 percent) and natural resources (10.8 percent). Other industries experiencing strong growth in the past year were financial activities (5.7)percent): transportation and utilities (4.6)professional and business services (4.4 percent); leisure and hospitality (4.3 percent); education health services (4.1 percent); manufacturing (3.9 percent). In numerical terms, approximately 53,500 new jobs were created in Utah from September 2006 to September 2007. Construction added 11,800 new jobs, leading the way for the third straight year with the most new jobs added. Trade, transportation and utilities added 11.000 new jobs. Other sectors that added new jobs were professional and business services (7,000), education and health services (5,600), manufacturing (4,800), leisure and hospitality (4,700), and financial activities (4,100). Utah's strong employment growth over the past four years has driven the economic boom. This is due in large part to net in-migration and a surge in the

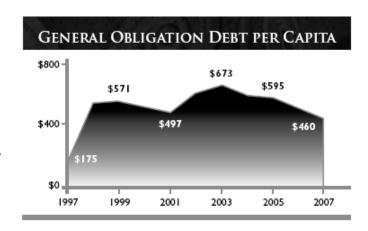


20 to 30 year-old age group entering the workforce and consuming goods and services. The population surge creates the need for more housing, retail space, healthcare and financial services, and manufactured goods. This in turns brings new businesses to the region as they relocate or open satellite operations to be near the growth. Population growth fuels a vibrant economy, which then attracts more population growth.

**Outlook.** Utah's economic expansion is expected to continue with growth moderating slightly. Strong growth is expected in non-residential construction, professional and business services, and natural resources and mining. The State continues to be positioned well for long-term economic growth.

#### LONG-TERM FINANCIAL PLANNING

Debt Administration. The State's general obligation bonded debt jumped significantly in 1998 due to issuing bonds for highway construction, mostly for rebuilding I-15 in Salt Lake County. Total general obligation debt remained fairly stable from 1999 through 2001. In fiscal years 2002 through 2003, under budget constraints coupled with a low interest rate environment, the State elected to increase its debt by issuing more bonds for highway and building projects that otherwise would have been funded from current revenues. During fiscal year 2004, the State advance refunded \$316.485 million of general obligation bonds to take advantage of continued low interest rates, but did not issue any other general obligation bonds. During fiscal year 2005, the State issued \$140.6 million of general obligation bonds for



highway and capital facilities construction. The State issued no new general obligation bonds during fiscal years 2006 and 2007, but provided funding for building and transportation projects under a "Pay-As-You-Go" plan, using one-time and ongoing money. During the 2007 General Session, the Legislature authorized \$1.1 billion in general obligation bonds for highway projects to address critical needs and in anticipation of future growth, spurred by the Governor's economic development initiatives. In early fiscal year 2008, the State issued \$75 million in general obligation bonds for highway and capital facility construction. More information about the State's long-term debt is found in Note 10 to the Basic Financial Statements.

#### **MAJOR INITIATIVES**

Utah experienced record economic growth in fiscal year 2007. State funds are projected to increase 17 percent in fiscal year 2008, or \$768 million more than the adopted fiscal year 2007 revenues. These additional funds were directed to priorities such as education, tax reform, and infrastructure.

**Education.** Funding for education was a major priority for the Governor and the Legislature during the 2007 General Session. The State provided an \$88 million increase in ongoing money for fiscal year 2008 through a 4 percent increase in the value of the Weighted Pupil Unit to fund increases in teacher salaries and benefits and increased operating costs. Other increases for fiscal year 2008 include: \$68.7 million in ongoing money and \$40 million one-time money for educator compensation; \$65.9 million for new student enrollment, projected at 14,530 for the 2007–2008 school year; \$50 million one-time for school buildings through capital outlay funds; \$50 million one-time money to update instructional technology; \$30 million one-time to establish an optional extended day kindergarten; and \$12 million (\$4 million ongoing) to assist school districts in meeting transportation costs. House Bill 318, *Charter School Facilities Financing Act*, created the State Charter School Financing Authority to provide financing opportunities for charter school facilities. The Legislature also significantly revised the existing charter school program, providing \$14.2 million ongoing and \$9.5 million one-time to support the changes. An additional \$6 million was placed into a revolving account for charter school facilities.

For fiscal year 2008, the State provided Higher Education with an additional \$90.5 million in ongoing state funds. This included a \$32.6 million increase for salary and health benefits; \$7.4 million to enhance four-year degree opportunities in rural areas; \$16.8 million for institutional priorities; \$3.8 million for student financial aid; \$3.5 million for engineering, technology, and nursing initiatives; and other amounts to mitigate tuition increases.

**Tax Reform and Economic Revitalization.** In 2006 and 2007, the Governor and Legislature advanced a series of significant income and sales tax changes to reduce the tax burden on Utah residents and businesses, and improve the economic environment. The Legislature enacted Senate Bill 223, *Tax Amendment* during the 2007 General Session, an omnibus tax bill that establishes a new single-rate income tax of 5 percent, effective in tax year 2008. The bill allows certain tax credits to be taken, which will reduce tax liability on a dollar for dollar basis. The bill also reduces the general sales tax from 4.75 to 4.65 percent and the sales tax on food from 2.75 to 1.75 percent. Most provisions of the bill become effective January 1, 2008. The 2007 tax reform initiatives are expected to cut projected revenue growth from ongoing state revenue by 28.6 percent, and return approximately \$220 million to taxpayers in the first full budget year of implementation (fiscal year 2009). In fiscal year 2008, the total state revenue reduction is estimated to be \$73 million.

**Infrastructure.** In keeping with the State's prudent fiscal management policies, the State avoided debt by paying cash for buildings and many of its transportation projects. For fiscal year 2008, legislators appropriated a total of \$159.4 million one-time money and \$30 million ongoing for new state-funded capital facilities projects, including the State Capitol renovation, a health laboratory, and new courthouse. Ongoing funding for capital improvement projects increased by \$10.1 million to \$73.1 million for fiscal year 2008.

The Governor and the Legislature continued their commitment to fund transportation projects. For fiscal year 2008, House Bill 314, *Transportation Funding Revisions*, created the Critical Highway Needs Fund and directed \$90 million of ongoing of sales and use tax revenue into the fund for highway projects. The Legislature also authorized \$1.1 billion in general obligation bonds and directed the Department of Transportation to establish a prioritized list of projects that will be funded with the bond proceeds. For Centennial Highway Fund projects, the State appropriated \$249 million one-time general fund money for fiscal year 2008. The fund will also receive an estimated \$173 million of ongoing money for the Centennial Highway Fund from general sales tax revenue. Finally, one-time appropriations of \$100 million from the General Fund were approved for construction related infrastructure improvements for fiscal year 2008.

**Other Postemployment Benefit Plans.** In anticipation of Governmental Accounting Standards Board Statement 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, the Legislature took steps to contain the State's postemployment benefit liability by creating the State Post-Retirement Benefits Trust Fund, an

irrevocable trust fund, effective in fiscal year 2007. In addition, the Legislature appropriated \$51.1 million in fiscal year 2007 and approximately \$54 million in fiscal year 2008, which represents a level of funding that, if paid on an ongoing basis, is actuarially projected to fund the postemployment benefits over a period of twenty-five years. The assets of the trust fund are legally protected and dedicated to providing postemployment health and life insurance coverage to current and future state retirees.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association (GFOA) awarded the *Certificate of Achievement for Excellence in Financial Reporting* to the State of Utah for its comprehensive annual financial report for the fiscal year ended June 30, 2006. This was the twenty-second consecutive year the State has achieved this prestigious award.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to GFOA to determine its eligibility for another certificate. We are committed to this effort, and we intend to maintain a highly qualified and professional staff to make this certification possible.

The preparation of this report would not have been possible without the efficient and dedicated service of the entire staff of the Division of Finance, Department of Administrative Services. We also express our appreciation to the budget and accounting officers throughout state government and to the Utah State Auditor's Office for their dedicated efforts in assisting us in the preparation of this report.

Sincerely,

John Reidhaul

John C. Reidhead, CPA Director of Finance

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

State of Utah

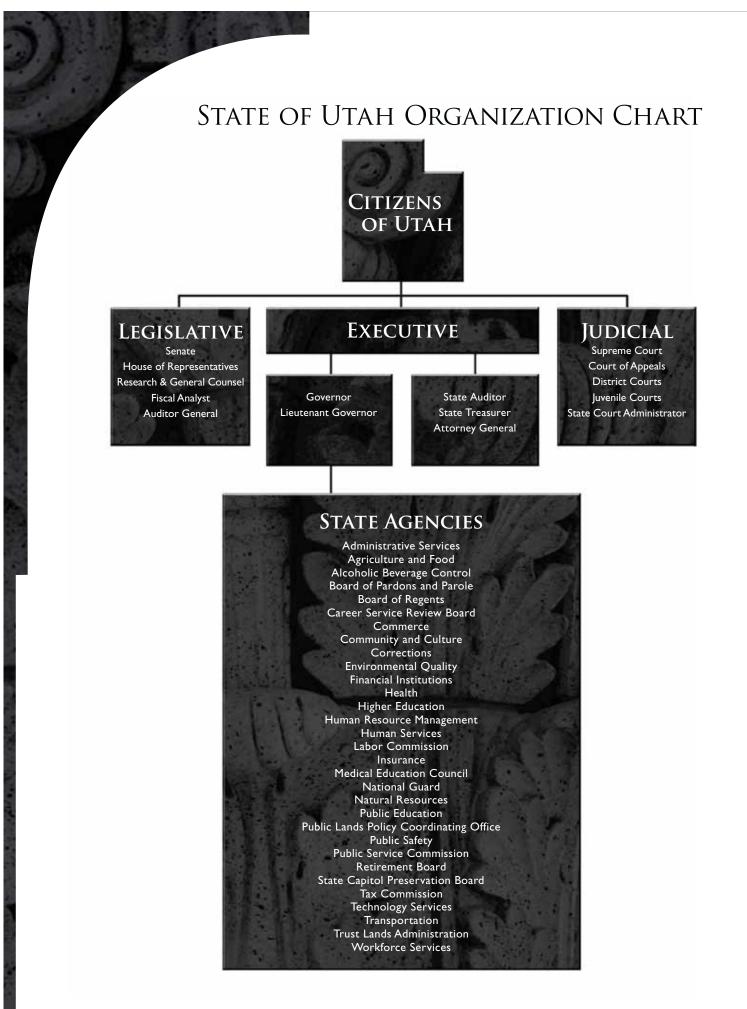
For its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2006

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

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President

**Executive Director** 



# FINANCIAL SECTION



# Auston G. Johnson, CPA UTAH STATE AUDITOR

# STATE OF UTAH Office of the State Auditor

UTAH STATE CAPITOL COMPLEX EAST OFFICE BUILDING, SUITE E310 P.O. BOX 142310 SALT LAKE CITY, UTAH 84114-2310 (801) 538-1025 FAX (801) 538-1383 **DEPUTY STATE AUDITOR:** Joe Christensen, CPA

FINANCIAL AUDIT DIRECTORS: H. Dean Eborn, CPA Deborah A. Empey, CPA Stan Godfrey, CPA Jon T. Johnson, CPA

#### INDEPENDENT STATE AUDITOR'S REPORT

To the Members of the Legislature of the State of Utah and The Honorable Jon M. Huntsman, JR. Governor, State of Utah

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Utah as of and for the year ended June 30, 2007, which collectively comprise the State's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the State's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Utah Housing Corporation, Utah Public Employees Group Insurance, the University of Utah's hospital and component units, the Utah State University Research Foundation, certain other college and university foundations, the Dairy Commission, and the Utah State Retirement Office, which represent 38 percent of both the assets and the revenues of the aggregate discretely presented component units and 74 percent of the assets and 28 percent of the revenues/additions of the aggregate remaining fund information. Those financial statements were audited by other auditors whose reports thereon have been furnished to us; and our opinions, insofar as they relate to the amounts included for those agencies, funds, and component units, are based on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion of the effectiveness of the State's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the reports of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the State of Utah as of June 30, 2007, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report, dated November 20, 2007, on our consideration of the State's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The accompanying management's discussion and analysis on pages 14 through 23 and the required supplementary information on pages 112 through 121 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the State's basic financial statements. The introductory section, the supplementary information – combining statements and individual fund statements and schedules, and the statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary information – combining statements and individual fund statements and schedules on pages 126 through 185 has been subjected to the auditing procedures applied by us and the other auditors in the audit of the basic financial statements and, in our opinion, based on our audit and the reports of other auditors, is fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section on pages 1 through 10 and the statistical section on pages 189 through 227 have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Auston G. Johnson, CPA

Utah State Auditor November 20, 2007

#### INTRODUCTION

The following is a discussion and analysis of the State of Utah's financial performance and position, providing an overview of the State's activities for the fiscal year ended June 30, 2007. Please read it in conjunction with the transmittal letter in the Introductory Section of this report and with the State's financial statements that follow this section.

#### **HIGHLIGHTS**

#### **Government-wide**

• The State's total net assets increased \$1.972 billion or 14.1 percent over the prior year. Net assets of governmental activities increased \$1.718 billion or 14.4 percent due to a strong economy and active resource management. Net assets of business-type activities also grew significantly, increasing by \$254.3 million or 12.3 percent, primarily due to revenues from employers' unemployment premiums exceeding benefit payments for the third consecutive year.

#### **Fund Level**

- Combined tax revenues were 2.1 percent higher in the General Fund and 11 percent higher in the Education Fund than the prior year. Overall, sales tax revenues grew by 10.6 percent. However, the Legislature reduced the sales tax rate on unprepared food by 2 percent and diverted additional sales tax revenues to fund highway projects. Thus, sales tax revenue in the General Fund grew by only 2.2 percent. The State's economic slowdown in fiscal years 2002 and 2003 and subsequent improvement in fiscal years 2004 through 2006 was similar to the trend of the national economy. However, in fiscal year 2007, Utah's economic expansion was above that of the national economy.
- The General Fund and Uniform School Fund ended the fiscal year with "surplus" from unreserved and undesignated sources of \$64.8 million and \$176.9 million, respectively. Balances in the General Fund Budget Reserve Account ("Rainy Day Fund") and the Education Budget Reserve Account are at an all time high of \$170.6 million and \$142.8 million respectively, as a result of appropriations to these funds authorized by the Legislature. In addition, by law, \$22.1 million of the surplus in the General Fund was transferred to the newly created Disaster Recovery Restricted Account.

#### **Long-term Debt**

• The State's long-term bonded debt decreased a net \$174.6 million or 4.5 percent through payment of principal balances on outstanding debt. No new general obligation bonds or revenue bonds were issued.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This report includes the State's Basic Financial Statements, Required Supplementary Information, and Supplementary Information. The Basic Financial Statements include three components: government-wide financial statements, fund financial statements, and notes to the financial statements.

#### Government-wide Statements – Reporting the State as a Whole

The Statement of Net Assets and the Statement of Activities beginning on page 27 together comprise the *government-wide financial statements*. These statements provide a broad overview of the State's finances as a whole with a long-term focus and are prepared using the *full-accrual* basis of accounting, similar to private-sector companies. This means all revenues and expenses are recognized regardless of when cash is received or spent, and all assets and liabilities, including capital assets and long-term debt, are reported at the entity level.

The government-wide statements report the State's *net assets* – the difference between total assets and total liabilities – and how they have changed from the prior year. Over time, increases and decreases in net assets measure whether the State's overall financial condition is getting better or worse. In evaluating the State's overall condition, however, additional non-financial factors should be considered such as the State's economic outlook, changes in its demographics, and the condition of its capital assets and infrastructure. The government-wide statements report three activities:

*Governmental Activities* – Most of the State's basic services fall under this activity including education, transportation, public safety, courts, corrections, health, and human services. Taxes and federal grants are the major funding sources for these programs.

Business-type Activities – The State operates certain activities much like private-sector companies by charging fees to customers to cover all or most of the costs of providing the goods and services. Student loans, unemployment compensation, water project loan programs, and liquor sales are examples of business-type activities.

*Component Units* – A number of entities are legally separate from the State, yet the State remains financially accountable for them. Colleges and Universities, Utah Housing Corporation, and Utah State Fair Corporation are examples of component units.

#### Fund Financial Statements – Reporting the State's Most Significant Funds

The fund financial statements beginning on page 32 provide detailed information about individual major funds, not the State as a whole. A fund is a group of related accounts that the State uses to keep track of specific resources that are segregated for a specific purpose. Some funds are required by law to exist, while others are established internally to maintain control over a particular activity. All of the State's funds are divided into three types, each of which uses a different accounting approach.

Governmental Funds – Most of the State's basic services are accounted for in governmental funds and are essentially the same functions reported as *governmental activities* in the government-wide statements. Governmental funds use the *modified accrual* basis of accounting, which measures the flow of current financial resources that can be converted to cash and the balances left at yearend that are available for future spending. This *short-term* view of the State's financial position helps determine whether the State has sufficient resources to cover expenditures for its basic services in the near future.

Proprietary Funds – Proprietary funds include enterprise funds and internal service funds and account for state activities that are operated much like private-sector companies. Like the government-wide statements, proprietary fund statements are presented using the full-accrual basis of accounting. Activities whose customers are mostly outside of state government (e.g., water project loans to local governments) are accounted for in enterprise funds and are the same functions reported as business-type activities. Thus, the enterprise fund financial statements reinforce the information reported for business-type activities in the government-wide statements, but provide more detail and additional information, such as cash flows. Activities whose customers are mostly other state agencies (e.g., motor pool) are accounted for in internal service funds. The internal service fund activities are consolidated with the governmental activities in the government-wide statements because those services predominantly benefit governmental rather than business-type activities.

Fiduciary Funds – Fiduciary funds account for assets that, because of trust relationships, can be used only for trust beneficiaries. The State is responsible for ensuring these assets are used for their intended purposes. Fiduciary funds use *full-accrual* accounting, but are *not* included in the government-wide statements because their assets are not available to finance the State's own programs.

#### Reconciliation between Government-wide and Fund Statements

The financial statements include schedules on pages 34 and 38 that reconcile and explain the differences between the amounts reported for *governmental activities* on the government-wide statements (full-accrual accounting, long-term focus) with amounts reported on the *governmental* fund statements (modified accrual accounting, short-term focus). The following are some of the major differences between the two statements:

- Capital assets and long-term debt are included on the government-wide statements, but are not reported on the governmental
  fund statements.
- Capital outlay spending results in capital assets on the government-wide statements, but are expenditures on the governmental
  fund statements.
- Bond proceeds result in liabilities on the government-wide statements, but are other financing sources on the governmental fund statements.
- Certain tax revenues that are earned but not yet available are reported as revenue on the government-wide statements, but are deferred revenue on the governmental fund statements.

#### **Notes to the Financial Statements**

The notes beginning on page 58 provide additional schedules and information that are essential to a complete understanding of the financial statements. The notes apply to both the government-wide financial statements and the fund financial statements.

#### Required Supplementary Information (RSI)

Following the Basic Financial Statements are budgetary comparison schedules for major funds with legally adopted budgets and condition assessment data related to infrastructure. In addition, the RSI includes schedules on the funded status and employer contributions for the State's defined benefit Other Postemployment Benefit Plan. RSI further supports the information in the basic financial statements.

#### **Supplementary Information**

Supplementary Information includes combining statements for the State's nonmajor governmental, nonmajor proprietary and fiduciary funds and for nonmajor discretely presented component units. This section also includes schedules which compare budgeted expenditures to actual results at the legal level of control, which is generally the line item level of the *Appropriation Acts*.

#### FINANCIAL ANALYSIS OF THE STATE AS A WHOLE

#### **Net Assets**

The State's total net assets increased \$1.972 billion or 14.1 percent in fiscal year 2007. In comparison, net assets in the prior year increased \$1.864 billion or 15.3 percent. This increase in net assets resulted from a strong economy and the active management of state resources. Approximately \$726.9 million of the increase was in net capital assets as the State's investment in highways and buildings exceeded depreciation and no additional debt was used to finance projects. Total restricted net assets increased \$859.4 million or 24.4 percent over the prior year. The \$664.3 million increase in restricted net assets of governmental activities was primarily due to an increase of \$351.6 million in expendable net assets for public education as a result of increased individual income and corporate tax revenues. Also, nonexpendable net assets for public education increased \$232.9 million as a result of an increase in net earnings in the permanent Trust Lands Fund. Restricted net assets in business-type activities increased \$195 million primarily due to unemployment compensation revenues exceeding related claims by \$150.9 million. The increase of \$307.3 million in unrestricted net assets of governmental activities was primarily due to an increase in the unrestricted carry-forward balances in the General Fund and other governmental funds of \$190.6 million and \$110.6 million, respectively. The increase of \$78.3 million in unrestricted net assets of business-type activities was the result of normal operations and is primarily due to the State providing additional capital to the loan funds from mineral lease revenues and sales taxes. Net assets of business-type activities generally can be used only to finance the on-going operations of business-type activities.

#### State of Utah Net Assets as of June 30 (Expressed in Thousands)

		Govern Acti				Busine Acti	ess-ty vitie	, <b>.</b>	Total Primary Government				
	200	2007 2006		2006		2007		2006		2007		2006	
Current and Other Assets	\$ 5,45	50,206	\$	4,356,335	\$	4,564,541	\$	4,294,237	\$	10,014,747	\$	8,650,572	
Capital Assets	10,87	78,861		10,247,267		52,462		66,974		10,931,323		10,314,241	
Total Assets	16,32	29,067		14,603,602		4,617,003		4,361,211		20,946,070		18,964,813	
Current and Other Liabilities	84	41,033		692,891		45,937		47,057		886,970		739,948	
Long-term Liabilities	1,81	15,220	1,955,484			2,251,886	2,249,277		4,067,106		4,204,761		
Total Liabilities	2,65	56,253		2,648,375		2,297,823		2,296,334		4,954,076		4,944,709	
Net Assets:													
Invested in Capital Assets,													
Net of Related Debt	9,46	55,667		8,719,751		13,008		32,068		9,478,675		8,751,819	
Restricted	3,04	13,599		2,379,269		1,334,737		1,139,691		4,378,336		3,518,960	
Unrestricted	1,16	53,548		856,207		971,435		893,118		2,134,983		1,749,325	
Total Net Assets	\$ 13,67	72,814	\$	11,955,227	\$	2,319,180	\$	2,064,877	\$	15,991,994	\$	14,020,104	
Percent change in total net													
assets from prior year	14.4	4 %				12.3 %				14.1 %			

The largest component of the State's net assets, 59.3 percent, reflects investments in capital assets (e.g., land, buildings, equipment, roads, and other infrastructure) less the outstanding debt issued to finance those assets. As capital assets, these resources are not available for future spending, nor can they be readily liquidated to pay off their related liabilities. Resources needed to repay capital-related debt must be provided from other sources.

Restricted net assets comprise 27.4 percent of total net assets and are subject to constitutional, legal, or external constraints on how they can be used. Net assets that are restricted by the *Constitution of Utah* include income and corporate taxes that can be used only for public and higher education costs and motor fuel taxes that can be used only for transportation expenses.

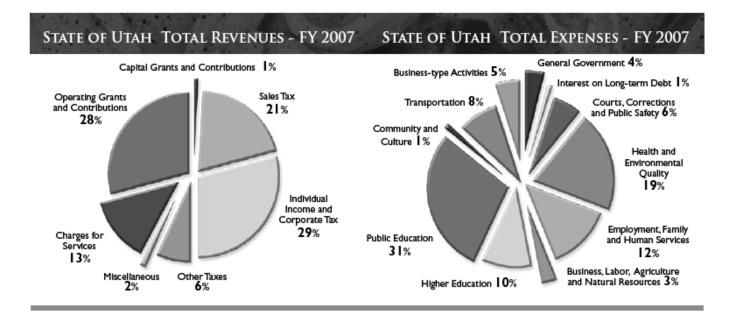
The remaining balance of unrestricted net assets may be used to meet the State's ongoing obligations, though certain laws and internally imposed designations of resources further limit the purposes for which many of those net assets may be used.

The following schedule and charts summarize the State's total revenues, expenses, and changes in net assets for fiscal year 2007.

Total

#### State of Utah Changes in Net Assets for the Fiscal Year Ended June 30 (Expressed in Thousands)

	Governmental Activities			ess-type vities	Total l Gove	Percentage Change	
	2007	2006	2007	2006	2007	2006	2006 to 2007
Revenues							
General Revenues:							
Taxes	\$ 5,885,196	\$ 5,470,916	\$ 25,440	\$ 14,875	\$ 5,910,636	\$ 5,485,791	7.7 %
Other General Revenues	179,503	124,939	877	308	180,380	125,247	44.0 %
Program Revenues:							
Charges for Services	732,481	705,095	597,727	589,104	1,330,208	1,294,199	2.8 %
Operating Grants and Contributions	2,769,644	2,744,231	138,252	109,140	2,907,896	2,853,371	1.9 %
Capital Grants and Contributions	122,939	100,519	_	_	122,939	100,519	22.3 %
Total Revenues	9,689,763	9,145,700	762,296	713,427	10,452,059	9,859,127	6.0 %
Expenses							
General Government	328,779	289,749	_	_	328,779	289,749	13.5 %
Human Services and Youth Corrections	634,265	595,337	_	_	634,265	595,337	6.5 %
Corrections, Adult	237,305	208,922	_	_	237,305	208,922	13.6 %
Public Safety	172,912	182,042	_	_	172,912	182,042	(5.0)%
Courts	115,811	109,180	_	_	115,811	109,180	6.1 %
Health and Environmental Quality	1,620,936	1,635,544	_	_	1,620,936	1,635,544	(0.9)%
Higher Education	824,503	810,228	_	_	824,503	810,228	1.8 %
Employment and Family Services	393,938	405,845	_	_	393,938	405,845	(2.9)%
Natural Resources	174,711	133,441	_	_	174,711	133,441	30.9 %
Community and Culture	108,110	84,843	_	_	108,110	84,843	27.4 %
Business, Labor, and Agriculture	92,441	90,573	_	_	92,441	90,573	2.1 %
Public Education	2,548,391	2,321,139	_	_	2,548,391	2,321,139	9.8 %
Transportation	702,833	640,251	_	_	702,833	640,251	9.8 %
Interest on Long-term Debt	64,019	70,345	_	_	64,019	70,345	(9.0)%
Student Assistance Programs	_	_	174,220	152,895	174,220	152,895	13.9 %
Unemployment Compensation	_	_	97,692	102,476	97,692	102,476	(4.7)%
Water Loan Programs	_	_	13,042	6,560	13,042	6,560	98.8 %
Other Business-type Activities	_	_	176,261	155,265	176,261	155,265	13.5 %
Total Expenses	8,018,954	7,577,439	461,215	417,196	8,480,169	7,994,635	6.1 %
Excess Before Transfers	1,670,809	1,568,261	301,081	296,231	1,971,890	1,864,492	
Transfers	46,778	(19,013)	(46,778)	19,013			
Change in Net Assets	1,717,587	1,549,248	254,303	315,244	1,971,890	1,864,492	
Net Assets – Beginning as Adjusted	11,955,227	10,405,979	2,064,877	1,749,633	14,020,104	12,155,612	
Net Assets – Ending	\$ 13,672,814	\$ 11,955,227	\$ 2,319,180	\$ 2,064,877	\$ 15,991,994	\$ 14,020,104	14.1 %



#### **Changes in Net Assets**

This year the State received 56.5 percent of its revenues from state taxes and 29 percent of its revenues from grants and contributions, mostly from federal sources. In the prior year, state taxes accounted for 55.6 percent and grants and contributions were 30 percent of total revenues. Charges for goods and services such as licenses, permits, liquor sales, park fees, and court fees, combined with other miscellaneous collections, comprised 14.5 percent of total revenues in fiscal year 2007, compared to 14.4 percent in fiscal year 2006.

#### **Governmental Activities**

The State's total governmental revenues from all sources increased \$544.1 million or 6 percent. Tax revenues increased \$414.3 million or 7.6 percent. This increase in taxes reflects strong economic conditions and is similar to the increase at the fund level. However, due to differences in measurement focus and timing of collections, the increase at the government-wide level should not be used to predict future increases at the fund statement or budget level. Other significant changes in governmental activities' revenues and expenses mirror the changes in the General Fund at the fund level. For further discussion of these changes, see the section entitled "General Fund" on page 19.

The following table shows to what extent the State's governmental activities relied on taxes and other general revenues to cover all of their costs. For fiscal year 2007, state taxes and other general revenues covered 54.8 percent of expenses. The remaining \$3.625 billion or 45.2 percent of the total expenses were covered by charges for services and grants. Although federal mineral lease revenue decreased \$10.9 million from a record high in fiscal year 2006, it was still the largest single factor that caused program revenues to exceed program expenses by \$20.1 million in the general government function.

#### State of Utah Net Cost of Governmental Activities for the Fiscal Year Ended June 30 (Expressed in Thousands)

Less Net **Program Revenues Program Program Program** as a Percentage of **Program Expenses** Expenses Revenues Costs 2007 2007 2007 2006 2007 2006 General Government ..... 328,779 \$ (348,851) \$ (20,072) \$ (41,766)106.1 % 114.4 % Human Services and Youth Corrections ...... 634,265 45.2 (286,997)347,268 308,743 48.1 % Corrections, Adult ..... 237,305 (4,634)232,671 203,915 2.0 2.4 % Public Safety ..... 172,912 (101, 120)71,792 80,009 58.5 56.0 % Courts ..... 40.4 43.9 % 115,811 (46,815)68,996 61,246 Health and Environmental Quality ..... 1,620,936 (1,225,847)395,089 369,979 75.6 77.4 % Higher Education ..... 824,503 (2,360)822,143 808,692 0.3 0.2 % 393,938 83.9 87.0 % Employment and Family Services ..... (330,415)63,523 52,677 47,404 63.3 64.5 % Natural Resources ..... 174,711 (110,612)64,099 Community and Culture ..... 108,110 (44,095)64,015 44,275 40.8 47.8 % Business, Labor, and Agriculture ..... 92,441 (74,522)17,919 17,499 80.6 80.7 % Public Education ..... 2,548,391 (565,759)1,982,632 1,814,182 22.2 21.8 % 190,394 Transportation ..... 702,833 (483,037)219,796 68.7 70.3 % 64,019 64,019 70,345 Interest on Long-term Debt ..... **Total Governmental Activities .....** 8,018,954 (3,625,064)4,393,890 4,027,594 45.2 % 46.8 %

#### **Business-type Activities**

Revenues from the State's business-type activities increased \$48.9 million or 6.9 percent from the prior year. The increase is primarily due to a \$32.2 million increase in investment income, and a \$10.6 million increase in tax revenues in the Water Loan Programs. Total expenses for the State's business-type activities increased \$44 million, or 10.6 percent. The increase was largely due to interest expense increasing \$35.1 million in the Student Assistance Programs, as a result of rising bond interest rates and bond related fees.

All of the State's business-type activities operate from program revenues, except for the Water Loan Programs and the Agriculture Loan Fund that by law receive dedicated sales taxes and the Community Impact Loan Fund that receives federal mineral lease

revenues to provide additional capital for loans. Accounting standards require unemployment taxes that are collected from employers and deposited in the Unemployment Compensation Fund to be reported as charges for services rather than taxes. Therefore, taxes in the business-type activities are comprised entirely of sales taxes in the water and agriculture loan programs.

#### FINANCIAL ANALYSIS OF THE STATE'S GOVERNMENTAL FUNDS

#### **Fund Balances**

At June 30, 2007, the State's governmental funds reported combined ending fund balances of \$4.022 billion. Of this amount, \$1.97 billion or 49 percent is reserved for specific programs by state law, by external constraints, or by contractual obligations. Unspent bond proceeds, balances of restricted accounts, and agencies' nonlapsing balances are included in reserved fund balance. An additional \$1.629 billion or 40.5 percent of total fund balances has been designated through internally imposed limitations on uses of certain funds. Note 11 on page 97 provides more details about reserved and designated fund balances at June 30, 2007. The remaining \$422.4 million or 10.5 percent of fund balance is available for appropriation for the general purposes of the funds.

#### State of Utah Governmental Fund Balances as of June 30, 2007 (Expressed in Thousands)

	_	General Fund	_E	ducation Fund	 Uniform S chool Fund	T	ranspor- tation Fund	nsportation rvestment Fund	 Trust Lands Fund	N	onmajor Funds	Total
Reserved	\$	411,600	\$	_	\$ 102,200	\$	51,285	\$ 110,891	\$ 983,881	\$	310,350	\$ 1,970,207
Unreserved Designated		603,165		566,672	372,577		49,787	18,917	_		17,801	1,628,919
Unreserved Undesignated		64,807		_	176,947		225,945	_	_		(45,045)	422,654
Total	<b>\$</b> 1	1,079,572	\$	566,672	\$ 651,724	\$	327,017	\$ 129,808	\$ 983,881	\$	283,106	\$ 4,021,780
Percent change from prior year		24.2 %		63.9 %	9.2 %		55.8 %	(10.0)%	31.0 %		10.3 %	26.7 %

#### **General Fund**

During fiscal year 2007, the General Fund's total fund balance increased \$210.4 million or 24.2 percent. This increase was due in large part to sales tax revenues coming in \$51.3 million greater than budgeted and to \$223.6 million being set aside in the budget and designated by the Legislature for fiscal year 2008 appropriations. In contrast, the Legislature designated \$155.5 million for fiscal year 2007 appropriations in the prior year.

The General Fund ended fiscal year 2007 with a "surplus" from unreserved and undesignated sources of \$88.4 million. State law normally requires 25 percent of the "surplus" to be transferred to the General Fund Budget Reserve Account ("Rainy Day Fund"). However, state law limits the combined totals of the General Fund Budget Reserve Account and Education Budget Reserve Account to 6 percent of combined appropriations from certain funds. At fiscal 2007 yearend, the combined totals exceeded the 6 percent limit. As a result, no surplus transfer was made to the General Fund Budget Reserve Account; however, the Legislature appropriated almost \$32 million in fiscal year 2007 to the account, resulting in an increase to designated fund balance. In addition, the Legislature created the Disaster Recovery Restricted Account, effective for fiscal year 2007, to fund state costs directly related to a declared disaster. According to state law, this fund receives 25 percent of the surplus in the General Fund after any surplus transfer to the General Fund Budget Reserve Account. As a result, \$22.1 million was transferred to the Disaster Recovery Restricted Account, increasing designated fund balance. An additional \$1.5 million was carried forward by law for other purposes as designated for specific appropriation in 2007. The General Fund ended the year with \$64.8 million in unreserved/undesignated fund balance. Miscellaneous changes resulting from other designated and reserved sources account for the remaining change in fund balance. The General Fund Budget Reserve Account ended fiscal year 2007 with a balance of \$170.6 million.

Total General Fund revenues increased \$53.4 million or 1.2 percent from the prior year. Total tax collections increased \$43.1 million or 2.1 percent. The major positive change in tax revenues was sales tax, which increased \$39.7 million or 2.2 percent, a result of Utah's continued strong economy. The growth in sales tax revenue would have been much higher except that the Legislature reduced the sales tax rate on unprepared food by 2 percent, effective January 1, 2007, and diverted additional sales tax revenue to fund transportation projects, as discussed in the section entitled "Transportation Investment Fund" on page 21. Investment income was the largest single factor in increasing non-tax revenues for the fiscal year, as investment income increased \$47.4 million or 100.8 percent due to a favorable interest rate environment the past year. Charges for services increased \$11.5 million or 4.5 percent, driven by demand for services. The increase in revenues were offset by a decrease in federal contracts and grants of \$41 million or 2.2 percent and a decrease in federal mineral lease revenues of \$10.9 million or 6.9 percent.

Total General Fund expenditures increased by \$164.2 million or 3.8 percent. The increase was due in part to a 3.5 percent cost-of-living adjustment provided for state employees, and a 2.3 percent increase for employee benefits. In addition, the General Fund expenditures increased in part due to funding of other postemployment benefits of \$42.8 million, beginning in fiscal year 2007. See also Note 17 beginning on page 107. Significant changes in expenditures also occurred in the following areas:

- General Government Total expenditures in this category increased \$42.2 million. In addition to salary and benefit increases, additional funding was provided for the Governor's economic development plan, a new science and technology initiative (USTAR), and tourism marketing.
- *Human Services and Youth Corrections* Total expenditures in this category jumped \$33 million due to increased funding and demand for substance abuse and mental health services, people with disabilities, and child and family services.
- *Higher Education* Total expenditures in this category were up \$32.8 million, primarily due to salary increases, rate increases for retirement and health insurances, increased fuel and power costs, and increases in student financial aid.
- *Natural Resources* Total expenditures in this category were up \$30.5 million, primarily due to an increase in capital budget expenditures in Parks and Recreation and Wildlife Resources.

#### **Budgetary Highlights – General Fund**

The Legislature adopted the initial fiscal year 2007 budget during the 2006 General Session. The original revenue estimates in the General Fund budget at the start of fiscal year 2007, excluding department-specific revenue sources such as federal grants, departmental collections, and including miscellaneous transfers, were 4.3 percent lower than the final fiscal year 2006 budget. The decrease was primarily due to the Legislature reducing the sales tax rate on unprepared food by 2 percent, effective January 1, 2007, and diverting additional sales tax revenue to fund highway projects. Budget expenditures were 7.4 percent higher than the final fiscal year 2006 budget. Carryover funds from fiscal year 2006 were used to fund this increase and offset the decrease in projected revenues. The Legislature increased funding for projected growth in Medicaid expenditures, capital development projects and building maintenance needs, and higher education. Other increases included funding for increases in employee salaries and benefits.

The budget was again addressed during the 2007 General Session of the Legislature (January to March 2007). General revenue estimates had increased \$211.7 million over those adopted in the 2006 General Session primarily due to increased revenue estimates for sales and use tax. Increased revenue estimates allowed the Legislature to designate \$223.6 million of expected excess revenue for fiscal year 2007 appropriations.

Final budgets of department-specific revenue sources increased over original budgets and actual department-specific revenues increased over final budgets mostly due to an increase in federal mineral lease revenues. Final budgets for many of the departmental-specific revenue sources and related expenditures such as federal grants, departmental collections, and miscellaneous revenues, are generally revised based on actual collections. The difference between final budgeted expenditures and actual expenditures is primarily due to nonlapsing and unspent restricted funds that will be carried forward to the next year. However, \$6 million of unspent budgeted dollars were lapsed back to the General Fund by agencies.

#### **Education Fund**

Effective July 1, 2006, the Legislature created the Education Fund and required that all taxes on income and the reserves of the Education Budget Reserve Account be accounted for in this new fund. As a result of this change, a reclassification of \$345.8 million was made to reduce beginning fund balance of the Uniform School Fund and increase the beginning fund balance of the Education Fund. The fund balance of the Education Fund (as adjusted) increased \$220.9 million or 63.9 percent because revenues exceeded transfers out of the fund. Education monies will be transferred out of the fund in the future for education needs.

Tax revenues now reported in the Education Fund increased \$297.2 million or 11 percent from the prior year as restated for comparability. Corporate taxes increased \$32.3 million or 8.5 percent and individual income taxes increased \$264.9 million or 11.4 percent. There are no expenditures reported in the Education Fund. However, \$2.787 billion was transferred out to fund public and higher education. The Uniform School Fund received \$2.190 billion, the General Fund received \$481.6 million, and the Nonmajor Governmental Funds received \$116 million for debt service and capital projects.

State law normally requires 25 percent of the "cumulative surplus" in the Education Fund and the Uniform School Fund to be transferred to the Education Budget Reserve Account. However, state law limits the combined totals of the General Fund Budget Reserve Account and the Education Budget Reserve Account to 6 percent of combined appropriations from certain funds. At yearend, the combined totals exceeded the 6 percent limit, and as a result, no surplus transfer was made. However, the Legislature appropriated \$13.4 million in fiscal year 2007 to the fund for use in any future budget shortfalls in education. Established by the Legislature in 2003, the Education Budget Reserve Account ended the year with a balance of \$142.8 million.

#### **Uniform School Fund**

As noted above, the beginning balance of the Uniform School Fund was reduced by \$345.8 million and the Education Fund beginning balance was increased by the same amount as a result of the reclassification of fund balance. After this adjustment, the fund balance in the Uniform School Fund increased \$55.1 million or 9.2 percent from the prior year, due in part to an \$8.4 million increase in revenues from excess unclaimed property and a \$7.3 million increase in investment income. The remaining increase in fund balance was the result of additional transfers from the Education Fund to support future public education expenditures. Expenditures for public education increased by \$224.3 million or 9.7 percent, as the Legislature increased the budget for enrollment growth and for increased costs related to employee salary and benefit increases. The Uniform School Fund ended the year with a "surplus" from unreserved and undesignated sources of \$176.9 million.

#### **Transportation Fund**

The fund balance of the Transportation Fund increased \$117.1 million or 55.8 percent from the prior year. The increase was primarily due to additional net transfers (appropriations) into the fund for highway projects, much of which were unspent at June 30, 2007. In addition, revenues increased by \$34 million or 4 percent, largely due to a \$21.5 million increase in the motor and special fuels tax and a \$6.6 million increase in federal aeronautics revenue. Also, expenditures increased by \$57.4 million or 7.2 percent as a result of increased spending on federal participating highway projects.

Authorized federal funding for highway construction remains relatively stable from year to year. However, the spending of state and federal revenue reflects the timing of highway construction projects, which is impacted by a variety of circumstances such as environmental studies or weather. Also, the Department of Transportation has discretion on allocating federal funds among projects, which impacts the amount of federal revenue reported in the Transportation Fund and Transportation Investment Fund.

#### **Transportation Investment Fund**

The fund balance of the Transportation Investment Fund decreased by \$14.4 million or 10 percent from the prior year. Revenues in the fund increased \$173.3 million or 181.4 percent, mostly due to an increase in sales and use taxes of \$154.3 million as a result of House Bill 112, *Transportation Investment Act*, of the 2006 General Session. This bill codified that 8.3 percent of general sales tax revenue be used for Centennial Highway projects accounted for within this fund. Federal contracts and grants revenues also increased \$18.6 million or 343.6 percent due to the receipt of federal funds for the previously completed I-15 reconstruction project. Expenditures in the fund increased by \$187.7 million or 106.5 percent primarily in construction expenditures for the projects specific to this fund.

#### **Trust Lands Fund**

The fund balance of the permanent Trust Lands Fund increased by \$232.9 million or 31 percent due to revenues generated from land use, sales of trust lands, and investment income. The permanent fund also generated \$25.6 million of cash investment earnings for the Uniform School Fund that is earmarked for distribution to local school districts. The principal in the fund is held in perpetuity with earnings restricted primarily to support public education.

#### FINANCIAL ANALYSIS OF THE STATE'S PROPRIETARY FUNDS

#### **Student Assistance Programs**

The Student Assistance Programs finished the year with an increase in net assets of \$22.6 million or 8.5 percent. The increase was largely due to an increase in investment income. Federal reinsurance reimbursements decreased \$9.1 million or 21.3 percent due to a decrease in the number of claims paid by lenders on defaulted loans. Of total net assets of \$287.7 million, \$195.9 million is restricted for use within the Student Assistance Programs by bond covenants or by federal law.

#### **Unemployment Compensation Fund**

The State's unemployment rate decreased slightly compared to the rate one year ago. The improving employment situation resulted in a \$4.8 million or 4.7 percent decrease in benefit payments from the prior year. For the third consecutive year, employer taxes and other revenues exceeded benefit payments. Assets were sufficient to handle the demand for benefits, and net assets increased \$150.9 million or 22 percent, to \$838.1 million. The entire balance of net assets in this fund is restricted for paying unemployment benefits by state and federal law.

#### **Water Loan Programs**

The net assets of the Water Loan Programs increased \$44.7 million or 7.5 percent from the prior year. Additional capital for loans was provided from \$24.9 million in dedicated sales tax revenues and \$18.3 million in federal grants, in addition to net operating revenues in the fund. Of total net assets of \$642.7 million, \$259.2 million is restricted for use within the Water Loan Programs by federal grant requirements. In addition, loans receivable for the programs increased \$19.8 million or 4 percent over the prior year.

#### CAPITAL ASSET AND LONG-TERM DEBT ADMINISTRATION

#### **Capital Assets**

The State's capital assets increased a net \$617.1 million during the year. The change consisted of net increases in infrastructure (e.g., highways) of \$155.4 million; land and related assets of \$36.3 million; and buildings, improvements, and construction in progress of \$421.1 million. Machinery and equipment increased a net \$4.3 million during the year. Many buildings financed by the State are actually owned by the colleges and universities, which are discrete component units of the State. Therefore, while the capital assets are on the component unit's financial statements, any outstanding debt issued by the State to finance construction of those assets is reported as a liability of the State's governmental activities. This in turn reduces unrestricted net assets. As of June 30, 2007, the State had \$28.5 million of outstanding debt related to capital assets of component units.

At June 30, 2007, the State had \$243.3 million in commitments for building projects in its capital projects funds, and \$593.7 million (\$242.9 million in the Transportation Investment Fund and \$350.8 million in the Transportation Fund) in commitments for highway construction and improvement projects. Funding for the commitments will come from existing resources in these funds and from future bond proceeds and appropriations.

The State has adopted an allowable alternative to reporting depreciation for roads and bridges (infrastructure assets) maintained by the Utah Department of Transportation (UDOT). Under this alternative method, referred to as the "modified approach," UDOT must maintain an asset management system and demonstrate that the infrastructure is being preserved at or above established condition levels. Infrastructure assets accounted for under the modified approach are not depreciated, and maintenance and preservation costs are expensed.

The State's established condition level for roads is to maintain 50 percent with a rating of "fair" or better and no more than 15 percent with a "very poor" rating. The most recent condition assessment, completed for calendar year 2006, indicated that 64.5 percent of the roads were in "fair" or better condition. Only 11.3 percent of the roads assessed were in "very poor" condition. These results reflect a slight decline from conditions in calendar year 2005, when 69.5 percent of the roads were assessed as "fair" or better, and 6.3 percent assessed were in "very poor" condition.

The State's established condition level for bridges is to maintain 50 percent with a rating of "good" and no more than 15 percent of bridges with a "poor" rating. The most recent condition assessment, completed in April 2007, indicated that 71 percent and 2 percent of bridges were in "good" and "poor" condition, respectively. These results are similar to the prior year.

During fiscal year 2007, the State spent \$459.2 million to maintain and preserve roads and bridges. This amount is 21.3 percent above the estimated amount of \$378.6 million needed to maintain these assets at established condition levels.

More information about capital assets is included in Note 8 on page 84, and more detailed information on the State's modified approach for reporting infrastructure is presented in the Required Supplementary Information on page 120.

#### **Long-term Debt**

The *Constitution of Utah* authorizes general obligation borrowing only as approved by the Legislature. The *Constitution* also limits outstanding state general obligation debt to 1.5 percent of the fair market value of all taxable property in the State, while state law further restricts outstanding state general obligation debt to no more than 45 percent of the appropriations limit. As of June 30, 2007, the State was \$531.1 million below the statutory debt limit and \$2.211 billion below the debt limit established in the *Constitution*. Revenue bonds are not backed by the general taxing authority of the State, but are payable solely from specific fees or loan repayments as pledged in the bond indentures.

# State of Utah Net Outstanding Bonded Debt as of June 30 (Expressed in Millions)

	Gover Acti		Business-type Activities					Total l Gove	Total Percentage Change		
	2007		2006		2007		2006	_	2007	 2006	2006 to 2007
General Obligation Bonds Revenue Bonds:	\$ 1,284.0	\$	1,436.8	\$	_	\$	_	\$	1,284.0	\$ 1,436.8	(10.6)%
State Building Ownership Auth	275.5		295.6		37.0		38.3		312.5	333.9	(6.4)
Student Assistance Programs	_		_		2,137.7		2,138.1		2,137.7	 2,138.1	(0.0)
Total Bonds Payable	\$ 1,559.5	\$	1,732.4	\$	2,174.7	\$	2,176.4	\$	3,734.2	\$ 3,908.8	(4.5)%

The State issued no new general obligation bonds or revenue bonds during fiscal year 2007.

The State's active management of its resources has helped the State maintain its triple-A rating on general obligation bonds from all three national rating agencies, and double-A rating on lease revenue bonds from two national rating agencies from which ratings were sought. These ratings are the best available and save millions of dollars in interest each year because the State is able to obtain very favorable interest rates on new debt. Note 10 beginning on page 88 contains more information about the State's outstanding debt.

#### ECONOMIC OUTLOOK AND NEXT YEAR'S BUDGET

Tax revenues are expected to increase moderately in fiscal year 2008. However, original general revenue estimates for the General Fund, Education Fund and Uniform School Fund for fiscal year 2008 are slightly lower than actual fiscal year 2007 revenues. This is because actual fiscal year 2007 revenues were stronger than anticipated, creating a surplus. The Legislature balanced the 2008 budget primarily by using anticipated 2007 carryover funds of \$787.3 million and utilizing other miscellaneous sources. The Legislature appropriated substantial amounts of new and ongoing money to public and higher education. Other areas that received increased funding were roads and highways, capital projects, Medicaid, and substance abuse prevention and treatment. The Legislature also appropriated \$40 million to the Education Budget Reserve Account to cover any future budget shortfalls in education. State employees were provided a 3.5 percent cost-of-living adjustment. An additional 1.5 percent in discretionary monies was funded to alleviate department-specific compensation problems. Other postemployment benefits were funded with approximately \$54 million.

Revenue collections to date in fiscal year 2008 are in line with original estimates. Utah's economy is expected to remain stable in the near future. The average unemployment rate is expected to decline in 2007 to 2.7 percent, down from the average 2006 rate of 2.9 percent. Taxable retail sales are expected to increase 7.3 percent by the end of 2007 and growth in personal income is expected to be 9 percent for the same period. Because these indicators are measured on a calendar-year basis, the impact on the State budget will not be fully realized until well into fiscal year 2008.

#### CONTACTING THE STATE'S DIVISION OF FINANCE

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the State's finances and to demonstrate the State's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact the Department of Administrative Services: Division of Finance, Financial Reporting Section at (801) 538-3082 or visit our Web site at: www.finance.utah.gov.

The preceding discussion and analysis focuses on the State's primary government operations. With the exception of a few nonmajor component units, the State's component units each issue separate audited financial statements that include their respective management's discussion and analysis. Component unit statements may be obtained from their respective administrative offices or from the Utah State Auditor's Office, Utah State Capitol Complex, East Office Building, Suite E310, Salt Lake City, UT 84114.

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# BASIC FINANCIAL STATEMENTS

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### **Statement of Net Assets**

June 30, 2007 (Expressed in Thousands)

	P	ent		
	Governmental	Business-type		Component
	Activities	Activities	Total	Units
ASSETS				
Cash and Cash Equivalents	\$ 1,875,607	\$ 1,190,235	\$ 3,065,842	\$ 1,260,387
Investments	746,104	504,622	1,250,726	1,270,033
Taxes Receivable, net	1,191,060		1,191,060	_
Accounts and Interest Receivable, net	563,676	140,059	703,735	341,751
Amounts Due From:				
Component Units	42,213	26	42,239	_
Primary Government	_	_	<u> </u>	480
Prepaid Items	3,506	3,708	7,214	23,122
Inventories	17,398	24,463	41,861	50,231
Internal Balances	14,468	(14,468)	· —	· —
Restricted Investments	942,652	76,947	1,019,599	730,767
Deferred Charges	3,177	25,080	28,257	38,273
Notes/Loans/Mortgages/Pledges Receivable, net	16,170	2,613,869	2,630,039	1,267,820
Other Assets	34,175		34,175	13,415
Capital Assets:	,		2 1,212	,
Land and Related Non-depreciable Assets	849,445	10.035	859,480	150,384
Infrastructure	7,858,755		7,858,755	
Construction in Progress	1,214,211	990	1,215,201	134,324
Buildings, Equipment, and Other Depreciable Assets	1,735,805	63,629	1,799,434	4,174,074
Less Accumulated Depreciation	(779,355)	(22,192)	(801,547)	(1,864,620)
Total Capital Assets	10,878,861	52,462	10,931,323	2,594,162
Total Assets	16,329,067	4,617,003	20,946,070	7,590,441
LIABILITIES				
Accounts Payable and Accrued Liabilities	744,497	33,297	777,794	274,387
Amounts Due to:				
Component Units	473	7	480	_
Primary Government	_	_	_	42,239
Securities Lending	_	_	_	19,823
Unearned Revenue	96,063	12,346	108,409	67,053
Deposits	, <u> </u>	287	287	98,945
Long-term Liabilities (Note 10)				,
Due Within One Year	250,828	77,347	328,175	251,323
Due in More Than One Year	1,564,392	2,174,539	3,738,931	2,192,293
Total Liabilities	2,656,253	2,297,823	4,954,076	2,946,063
Total Elabitates	2,030,233	2,277,023	4,234,070	2,740,003
NET ASSETS				
Invested in Capital Assets, Net of Related Debt	9,465,667	13,008	9,478,675	2,060,052
Restricted for:				
Transportation	307,937	_	307,937	_
Public Education – Expendable	1,615,516	_	1,615,516	_
Public Education – Nonexpendable	983,881	_	983,881	_
Higher Education – Expendable	_	_	_	826,099
Higher Education – Nonexpendable		_		530,417
Debt Service	5,622	_	5,622	182,212
Unemployment Compensation and Insurance Programs	6,120	838,068	844,188	73,113
Loan Programs	2,583	496,669	499,252	_
Other Purposes – Expendable	121,940	´ —	121,940	37,680
Unrestricted	1,163,548	971,435	2,134,983	934,805
Total Net Assets	\$ 13,672,814	\$ 2,319,180	\$ 15,991,994	\$ 4,644,378
	<u> </u>			

The Notes to the Financial Statements are an integral part of this statement.

### **Statement of Activities**

For the Fiscal Year Ended June 30, 2007

(Expressed in Thousands)

Activities	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions			
Primary Government:	Lapenses	Bel vices	Contributions	Contributions			
Governmental:							
General Government	\$ 328,779	\$ 156,111	\$ 192,740	\$ —			
Human Services and Youth Corrections		10,889	276,108	_			
Corrections, Adult	237,305	4,624	10	_			
Public Safety	172,912	43,806	57,314	_			
Courts	115,811	46,158	657	_			
Health and Environmental Quality	1,620,936	84,938	1,140,909	_			
Higher Education	824,503	235	2,125	_			
Employment and Family Services	393,938	3,532	326,883	_			
Natural Resources	174,711	45,367	65,245	_			
Community and Culture	108,110	4,833	39,262	_			
Business, Labor, and Agriculture	92,441	63,240	11,282	_			
Public Education	2,548,391	69,471	496,288	_			
Transportation	702,833	199,277	160,821	122,939			
Interest and Other Charges on Long-term Debt	64,019	_	_	_			
Total Governmental Activities	8,018,954	732,481	2,769,644	122,939			
Business-type:							
Student Assistance Programs	174,220	126,498	69,407	_			
Unemployment Compensation		219,690	34,269	_			
Water Loan Programs		10,634	24,030	_			
Other Business-type Activities	176,261	240,905	10,546	_			
Total Business-type Activities	461,215	597,727	138,252	0			
Total Primary Government	\$ 8,480,169	\$ 1,330,208	\$ 2,907,896	\$ 122,939			
Component Units:							
Utah Housing Corporation	\$ 87,640	\$ 99,919	\$ —	\$ —			
Public Employees Health Program	. ,	567,562	10,356	Ψ			
University of Utah	2,123,266	1,597,552	509,951	192,014			
Utah State University	, ,	124,998	188,500	9,395			
Nonmajor Colleges and Universities	751,729	305,116	178,775	61,082			
Nonmajor Component Units		27,416	1,127	- 01,002			
Total Component Units	\$ 4,036,884	\$ 2,722,563	\$ 888,709	\$ 262,491			
Total Component Cints		Ψ 2,722,303	Ψ 000,702	<del>*************************************</del>			
	General Revenues: Taxes:						
		Tov					
			or Education				
		•	tion				
	Motor and Spec	rial Fuel Taxes Im	posed for Transporta	ation			
			•,•				
		0	versities				
			t Units				
	Permanent Endown						
			ransfers				
	_						
	Net Assets—Begin						
	Net Assets—Endin	g					

The Notes to the Financial Statements are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Assets

Primary Government								
Governmental	Business-type		Component					
Activities	Activities	Total	Units					
\$ 20,072	\$ —	\$ 20,072	\$ —					
(347,268)	_	(347,268)	_					
(232,671)	_	(232,671)						
(71,792)	_	(71,792)						
(68,996)	_	(68,996)	_					
(395,089)	_	(395,089)	_					
(822,143)	_	(822,143)						
(63,523)	_	(63,523)	_					
(64,099)	_	(64,099)	_					
(64,015)	_	(64,015)	_					
(17,919)	_	(17,919)						
(1,982,632)	_	(1,982,632)	_					
(219,796)	_	(219,796)	_					
(64,019)	_	(64,019)	_					
(4,393,890)	0	(4,393,890)	0					
(1,252,050)		(.,5>5,6>6)						
_	21,685	21,685	_					
_	156,267	156,267						
_	21,622	21,622						
_	75,190	75,190						
0	274,764	274,764	0					
(4,393,890)	274,764	(4,119,126)	0					
(4,393,690)	274,704	(4,119,120)						
_			12,279					
_	_	_	13,260					
_	_	_	176,251					
_	_	_	(128,882)					
_	_	_	(206,756)					
			(29,273)					
0	0	0	(163,121)					
2,131,958	25,440	2,157,398						
2,667,207	23,770	2,667,207						
412,720	<u> </u>	412,720	_					
353,107	<u> </u>	353,107	_					
320,204	<u> </u>	320,204	_					
	25,440		0					
5,885,196 89,795	25,440	5,910,636 89,795	1,682					
07,173	_	07,173	721,005					
_	_	_	34,018					
52,139	_	52,139	34,010					
32,139 37,569	877	38,446	_					
31,309 —	0//	30,440	23,507					
46,778	(46,778)	_						
6,111,477	(20,461)	6,091,016	780,212					
1,717,587	254,303	1,971,890	617,091					
11,955,227	2,064,877	14,020,104	4,027,287					
\$13,672,814	\$ 2,319,180	\$ 15,991,994	\$ 4,644,378					
,	,,100	,,	+ -,- / -,- /					

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#### **Governmental Fund Financial Statements**

#### **General Fund**

This fund is the principal operating fund of the State. It accounts for all the financial resources of the general government except those required to be accounted for in another fund.

#### **Education Fund**

This fund accounts for all revenues from taxes on income that support public and higher education in the State.

#### **Uniform School Fund**

This fund is maintained to account for specific revenues and expenditures that support public elementary and secondary schools and the State Office of Education.

#### **Transportation Fund**

This fund is maintained to account for revenues and expenditures associated with highway construction and maintenance. Principal funding is provided from dedicated highway user taxes and fees and federal funds.

#### **Transportation Investment Fund**

This fund was created by the Legislature to account for revenues and expenditures associated with the maintenance and reconstruction of state and federal highways and designates Centennial Highway projects to be accounted for within this fund. Funding is provided from federal funds, highway general obligation bonds, registration fees, sales and use taxes, and appropriations.

#### **Trust Lands**

This permanent fund accounts for land grants and the sale of lands received from the federal *Enabling Act*. The principal in the fund is perpetual, with the earnings used primarily to support public education.

#### **Nonmajor Funds**

Nonmajor governmental funds are presented by fund type beginning on page 126.

# **Balance Sheet Governmental Funds**

June 30, 2007 (Expressed in Thousands)

		Special Revenue				
	General	Education	Uniform School	Transportation		
ASSETS						
Cash and Cash Equivalents	\$ 511,900	\$ 156,600	\$ 565,492	\$ 264,884		
Investments	286,777	152,744	61,113	56,999		
Receivables:						
Accounts, net	401,921	1,409	52,212	68,340		
Accrued Interest	31	_	_	_		
Accrued Taxes, net	377,688	721,350	950	68,031		
Notes/Mortgages, net	3,541		8,864	360		
Due From Other Funds	30,006	156	4,215	48,788		
Due From Component Units	5,205	_	_	_		
Inventories	_	_	_	12,776		
Interfund Loans Receivable	33,816	_	89	_		
Other Assets	_	_	_	_		
Total Assets	\$ 1,650,885	\$ 1,032,259	\$ 692,935	\$ 520,178		
LIABILITIES AND FUND BALANCES Liabilities:						
Accounts Payable and Accrued Liabilities	\$ 396,861	\$ 58,936	\$ 35,456	\$ 152,376		
Due To Other Funds	32,796	_	512	6,209		
Due To Component Units	13	_	435	_		
Deferred Revenue	141,643	406,651	4,808	34,576		
Total Liabilities	571,313	465,587	41,211	193,161		
Fund Balances:						
Reserved for:	192.060		64.264	20.242		
Nonlapsing Appropriations and Encumbrances	183,960	_	64,264 37,913	20,243 31,042		
Specific Purposes by Statute	214,128 13,512	_	23	31,042		
	13,312	_	23	_		
Debt Service	<u> </u>		270 577	40.797		
Unreserved Designated	603,165	566,672	372,577	49,787		
Unreserved Designated, reported in nonmajor:						
Debt Service Funds		_	176.047	225.045		
Unreserved Undesignated	64,807	_	176,947	225,945		
Unreserved Undesignated, reported in nonmajor:						
Special Revenue Funds	_	_		_		
Capital Projects Funds						
Total Fund Balances	1,079,572	566,672	651,724	327,017		
Total Liabilities and Fund Balances	\$ 1,650,885	\$ 1,032,259	\$ 692,935	\$ 520,178		

The Notes to the Financial Statements are an integral part of this statement.

Special Revenue	Permanent		
Transportation Investment	Trust Lands	Nonmajor Governmental Funds	Total Governmental Funds
\$ 85,004 71,218	\$ 1,881 942,652	\$ 227,126 117,253	\$ 1,812,887 1,688,756
58 — 23,041	16,137 2,148	9,305 46 —	549,382 2,225 1,191,060
<u>3</u>	2,400 1,414 —	155 7,168 36,972	15,320 91,750 42,177 12,776
\$ 179,324	34,175 \$ 1,000,807	\$ 398,025	33,905 34,175 \$ 5,474,413
\$ —	\$ —	\$ 77,431	\$ 721,060
46,316 — 3,200	182 25 16,719	13,837 — 23,651	99,852 473 631,248
49,516	16,926	114,919	1,452,633
110,891 — — — 18,917	983,881 — — —	243,256 61,361 — 5,733	511,723 1,439,216 13,535 5,733 1,611,118
		17,801 —	17,801 467,699
129,808 \$ 179,324	983,881 \$ 1,000,807	62,579 (107,624) 283,106 \$ 398,025	62,579 (107,624) 4,021,780 \$ 5,474,413

# Reconciliation of the Balance Sheet — Governmental Funds To the Statement of Net Assets

0, 2007		(Expressed in Thousan
Total Fund Balances for Governmental Funds		\$ 4,021,780
Total net assets reported for governmental activities in the Statement of Net Assets is different because:		
Capital assets used in governmental activities are not financial resources and		
therefore are not reported in the funds: (See Note 8)		
Land and Related Non-depreciable Assets	\$ 849,428	
Infrastructure, Non-depreciable	7,858,755	
Construction-In-Progress	1,214,084	
Buildings, Equipment, and Other Depreciable Assets	1,544,490	
Accumulated depreciation	(661,020)	10,805,737
Some of the State's earned revenues will be collected after yearend, but are not		
available soon enough to pay for the current period's expenditures, and therefore		
are deferred in the funds.		536,248
Internal service funds are used by management to charge the costs of certain		
activities, such as insurance, information technology, and fleet operations to		
individual funds. The assets and liabilities of the internal service funds are included		
in governmental activities in the Statement of Net Assets.		76,800
Bond issue costs are reported as current expenditures in the funds. However, issue		
costs are deferred and amortized over the life of the bonds and are included in the		
governmental activities in the Statement of Net Assets.		2,659
Long-term liabilities and related accrued interest are not due and payable in the		
current period and therefore are not reported in the funds: (See Note 10)		
General Obligation and Revenue Bonds Payable	(1,509,798)	
Unamortized Premiums	(66,528)	
Amount Deferred on Refunding	17,672	
Accrued Interest Payable	(1,450)	
Compensated Absences	(185,630)	
Capital Leases	(18,228)	
Contracts Payable	(6,339)	
Arbitrage Liability	(109)	(1,770,410)
Total Net Assets of Governmental Activities		\$ 13,672,814

The Notes to the Financial Statements are an integral part of this statement.

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## Statement Of Revenues, Expenditures, And Changes In Fund Balances Governmental Funds

For the Fiscal Year Ended June 30, 2007

(Expressed in Thousands)

		Special Revenue		
	General	Education	Uniform School	Transportation
REVENUES				
Taxes:				
Sales and Use Tax	\$ 1,860,703	\$ —	\$ —	\$ 28,877
Individual Income Tax	_	2,589,252	_	_
Corporate Tax	_	411,929	_	_
Motor and Special Fuels Tax	_	_	_	366,446
Other Taxes	274,563		28,259	10,327
Total Taxes	2,135,266	3,001,181	28,259	405,650
Other Revenues:				' <u></u>
Federal Contracts and Grants	1,818,571	_	371,600	255,247
Charges for Services/Royalties	267,479	_	1,637	54,955
Licenses, Permits, and Fees	20,479	_	4,886	72,630
Federal Mineral Lease	145,985	_	_	_
Federal Aeronautics	_	_	_	44,074
Intergovernmental	_	_	_	_
Investment Income	94,448	6,009	25,830	6,926
Miscellaneous and Other	166,471		19,228	34,883
Total Revenues	4,648,699	3,007,190	451,440	874,365
EXPENDITURES				
Current:	212015			
General Government	242,845	_	_	_
Human Services and Youth Corrections	623,689	_	_	_
Corrections, Adult	225,548	_	_	_
Public Safety	170,306	_	_	_
Courts	118,326	_	_	_
Health and Environmental Quality	1,615,690	_	_	_
Higher Education – State Administration	49,064	_	_	_
Higher Education – Colleges and Universities	693,082	_	_	_
Employment and Family Services	405,902	_	_	_
Natural Resources	166,533	_	_	_
Community and Culture	105,051	_	_	_
Business, Labor, and Agriculture	81,643	_	2 5 4 7 0 7 5	_
Public Education	_	_	2,547,075	056 502
Transportation		_		856,502
Capital Outlay	_	_	_	_
Debt Service:				
Principal Retirement  Interest and Other Charges	_	_	_	_
5				
Total Expenditures	4,497,679	0	2,547,075	856,502
Excess Revenues Over (Under) Expenditures	151,020	3,007,190	(2,095,635)	17,863
OTHER FINANCING SOURCES (USES)				6.747
Sale of Capital Assets		1.054	2 200 947	6,747
Transfers In	649,271	1,054	2,200,847	146,830
Transfers Out	(589,855)	(2,787,342)	(50,107)	(54,308)
Total Other Financing Sources (Uses)	59,416	(2,786,288)	2,150,740	99,269
Net Change in Fund Balances	210,436	220,902	55,105	117,132
Fund Balances – Beginning	869,136	_	942,389	209,885
Adjustments to Beginning Fund Balances		345,770	(345,770)	—
Fund Balances – Beginning As Adjusted	869,136	345,770	596,619	209,885
Fund Balances – Ending	\$ 1,079,572	\$ 566,672	\$ 651,724	\$ 327,017
The Notes to the Financial Statements are an integral part of the			, ,	

Special Revenue	Permanent		
Transportation Investment	Trust Lands	Nonmajor Governmental Funds	Total Governmenta Funds
mvestment	Lunus	Tunus	Tunus
¢ 220.152	¢.	¢	¢ 2 100 722
\$ 220,152	\$ —	\$ —	\$ 2,109,732 2,589,252
_		_	411,929
_	_		366,446
_	_	7,055	320,204
220,152	0	7,055	5,797,563
24,024		10,574	2,480,016
	65,373	22,967	412,411
22,354	<del>-</del>	_	120,349
· —	_	_	145,985
_	_	_	44,074
_	_	23,332	23,332
2,391	98,631	6,753	240,988
		41,035	261,617
268,921	164,004	111,716	9,526,335
_	_	25,930	268,775
_	_	3,909	627,598
_	_	3,650	229,198
_	_	2,121	172,427
_	_	1,324	119,650
_	_	4,710	1,620,400
_	_	14,981	49,064
_	_	630	708,063 406,532
_		4,481	171,014
_	_	3,541	108,592
_	_	9,519	91,162
_	_	346	2,547,421
363,982	_	887	1,221,371
	_	196,126	196,126
_	_	159,862	159,862
		75,149	75,149
363,982	0	507,166	8,772,404
(95,061)	164,004	(395,450)	753,931
_	40,446	_	47,193
263,684	28,407	430,948	3,721,041
(182,977)		(10,026)	(3,674,615)
80,707	68,853	420,922	93,619
(14,354)	232,857	25,472	847,550
144,162	751,024	256,692	3,173,288
144.162	751 004	942	942
144,162	751,024	\$ 282,106	3,174,230
\$ 129,808	\$ 983,881	\$ 283,106	\$ 4,021,780

## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances — Governmental Funds To the Statement of Activities

Fiscal Year Ended June 30, 2007		(Exp	ressed in Thousan
Net Change in Fund Balances – Total Governmental Funds		\$	847,550
The change in net assets reported for governmental activities in the Statement of Net Assets is different because:			
Governmental funds report capital outlays as expenditures. However, in the			
Statement of Activities, the cost of those assets is allocated over their estimated			
useful lives as depreciation expense. The primary government also constructs			
buildings for component units. When the buildings are completed they are			
"transferred" to component units and are reported as expenses in the Statement of			
Activities. This is the amount by which capital outlays \$793,854 exceeded			
depreciation \$(52,122) and buildings "transferred" to component units \$(67,362) in			
the current period. (See Note 8)			674,370
In the Statement of Activities, only the gain/loss on the sale of assets is reported,			
whereas in the governmental funds, the proceeds from the sales increase financial			
resources. Thus, the change in net assets differs from the change in fund balance by			
the assets sold.			(42,531)
Net effect of revenues reported on the accrual basis in the Statement of Activities			
that do not provide current financial resources and thus are not reported as revenues in the funds until available.			07.262
in the funds until available.			97,363
Internal service funds are used by management to charge the costs of certain			
activities, such as insurance, information technology, and fleet operations, to			
individual funds. The net revenue (expense) of the internal service funds is reported			
with governmental activities.			3,143
Bond proceeds and capital leases provide current financial resources to			
governmental funds by issuing debt which increases long-term liabilities in the			
Statement of Net Assets. Repayments of bond and capital lease principal are			
expenditures in the governmental funds, but reduce liabilities in the Statement of			
Net Assets: (See Note 10)			
Payment of Bond Principal	\$ 159,80		
Capital Lease Payments	1,4	16_	161,278
Expenditures are recognized in the governmental funds when paid or due for: items			
not normally paid with available financial resources; interest on long-term debt			
unless certain conditions are met; and bond issue costs. However, the Statement of			
Activities is presented on the accrual basis and expenses and liabilities are reported			
when incurred, regardless of when financial resources are available or expenditures			
are paid or due. This adjustment combines the net changes of the following			
balances:			
Compensated Absences Expenses	(36,80	,	
Arbitrage Interest Expense	(10	*	
Accrued Interest on Bonds Payable		)6 :0	
Amortization of Bond Premiums	16,75		
Amortization of Amount Deferred on Refunding  Deferred Bond Issue Costs	(3,80		
Contracts Payable Payments		20) 53	(23,586)
	).		(23,300)

38

#### **Proprietary Fund Financial Statements**

#### **Student Assistance Programs**

These programs are comprised of two programs administered by the State Board of Regents: the Utah Higher Education Assistance Authority Student Loan Guarantee Program and the Student Loan Purchase Program. The purpose of these programs is to guarantee the repayment of student loans made by participating lenders to eligible student borrowers and to make loans to, and purchase the loans of, qualified students attending eligible institutions of higher education. Funds are acquired from the sale of bonds, lines-of-credit, variable rate demand notes, and financing agreements with the Student Loan Marketing Association.

#### **Unemployment Compensation Fund**

This fund pays claims for unemployment to eligible recipients and is funded through employer contributions and reimbursements, and federal grants.

#### **Water Loan Programs**

These programs provide loans to local governments, water districts, and other entities for the purpose of upgrading water storage facilities and other related structures. Capital for this fund has been provided from the General Fund or from general obligation bonds that have been repaid from general tax revenues. Additional funds have been generated by issuing revolving fund recapitalization revenue bonds that were secured by notes receivable and repaid from the collection of these notes.

#### **Nonmajor Funds**

Nonmajor enterprise funds are presented beginning on page 150.

#### **Governmental Activities – Internal Service Funds**

These funds are maintained to account for the operation of state agencies that provide goods or services to other state agencies and other governmental units on a cost-reimbursement basis. These funds are presented in more detail beginning on page 160.

## **Statement Of Net Assets Proprietary Funds**

June 30, 2007 (Expressed in Thousands)

	Business-type Activities – Enterprise Fun			
	Student Assistance	Unemployment Compensation	Water Loan	Nonmajor Enterprise
ASSETS	Programs	Fund	Programs	Funds
Current Assets:				
Cash and Cash Equivalents	\$ 90,566	\$ 778,126	\$ 112,520	\$ 209,023
Investments	503,553	_	_	_
Receivables:				
Accounts, net	21,632	70,572	912	10,525
Accrued Interest	21,758	_	6,332	3,705 18,320
Notes/Loans/Mortgages, net  Due From Other Funds	72,814	_	28,986 279	10,056
Due From Component Units			219	26
Prepaid Items	3,675	_	_	33
Inventories	_	_	_	24,463
Deferred Charges	_	_	_	· —
Total Current Assets	713,998	848,698	149,029	276,151
Noncurrent Assets:				
Restricted Investments	76,947	_	_	_
Investments	_	_	_	1,069
Prepaid Items	_	_	_	_
Accrued Interest Receivable		_	3,894	729
Notes/Loans/Mortgages Receivables, net	1,701,485	_	490,231	302,033
Deferred Charges	25,080	_	_	_
Capital Assets:  Land				10,035
Infrastructure				304
Buildings and Improvements	12,344	_	_	35,907
Machinery and Equipment	1,558	_	_	13.516
Construction in Progress	_	_	_	990
Less Accumulated Depreciation	(2,298)	_	_	(19,894)
Total Capital Assets	11,604	0	0	40,858
Total Noncurrent Assets	1,815,116	0	494,125	344,689
Total Assets	2,529,114	848,698	643,154	620,840
LIABILITIES				
Current Liabilities:				
Accounts Payable and Accrued Liabilities	19,967	753	306	11,902
Deposits	_	190		97
Due To Other Funds	_	7,540	89	17,283
Due To Component Units	_	_	_	7
Interfund Loans Payable	2,102	_	69	3,818
Policy Claims and Uninsured Liabilities	1,207	2.147		J,616 —
Contracts/Notes Payable			_	_
Revenue Bonds Payable	72,145	_	_	1,687
Arbitrage Liability	161	_	_	· —
Total Current Liabilities	95,582	10,630	464	34,794
Noncurrent Liabilities:				
Accrued Liabilities	260	_	_	_
Unearned Revenue	6,357	_	_	_
Interfund Loans Payable	_	_	_	_
Policy Claims and Uninsured Liabilities	1,324	_	_	_
Contracts/Notes Payable		_	_	25.225
Revenue Bonds Payable	2,065,552	_	_	35,337
Arbitrage Liability  Total Noncurrent Liabilities	72,326			25 227
	2,145,819			35,337
Total Liabilities	2,241,401	10,630	464	70,131
NET ASSETS	1 (21			11 277
Invested in Capital Assets, Net of Related Debt	1,631	_	_	11,377
Unemployment Compensation and Insurance Programs		838,068		
Loan Programs	195,860		259,150	41,659
Unrestricted (Deficit)	90,222	_	383,540	497,673
Total Net Assets	\$ 287,713	\$ 838,068	\$ 642,690	\$ 550,709
	- 20.,710	- 000,000	- 0.2,070	- 220,707

Total	Governmental Activities – Internal Service Funds
\$ 1,190,235 503,553	\$ 62,720 —
103,641 31,795	5,664
120,120 10,335	156 34,161
26	36
3,708	2,394
24,463	4,622 7
1,987,876	109,760
76,947	_
1,069	421
4,623	
2,493,749	694
25,080	511
10,035	17
304	321
48,251	7,323
15,074 990	183,671 127
(22,192)	(118,335)
52,462	73,124
2,653,930	74,750
4,641,806	184,510
32,928	18,985
287	- 0.100
24,912 7	8,188
_	20,371
5,989	207
3,354	11,929 43
73,832	51
161	
141,470	59,774
260	_
6,357	165
1 224	13,534
1,324	32,826 559
2,100,889	852
72,326	47.026
2,181,156 2,322,626	47,936 107,710
2,322,020	107,710
13,008	72,235
838,068	6,120
496,669	2,583
971,435 \$ 2,319,180	\$ 76,800
\$ 2,319,180	\$ 76,800

## Statement Of Revenues, Expenses, And Changes In Fund Net Assets Proprietary Funds

For the Fiscal Year Ended June 30, 2007

(Expressed in Thousands)

	Business-type Activities – Enterprise Funds				
	Student Assistance Programs	Unemployment Compensation Fund	Water Loan Programs	Nonmajor Enterprise Funds	
OPERATING REVENUES					
Sales and Charges for Services/Premiums	\$ 53,044	\$ 219,690	\$ 427	\$ 230,865	
Fees and Assessments	4,211	_	_	3,738	
Interest on Notes/Mortgages	67,827	_	10,207	5,871	
Federal Reinsurance and Allowances/Reimbursements	33,731	837	_	_	
Investment Income	_	_	_	9	
Miscellaneous	1,416			431	
Total Operating Revenues	160,229	220,527	10,634	240,914	
OPERATING EXPENSES					
Administration	4,250	_	_	28,157	
Purchases, Materials, and Services for Resale	_	_	_	129,358	
Grants	_	_	11,763	377	
Rentals and Leases	_	_	_	1,902	
Maintenance	_	_	_	2,439	
Interest	102,646	_	_		
Depreciation	525	_	_	1,626	
Student Loan Servicing and Related Expenses	23,951	_	_		
Payment to Lenders for Guaranteed Claims	35,287	_	_		
Benefit Claims and Unemployment Compensation	_	97,692	_	_	
Supplies and Other Miscellaneous	7,561	_	1,279	10,732	
Total Operating Expenses	174,220	97,692	13,042	174,591	
Operating Income (Loss)	(13,991)	122,835	(2,408)	66,323	
NONOPERATING REVENUES (EXPENSES)					
Investment Income	35,676	33,432	5,739	8,783	
Federal Grants	_	_	18,291	1,754	
Gain (Loss) on Sale of Capital Assets	_	_	_	_	
Tax Revenues	_	_	24,915	525	
Interest Expense		_	_	(1,670)	
Refunds Paid to Federal Government	_	_	_	_	
Other Revenues (Expenses)	877				
Total Nonoperating Revenues (Expenses)	36,553	33,432	48,945	9,392	
Income (Loss) before Transfers	22,562	156,267	46,537	75,715	
Transfers In	´ <u>—</u>	<i>'</i> —	1,582	55,343	
Transfers Out		(5,327)	(3,371)	(95,005)	
Change in Net Assets	22,562	150,940	44,748	36,053	
Net Assets – Beginning	265,151	687,128	597,942	514,656	
	203,131	_	_	, <u> </u>	
Adjustments to Beginning Net Assets  Net Assets – Beginning as Adjusted	265,151	687,128	597,942	514,656	

Total	Governmental Activities – Internal Service Funds
\$ 504,026 7,949 83,905 34,568 9 1,847 632,304	\$ 277,305 — — 18 33 277,356
32,407 129,358 12,140 1,902 2,439 102,646 2,151 23,951 35,287 97,692 19,572 459,545 172,759	102,883 74,986 — 4,977 22,119 — 16,356 — 9,765 46,375 277,461 (105)
83,630 20,045 — 25,440 (1,670) — 877 128,322 301,081 56,925 (103,703) 254,303 2,064,877 — 2,064,877 \$ 2,319,180	3,232 — 452 — (67) (721) — 2,896 2,791 352 — 3,143 74,599 (942) 73,657 \$ 76,800

## **Statement Of Cash Flows Proprietary Funds**

For the Fiscal Year Ended June 30, 2007

(Expressed in Thousands)

	Business-type Activities – Enterprise Funds				
	Student Assistance	Unemployment Compensation	Water Loan	Nonmajor Enterprise	
CASH FLOWS FROM OPERATING ACTIVITIES	Programs	Fund	Programs	Funds	
Receipts from Customers/Loan Interest/Fees/Premiums	\$ 64,338	\$ 234,463	\$ 10,628	\$ 269,193	
Receipts from Loan Maturities	430,504	\$ 234,403	31,806	26,258	
•	91,446	895	31,000	20,236	
Receipts Federal Reinsurance & Allowances/Reimburse		693	_	11 267	
Receipts from State Customers	9,138	_	_	11,367	
Student Loan Disbursements Received from Lenders	359,399	_	_	_	
Student Loan Disbursements Sent to Schools/Lenders	(359,617)	(06.017)	(10.456)	(1.42.070)	
Payments to Suppliers/Claims/Grants	(30,029)	(96,917)	(12,456)	(143,972)	
Disbursements for Loans Receivable	(444,679)	_	(51,251)	(54,165)	
Payments on Loan Guarantees	(36,387)	_		(26.250)	
Payments for Employee Services and Benefits	(9,403)	_	(1.202)	(26,359)	
Payments to State Suppliers and Grants	_	_	(1,283)	(7,120)	
Payments of Sales, School Lunch, and Premium Taxes				(36,302)	
Net Cash Provided (Used) by					
Operating Activities	74,710	138,441	(22,556)	38,900	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Borrowings Under Interfund Loans	_	_	_	7,603	
Repayments Under Interfund Loans	_	_	_	(9,385)	
Receipts from Bonds, Notes, and Deposits	_	109		_	
Payments of Bonds, Notes, Deposits, and Refunds	(430)	(31)	_	_	
Interest Paid on Bonds, Notes, and Financing Costs	(102,044)	_	_	_	
Federal Grants and Other Revenues	(,,	_	18,291	1,551	
Restricted Sales Tax	_	_	24,916	525	
Transfers In from Other Funds	743	_	1,582	52,259	
Transfers Out to Other Funds		_	(3,370)	(73,325)	
Net Cash Provided (Used) by			(3,370)	(13,323)	
Noncapital Financing Activities	(101,731)	78	41,419	(20,772)	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Repayments Under Interfund Loans	_	_		_	
Proceeds from Bond and Note Debt Issuance	_	_		5,456	
Proceeds from Disposition of Capital Assets	_	_		_	
Principal Paid on Debt and Contract Maturities	_	_	_	(1,134)	
Acquisition and Construction of Capital Assets	(836)	_	_	(6,392)	
Interest Paid on Bonds, Notes, and Capital Leases	_	_	_	(1,681)	
Transfers In from Other Funds	_	_	_	3,085	
Transfers Out to Other Funds	_	(5,327)	_	(1,936)	
Net Cash Provided (Used) by				<del></del>	
Capital and Related Financing Activities	(836)	(5,327)	0	(2,602)	
CASH FLOWS FROM INVESTING ACTIVITIES					
Proceeds from the Sale and Maturity of Investments	602,202	_	_	_	
Receipts of Interest and Dividends from Investments	34,579	33,432	5,738	8,777	
Payments to Purchase Investments	(599,140)	_		_	
Net Cash Provided (Used) by	<u> </u>				
Investing Activities	37,641	33,432	5,738	8,777	
Net Cash Provided (Used) – All Activities	9,784	166,624	24,601	24,303	
Cash and Cash Equivalents – Beginning	80,782	611,502	87,919	184,720	
Cash and Cash Equivalents – Ending	\$ 90,566	\$ 778,126	\$ 112,520	\$ 209,023	
Cash and Cash Equivalence Ending	<del>*</del> 70,300	Ψ 770,120	Ψ 112,320	Ψ 207,023	

Total	Governmental Activities – Internal Service Funds
\$ 578,622 488,568 92,341 20,505 359,399 (359,617) (283,374) (550,095) (36,387) (35,762) (8,403) (36,302)	\$ 42,739
7,603 (9,385) 109 (461) (102,044) 19,842 25,441 54,584 (76,695) (81,006)	9,966 — (727) (25) — — — — 9,214
0 5,456 0 (1,134) (7,228) (1,681) 3,085 (7,263) (8,765)	(3,588) — 3,492 (48) (19,151) (43) 352 — (18,986)
602,202 82,526 (599,140) 85,588 225,312 964,923 \$ 1,190,235	3,232 3,232 (690) 63,410 \$ 62,720

## **Statement Of Cash Flows Proprietary Funds**

Continued

For the Fiscal Year Ended June 30, 2007

(Expressed in Thousands)

	Business-type Activities – Enterprise Funds					Funds		
	A	Student ssistance rograms		employment mpensation Fund		Water Loan rograms	Eı	onmajor nterprise Funds
RECONCILIATION OF OPERATING INCOME								
(LOSS) TO NET CASH PROVIDED (USED)								
BY OPERATING ACTIVITIES	Φ.	(12.001)	Φ.	100.005	Φ.	(2.400)	Φ.	
Operating Income (Loss)	\$	(13,991)	\$	122,835	\$	(2,408)	\$	66,323
Adjustments to Reconcile Operating Income (Loss)								
to Net Cash Provided (Used) by Operating Activities:		525						1.626
Depreciation Expense		525		_				1,626
Interest Expense for Noncapital		06.464						
and Capital Financing  Miscellaneous Gains, Losses, and Other Items		96,464 5,833		_		_		72
Net Changes in Assets and Liabilities:		3,833		_		_		12
Accounts Receivable/Due From Other Funds		4,984		18,057		1.521		2,804
Notes/Accrued Interest Receivables		(22,260)		10,037		(21,372)		(28,608)
Inventories		(22,200)		_		(21,372)		(1,892)
Prepaid Items/Deferred Charges		(5)						(1,672)
Accrued Liabilities/Due to Other Funds		3,160		(2,028)		(297)		(2,729)
Unearned Revenue/Deposits		3,100		(2,020)		(251)		1,304
Notes Payable								
Policy Claims Liabilities				(423)				
Net Cash Provided (Used) by				(.28)				
Operating Activities	\$	74,710	\$	138,441	\$	(22,556)	\$	38,900
, ,		· · · · · ·						· · · · · ·
SCHEDULE OF NONCASH INVESTING,								
CAPITAL, AND FINANCING ACTIVITIES								
Increase (Decrease) in Fair Value of Investments	\$	_	\$		\$	(20)	\$	(33)
Contributed Capital Assets Transferred In (Out)		_				_		(19,745)
Total Noncash Investing, Capital, and								
Financing Activities	\$	0	\$	0	\$	(20)	\$	(19,778)

Total	Ac Ii S	ernmental tivities — nternal Service Funds
\$ 172,759	\$	(105)
2,151		16,356
96,464 5,905		_
27,366 (72,240)		(21,334) (850)
(1,892) (5) (1,894)		458 (1,783) 15,558
 1,304 0 (423)		(444) (36) (1,970)
\$ 229,495	\$	5,850
\$ (53) (19,745)	\$	(12)
\$ (19,798)	\$	(12)

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#### **Fiduciary Fund Financial Statements**

#### **Pension and Other Employee Benefit Trust Funds**

These funds are used to account for defined benefit pension plans and defined contribution plans administered by the Utah Retirement Systems, and to account for the State Post-Retirement Benefits Trust Fund, a defined benefit Other Postemployment Benefit Plan (OPEB Plan) administered by the State.

#### **Investment Trust Fund**

This fund is used to account for the investments related to external participants in the Utah State Public Treasurer's Investment Fund.

#### **Private Purpose Trust Funds**

These funds are used to report resources of all other trust arrangements under which principal and income benefit individuals, private organizations, or other governments.

#### **Agency Funds**

Agency funds account for assets held by the State as an agent for other governmental units, other organizations, or individuals.

Individual funds are presented by fund type beginning on page 170.

## **Statement Of Fiduciary Net Assets Fiduciary Funds**

June 30, 2007 (Expressed in Thousands)

	Pension and Other Employee Benefit Trust Funds	Investment Trust Fund	Private Purpose Trust Funds	Agency Funds
ASSETS				
Cash and Cash Equivalents	\$ 2,148,053	\$ 1,076	\$ 54,213	\$ 156,298
Receivables:				
Accounts	124	_	6,158	2,075
Contributions	34,374	_	_	_
Investments	318,904	_	_	_
Accrued Interest		55,926	_	_
Accrued Assessments	_	_	11,272	_
Due From Other Funds	1,997	_	630	484
Investments:				
Debt Securities	5,406,975	5,406,020	634,214	22,600
Equity Investments	11,549,185	· · · —	1,855,654	_
Absolute Return	1,197,638		, , , <u>—</u>	_
Private Equity	802,584	_	_	_
Real Estate	3,329,763		_	_
Mortgage Loans	6,848			_
Invested Securities Lending Collateral	2,256,337			
Investment Contracts		_	_	_
	43,918		2 400 060	
Total Investments	24,593,248	5,406,020	2,489,868	22,600
Capital Assets:				
Land	1,779	_	260	
Buildings and Improvements	11,241	_	4,566	
Machinery and Equipment	3,196	_	787	_
Construction in Progress	_	_	378	_
Less Accumulated Depreciation	(14,184)	_	(1,937)	
Total Capital Assets	2,032	0	4,054	0
Total Assets	27,098,732	5,463,022	2,566,195	\$ 181,457
LIABILITIES				
Accounts Payable	1,034,061	_	2,034	\$ —
Securities Lending Liability	2,256,337		2,054	Ψ
Due To Other Funds	2,230,337		6,405	
Due To Individuals, Organizations, and			0,403	
Other Governments				181,457
	_	_	286	101,437
Unearned Revenue	7.605	_	200	_
Leave/Postemployment Benefits	7,625	_	270 ((7	_
Policy Claims Liabilities/Insurance Reserves	6,268	_	278,667	_
Real Estate Liabilities	1,273,254			
Total Liabilities	4,577,545	0	287,392	\$ 181,457
NET ASSETS				
Held in trust for:				
Pension Benefits	19,829,629	_	_	
Other Postemployment Benefits	28,042		_	
Defined Contribution	2,663,516	_	_	
Pool Participants		5,463,022	_	
Individuals, Organizations, and Other Governments			2,278,803	
Total Net Assets	\$ 22,521,187	\$ 5,463,022	\$ 2,278,803	
Participant Account Balance Net Asset Valuation Factor		0.999798		

## **Statement Of Changes In Fiduciary Net Assets Fiduciary Funds**

For the Fiscal Year Ended June 30, 2007			(Ex
	Pension and Other Employee Benefit Trust Funds	Investment Trust Fund	Private Purpose Trust Funds
ADDITIONS			
Contributions:			
Member	\$ 269,735	\$ —	\$ 508,763
Employer	573,904	_	_
Court Fees and Fire Insurance Premiums	11,241		
Total Contributions	854,880	0	508,763
Pool Participant Deposits		7,693,739	
Investment Income:			
Net Increase (Decrease) in Fair Value of Investments	2,277,984	275	249,293
Interest, Dividends, and Other Investment Income	551,522	304,472	63,055
Less Investment Expenses	(58,509)	(164)	_
Net Investment Income	2,770,997	304,583	312,348
Transfers From Affiliated Systems	6,481		
Other Additions:			
Escheats	_	_	19,229
Royalties and Rents	_	_	4,017
Fees, Assessments, and Revenues	_	_	82,059
Miscellaneous	_	_	46,548
Total Other	0	0	151,853
Total Additions	3,632,358	7,998,322	972,964
DEDUCTIONS			
Pension Benefits	709,799	_	
Retiree Healthcare Benefits	23,850	_	_
Refunds/Plan Distributions	155,417	_	_
Earnings Distribution	<u> </u>	302,539	_
Pool Participant Withdrawals	_	6,545,396	_
Transfers To Affiliated Systems	6,481		_
Trust Operating Expenses	_	_	32,378
Distributions and Benefit Payments	_	_	58,138
Administrative and General Expenses	15,849		12,218
Total Deductions	911,396	6,847,935	102,734
Change in Net Assets Held in Trust for:			
Pension Benefits	2,371,480	_	_
Other Postemployment Benefits	28,042	_	_
Defined Contributions	321,440	_	
Pool Participants	, <u> </u>	1,150,387	
Individuals, Organizations, and Other Governments	_	·	870,230
Net Assets – Beginning	19,800,225	4,312,635	1,408,573

The Notes to the Financial Statements are an integral part of this statement.

Net Assets – Ending .....

\$ 22,521,187

\$ 5,463,022

\$ 2,278,803

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#### **Component Unit Financial Statements**

#### **Utah Housing Corporation**

The Corporation was created to provide an alternative source of funding for home mortgages, particularly for lower income families. It is funded entirely through the issuance of bonds, which are repaid from the interest and principal payments made on mortgages.

#### **Public Employees Health Program**

This Program provides employee medical and other insurance services predominantly for agencies of the State. It also provides claims processing and insurance services for local governments and other public entities within Utah.

#### University of Utah and Utah State University

These universities are funded through state appropriations, tuition, federal grants, and private donations and grants. In addition to instruction, these universities provide research and other services. The operations of the University of Utah also include its hospital and clinics.

#### **Nonmajor Component Units**

Nonmajor component units are presented beginning on page 182.

## **Combining Statement Of Net Assets Component Units**

une 30, 2007			(Expressed in Thousand			
	Utah Housing Corporation	Public Employees Health Program	University of Utah	Utah State University		
ASSETS	Corporation	Trogram	Ctan	Chiversity		
Current Assets:						
Cash and Cash Equivalents	\$ 436,095	\$ 12,971	\$ 551,160	\$ 22,566		
Investments	_	40,575	386,385	32,030		
Receivables:						
Accounts, net	_	24,285	221,637	48,301		
Notes/Loans/Mortgages/Pledges, net	19,095	_	42,359	4,936		
Accrued Interest	5,062	1,231	9,389	_		
Due From Primary Government			_			
Prepaid Items	2,413	14,953		1,316		
Inventories	_	_	32,374	4,341		
Deferred Charges			11,645			
Total Current Assets	462,665	94,015	1,254,949	113,490		
Noncurrent Assets:						
Restricted Investments	118,104	_	464,370	69,754		
Accounts Receivables, net	_	_	_	422		
Investments	173,826	145,069	222,777	122,176		
Notes/Loans/Mortgages/Pledges Receivables, net	1,092,711	_	69,523	10,828		
Deferred Charges	11,077	_	15,241	_		
Other Assets	6,266					
Capital Assets (net of Accumulated Depreciation)	6,531	712	1,248,432	462,574		
Total Noncurrent Assets	1,408,515	145,781	2,020,343	665,754		
Total Assets	1,871,180	239,796	3,275,292	779,244		
LIABILITIES						
Current Liabilities:						
Accounts Payable and Accrued Liabilities	52,965	15,826	139,993	37,097		
Securities Lending Liability	_	19,823	_	_		
Deposits	_	_	87,299	369		
Due To Primary Government	_	5,040	19,566	3,918		
Unearned Revenue	_	4,153	26,609	16,904		
Current Portion of Long-term Liabilities (Note 10)	122,898	68,043	28,061	11,826		
Total Current Liabilities	175,863	112,885	301,528	70,114		
Noncurrent Liabilities:						
Accrued Liabilities	693	_	_	_		
Unearned Revenue	_	_	_	1,490		
Deposits	_	_	9,400	_		
Due To Primary Government	_	_	7,230	_		
Long-term Liabilities (Note 10)	1,477,532	53,086	420,975	121,991		
Total Noncurrent Liabilities	1,478,225	53,086	437,605	123,481		
Total Liabilities	1,654,088	165,971	739,133	193,595		
NET ASSETS						
Invested in Capital Assets, Net of Related Debt	2,889	712	927,224	364,321		
Restricted for:	<b>7</b> ·		- 7	- ,		
Nonexpendable:						
Higher Education	_	_	361,955	67,993		
Expendable:						
Higher Education	_	_	552,205	115,691		
Debt Service	182,212	_	_	_		
Insurance Plans	_	73,113	_	_		
Other	_	_	_	37,644		
Unrestricted	31,991		694,775			
Total Net Assets	\$ 217,092	\$ 73,825	\$ 2,536,159	\$ 585,649		

Nonmajor Component Units	Total
\$ 237,595 21,469	\$ 1,260,387 480,459
30,665 6,829	324,888 73,219
759	16,441
480	480
4,440	23,122
13,516	50,231
310	11,955
316,063	2,241,182
78,539	730,767 422
125,726	789,574
21,539	1,194,601
· —	26,318
7,149	13,415
875,913	2,594,162
1,108,866	5,349,259
1,424,929	7,590,441
1,121,525	7,550,111
27,813	273,694
	19,823
1,075	88,743
5,050	33,574
17,897	65,563
20,495	251,323
72,330	732,720
_	693
_	1,490
802	10,202
1,435	8,665
118,709	2,192,293
120,946	2,213,343
193,276	2,946,063
764,906	2,060,052
100,469	530,417
158,203	826,099
	182,212
_	73,113
36	37,680
208,039	934,805
\$ 1,231,653	\$ 4,644,378
	<del></del> -

## **Combining Statement Of Activities Component Units**

For the Fiscal Year Ended June 30, 2007

(Expressed in Thousands)

	Utah Housing Corporation		Housing		University of Utah	<u>u</u>	Utah State Iniversity
Expenses	\$	87,640	\$	564,658	\$ 2,123,266	\$	451,775
Program Revenues:							
Charges for Services:							
Tuition and Fees		_		_	170,922		91,634
Scholarship Allowances				_	(18,102)		(26,281)
Sales, Services, and Other Revenues							
(net of University of Utah patient							
services allowance of \$41,552)		99,919		567,562	1,444,732		59,645
Operating Grants and Contributions		_		10,356	509,951		188,500
Capital Grants and Contributions		_			192,014		9,395
Total Program Revenues		99,919		577,918	2,299,517		322,893
Net (Expenses) Revenues		12,279		13,260	176,251		(128,882)
General Revenues:							
State Appropriations				_	269,700		144,866
Unrestricted Investment Income							
Permanent Endowments Contributions					17,185		3,043
Total General Revenues		0		0	286,885		147,909
Change in Net Assets		12,279		13,260	463,136		19,027
Net Assets – Beginning		204,813		60,565	2,073,023		566,622
Net Assets – Ending	\$	217,092	\$	73,825	\$ 2,536,159	\$	585,649

Nonmajor Component Units	Total
\$ 809,545	\$ 4,036,884
258,885	521,441
(40,288)	(84,671)
113,935	2,285,793
179,902	888,709
61,082	262,491
573,516	3,873,763
(236,029)	(163,121)
340,457	755,023
1,682	1,682
3,279	23,507
345,418	780,212
109,389	617,091
1,122,264	4,027,287
\$ 1,231,653	\$ 4,644,378

#### **Notes to the Financial Statements**

Fiscal Year Ended June 30, 2007

#### Index to the Notes to the Financial Statements **Page** 1. Summary of Significant Accounting Policies..... Reporting Entity Government-wide and Fund Financial Statements Measurement Focus, Basis of Accounting, and Financial Statement Presentation... Fiscal Yearends.... Assets, Liabilities, and Net Assets/Fund Balances.... F. Revenues and Expenditures/Expenses.... G. Interfund Transactions Future Changes in Accounting Standards.... 2. Beginning Net Asset Adjustments and Other Changes..... 3. Deposits and Investments..... A. Primary Government..... Component Units..... Securities Lending Derivative Financial Instruments.... Investment Pool..... Receivables Accounts Payable and Accrued Liabilities ..... Interfund Balances and Loans 8. Capital Assets ..... 9. Lease Commitments 10. Long-term Liabilities..... Changes in Long-term Liabilities General Obligation Bonds C. Revenue Bonds Conduit Debt Obligations..... Demand Bonds F. Defeased Bonds and Bond Refunding G. Contracts Payable ..... Notes Payable ..... Debt Service Requirements for Derivatives..... 11. Governmental Fund Balances and Net Assets Restricted by Enabling Legislation ........ Governmental Fund Balances – Reserved and Designated..... Net Assets Restricted by Enabling Legislation.... 12. Deficit Net Assets and Fund Balance 13. Interfund Transfers 14. Litigation, Contingencies, and Commitments..... Litigation ..... Contingencies Commitments.... 15. Joint Venture 16. Pension Plans..... Utah Retirement Systems..... Teachers Insurance and Annuity Association-College Retirement Equities Fund... 107 17. Other Postemployment Benefits ..... 18. Risk Management and Insurance..... 108 19. Subsequent Events....

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the State of Utah conform in all material respects with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board. Preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

#### A. Reporting Entity

For financial reporting purposes, the State of Utah reporting entity includes the "primary government" and its "component units." The primary government includes all funds, agencies, boards, commissions, and authorities that are considered an integral part of the State's activities. The State's component units are legally separate organizations for which the State's elected officials are financially accountable.

The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and either: (1) the ability of the State to impose its will on that organization or; (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the State. Where the State does not appoint a voting majority of an organization's governing body, GASB standards require inclusion in the reporting entity if an organization is fiscally dependent on the State, its resources are held for the direct benefit of the State or can be accessed by the State, or the relationship is such that it would be misleading to exclude it.

Except where noted below, the State's component units issue their own separate audited financial statements as special-purpose governments engaged only in business-type activities. These financial statements can be obtained from their respective administrative offices or from the Utah State Auditor's Office, PO Box 142310, Salt Lake City, UT 84114.

Entities such as the local school districts and local authorities of various kinds that may only partially meet the criteria for inclusion in this report have not been included. (The State's support of the public education system is reported in the Uniform School Fund, a special revenue fund.)

#### **Blended Component Units**

Blended component units provide services entirely or almost entirely to the primary government. GASB standards require this type of component unit to be reported as part of the primary government and blended into the appropriate funds.

Utah State Building Ownership Authority (blended with the primary government's debt service and capital projects funds) — The Authority was created by the Legislature as a body politic and corporate for the purpose of financing, owning, leasing and operating facilities to meet the needs of state government. It is comprised of three members: the Governor or designee, the State Treasurer and the Chair of the State Building Board. Separate financial statements are not required or issued for the Authority.

#### **Discrete Component Units**

Discretely presented component units are reported in a separate column and/or rows in each of the government-wide statements to emphasize that they are legally separate from the State. The Governor appoints at least a majority of the governing board members of each of the State's component units, subject in most cases to approval by the Senate. The Utah Housing Corporation is included in the reporting entity because of its ability to issue moral obligation debt of the State and low-income housing tax credits. The other component units are included in the reporting entity because under the criteria established by GASB, the State has the ability to impose its will on these organizations. The colleges and universities, the Public Employees Health Program, Comprehensive Health Insurance Pool and the Schools for the Deaf and Blind are included as component units due to the level of oversight provided by the State. The Governor-appointed board members of the remaining component units can be replaced at will.

The State's major discrete component units are:

Utah Housing Corporation — The Corporation issues bonds to provide capital for housing and home mortgages, especially for low and moderate-income families. Operations are financed from bond proceeds and from mortgage and investment interest and fees.

Public Employees Health Program — This Program provides employee medical and other insurance services predominantly for agencies of the State. It also provides claims processing and insurance services for local governments and other public entities within Utah. The Program is administered by the Utah State Retirement Board.

University of Utah and Utah State University — These universities are funded primarily through state appropriations, tuition, federal grants, and private donations and grants. In addition to instruction, these universities provide research and other services. The operations of the University of Utah also include its hospital and clinics.

The State's nonmajor discrete component units are:

Comprehensive Health Insurance Pool — The Pool is a nonprofit quasi-governmental entity established within the State Insurance Department. It provides access to health insurance coverage for residents of the State who are considered uninsurable.

Utah Schools for the Deaf and the Blind — These Schools provide practical education to individuals with hearing and/or vision impairments. Although not required, these Schools issue separate but unaudited financial statements.

Heber Valley Historic Railroad Authority — The Authority is an independent state agency that maintains and operates a scenic and historic railroad in and around the Heber Valley. The Authority has a separate compilation report, but separate audited financial statements are not required or issued for it.

Utah State Fair Corporation — This is a nonprofit public corporation that operates the State Fair Park and conducts the Utah State Fair and other various expositions and entertainment events. It receives state appropriations for operations and working capital.

Colleges and Universities — Weber State University, Southern Utah University, Salt Lake Community College, Utah Valley State College, Dixie State College of Utah, College of Eastern Utah, Snow College, and the Utah College of Applied Technology. Separate audited financial statements are not required or issued for the Utah College of Applied Technology; however, its significant branch campuses each issue separate audited financial statements.

#### **Fiduciary Component Units**

Utah Retirement Systems (pension and other employee benefit trust funds) — Utah Retirement Systems administers pension funds for various public employee retirement systems and plans of the State and its political subdivisions. Utah Retirement Systems is an independent state agency subject to legislative and executive department budgetary examination and comment. The Utah State Retirement Board, a seven-member board, is established by statute to administer the systems and plans, and to serve as investment trustees of the funds. Six members are appointed by the Governor with the advice and consent of the Senate, while the State Treasurer serves as the seventh member. Because of the State's trustee responsibilities for these systems and plans, GAAP requires them to be reported as pension trust funds of the primary government rather than discrete component units. In accordance with GAAP, fiduciary funds and component units that are fiduciary in nature are excluded from the government-wide financial statements.

#### **Related Organization** (Excluded from Financial Statements)

Workers' Compensation Fund — This Fund is a nonprofit quasipublic corporation created by the Legislature for a public purpose that provides workers' compensation insurance to private and public employers. The Governor appoints six of the Fund's seven board of directors, but the State's financial accountability for the Fund does not extend beyond making the appointments.

#### B. Government-wide and Fund Financial Statements

#### **Government-wide Financial Statements**

The Statement of Net Assets and Statement of Activities report information on all nonfiduciary activities of the primary government and its component units. Primary government activities are distinguished between *governmental* and *business-type* activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Net Assets presents the reporting entities' non-fiduciary assets and liabilities, with the difference reported as net assets. Net assets are restricted when constraints placed upon them are either externally imposed or are imposed by constitutional provisions or enabling legislation.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. The State does not allocate general government (indirect) expenses to other functions. Program

revenues include: (I) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other revenues not meeting the definition of program revenues are reported as general revenues.

#### **Fund Financial Statements**

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide statements. For governmental and proprietary funds financial statements, the emphasis is on major individual governmental and enterprise funds, with each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Internal service funds are also aggregated and reported in a separate column on the proprietary funds financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

#### Government-wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when the related liability is incurred, regardless of the timing of the cash flows. Nonexchange transactions, in which the State receives value without directly giving equal value in exchange, include taxes, grants, and donations. Tax revenue is recognized in the fiscal year in which the related sales, wages, or activity being taxed occurred. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been met.

#### **Governmental Fund Financial Statements**

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or expected to be collected soon enough thereafter to pay liabilities of the current period. For this purpose, the State generally considers taxes and other revenues to be available if the revenues are collected within 45 days after yearend. An exception to this policy is federal grant revenues, which generally are considered to be available if collection is expected within 12 months after yearend.

Expenditures are generally recorded when the related liability is incurred, as under the accrual basis of accounting. However, expenditures for principal and interest on long-term debt are recorded when due or when amounts have been accumulated in the debt service fund for payments of interest to be made early in the following year. Also, expenditures and related liabilities for compensated absences, postemployment benefits, and claims and judgments are recorded only to the extent they have matured (come due for payment).

**Major Governmental Funds** — The State reports the following major governmental funds:

- General Fund. This fund is the principal operating fund of the State. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- **Education Fund.** This special revenue fund accounts for all revenues from taxes on intangible property or from a tax on income that supports public and higher education.
- Uniform School Fund. This special revenue fund accounts for specific revenues and expenditures that support public elementary and secondary schools in the State.
- Transportation Fund. This special revenue fund accounts for revenues and expenditures associated with highway construction and maintenance.
- Transportation Investment Fund. This special revenue fund accounts for revenue and expenditures associated with Centennial Highway projects and other specific highway projects.
- Trust Lands Fund. This is a permanent fund that accounts for land grants and the sale of such lands received from the federal Enabling Act. The principal in the fund is perpetual, with the earnings used primarily to support public education.

Nonmajor Governmental Funds — The State's nonmajor governmental funds include other special revenue funds, capital projects funds, and debt service funds. The nonmajor special revenue funds account for specific revenue sources that are legally restricted to expenditures for specific purposes. Examples include tobacco settlement monies, environmental activities, crime victim reparations, debt collections, and rural development programs. The capital projects funds account for the resources used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary funds. The debt service funds account for resources used for the payment of interest and principal on general long-term debt obligations.

#### **Proprietary Fund Financial Statements**

The financial statements of the proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting, similar to the government-wide financial statements described previously. Proprietary funds include both enterprise and internal service fund types. Enterprise funds report the activities for which fees are charged to external users for goods or services. Internal service funds account for goods and services provided primarily to other agencies or funds of the State, rather than to the general public.

Reporting for business-type activities and enterprise funds follow all GASB pronouncements, and all Financial Accounting Standards Boards (FASB) pronouncements issued on or before November 30, 1989, except those that conflict with a GASB pronouncement. The State has elected not to apply FASB pronouncements issued after November 30, 1989.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Revenues and expenses not meeting this definition, such as subsidies and investment earnings, are reported as nonoperating.

**Major Enterprise Funds** — The State reports the following major enterprise funds in its proprietary fund statements:

- Student Assistance Programs. These programs make loans to, and purchase loans of, qualified students attending eligible higher education institutions. The programs also guarantee the repayment of student loans made by participating lenders to eligible students.
- Unemployment Compensation Fund. This fund pays claims for unemployment to eligible recipients.
- Water Loan Programs. This fund provides loans to local governments, water districts, and other entities for the purpose of upgrading water storage facilities and other related structures.

Nonmajor Enterprise Funds — The State's nonmajor enterprise funds include loan programs for communities, low-income housing, agricultural and other purposes; Alcoholic Beverage Control (state liquor stores); Utah Correctional Industries; State Trust Lands Administration; and the Utah Dairy Commission.

**Internal Service Funds** — The State also reports the internal service fund type in the proprietary funds statements. The activities accounted for in internal service funds include technology services, fleet operations, risk management, copy and mail services, property management, transportation infrastructure, and human resource management. In the government-wide financial statements, internal service funds are included with governmental activities.

#### **Fiduciary Fund Financial Statements**

The fiduciary funds account for assets held by the State in a trustee capacity or as an agent for other individuals or organizations. The fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. The following fiduciary fund types are reported:

Pension and Other Employee Benefit Trust Funds — These funds account for the plan assets, liabilities, net assets, and changes in net assets of: (1) defined benefit pension plans and defined contribution plans administered by Utah Retirement Systems, and (2) the State Post-Retirement Benefits Trust Fund, a defined benefit other postemployment health care plan (OPEB Plan), administered by the State.

**Investment Trust Fund** — This fund is used to account for the investments related to external participants in the Utah State Public Treasurer's Investment Fund.

**Private Purpose Trust Funds** — These funds report resources of all other trust arrangements in which principal and income benefit individuals, private organizations or other governments. Examples include the Utah Navajo Trust, Unclaimed Property Trust,

Employers' Reinsurance Trust, Petroleum Storage Tank Trust, and the Utah Educational Savings Plan Trust.

**Agency Funds** — These funds account for assets held by the State as an agent for other governmental units, other organizations, or individuals. These funds include fines, forfeitures, tax collections, and withholding taxes for employees.

#### **Component Unit Financial Statements**

The combining component unit financial statements are presented in order to provide information on each of the major component units included in the component unit's column of the government-wide statements. The component unit financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. The information is presented in order to be consistent with the government-wide statements, and is less detailed than the presentation in each component unit's separately issued financial statements. The component units follow all current GASB pronouncements, and all FASB pronouncements issued on or before November 30, 1989, except those that conflict with a GASB pronouncement. In addition, as allowed by GASB standards, the Public Employees Health Program has elected to apply all applicable FASB pronouncements issued after November 30, 1989, that do not conflict with GASB standards.

#### D. Fiscal Yearends

All funds and discretely presented component units are reported using fiscal years which end on June 30, except the pension and other employee benefit trust funds (fiduciary funds), administered by Utah Retirement Systems, and the Utah Dairy Commission (nonmajor enterprise fund), which have fiscal years ending December 31.

#### E. Assets, Liabilities, and Net Assets/Fund Balances

#### **Cash and Cash Equivalents and Investments**

Cash equivalents are generally considered short-term, highly liquid investments with a maturity of three months or less from the purchase date. The Student Assistance Programs (enterprise fund) use a trustee for their long-term investing needs, and they consider any cash and cash equivalents held by their trustee as investments.

All cash deposited with the State Treasurer by state entities is maintained by the Treasurer in various pooled investment funds. The State Treasurer invests the deposited cash, including the cash float, in short-term securities and other investments. All interest revenue is allocated to the General Fund unless state law or trust agreements require allocations of interest to other funds. Funds authorized to receive interest earnings are segregated into separate investment pools, and interest is allocated based on cash balances in the pool.

Investments (including cash equivalents) are under the control of the State Treasurer or other administrative bodies as determined by law. In certain instances, investments may be restricted by law or other legal instruments. Investments are presented at fair value. The fair value of investments is based on published prices and quotations from major investment brokers at current exchange rates, as available. For investments where no readily ascertainable fair value exists, management, in consultation with their investment advisors, have determined the fair values for the individual investments. Investments held as security deposits which are not held for investment purposes are carried at cost. The Utah Retirement Systems' (pension and other employee benefit trust funds) mortgages are valued on an amortized cost basis which approximates fair value, and the fair value of real estate investments has been estimated based on independent appraisals.

The State's Unemployment Compensation Fund (enterprise fund) monies are required by the Social Security Act to be invested in the U.S. Department of Treasury, Bureau of Public Debt Unemployment Trust Fund (BPDUTF), which is not registered with the SEC. The fair value of the position in the BPDUTF is the same as the value of the BPDUTF shares.

Utah Retirement Systems (pension and other employee benefit trust funds) held four types of derivative financial instruments at yearend: futures, currency forwards, options, and swaps. Futures contracts are traded on organized exchanges to minimize credit risk. Currency forwards are entered into in order to hedge the exposure to changes in foreign currency exchange rates on foreign currency dominated portfolio holdings. Utah Housing Corporation (major component unit) enters into various rate swap contracts in order to increase funding capabilities. The Corporation sells variable rate bonds and minimizes the inherent risk with the use of floating-to-fixed interest rate swap contracts. See Note 3 for additional information about derivatives.

#### Receivables

Accounts receivables in the governmental and business-type activities consist mainly of amounts due from the Federal Government, customers, and others. Receivables from the Federal Government are reasonably assured; accordingly, no allowance for uncollectible accounts has been established.

Notes/mortgages receivable for governmental and business-type activities are primarily long-term loans for local governments and agricultural development, home mortgages, and individual student loans. The interest rates on the loans vary but are generally lower than market rates and, in some cases, are non-interest bearing. Student loans in the Student Assistance Programs (business-type activities) are fixed and variable rate federally insured loans. Student loans are insured at 95 to 100 percent of their principal balance depending on the date disbursed.

Accrued taxes include receivables for taxpayer-assessed taxes where the underlying exchange has occurred in the period ending June 30 or prior, net of applicable estimated refunds and allowances.

Note 5 provides a disaggregation of governmental and business-type receivables, including a breakout of current/noncurrent balances and established allowances.

#### **Inventories and Prepaid Items**

Proprietary funds and component units inventories are valued at the lower of cost or market. Cost evaluation methods include first-infirst-out (FIFO), last-in-first-out (LIFO), average cost, weighted average, weighted moving average, and retail inventory method.

Governmental fund inventories are recorded as expenditures when purchased except for Transportation Fund inventories that are recorded as expenditures when consumed. Transportation Fund inventories are valued using a weighted average cost.

Prepaid items related to governmental funds are immaterial and recorded as expenditures in the governmental funds financial statements when paid.

Prepaid items for the Student Assistance Programs (enterprise fund) are primarily guarantor insurance premiums charged at the time loan proceeds are disbursed and are amortized over the estimated lives of the loans using a method which approximates the interest method of amortization.

#### **Capital Assets**

Capital assets, which include land, buildings, equipment, and infrastructure (roads, bridges, drainage systems, lighting systems, and similar items), are reported in the applicable governmental or business-type activities columns, or in the component units column on the government-wide Statement of Net Assets. Capital assets of proprietary funds and fiduciary funds are also recorded in their respective fund statements. Capital assets, with the exception of infrastructure, are defined by the State as assets, which cost \$5 thousand or more when acquired and have an estimated useful life greater than one year. Infrastructure assets are capitalized if the cost is over \$1 million. Purchased or constructed capital assets are recorded at cost or at estimated historical cost where historical cost is not available. Donated fixed assets are valued at their estimated fair value at the date of donation.

Capital assets purchased by governmental funds are recorded as expenditures in the governmental fund financial statements. Interest expense for capital asset construction related to governmental activities is not capitalized. Interest expense incurred during construction of capital facilities related to business-type activities and component units is immaterial and is not capitalized in all cases.

Buildings, equipment, and other depreciable assets are depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Years
Equipment	3-15
Aircraft and Heavy Equipment	5-30
<b>Buildings and Improvements</b>	30-40
Land Improvements	5-20
Infrastructure	15-80

As provided by GASB standards, the State has elected to use the "modified approach" to account for infrastructure assets (roads and bridges) maintained by the State's Department of Transportation. This includes infrastructure acquired prior to fiscal year 1981. Under this approach, depreciation expense is not recorded and only improvements that expand the capacity or efficiency of an infrastructure asset are capitalized. Using this approach requires the State to: (1) maintain an inventory of the assets and perform periodic condition assessments; (2) estimate each year the annual amount to maintain and preserve the assets at the condition level set by the State; and (3) document that the assets are being preserved approximately at or above the condition level set by the State. Other infrastructure, which is primarily maintained by the Department of Natural Resources, is capitalized and depreciated.

Most works of art and historical treasures are not capitalized or depreciated. These assets are held for public exhibition, education, or research rather than financial gain. These assets are also protected, unencumbered, and preserved and subject to policies requiring the proceeds from sales of collection items to be used to acquire other collection items. The State's assets of this nature include the State Fine Art Collection, photographs, prints, paintings, historical documents and artifacts, monuments, statues, and paleontological and archaeological collections.

#### Accrued Liabilities

Accrued liabilities include the liability for employee payrolls and liabilities accruing over time where demand for payment is due shortly after fiscal yearend. See Note 6 for additional information about accrued liabilities.

#### **Deferred Revenue** — Unearned and Unavailable

In the government-wide statements, proprietary fund statements, and fiduciary fund statements, unearned revenue is recorded when cash or other assets are received prior to being earned. In the governmental fund statements, deferred revenue is recorded when revenue is either unearned or unavailable. Deferred revenues for the Student Assistance Programs (enterprise fund) are primarily guarantee fees that are recognized as income over a period of ten years using the sum-of-the-years-digits method.

#### **Policy Claims Liabilities**

Policy claims liabilities are for insurance claims incurred prior to the reporting date and are based on actuarial estimates. Policy claims liabilities for Unemployment Insurance are for claims filed as of the reporting date. A substantial portion of policy claims liabilities is long-term in nature. Therefore, claims liabilities are reported as long-term liabilities on the Statement of Net Assets.

#### **Long-term Debt**

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, deferred amount on refunding, as well as issuance costs, are deferred and amortized over the life of the bonds using the bonds outstanding method or straight-line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount and deferred amount on refunding. Bond issuance costs are reported as deferred charges (assets).

In the governmental fund financial statements, bond premiums and discounts, as well as bond issuance costs, are recognized during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

The *Tax Reform Act of 1986* requires governmental entities issuing tax-exempt bonds to refund to the U.S. Treasury interest earnings on bond proceeds in excess of the yield on those bonds. Governmental

entities must comply with arbitrage rebate requirements in order for their bonds to maintain tax-exempt status. Entities are required to remit arbitrage rebate payments for non-purpose interest to the federal government at least once every five years over the life of the bonds. Federal regulations also require the Student Assistance Programs (enterprise fund) to keep the yield on student loans within a designated percentage of the interest cost of the related tax-exempt borrowing. One method of reducing this yield is to make yield reduction payments to the United States Treasury. Estimated yield reduction payments may be made by the end of the tenth year and every fifth year thereafter during the life of the bonds. Some State of Utah bonds may be exempt from the rebate requirements if they meet certain statutory exceptions per the regulations.

Arbitrage liability is treated as an expense in the government-wide Statement of Net Assets and the proprietary fund financial statements when the liability is recognized. Arbitrage liability is recorded as an expenditure in the governmental funds financial statements when the liability is due. At June 30, 2007, the total estimated arbitrage rebate liability in the Student Assistance Programs (enterprise fund) was \$72.487 million, of which \$70.588 million represents yield reduction payments and \$1.899 million represents the estimated liability for non-purpose interest. Other arbitrage liabilities are immaterial.

#### **Compensated Absences and Postemployment Benefits**

Employees' vacation leave is accrued at a rate of four hours every two weeks for the first five years of employment, and grows to a rate of seven hours every two weeks after 20 years of employment. There is no requirement to use vacation leave, but a maximum of 40 days may be carried forward at the beginning of each calendar year. Unused vacation leave is paid to employees upon termination. Employees who have a sick leave balance in excess of 144 hours at the beginning of a calendar year are eligible to "convert" up to 40 hours of sick leave if less than that amount is used during the year. Employees may use converted sick leave in place of annual leave. Any balance in converted sick is paid to employees upon termination. This converted sick leave program ends on January 1, 2014. The total liability of the governmental activities for compensated absences is recorded in the government-wide Statement of Net Assets as part of long-term liabilities. However, in accordance with GAAP, the liability is not recorded in the governmental funds financial statements. See Note 10 for additional information about the liability.

Employees earn sick leave at a rate of four hours for each two-week period, with no limit to the amount that can be accumulated. The State does not reimburse employees for unused sick leave upon termination unless employees are eligible for retirement or the sick leave is "converted". Sick leave is expended when used.

At retirement, for participating agencies, an employee receives 25 percent of the value of all unused accumulated sick leave as a mandatory employer contribution into a 401(k) account. Each day of remaining sick leave earned prior to January 1, 2006 may be used to participate in the State's Other Postemployment Benefit Plan (OPEB Plan) to purchase health and life insurance coverage or Medicare supplemental insurance. Any remaining sick leave earned on or after January 1, 2006, is converted to a value (based on the higher of the employee's rate of pay at retirement or average pay rate of retirees in the previous year) and placed in a defined contribution plan – health reimbursement arrangement administered by Utah Retirement Systems. The Annual Required Contribution

(ARC) needed to fund current and future liabilities of the OPEB Plan is provided by charges to agency budgets. Payments of postemployment health and life insurance benefits to retirees are made from the OPEB plan that is administered as a single-employer defined benefit healthcare plan. See Note 17 for additional information about the State's OPEB Plan administered as an irrevocable trust.

For administrative purposes, the State maintains compensated absences pools within the General Fund, Uniform School Fund, and Transportation Fund. The ongoing payments from the pools are provided by charges to agency budgets as benefits are earned. Vacation leave taken as time off is paid from current budgets when used. Payment of leave balances at termination is made from the compensated absences pools. Proprietary funds, Utah Schools for the Deaf and the Blind, and private purpose trust funds of the primary government also participate in the pools and the OPEB Plan, and have no liability for leave or postemployment benefits once their contributions have been made.

Compensatory time for overtime worked may be earned up to a maximum of 80 hours. Any overtime exceeding 80 hours is paid when earned. In accordance with GAAP, compensatory time is expended when the leave is taken in governmental funds, but is expensed when earned for budgetary purposes.

Vacation earnings, sick leave earnings, and termination policies vary among component units and from the primary government's policies. Vacation leave is expended when earned and sick leave is expended when used.

#### **Net Assets/Fund Balances**

The difference between assets and liabilities is "Net Assets" on the government-wide, proprietary fund, and fiduciary funds financial statements, and "Fund Balance" on the governmental fund financial statements.

In the governmental fund financial statements, fund balances are classified as reserved, designated, or unreserved. Reserves represent those portions of fund balance not appropriable for expenditure or legally segregated for a specific future use. Designated fund balances represent tentative plans for future use of financial resources.

#### F. Revenues and Expenditures/Expenses

When an expenditure/expense is incurred for purposes for which both restricted and unrestricted resources are available, it is the State's general policy to use restricted resources first. However, the State has some programs that are funded by appropriations from both unrestricted resources and resources required by law to be deposited in a specific subfund for a specific purpose (which may include restricted resources). In those instances, it is the State's policy to expend those resources proportionally based on the amounts appropriated from each source.

#### Grants

Federal grants and assistance awards made on the basis of entitlement periods are recorded as revenues when entitlement occurs. All federal reimbursement-type grants are recorded as revenues when the related allowable expenditures are incurred and all applicable eligibility requirements are met.

Federal grants include nonmonetary transactions for food and vaccine commodities. Commodities revenue and expenditures are valued at their federally reported value. Commodity inventories at yearend are immaterial. For the fiscal year ended June 30, 2007, the State reported revenue and expenditures of \$10.823 million for commodities in the General Fund, and \$11.856 million for commodities in the Uniform School Fund (special revenue fund).

#### Investment Income

Investment income includes interest, dividends and other earnings, and the change in fair value of investments. Negative investment income is reported where the decrease in the fair value of investments due to market conditions exceeded the other components of investment income.

In accordance with state law, interest and dividend income from investments in the Trust Lands permanent fund and the Tobacco Endowment Fund (nonmajor governmental fund) is assigned to and reported directly in the Uniform School Fund and the General Fund, respectively. One half of the applicable income reported in the General Fund is then transferred back into the Tobacco Endowment Fund to increase the principal in the fund as required by state law.

#### **Retirement and Employee Benefit Costs**

Most state employees participate in a defined benefit pension plan and/or defined contribution plan administered by Utah Retirement Systems. Contributions collected for the pension plans and contribution plans and the retirement benefits paid are accounted for in the Pension and Other Employee Benefit Trust Funds. All costs for pension, health, and federal social security contributions are reported as expenditures in the appropriate function in governmental fund types or as expenses in applicable proprietary fund types. Pension and other benefit costs are recognized in the fiscal year in which the underlying payroll cost is incurred.

#### **G.** Interfund Transactions

#### **Government-wide Financial Statements**

Interfund Activity — In general, eliminations have been made to minimize the double counting of internal activity, including internal service fund type activity. However, interfund services, provided and used between different functional categories, have not been eliminated in order to avoid distorting the direct costs and program revenues of the applicable functions. Operating transfers between governmental and business-type activities are reported at the net amount.

**Interfund Balances** — Interfund receivables and payables have been eliminated from the government-wide Statement of Net Assets, except for the residual amounts due between governmental and business-type activities.

#### **Governmental Fund Financial Statements**

**Interfund Activity** — Interfund transactions for goods sold or services rendered for a price approximating their external exchange value, and employee benefit contributions are accounted for as revenues and expenditures/expenses in the funds involved.

Transfers are used to report flows of cash (or other assets) between funds without equivalent flows of assets in return or a requirement for repayment. The State's transfers are based on legislative appropriations or other legal authority. Transfers are presented in Note 13.

#### H. Future Changes in Accounting Standards

The governmental Accounting Standards Board has issued Statement No. 49, Accounting and Financial Reporting for Pollution Remediation Obligations. This new accounting and reporting standard may impact the State's recognition and timing of pollution liabilities in the government-wide and fund financial statements. The requirements of this Statement are effective for fiscal year 2009 and may require restating of beginning net assets and fund balances. The State is currently not planning to early implement Statement No. 49, and has made no estimation of the effect this Statement will have on the financial statements.

### NOTE 2. BEGINNING NET ASSET ADJUSTMENTS AND OTHER CHANGES

#### **Beginning Net Assets Adjustments**

Effective July 1, 2006, the Legislature created the Education Fund (major governmental fund) and designated that revenue from taxes on income, in addition to reserves of the Education Budget Reserve Account previously reported as part of the Uniform School Fund (major governmental fund), be reported within this new fund. As a result of this change, a reclassification of \$345.77 million was made to reduce beginning fund balance of the Uniform School Fund and increase the beginning fund balance of the Education Fund. This change had no impact on governmental activities as reported on the prior year Statement of Activities.

The State Debt Collection Fund was reevaluated and statutorily changed to a special revenue fund (nonmajor governmental fund and reported as part of Miscellaneous Special Revenue Funds). It was previously reported as an internal service fund. As a result of this change, a reclassification of \$942 thousand was made to reduce beginning net assets of internal service funds and increase beginning net assets of nonmajor governmental funds. This change had no impact on governmental activities as reported on the prior year Statement of Activities.

#### **GASB Statement Changes**

For the fiscal year ended June 30, 2007, the State implemented the following new accounting standards issued by the Governmental Accounting Standards Board (GASB):

 GASB Statement 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans.

- GASB Statement 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.
- GASB Statement 47, Accounting for Termination Benefits.

GASB Statement 43 establishes the financial reporting framework for postemployment healthcare and similar benefit plans (OPEB) when administered as trusts. This Statement provides standards for (1) financial reporting of the plan assets, liabilities, net assets, and changes in net assets held in trust for payment of benefits and, (2) disclosure of actuarial information about the funded status and funding progress of the plan. As a result, the financial reporting and disclosures related to the State's OPEB Plan were changed. Specific changes are reflected in Note 17.

GASB Statement 45 establishes standards for the accrual basis measurement and recognition of OPEB expense over a period that approximates employees' years of service. In addition, this Statement provides information about actuarial accrued liabilities associated with OPEB Plans and whether and to what extent progress is being made in funding the plans. This Statement was early implemented and prospectively, with no beginning net OPEB obligation.

GASB Statement 47 provides guidance for measuring, recognizing, and reporting liabilities and expense/expenditures related to all termination benefits, including voluntary and involuntary termination benefits. The primary government does not provide termination benefits. Where applicable, the State's colleges and universities (component units) have adopted Statement 47.

The provisions of these new standards have been incorporated into the financial statements and notes.

#### **Unusual Reduction in Actuarial Estimates**

The Employers' Reinsurance Trust (private purpose trust fund) is liable for certain injury claims incurred prior to July 1, 1994. The estimated actuarial liability has changed as better information is available from claims being reported and paid. This resulted in a gain of \$32.397 million, which is reported as miscellaneous revenue in the Private Purpose Trust Funds column of the Statement of Changes in Fiduciary Net Assets.

The Petroleum Storage Tank Trust (private purpose trust fund) provides coverage to underground petroleum storage tank owners for the cost of physical damage and third party liability claims resulting from leakage of the tanks. The estimated actuarial liability has changed as better information is available from claims being reported and paid. This resulted in a gain of \$9.72 million, which is reported as miscellaneous revenue in the Private Purpose Trust Funds column of the Statement of Changes in Fiduciary Net Assets.

#### NOTE 3. DEPOSITS AND INVESTMENTS

Deposits and investments for the primary government and its discrete component units are governed by the Utah Money Management Act (*Utah Code*, Title 51, Chapter 7) and rules of the State of Utah Money Management Council. However, the Act also permits certain funds that have a long-term perspective to make investments of a long-term nature, such as equities and bond mutual funds. In the primary government these are the Tobacco Endowment (special revenue fund), Employers' Reinsurance Trust (private purpose trust), and Utah Educational Savings Plan Trust (private

purpose trust). Exempt from the Act in the primary government are the Trust Lands (permanent fund), Utah Retirement Systems (pension and other employee benefit trust funds) and State Post-Retirement Benefits Trust Fund (OPEB Plan). The discrete component units exempt from the Act are Utah Housing Corporation, Public Employees Health Program, and the college and universities' endowment funds.

#### A. PRIMARY GOVERNMENT

#### Custodial Credit Risk — Deposits

The custodial credit risk for deposits is the risk that in the event of a bank failure, the State's deposits may not be recovered. The Money Management Act requires that deposits be in a qualified depository. The Act defines a qualified depository as any financial institution whose deposits are insured by an agency of the federal government and which has been certified by the State Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

Deposits in the bank in excess of the insured amount are uninsured and uncollateralized. Deposits are not collateralized nor are they required to be by state statute. The deposits for the primary government at June 30, 2007, were \$248.94 million. Of these, \$243.199 million were exposed to custodial credit risk as uninsured and uncollateralized.

#### Investments

The Money Management Act defines the types of securities authorized as appropriate investments and the conditions for making investment transactions. Investment transactions may be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities.

The Act authorizes investments in both negotiable and nonnegotiable deposits of qualified depositories and permitted depositories; repurchase and reverse repurchase agreements; commercial paper that is classified as "first tier" by two nationally recognized statistical rating organizations, one of which must be Moody's Investors Service or Standard & Poor's; bankers' acceptances; obligations of the United States Treasury including bills, notes, and bonds; obligations, other than mortgage derivative products, issued by U.S. government sponsored enterprises (U.S. Agencies) such as the Federal Home Loan Bank System, Federal Home Loan Mortgage Corporation (Freddie Mac), Federal National Mortgage Association (Fannie Mae), and Student Loan Marketing Association (Sallie Mae); bonds, notes, and other evidence of indebtedness of political subdivisions of the State; fixed rate corporate obligations and variable rate securities rated "A" or higher, or the equivalent of "A" or higher, by two nationally recognized statistical rating organizations; and shares or certificates in a money market mutual fund as defined in the Act.

Statute allows certain funds acquired by gift, devise or bequest to be invested according to Rule 2 of the Money Management Council. Rule 2 allows the State to invest these funds in any of the above investments or in any of the following, subject to satisfying certain criteria: professionally managed pooled or commingled investment funds, or mutual funds which satisfy certain criteria; common stock, convertible preferred stock or convertible bonds; and corporate bonds or debentures. Currently, the Utah Education Savings Trust is the only entity required to comply with Rule 2.

The primary government's investments at June 30, 2007, are presented below. All investments, except those of the Utah Retirement Systems (pension and other employee benefit trust funds), are presented by investment type and debt securities are

presented by maturity. The Utah Retirement Systems are presented consistent with their separately issued financial statements by investment type.

#### **Primary Government Investments**

(except pension and other employee benefit trust funds)
(Expressed in Thousands)

		]	Investment M	<b>Iaturities (in years)</b>	
Investment Type	Fair Value	Less Than 1	1–5	6–10	More Than 10
Debt Securities					
U.S. Treasuries	, , , , , ,	\$ 106	\$ 3,55	50 \$ 1,100	\$ —
U.S. Agencies	533,116	498,580	31,67	70 —	2,866
Corporate Debt	7,245,795	7,244,794	1,00	)1 —	_
Negotiable Certificates of Deposit	894,613	894,613	-		_
Money Market Mutual Fund	60,000	60,000	-	_	
Commercial Paper	1,263,102	1,263,102	-		
Bond Mutual Fund *	725,894	_	-	<b>—</b> 725,894	
Repurchase Agreements	15,307	15,307	-		
	10,742,583	\$ 9,976,502	\$ 36,22	21 \$ 726,994	\$ 2,866
Other Investments				<del></del>	
Equity Securities	34,466				
Equity Mutual Funds Securities:					
Domestic	2,092,378				
International	324,126				
U.S. Unemployment Trust Pool	776,395				
Real Estate Held for Investment Purposes	886				
Real Estate Joint Ventures	1,894				
Component Units Investment in Primary					
Government's Investment Pool	(697,665)				
Total	\$13,275,063				
Total	\$13,275,063				

<sup>\*</sup> At June 30, 2007, the bond mutual fund had an average effective maturity of 7.3 years.

The majority of the primary government's corporate debt securities are variable-rate securities, which adjust periodically to the prevailing market interest rates. Because these securities frequently reprice, interest rate risk is substantially reduced at each periodic reset date. In the table above, variable-rate securities are presented according to the length of time until the next reset date rather than the stated maturity.

In addition, significant funds with a long-term investment perspective have the following mix of investments (percentages are of the fund's total investments). Utah Educational Savings Plan

Trust (private purpose trust) – \$1.645 billion, 76.4 percent, in domestic equity mutual fund securities; \$345.903 million, 16 percent, in bond mutual fund; \$163.337 million, 7.6 percent,in international equity mutual fund securities. Trust Lands (permanent fund) – \$409.815 million, 44 percent, in domestic equity mutual fund securities; \$361.24 million, 38.8 percent, in bond mutual fund; and \$160.789 million, 17.2 percent, in international equity mutual fund securities. State Post-Retirement Benefits Trust (OPEB plan) – \$10.037 million, 66.8 percent, in bond mutual fund; and \$4.99 million, 33.2 percent, in domestic equity mutual fund securities.

Fair

#### **Utah Retirement Systems Investments**

(pension and other employee benefit trust funds)

At December 31, 2006

(Expressed in Thousands)

<u>Investment Type</u>		Value
Debt Securities – Domestic	\$	3,637,704
Debt Securities – International		851,478
Equity Securities – Domestic		6,099,207
Equity Securities – International		3,064,742
Short-term Securities Pools		2,162,621
Mortgage Loans:		
Collateralized Loans		19
Real Estate Notes		6,829
Real Estate		3,329,763
Private Equity (Venture Capital)		802,584
Absolute Return		1,197,638
Guaranteed Investment Contracts		43,918
Equity Securities – Domestic (Pooled)		442,807
Mutual Fund – International		335,685
Mutual Fund – Balanced		308,677
Investments Held by Broker-dealers		
Under Securities Lending Program:		
U.S. Government and Agency Securities		727,365
Corporate Debt Securities – Domestic		80,076
Debt Securities – International		88,001
Equity Securities – Domestic		966,938
Equity Securities – International		326,137
Total Investments	' <u></u>	24,472,189
Securities Lending Collateral Pool	_	2,256,337
Total Investments	\$	26,728,526

#### **Interest Rate Risk** — **Investments**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

The primary government's policy for managing interest rate risk is to comply with the State's Money Management Act. Section 51–7–11 of the Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested. The Act further limits the remaining term to maturity on all investments in commercial paper, bankers' acceptances, fixed rate negotiable deposits, and fixed rate corporate obligations to 270–365 days or less. In addition, variable rate negotiable deposits and variable rate securities may not have a remaining term to final maturity exceeding two years. Funds that follow Rule 2 of the Money Management Council may not allow the dollar-weighted average maturity of fixed-income securities to exceed ten years.

The Utah Retirement Systems (URS) (pension and other employee benefit trust funds) manage their exposure to fair value loss arising from increasing interest rates by complying with the following policy:

- For domestic debt securities managers, an individual debt securities investment manager's portfolio shall have an effective duration between 75 and 125 percent of the effective duration of the appropriate index.
- The international debt securities investment managers shall maintain an effective duration of their portfolio between 50 and 150 percent of the appropriate index.

Duration is a measure of a debt investment's exposure to fair value changes arising from changes in interest rates. It uses the present value of cash flows, weighted for those cash flows as a percentage of the investment's full price.

The URS compares an investment's effective duration against the Lehman Brothers Aggregate Index for domestic debt securities and the Lehman Brothers Global Aggregate Index for international debt securities. The index range at December 31, 2006, was 3.35 - 5.58 for domestic debt securities and 2.65 - 7.95 for international debt securities. At December 31, 2006, no individual debt security investment manager's portfolio was outside of the policy guidelines. At December 31, 2006, the following tables show the investments by investment type, amount and the effective weighted duration.

Effective Weighted Duration 1.80

2.98 6.13 1.82 5.35

3.41

6.21

2.53

5.24

#### **Utah Retirement Systems**

(pension and other employee benefit trust funds)

#### **Debt Securities Investments, Domestic**

(Expressed in Thousands)

# Utah Retirement Systems (pension and other employee benefit trust funds) Debt Securities Investments, International (Expressed in Thousands)

Investment	Fair Value	Effective Weighted Duration	Investment	Fair Value
Asset backed securities	\$ 166,924	1.13	Asset backed securities	\$ 14,629
Commercial mortgage			Commercial mortgage	
backed securities	196,910	3.56	backed securities	10,875
Common Stock	34	NA	Corporate bonds	436,874
Convertible equity	2,505	NA	Government agencies	10,816
Corporate bonds	529,971	4.52	Government bonds	374,624
Corporate convertible bonds	192	NA	Government mortgage	
Fixed income	826,758	NA	backed securities	48,948
Fixed income derivatives-fut	ures 481,521	5.46	Index linked	
Fixed income derivatives-op	tions (215)	) NA	government bonds	450
Fixed income futures	(481,521)	) NA	Municipal/provincial bonds	8,456
Government agencies	202,874	3.28	Non-government	
Government bonds	465,446	8.30	backed C.M.O.'s	33,806
Government mortgage			Total debt securities	
backed securities	1,452,791	3.94	investments, international	\$ 939,478
Index linked			m vestments, international	Ψ 737,476
government bonds	115,371	4.88		
Municipal/provincial bonds	1,347	13.11		
Non-government				
backed C.M.O.'s	465,274	2.27		
Other fixed income	18,961	NA		
Total debt securities				
investments, domestic	\$ 4,445,143	2.91		

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#### **Credit Risk of Debt Securities**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The primary government, with the exception of the Utah Retirement Systems (URS) (pension and other employee benefit trust funds), follows the Money Management Act as previously discussed as its policy for reducing exposure to investment credit risk.

The primary government's rated debt investments as of June 30, 2007, with the exception of URS, were rated by Standard and Poor's and/or an equivalent nationally recognized statistical rating organization and the ratings are presented below using the Standard and Poor's rating scale.

#### **Primary Government Rated Debt Investments**

(except pension and other employee benefit trust funds)
(Expressed in Thousands)

	Fair	Quality Ratings						
<u>Debt Investments</u>	Value		AAA		AA	A		BBB
U.S. Agencies	\$ 533,116	\$	270,503	\$		\$	\$	261,747
Corporate Debt	\$ 7,245,795	\$	663,190	\$	1,476,883	\$ 4,325,662	\$	780,060
Negotiable Certificates of Deposit	\$ 894,613	\$	_	\$	79,998	\$ 764,615	\$	50,000
Money Market Mutual Fund	\$ 60,000	\$		\$		\$ 	\$	_
Commercial Paper	\$ 1,263,102	\$	_	\$	_	\$ _	\$	_
Bond Mutual Fund	\$ 725,894	\$	_	\$	_	\$ 	\$	_
Repurchase Agreements – Underlying:								
U.S. Treasuries	\$ 1,481	\$	_	\$	_	\$ _	\$	_
U.S. Agencies	\$ 13,826	\$	13,826	\$		\$ 	\$	_
						Co	ntin	ues Below

**Quality Ratings Debt Investments** A1 \* Unrated U.S. Agencies..... 866 Corporate Debt..... \$ Negotiable Certificates of Deposit..... \$ Money Market Mutual Fund..... \$ 60,000 \$ Commercial Paper..... \$ 1,263,102 Bond Mutual Fund..... \$ 725,894 Repurchase Agreements – Underlying: U.S. Treasuries..... \$ 1.481 U.S. Agencies.... \* A1 is Commercial Paper rating

The URS expects its domestic debt securities investment managers to maintain diversified portfolios by sector and by issuer using the following guidelines:

- U.S. government and agency securities no restriction.
- Total portfolio quality shall maintain a minimum overall rating of "A" (S&P) or equivalent rating.
- Securities with a quality rating of below BBB- are considered below investment grade. No more than 5 percent of an investment manager's assets at market with a single issuer of 1 percent of the total portfolio can be below investment grade.
- Upon approval, a domestic debt securities investment manager may invest up to 10 percent of the portfolio in non-U.S. dollar denominated bonds.
- Upon approval, the international debt securities investment managers may hold up to 25 percent of the market value of their portfolios in securities rated below investment grade (S&P index BBB– or Moody's index Baa3). The remaining assets shall have on average an investment grade rating.

The weighted quality rating average of the domestic debt securities, excluding pooled investments, at December 31, 2006, is AAA and the fair value of below grade investments was \$77.908 million or 1.75 percent of the domestic portfolio. The weighted quality rating average of the international debt securities investments, at December 31, 2006, was AA+ and the fair value of below grade investments is \$18.266 million or 1.94 percent of the international portfolio.

The following table presents the URS ratings as of December 31, 2006:

#### **Utah Retirement Systems**

(pension and other employee benefit trust funds)

#### **Debt Securities Investments at Fair Value**

(Expressed in Thousands)

<b>Quality Rating</b>	Domestic	International	Total
AAA	\$ 1,569,080	\$ 349,616	\$ 1,918,696
AA+	21,175	2,445	23,620
AA	79,052	8,670	87,722
AA-	64,051	73,535	137,586
A+	47,931	27,865	75,796
A	23,520	50,827	74,347
A-	28,798	49,399	78,197
BBB+	57,112	39,503	96,615
BBB	75,896	68,465	144,361
BBB-	31,318	12,938	44,256
BB+	7,941	1,446	9,387
BB	7,146	153	7,299
BB-	7,945	_	7,945
B+	_	555	555
В	16,002	_	16,002
B-	11,961	_	11,961
NR	26,913	16,112	43,025
Total credit risk			
debt securities	2,075,841	701,529	2,777,370
U.S. Government			
and Agencies**	1,486,753	40,989	1,527,742
Pooled investments	* 882,549	196,960	1,079,509
Total debt securities	<u> </u>		
investments	\$ 4,445,143	\$ 939,478	\$ 5,384,621

- \* Ratings of pooled investments were unavailable from the custodian.
- \*\* Ratings for the U.S. Government and Agencies category were unavailable from the custodian; however, securities issued by the U.S. government and its agencies are generally considered rated AAA or equivalent.

#### Custodial Credit Risk — Investments

Custodial credit risk for investments is the risk that, in the event of a failure of the counter party, the State will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The primary government does not have a formal policy for custodial credit risk.

The primary government's investments at June 30, 2007, except those of the Utah Retirement Systems (URS) (pension and other employee benefit trust funds), were held by the State or in the State's name by the State's custodial banks; except \$15.307 million of repurchase agreements where the underlying securities were uninsured and held by the investment's counterparty, not in the name of the State.

At December 31, 2006, the URS investments were registered in the name of URS and held by their custodians except for \$50.453 million of investments that were held by the custodians not in the name of URS and \$2.335 million of investments for which exposure to custodial credit risk could not be determined.

#### Concentration of Credit Risk — Investments

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer.

Except for the Utah Retirement Systems (URS) (pension and other employee benefit trust funds), the primary government's policy for reducing this risk of loss is to comply with the Rules of the Money Management Council. Rule 17 of the Money Management Council limits investments in a single issuer of commercial paper and corporate obligations to between 5 and 10 percent depending upon the total dollar amount held in the portfolio. Funds that follow Rule 2 of the Money Management Council are limited to investments in equity securities and fixed income corporate securities to no more than 5 percent of all funds in any one issuer and no more than 25 percent of all funds in any one industry. No more than 5 percent of all funds may be invested in securities of a corporation that has been in continuous operation for less than three years. No more than 5 percent of the outstanding voting securities of any one corporation may be held. In addition, Rule 2 limits investment concentrations in certain types of investments. The Money Management Council limitations do not apply to securities issued by the U.S. government and its agencies.

The primary government had no debt securities investments at June 30, 2007, with more than 5 percent of the total investments in a single issuer.

The URS debt securities investments had no single issuer investments that exceed their portfolio investment guidelines by sector and by issuer as follows:

- AAA/Aaa Debt Securities no more than 5 percent of an investment manager's assets at market with a single issuer.
- AA-/Aa3 Debt Securities no more than 4 percent of an investment manager's assets at market with a single issuer.
- A-/A3 Debt Securities no more than 3 percent of an investment manager's assets at market with a single issuer.
- BBB-/Baa3 Debt Securities no more than 2 percent of an investment manager's assets at market with a single issuer.
- For Debt Securities no individual holding shall constitute more than 10 percent of the market value of outstanding debt of a single issuer with the exception of the U.S. government or its agencies, or collateralized mortgage obligations.
- For Domestic Equity Securities no more than 4 percent of an investment manager's assets at market with a single issuer. Also, no more than 8 percent of an investment manager's assets shall be invested in the equity or REIT securities of any single issuer at market.
- For International Equity Securities no more than 8 percent of an investment manager's assets at market with a single issuer.

#### Foreign Currency Risk — Investments

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit. The primary government, except the Utah Retirement Systems (URS) (pension and other employee benefit trust funds), does not have a formal policy to limit foreign currency risk.

The Utah Educational Savings Plan Trust (private purpose trust) has \$163.337 million and the Trust Lands (permanent fund) has \$160.789 million invested in international equity funds. As such, no currency denomination is presented.

The URS manage their exposure to fair value loss by requiring their international securities investment managers to maintain diversified portfolios by sector and by issuer to limit foreign currency and security risk.

Risk of loss arises from changes in currency exchange rates. The URS exposure to foreign currency risk is presented on the following table.

# **Utah Retirement Systems**

(pension and other employee benefit trust funds)

# Foreign Currency Risk

# International Investment Securities at Fair Value At December 31, 2006

Currency	<b>Short Term</b>	Debt	Equity	Total
Argentine peso	\$ 5	\$ 555	\$ —	\$ 560
Australian dollar	333	8,221	68,001	76,555
Brazilian real	_	2,735	10,360	13,095
British pound sterling	(427)	81,862	540,229	621,664
Canadian dollar	447	13,104	51,275	64,826
Cayman Islands dollar		2,720		2,720
Chilean peso		896	742	1,638
Chinese vuan renminbi		_	3,984	3,984
Danish krone		2,823	16,206	19,029
El Salvadoran colon		420		420
Estonian kroon			1.937	1,937
Euro	26.875	159,330	685,612	871,817
Hong Kong dollar	(927)	137,330	55.167	54,240
Hungarian forint	()21)	926	33,107	926
Japanese yen	5,796	68,679	484,668	559,143
Kazakhstani tenge	3,790	579	404,000	579
	_	319	5.437	5,437
Malaysian ringgit	826	22 540	3,047	27,413
Mexican peso	820 10	23,540	3,047 1,567	1.577
New Zealand dollar	10	_	13.727	,
Norwegian krone	_	2 277	- ,	13,727
Panamanian balboa	_	2,277	1,906	4,183
Polish zloty	_	10,312		10,312
Qatari riyal		1,106		1,106
Russian Federation ruble	205	1,567	1 4 422	1,567
Singapore dollar	285	14,473	14,432	29,190
South African rand		4.720	1,412	1,412
South Korean won	43	4,730	25,770	30,543
Swedish krona	657	35,700	43,880	80,237
Swiss franc	657	_	176,834	177,491
Taiwanese new dollar		_	9,315	9,315
Thai baht		4,466		4,466
United Arab Emirates dirham	_	474	<del>-</del>	474
Venezuelan bolivar	_	_	5,097	5,097
International equity mutual fund				
(various currencies)	_	196,960	1,427,357	1,624,317
Total Securities subject to				
foreign currency risk	34,580	638,455	3,647,962	4,320,997
	34,360	030,433	3,047,902	4,320,997
United States dollars (securities held by				
international investment managers)	70,543	301,023	78,602	450,168
Total international investment securities	\$ 105,123	\$ 939,478	\$ 3,726,564	\$ 4,771,165
Total international investment securities	φ 103,123	φ 939,478	φ 3,720,304	φ 4,//1,103

#### B. COMPONENT UNITS

# Custodial Credit Risk — Deposits

The custodial credit risk for deposits is the risk that in the event of a bank failure, the component unit's deposits may not be recovered.

The component units follow the Money Management Act by making deposits only in qualified financial institutions in accordance with the Act. The deposits in the bank in excess of the insured amount are uninsured and uncollateralized. Deposits are not collateralized nor are they required to be by state statute. The deposits for the component units at June 30, 2007, were \$98.088 million. Of these, \$86.685 million were exposed to custodial credit risk as uninsured and uncollateralized.

#### **Investments**

The component units follow the applicable investing criteria described above for the primary government, with the exception of Utah Housing Corporation and Public Employees Health Program which are exempt from the Money Management Act.

College and university funds from gifts, private grants, and the corpus of funds functioning as endowments are invested according

to the requirements of the Uniform Prudent Management of Institutional Funds Act (UPMIFA) and State Board of Regents Rule 541, Management and Reporting of Institutional Investments (Rule 541) or separate endowment investment policies which have been approved by their Board of Trustees and by the Board of Regents. The UPMIFA and Rule 541 allow the Entity to invest endowment funds (including gifts, devises, or bequests of property of any kind from any source) in any of the above investments or any of the following subject to satisfying certain criteria: professionally managed pooled or commingled investment funds registered with the Securities and Exchange Commission or the Comptroller of the Currency (e.g., mutual funds); professionally managed pooled or commingled investment funds created under 501(f) of the Internal Revenue Code which satisfy the conditions for exemption from registration under Section 3(c) of the Investment Company Act of 1940; any investment made in accordance with the donor's directions in a written instrument; and any alternative investment funds that derive returns primarily from high yield and distressed debt (hedged or non-hedged), private capital (including venture capital, private equity, both domestic and international), natural resources, and private real estate assets or absolute return and long/short hedge funds.

The component units' investments at June 30, 2007, are presented below.

#### **Component Units Investments**

(Expressed in Thousands)

### **Investment Maturities (in years)**

						\ J =	'/			
Investment Type	Fair Value	Less Than 1		1–5		6–10		11–20		More han 20
Debt Securities					_		_			
U.S. Treasuries	\$ 403,716	\$ 302,007	\$	101,113	\$	49	\$	547	\$	_
Government National Mortgage Association	12		_	_	_	_	_	12	-	_
U.S. Agencies	786,919	407,849		133,551		17,106		199,421		28,992
Corporate Debt	52,262	11,905		17,856		17,340		3,035		2,126
Commercial Paper	21,159	21,159		· —		_		· —		· —
Money Market Mutual Funds	245,125	245,125		_		_		_		_
Negotiable Certificates of Deposit	5,781	5,439		342		_		_		_
Municipal/Public Bonds	7,512	335		921		3,939		2,219		98
Repurchase Agreements	46,050	46,050		_		_		_		_
Guaranteed Investment Contracts	278,905	175,914		62,647		18,032		22,312		_
Bond Mutual Funds	151,355			5,309		144,013		2,033		_
Securities Lending Cash Collateral Pool	19,823	19,823		_		_		_		_
Utah Public Treasurer's Investment Fund	697,665	697,665		_		_		_		_
	\$ 2,716,284	\$ 1,933,271	\$	321,739	\$	200,479	\$	229,579	\$	31,216
Other Investments			===							
Equity Securities:										
Domestic	46,940									
International	1,695									
Equity Mutual Funds Securities:										
Domestic	422,568									
Mutual Fund – U.S. Agencies	12									
Mutual Fund – Real Estate	3,027									
Real Estate Held for Investment Purposes	2,671									
Total	\$ 3,193,197									

# Interest Rate Risk — Investments

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The component units' policy for managing interest rate risk is the same as described above for the primary government.

#### **Credit Risk of Debt Securities**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The component units' policy for reducing exposure to investment credit risk is the same as described above for the primary government. The component units' debt investments as of June 30, 2007, were rated by Standard and Poor's and/or an equivalent nationally recognized statistical rating organization and the ratings are presented below using the Standard and Poor's rating scale.

### **Component Units Rated Debt Investments**

(Expressed in Thousands)

	Fair	Quality Ratings						
<u>Debt Investments</u>	Value		AAA		AA	A		BBB
U.S. Agencies	\$ 786,919	\$	784,727	\$	51	\$ 	\$	
Corporate Debt	\$ 52,262	\$	3,721	\$	4,259	\$ 25,491	\$	15,824
Commercial Paper	\$ 21,159	\$	_	\$	_	\$ _	\$	_
Money Market Mutual Funds	\$ 245,125	\$	198,351	\$	_	\$ _	\$	_
Negotiable Certificates of Deposit	\$ 5,781	\$	1,724	\$	_	\$ _	\$	_
Municipal/Public Bonds	\$ 7,512	\$	7,512	\$	_	\$ _	\$	_
Guaranteed Investment Contracts	\$ 278,905	\$	_	\$		\$ _	\$	_
Bond Mutual Funds	\$ 151,355	\$	_	\$	_	\$ _	\$	_
Securities Lending Cash Collateral Pool	\$ 19,823	\$	_	\$	_	\$ _	\$	
Utah Public Treasurer's Investment Fund	\$ 697,665	\$		\$	_	\$ _	\$	_
Repurchase Agreements – Underlying:								
U.S. Agencies	\$ 17,475	\$	14,755	\$	_	\$ _	\$	_
Money Market Mutual Funds	\$ 28,575	\$		\$		\$ _	\$	
						Co	ontinue	s Below

**Quality Ratings** BB A1 \* В **Debt Investments** Unrated U.S. Agencies.... \$ \$ 2,141 1,039 \$ Corporate Debt..... 1,132 Commercial Paper..... \$ \$ Money Market Mutual Funds ..... 46,774 \$ \$ \$ Negotiable Certificates of Deposit..... 4,057 \$ Municipal/Public Bonds..... \$ \$ \$ Guaranteed Investment Contracts..... \$ \$ 278,905 \$ \$ \$ Bond Mutual Funds ..... 151,355 \$ \$ Securities Lending Cash Collateral Pool....... \$ 19,823 \$ Utah Public Treasurer's Investment Fund...... 697,665 Repurchase Agreements – Underlying: \$ U.S. Agencies.... \$ \$ 2,720 Money Market Mutual Funds ..... 28,575 \* A1 is Commercial Paper rating

#### Custodial Credit Risk — Investments

Custodial credit risk for investments is the risk that, in the event of a failure of the counter party, the component units will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The component units do not have a formal policy for custodial credit risk.

The various component units' investments at June 30, 2007, were held by the component unit or in the name of the component unit by the component unit's custodial bank or trustee, except the following which were uninsured, were not registered in the name of the component unit, and were held by (expressed in thousands):

<u>Counterparty</u>	
U.S. Treasuries	

U.S. Agencies	•	367,387
Municipal/Public Bonds	\$	335
Repurchase Agreements	\$	18,887
Equity Securities-Domestic	\$	6,303
Counterparty's Trust Department or Agent		
U.S. Treasuries	\$	30,801
U.S. Agencies	\$	162,864
Corporate Debt	\$	4,536
Municipal/Public Bonds	\$	534
Repurchase Agreements	\$	24,897
Equity Securities-Domestic	\$	6,252

346,464

#### **Concentration of Credit Risk** — **Investments**

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. Except for Utah Housing Corporation and Public Employees Health Program, the component units' policy for reducing this risk of loss is the same as described above for the primary government for nonendowment funds. For college and university endowments funds, their policy for reducing this risk of loss is to follow the Uniform Prudent Management of Institutional Funds Act (UPMIFA) and State Board of Regents Rule 541, Management and Reporting of Institutional Investments (Rule 541) or separate endowment investment policies which have been approved by their Board of Trustees and by the Board of Regents.

The Utah Housing Corporation places no limit on the amount the Corporation may invest in any one issuer. More than five percent of the Corporation's investments are in Trinity Guaranteed Investment Contracts, the Federal National Mortgage Association, and CDC Guaranteed Investment Contracts. These investments are 12.36 percent, 11.83 percent, and 9.42 percent, respectively, of the Corporation's total investments.

Utah State University had more than five percent of its investments in the Federal Home Loan Bank, the Federal National Mortgage Association, and the Federal Home Loan Mortgage Corporation. These investments are 35 percent, 23.7 percent, and 12.25 percent, respectively, of the University's total investments.

Public Employees Health Program had more than five percent of its investments in U.S. Government and U.S. Government Agency securities.

# C. Securities Lending

The Utah Retirement Systems (pension and other employee benefit trust funds) and the Public Employees Health Program (component unit) participate in security lending programs as authorized by their Boards. The types of securities lent are U.S. government securities, equity securities, and corporate bonds and notes. Under these programs, securities are transferred to an independent broker or dealer in exchange for collateral in the form of cash, government securities, and irrevocable bank letters of credit equal to 102 percent of the market value of the domestic securities on loan and 105 percent of the market value of the international securities on loan, with a simultaneous agreement to return the collateral for the same securities in the future. There are no restrictions on the amount of loans that can be made. For both state entities, their custodial bank is the agent for its securities lending program. Securities under loan are maintained in both state entities' financial records. Corresponding liabilities for collateral received are recorded at the fair value.

At yearend, neither the Utah Retirement Systems nor Public Employees Health Program had any credit risk exposure to borrowers because the collateral exceeded the amount borrowed. The securities on loan at yearend for the entities were \$2.189 billion and \$19.52 million, respectively, and the collateral received for those securities on loan was \$2.256 billion and \$19.823 million (includes \$2.338 million of non-cash collaterals), respectively, with carrying amount and fair value being the same. Under the terms of the lending agreement, both state entities are indemnified against loss should the lending agent be unable to recover borrowed securities and distributions due to borrower insolvency or failure of the lending agent to properly evaluate the creditworthiness of the

borrower. In addition, they are indemnified against loss should the lending agent fail to demand adequate and appropriate collateral on a timely basis. All securities loaned can be terminated on demand by either the state entity or the borrower. Cash collateral is invested in the lending agent's short-term investment pool. The short-term investment pool guidelines specify that a minimum of 20 percent of the invested cash collateral is to be available each business day and that the dollar weighted average maturity of holdings should not exceed 60 days. The relationship between the maturities of the short-term investment pool and each of the state entities' loans is affected by the maturities of the securities loans made by other entities that use the agent's pool, which the state entities cannot determine. Since the securities lending collateral is in a pool maintained by the custodial bank, the state entities do not have the ability to pledge or sell the securities, and it is not necessary to report the total income and expenses of securities lending.

#### D. Derivative Financial Instruments

#### **Utah Retirement Systems**

The Utah Retirement Systems (URS) (pension and other employee benefit trust funds) invests in derivative financial investments as authorized by Board policy. The derivatives are reported at their fair values on the statement of net assets. Derivatives are financial arrangements between two parties whose payments are based on, or "derived" from the performance of some agreed upon benchmark. At December 31, 2006, URS had four types of derivative financial investments: futures, currency forwards, options, and swaps.

Futures represent commitments to purchase (asset) or sell (liability) securities at a future date and at a specified price. Futures contracts are traded on organized exchanges (exchange traded), thereby minimizing URS's credit risk. The net change in the futures contract value is settled daily in cash with the exchanges. Net gains or losses resulting from the daily settlements are included with trading account securities gains (losses) in the Statement of Changes in Net Assets. At December 31, 2006, URS investments had the following futures balances (expressed in millions):

	Value Covered By Contract	l
Long-cash and cash equivalent futures	\$ 203,440	
Short-cash and cash equivalent futures	\$ (177,874)	
Long-equity futures	\$ 1,142,834	
Short-equity futures	\$ (114,860)	
Long-debt securities futures	\$ 554,671	
Short-debt securities futures	\$ (73,150)	

Currency forwards represent forward foreign exchange contracts that are entered into in order to hedge the exposure to changes in foreign currency exchange rates on the foreign currency dominated portfolio holdings. A forward foreign exchange contract is a commitment to purchase or sell a foreign currency at a future date at a negotiated forward rate. The gain or loss arising from the difference between the original contracts and the closing of such contracts is included in net realized gains or losses on foreign currency related transactions. At December 31, 2006, URS investments included the following currency forwards balances (expressed in billions):

Currency forwards (pending foreign	
exchange purchases)	\$ 1,286
Currency forwards (pending foreign	
exchange sales)	\$ (1,287)

Options represent or give buyers the right, but not the obligation, to buy or sell an asset at a preset price over a specific period. The option's price is usually a small percentage of the underlying asset's value. As a writer of financial options, URS receives a premium at the outset of the agreement and bears the risk of an unfavorable change in the price of the financial instrument underlying the option. As a purchaser of financial options, URS pays a premium at the outset of the agreement and the counterparty bears the risk of an unfavorable change in the price of the financial instrument underlying the option. At December 31, 2006, URS investments had the following options balances (expressed in thousands):

	Covered Contract
Cash and cash equivalent	
purchased call options	\$ 680
Cash and cash equivalent	
purchased put options	\$ 169
Fixed income written put options	\$ (620)
Fixed income written call options	\$ 405

Swaps represent an agreement between two or more parties to exchange sequences of cash flows over a period in the future. At the end of the year, URS had two different types of swap arrangements: interest rate swaps and credit default swaps. In the most common type of interest rate swap arrangement, one party agrees to pay fixed interest payments on designated dates to a counter party who, in turn, agrees to make return interest payments that float with some reference rate. The interest rate swaps allowed URS to convert their long-term variable interest rate credit facility loans into fixed interest rate loans. The credit default swaps protect the rental cash flows on one of URS real estate investments in case the major tenant defaults on its lease contract. Gains and losses on swaps are determined based on market values and are recorded in the Statement of Changes in Net Assets. At December 31, 2006, URS investments had the following swap market value balances:

# Utah Retirement Systems (pension and other employee benefit trust funds) Interest Rate Swaps December 31, 2006

(Expressed in Thousands)

	Outstanding Notational Amount*	Interest Rate**	Maturity Date	Fair Value
Interest Rate Swaps				
Interest Rate Swaps	\$1,052,448	4.057 – 5.464 % LIBOR	2008-2021	\$ 8,173
Total	\$1,052,448			\$ 8,173
<u>Credit Facility Swaps</u> Morgan Stanley Credit Default Swaps	\$ 111,000		9/29/2009	\$ (228)

- \* Base used to calculate interest
- \*\* London Interbank Offered Rate

#### **Utah Housing Corporation**

The following are disclosures for derivative financial instruments held by Utah Housing Corporation (major component unit).

**Objective** — In order to protect against the potential of rising interest rates, the Corporation has entered into 68 separate payfixed, receive-variable interest rate swaps and one Interest Rate Cap Agreement as of June 30, 2007. The cost of these swaps is less than what the Corporation would have paid to issue fixed rate debt. The Corporation's swaps are all similar in nature and summary information is included in this report. More detailed information

about each swap is included in the Corporation's separately issued financial statements.

Terms, Fair Values, and Credit Risk — The terms, including the fair values of the outstanding swaps as of June 30, 2007, are summarized below. The notional amounts of the swaps matched the principal amounts of the associated debt at the time of issuance. Except as discussed under rollover risk, the Corporation's swap agreements contain scheduled reductions to outstanding notional amounts that are expected to approximately follow scheduled or anticipated reductions in the associated bonds payable.

### Utah Housing Corporation Interest Rate Swap and Cap Agreements June 30, 2007

(Expressed in Thousands)

Outstanding Notational Amount	Issue Dates	Fixed Rate Paid by the Corporation	Variable Rate Received from Counterparty	Fair Values	Termination Dates
Interest Rate Swap A	greements				
\$ 67,405	2000-2006	4.640% to 7.760 %	LIBOR* plus .15 %	\$ (2,618)	2008-2029
589,515	2000-2006	3.939% to 5.610 %	BMA** plus .27 %	(19,117)	2012-2030
37,300	2007	3.883% to 3.950 %	BMA** plus .11 %	232	2026-2030
\$ 694,220				\$ (21,503)	
Interest Rate Cap Ag	reements				
\$ 1,785	2005	1.02 %	Excess of BMA ** over 5.73 %	\$ (216)	2027

<sup>\*</sup> London Interbank Offered Rate

Fair Values — The fair values of swaps are a function of market interest rates and the remaining term on the swap contracts. The fair values of the swap contracts were estimated using the zero-coupon method. This method calculates the future net settlement payments required by the swap, assuming that the current forward rates implied by the yield curve correctly anticipate future spot interest rates. These payments are then discounted using the spot rates implied by the current yield curve for hypothetical zero-coupon bonds due on the date of each future net settlement on the swaps.

**Credit Risk** — The Corporation executes swap transactions with two counterparties, Lehman Brothers Financial Products, Inc. and Lehman Brothers Derivative Products, Inc. Both counterparties are rated AAA/Aaa, which mitigates any credit risk associated with the derivatives' fair value.

**Basis Risk** — The Corporation's tax-exempt variable-rate bond coupon payments are equivalent to the BMA rate. Its taxable variable-rate bond coupon payments are equivalent to the LIBOR rate. The Corporation is therefore not exposed to basis risk except as disclosed below under Tax Risk/Cross-over.

Tax Risk / Cross-over — Twenty-seven of the Corporation's BMA based swaps are exposed to basis risk should Congress or other federal branches of government propose or pass legislation (a "Tax Event"), that causes the relationship between LIBOR and BMA to exceed 75 percent for a continuous period of 180 days. If both of these events occur the result would be that the swap provider would pay the Corporation 68 percent of the LIBOR rate regardless of what the BMA rate is. In addition, various of the Corporation's BMA based Cross-over Swaps are also exposed to basis risk if the LIBOR rate is 3.5 percent or greater and in some cases 4 percent or greater. When the LIBOR rate is greater than 3.5 or 4 percent, the provider will pay the Corporation 68 percent of the LIBOR rate regardless of what the BMA rate is. As of June 30, 2007, no "Tax Event" or "Cross-over Event" has occurred.

**Termination Risk** — The Corporation or the counterparty may terminate any of the swaps if the other party fails to perform under the terms of the contract.

**Rollover Risk** — The Corporation is exposed to rollover risk on swaps that mature or may be terminated prior to the maturity of the associated debt. When these swaps terminate, or in the case of the termination option, the Corporation will not realize the synthetic rate offered by the swaps on the underlying debt issues. As of June 30, 2007, the Corporation's swap termination dates ranged from 0.5 to 24.5 years prior to the maturity dates of the associated debt.

### NOTE 4. INVESTMENT POOL

The Utah State Treasurer's Office operates the Public Treasurer's Investment Fund (PTIF) investment pool. The PTIF is available for investment of funds administered by any Utah public treasurer. Participation is not required and no minimum balance or minimum/maximum transaction is required. State agencies and funds that are authorized to earn interest also invest in the PTIF as an internal investment pool. No separate report as an external investment pool has been issued for the PTIF.

The PTIF is not registered with the SEC as an investment company and is not rated. The PTIF is authorized and regulated by the Utah Money Management Act, (*Utah Code* Title 51, Chapter 7). The Act establishes the Money Management Council, which oversees the activities of the State Treasurer and the PTIF. The Act lists the investments that are authorized which are high-grade securities and, therefore, there is very little credit risk except in the most unusual and unforeseen circumstances. Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gains or losses on investments.

The PTIF operates and reports to participants on an amortized cost basis. The income, gains, and losses, net of administration fees, of the PTIF are allocated to participants on the ratio of the participant's share to the total funds in the PTIF based on the participant's average daily balance. The PTIF allocates income and issues statements on a monthly basis. Twice a year, at June 30 and December 31, which are the accounting periods for public entities, the investments are valued at fair value and participants are informed of the fair value valuation factor that enables them to adjust their statement balances to fair value.

<sup>\*\*</sup> The Bond Market Association Municipal Swap Index

The PTIF condensed financial statements, inclusive of external and internal participants along with the portfolio statistics for the fiscal year ended June 30, 2007, are as follows:

# Public Treasurer's Investment Fund Statement of Net Assets June 30, 2007

Assets	
Cash and Cash Equivalents	\$ 326,992
Investments	9,671,239
Interest Receivable	55,926
Total Assets	\$ 10,054,157
Net Assets Consist of:	
External Participant Account Balances Internal Participant Account Balances:	\$ 5,449,654
Primary Government	3,898,418
Component Units	693,639
Undistributed Reserves and Unrealized Gains/Losses	12,446
Net Assets	\$ 10,054,157
Participant Account Balance Net Asset Valuation Factor	.999798
Public Treasurer's Investment Fund Statement of Changes in Net Assets For the Fiscal Year Ended June 30, 2007 (Expressed in Thousands)	
Additions	
	\$ 10,803,286
Additions	\$ 10,803,286 483,744 576
Additions Pool Participant Deposits  Investment Income:     Investment Earnings Fair Value Increases (Decreases)	483,744 576
Additions Pool Participant Deposits	483,744
Additions Pool Participant Deposits  Investment Income:     Investment Earnings Fair Value Increases (Decreases)  Total Investment Income	483,744 576 484,320
Additions Pool Participant Deposits Investment Income: Investment Earnings Fair Value Increases (Decreases)  Total Investment Income Less Administrative Expenses	483,744 576 484,320 (222)
Additions Pool Participant Deposits	483,744 576 484,320 (222) 484,098
Additions Pool Participant Deposits	483,744 576 484,320 (222) 484,098
Additions Pool Participant Deposits	483,744 576 484,320 (222) 484,098 11,287,384
Additions Pool Participant Deposits	483,744 576 484,320 (222) 484,098 11,287,384 8,897,524
Additions Pool Participant Deposits Investment Income: Investment Earnings Fair Value Increases (Decreases)  Total Investment Income Less Administrative Expenses  Net Investment Income Total Additions  Deductions Pool Participant Withdrawals Earnings Distributions	483,744 576 484,320 (222) 484,098 11,287,384 8,897,524 481,753
Additions Pool Participant Deposits	483,744 576 484,320 (222) 484,098 11,287,384 8,897,524 481,753 9,379,277
Additions Pool Participant Deposits	483,744 576 484,320 (222) 484,098 11,287,384 8,897,524 481,753 9,379,277

# **Public Treasurer's Investment Fund Portfolio Statistics**

#### June 30, 2007

	Range of Yields	Weighted Average Maturity
Money Market Mutual Fund	5.20% - 5.22%	41.5 days
Certificates of Deposit	5.20% - 5.50%	63.42 days
U.S. Agencies	4.00% - 5.86%	152.3 days
Corporate Bonds and Notes	4.85% - 5.67%	60.19 days
Commercial Paper	5.20% -5.41%	50.34 days

#### June 30, 2007

	Weighted Average Yield	Average Adjusted Maturity
Total Investment Fund	5.25%	63.74 days

### **Deposits and Investments**

The following disclosure of deposits and investments is for the PTIF, which includes external and internal participants. These assets are also included in the Note 3 disclosures of deposits and investments for the primary government. To avoid duplication, some of the detailed information in Note 3 has not been repeated in this note.

# Custodial Credit Risk — Deposits

The custodial credit risk for deposits is the risk that in the event of a bank failure, the PTIF's deposits may not be recovered. The PTIF follows the Money Management Act by making deposits only in qualified financial institutions in accordance with the Act.

**Investment Type** 

**Debt Securities** 

The deposits in the bank in excess of the insured amount are uninsured and uncollateralized. Deposits are not collateralized nor are they required to be by state statute. The deposits for the PTIF at June 30, 2007, were \$76.773 million. Of those, \$75.973 million were exposed to custodial credit risk as uninsured and uncollateralized.

#### **Investments**

The PTIF follows the Money Management Act by investing only in securities authorized in the Act. See Note 3 for information on authorized investments.

25,089

The PTIF investments at June 30, 2007, are presented below.

**Investment Maturities (in years)** 

#### **Public Treasurer's Investment Fund Investments**

(Expressed in Thousands)

#### Less Fair 1-5 Value Than 1 U.S. Agencies ..... 522,585 497,496 \$ 25,089 Corporate Bonds and Notes..... 7,238,462 7,238,462 Negotiable Certificates of Deposit... 894,314 894,314 Money Market Mutual Fund..... 60,000 60,000 Commercial Paper ..... 1,249,326 1,249,326

\$ 9,939,598

9,964,687

The majority of the PTIF's U.S. agencies and corporate debt securities are variable-rate securities, most of which reset every three months to the market interest rate. Because these securities frequently reprice to prevailing market rates, interest rate risk is substantially reduced at each periodic reset date. In the table above, variable-rate securities are presented according to the length of time until the next reset date rather than the stated maturity.

#### Interest Rate Risk — Investments

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The PTIF's policy for managing interest rate risk is to comply with the State's Money Management Act. See Note 3 for information on requirements of the Act related to interest rate risk.

#### **Credit Risk of Debt Securities**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The PTIF follows the Money Management Act as its policy for reducing exposure to investment credit risk. The PTIF's rated debt investments as of June 30, 2007, were rated by Standard and Poor's and/or an equivalent nationally recognized statistical rating organization and the ratings are presented below using the Standard and Poor's rating scale.

#### **Public Treasurer's Investment Fund Rated Debt Investments**

(Expressed in Thousands)

	Fair	 Quality Ratings						
Rated Debt Investments	Value	AAA		$\mathbf{A}\mathbf{A}$		A	]	BBB
U.S. Agencies	\$ 522,585	\$ 260,838	\$		\$	_	\$ 2	61,747
Corporate Bonds and Notes	\$ 7,238,462	\$ 663,190	\$	1,476,883	\$	4,318,329	\$ 7	80,060
Negotiable Certificates of Deposit	\$ 894,314	\$ 	\$	79,998	\$	764,316	\$	50,000
Money Market Mutual Fund	\$ 60,000	\$ 	\$	_	\$	_	\$	_
Commercial Paper	\$ 1,249,326	\$ _	\$	_	\$	_	\$	_
•						Co	ntinue	s Below

		Qualit	y Rati	ings
<b>Rated Debt Investments</b>	A	1*	No	ot Rated
U.S. Agencies	\$		\$	
Corporate Bonds and Notes	\$	_	\$	_
Negotiable Certificates of Deposit	\$		\$	_
Money Market Mutual Fund	\$		\$	60,000
Commercial Paper	\$ 1,2	249,326	\$	_

<sup>\*</sup> A1 is Commercial Paper rating

#### **Concentration of Credit Risk — Investments**

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The PTIF's policy for reducing this risk of loss is to comply with the Rules of the Money Management Council. Rule 17 of the Money Management Council limits investments in a single issuer of commercial paper and corporate obligations to 5 percent of the total

dollar amount held in the portfolio. The Money Management Council limitations do not apply to securities issued by the U.S. government and its agencies. The PTIF had no debt securities investments at June 30, 2007, with more than 5 percent of the total investments in a single issuer.

# NOTE 5. RECEIVABLES

Receivables as of June 30, 2007, consisted of the following (in thousands):

		A	ccou	ınts Receiv	able							
	1	Federal	C	ustomer	(	Other	Iı	nterest		Taxes		Notes/ ortgages
Governmental Activities:												
General Fund	\$	246,144	\$	206,368	\$	3,309	\$	31	\$	393,019	\$	4,748
Education Fund		_		1,409		· —		_		826,614		_
Uniform School Fund		52,056		8		148		_		950		8,864
Transportation Fund		56,860		8,657		3,115		_		69,892		360
Transportation Investment Fund		_		58		_		_		24,480		
Trust Lands		_		_		16,137		2,148		_		2,400
Nonmajor Funds		_		9,305		_		46		_		155
Internal Service Funds		_		5,664		_		_		_		850
Adjustments:												
Fiduciary Funds		_		_		6,405		_				_
Total Receivables		355,060		231,469		29,114		2,225		1,314,955		17,377
Total Receivables	_	333,000	_	231,409		29,114		2,223	_	1,314,933	_	17,377
I All C II II (1)												
Less Allowance for Uncollectibles:				(52,000)						(15.221)		(1.207)
General Fund		_		(53,900)				_		(15,331)		(1,207)
Education Fund				_		(202)				(105,264)		_
Transportation Fund						(292)				(1,861)		
Transportation Investment Fund			_							(1,439)		
Receivables, net	\$	355,060	\$	177,569	\$	28,822	\$	2,225	\$	1,191,060	\$	16,170
			_		_	<del></del>					_	
Comment Descionables	¢.	255.060	¢	154511	ď	12,000	¢	2 225	¢.	1 126 005	ď	2.640
Current Receivables	\$	355,060	\$	154,511	\$	13,099	\$	2,225	\$	1,136,985	\$	2,640
Noncurrent Receivables			_	23,058		15,723				54,075		13,530
Total Receivables, net	\$	355,060	\$	177,569	\$	28,822	\$	2,225	\$	1,191,060	\$	16,170
									_	-		
<b>Business-type Activities:</b>												
Student Assistance Programs	\$	20,247	\$	1.385	\$	_	\$	21.758	\$		\$	1,777,338
Unemployment Compensation	Ψ	143	Ψ	79,814	Ψ	_	Ψ		Ψ	_	Ψ.	
Water Loan Programs		_		912				10,226				519,217
Nonmajor Funds		242		10,283		_		4,434		_		320,353
Trommagor I and			_	10,200				.,	_	_	_	020,000
Total Receivables	_	20,632	_	92,394	_			36,418	_			2,616,908
Less Allowance for Uncollectibles:												
Student Assistance Programs		_		_		_		_				(3,039)
Unemployment Compensation		_		(9,385)		_		_				
	¢.	20,722	d.		¢		¢	26 410	Ф		<b>c</b> ′	2 612 960
Receivables, net	\$	20,632	\$	83,009	\$		\$	36,418	\$		<b>3</b> 2	2,613,869

Accounts receivable balances are an aggregation of amounts due from the federal government, customers, and others. Receivables from customers include charges for services to local governments, fees and fines issued by the courts and corrections, employer contributions for unemployment benefits, and receivables as a result of overpayments to individuals receiving state assistance.

Receivables for fiduciary funds listed above represent amounts due from fiduciary funds that were reclassified as external receivables on the government-wide Statement of Net Assets.

Aggregated receivables for component units at June 30, 2007, were \$1.55 billion for major component units and \$59.792 million for nonmajor component units, net of an allowance for doubtful accounts of \$54.222 million and \$4.587 million, respectively.

# NOTE 6. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES

Accounts payable and accrued liabilities as of June 30, 2007, consisted of the following (in thousands):

		alaries/ Benefits		Service roviders		endors/ Other	Go	vernment	R	Tax efunds		nterest		Total
Governmental Activities:														
General Fund	\$	40,270	\$	238,278	\$	41,261	\$	71,366	\$	5,623	\$	63	\$	396,861
Education Fund		´ —		_		_		´ —		58,936				58,936
Uniform School Fund		1,704		2,098		15,732		15,922		_		_		35,456
Transportation Fund		4,493		_,-,-		104,176		42,111		1,596		_		152,376
Nonmajor Funds		55				46,655		37				30,684		77,431
Internal Service Funds		4,019		3		14,911		47				50,004		18,985
Adjustments:		4,017		3		14,711		47				5		10,703
3								3,002						3,002
Fiduciary Funds		_		_		_		3,002		_		1 450		,
Other					_							1,450		1,450
Total Governmental Activities	\$	50,541	\$	240,379	\$	222,735	\$	132,485	\$	66,155	\$	32,202	\$	744,497
			_		_		_		_					
<b>Business-type Activities:</b>														
Student Assistance Programs	\$	1,112	\$	_	\$	9,205	\$	785	\$	_	\$	9,125	\$	20,227
Unemployment Compensation	-		_	725	_		_	28	-	_	_		-	753
Water Loan Programs		_				306		_		_		_		306
Nonmajor Funds		1,091				10,596						215		11,902
Adjustments:		1,071				10,570						213		11,702
Fiduciary Funds								109						109
Fiduciary Funds			_		_			109						109
Total Business-type Activities	\$	2,203	\$	725	\$	20,107	\$	922	\$	0	\$	9,340	\$	33,297

Accounts payable and accrued liability balances are an aggregation of amounts due to: (1) state employees for salaries/benefits; (2) service providers for childcare, job services and health services; (3) vendors and miscellaneous suppliers; (4) local and federal governments for services; (5) individuals and others as a result of tax overpayments; and (6) interest due on bonds and other obligations.

Adjustments for fiduciary funds listed above represent amounts due to fiduciary funds that were reclassified as external payables on the government-wide Statement of Net Assets. Other adjustments are due to differences in the presentation and the basis of accounting between the fund financial statements and the government-wide Statement of Net Assets.

# NOTE 7. INTERFUND BALANCES AND LOANS

#### **Interfund Balances**

Interfund balances at June 30, 2007, consisted of the following (in thousands):

thousands):		
Due to General Fund from: Uniform School Fund	\$	179
Transportation Fund		524
Trust Lands Fund		88
Nonmajor Governmental Funds		3,031
Unemployment Compensation Fund		7,384
Water Loan Programs		89
Nonmajor Enterprise Funds		10,919
Internal Service Funds		5,092
Fiduciary Funds		2,700
Total due to General Fund from other funds	\$	30,006
Due to Education Fund from		
Unemployment Compensation Fund	\$	156
Due to Uniform School Fund from: General Fund	\$	362
Nonmajor Enterprise Funds	Ψ	3,851
Internal Service Funds.		2
Total due to Uniform School Fund from		
other funds	\$	4,215
	<u> </u>	
Due to Transportation Fund from:	¢.	111
General FundTransportation Investment Fund	\$	144 46,316
Nonmajor Governmental Funds		40,310
Internal Service Funds		2,322
Total due to Transportation Fund from	_	2,322
other funds	\$	48,788
	φ	40,700
Due to Transportation Investment Fund from		
Transportation Fund	\$	3
Due to Trust Lands Fund from		
Nonmajor Enterprise Funds	\$	1,414
Due to Nonmajor Governmental Funds from:	_	
General Fund	\$	2,562
Transportation Fund	Ψ	11
Nonmajor Enterprise Funds		377
Internal Service Funds		515
Fiduciary Funds		3,703
Total due to Nonmajor Governmental Funds from	_	
other funds	\$	7,168
Due to Water Loan Programs from:	_	
General Fund	\$	210
Trust Lands Fund	Ф	47
Nonmajor Enterprise Funds		22
Total due to Water Loan Programs	_	22
from other funds	\$	279
nom outer runds	φ	217

Due to Nonmajor Enterprise Funds from:		
General Fund	\$	721
Uniform School Fund		9
Transportation Fund		54
Trust Lands		43
Nonmajor Governmental Funds		8,997
Internal Service Funds		232
Total due to Nonmajor Enterprise Funds from	_	
other funds	\$	10,056
Due to Internal Service Funds from:		
General Fund	\$	26,145
Uniform School Fund	_	250
Transportation Fund		5,346
Nonmajor Governmental Funds		1,802
Nonmajor Enterprise Funds		591
Internal Service Funds		25
Fiduciary Funds		2
Total due to Internal Service Funds from	_	
other funds	\$	34,161
Due to Fiduciary Funds from:	=	· · · · · · · · · · · · · · · · · · ·
General Fund	\$	2,652
Uniform School Fund	Ψ	74
Transportation Fund		271
Trust Lands		4
Nonmajor Governmental Funds		1
Nonmajor Enterprise Funds		109
Total due to Fiduciary Funds from	_	107
other funds	\$	3,111
outer runds	Ψ	3,111
Total Due to/Due froms	\$	139,357
	_	

These balances resulted from the time lags between the dates that: (1) interfund goods and services are provided or reimbursable expenditures occur; (2) transactions are recorded in the accounting system; and (3) payments between funds are made.

# **Interfund Loans**

Interfund loans at June 30, 2007, consisted of the following (in thousands):

Payable to General Fund from Internal Service Funds	\$ 33,816
Payable to Uniform School Fund from	
Internal Service Funds	89
Total Interfund Loans Receivable/Payable	\$ 33,905

The interfund loans receivable/payable balances consist of revolving loans with Internal Service Funds. The balance payable to the General Fund from Internal Service Funds of \$33.816 million includes \$13.534 million that is not expected to be repaid within one year.

NOTE 8. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2007, was as follows (in thousands):

	Beginning Balance	Additions	Deletions	Ending Balance
Governmental Activities:	_			
Capital Assets not being Depreciated:				
Land and Related Assets	\$ 795,992	\$ 57,936	\$ (4,483)	\$ 849,445
Infrastructure	7,702,596 803,907	190,526 718,204	(34,367) (307,900)	7,858,755 1,214,211
Č				
Total Capital Assets not being Depreciated	9,302,495	966,666	(346,750)	9,922,411
Capital Assets being Depreciated:				
Buildings and Improvements	1,180,763	44,771	(8,865)	1,216,669
Infrastructure	33,298	623	_	33,921
Machinery and Equipment	464,259	41,482	(20,526)	485,215
Total Capital Assets being Depreciated	1,678,320	86,876	(29,391)	1,735,805
Less Accumulated Depreciation for:				
Buildings and Improvements	(399,310)	(33,363)	5,490	(427,183)
Infrastructure	(7,402)	(1,403)	_	(8,805)
Machinery and Equipment	(326,836)	(33,712)	17,181	(343,367)
Total Accumulated Depreciation	(733,548)	(68,478)	22,671	(779,355)
Total Capital Assets being Depreciated, Net	944,772	18,398	(6,720)	956,450
Capital Assets, Net	\$10,247,267	\$ 985,064	\$ (353,470)	\$10,878,861
Business-type Activities:				
Capital Assets not being Depreciated:				
Land and Related Assets	\$ 27,194	\$ 2,611	\$ (19,770)	\$ 10,035
Construction-In-Progress	889	4,456	(4,355)	990
Total Capital Assets not being Depreciated	28,083	7,067	(24,125)	11,025
Capital Assets being Depreciated:				
Buildings and Improvements	44,399	3,852	_	48,251
Infrastructure	204	100	_	304
Machinery and Equipment	14,851	955	(732)	15,074
Total Capital Assets being Depreciated	59,454	4,907	(732)	63,629
Less Accumulated Depreciation for:				
Buildings and Improvements	(9,224)	(1,245)	_	(10,469)
Infrastructure	(55)	(6)	_	(61)
Machinery and Equipment	(11,284)	(900)	522	(11,662)
Total Accumulated Depreciation	(20,563)	(2,151)	522	(22,192)
Total Capital Assets being Depreciated, Net	38,891	2,756	(210)	41,437
Capital Assets, Net	\$ 66,974	\$ 9,823	\$ (24,335)	\$ 52,462

Construction-in-progress of governmental activities includes amounts for buildings the State is constructing for colleges and universities (component units) that are funded by state appropriations or state bond proceeds. As the buildings are completed, the applicable amounts are deleted from construction-in-progress of governmental activities and "transferred" to the colleges and universities. For fiscal year 2007, \$67.362 million of buildings were completed for colleges and universities. On the government-wide statement of activities, the building "transfers" are reported as higher education expenses of governmental activities and as program revenues of component units.

Depreciation expense of governmental activities was charged to functions as follows (in thousands):

General Government	\$ 9,608
Human Services and Youth Corrections	5,063
Corrections, Adult	5,117
Public Safety	5,371
Courts	5,227
Health and Environmental Quality	2,692
Employment and Family Services	1,876
Natural Resources	6,830
Community and Culture	476
Business, Labor, and Agriculture	949
Public Education	513
Transportation	8,400
Depreciation on capital assets of the State's internal	
service funds is charged to the various functions	1.05.0
based on their usage of services provided	 16,356
Total	\$ 68,478

# **Discretely Presented Component Units**

The following table summarizes net capital assets reported by the discretely presented component units (in thousands):

		Public				
	Utah Housing Corporation	Employees Health Program	University of Utah	Utah State University	Nonmajor Component Units	Total
Capital Assets not being Depreciated:						
Land and Other Assets  Construction-In-Progress	. ,	\$ <u> </u>	\$ 60,785 92,028	\$ 18,689 16,983	\$ 69,438 25,313	\$ 150,384 134,324
Total Capital Assets not being Depreciated	1,472		152,813	35,672	94,751	284,708
Capital Assets being Depreciated:						
Building and Improvements		_	1,310,915	551,837	1,077,381	2,945,197
Infrastructure Machinery and Equipment		3,157	156,032 697,820	173,245	26,390 170,724	182,422 1,046,455
Total Capital Assets being Depreciated	6,573	3,157	2,164,767	725,082	1,274,495	4,174,074
Less Total Accumulated Depreciation	(1,514)	(2,445)	(1,069,148)	(298,180)	(493,333)	(1,864,620)
Total Capital Assets being Depreciated, Net.	5,059	712	1,095,619	426,902	781,162	2,309,454
Discretely Presented Component Units –						
Capital Assets, Net	\$ 6,531	\$ 712	\$ 1,248,432	\$ 462,574	\$ 875,913	\$ 2,594,162

The State had long-term construction project commitments totaling \$ 243.257 million at June 30, 2007. The following construction projects have remaining commitments and represent reservations of fund balance in the Capital Projects Funds (nonmajor governmental funds):

# Capital Projects Fund Construction Project Commitments

Project	Description	Remaining Construction Commitment
02156050	State Capitol Restoration	\$ 38,688
05225750	U of U – Hospital Expansion	29,086
05027810	WSU – Humanities Building / Chilled Water Plant Design	24,296
05188790	UVSC – Digital Learning Center	21,997
02032750	U of U – Marriott Library Renovation	18,293
06041110	CUCF New 192 Bed Expansion	13,648
03215810	WSU – Student Union Renovation	12,967
05050640	Dixie – Health Sciences Building	11,280
05196750	U of U – New Humanities Building	10,255
03180520	Midway Fish Hatchery	6,946
01283770	USU – Sant Engineering Innovation Building	6,516
02243750	U of U – New Museum of Natural History	5,888
05049730	SUU – Teacher Education Center	4,163
04030750	U of U Sutton Geology and Geophysics Building	4,037
05025110	CUCF – New 288 Bed Facility	2,284
05222300	Monument Valley Health Clinic	1,825
06163660	SLCC – RRC Utility Tunnel	1,719
04141680	SLCC – Jordan Campus Health Sciences Building	1,650
06034900	Clearfield DOT Maintenance Station	1,435
05289770	USU – Romney Stadium Phase II End Zone	1,155
06187310	Heber Wells Space Enclosure	1,133
_	All Others	23,996
	Total Commitments	\$ 243,257

#### NOTE 9. LEASE COMMITMENTS

The State leases office buildings and office and computer equipment. Although the lease terms vary, most leases are subject to annual appropriations from the State Legislature to continue the lease obligations. If an appropriation is reasonably assured, leases are considered noncancellable for financial reporting purposes.

Leases, that in substance are purchases, are reported as capital lease obligations. In the government-wide financial statements and proprietary fund financial statements, assets and liabilities resulting from capital leases are recorded at the inception of the lease at either the lower of fair value or the present value of the future minimum lease payments. The principal portion of lease payments reduces the liability, and the interest portion is expensed.

On the governmental fund financial statements, both the principal and interest portions of capital lease payments are recorded as expenditures of the applicable governmental function.

The primary government's capital lease payments were \$1.416 million in principal and \$1.132 million in interest for fiscal year 2007. As of June 30, 2007, the historical cost of the primary government's assets acquired through capital leases was \$26.257 million of which

\$24.719 million was buildings and \$1.538 million was equipment and other depreciable assets. As of June 30, 2007, the accumulated depreciation of the primary government's assets acquired through capital leases was \$9.649 million of which \$9.017 million was buildings and \$632 thousand was equipment and other depreciable

Operating leases contain various renewal options, as well as some purchase options. However, due to the nature of the leases, they do not qualify as capital leases and the related assets and liabilities are not recorded. Any escalation clauses, sublease rentals, and contingent rents were considered immaterial to the future minimum lease payments and current rental expenditures. Operating lease payments are recorded as expenditures or expenses when paid or incurred.

Operating lease expenditures for fiscal year 2007 were \$19.995 million for the primary government and \$32.445 million for component units. For fiscal year 2006, the operating lease expenditures were \$26.206 million for the primary government and \$30.931 million for component units. Future minimum lease commitments for noncancellable operating leases and capital leases as of June 30, 2007, were as follows:

#### **Future Minimum Lease Commitments**

		Operating Leases						Capital Leases			
Fiscal Year		rimary vernment	C	omponent Units		Total		Primary overnment		nponent Jnits	Total
2008	\$	20,237	\$	34,860	\$	55,097	\$	2,612	\$	14,928	\$ 17,540
2009		16,944		32,015		48,959		2,186		18,044	20,230
2010		11,958		27,097		39,055		2,246		9,872	12,118
2011		8,841		24,119		32,960		1,888		7,429	9,317
2012		5,503		21,350		26,853		1,567		5,713	7,280
2013-2017		12,596		83,932		96,528		7,254		14,156	21,410
2018-2022		4,326		78,028		82,354		6,785		9,023	15,808
2023-2027		872		8,679		9,551		1,450		3,521	4,971
2028-2032		_		460		460				_	_
Total Future Minimum Lease					_		-				
Payments	\$	81,277	\$	310,540	\$	391,817		25,988		82,686	108,674
Less Amounts Represe	enting I	nterest		<del></del>				(7,760)	(	15,992)	(23,752)
Present Value of Futur	e Minii	mum Lease F	aymeı	nts			\$	18,228	\$	66,694	\$ 84,922

# NOTE 10. LONG-TERM LIABILITIES

# A. Changes in Long-term Liabilities

Changes in long-term liabilities for the year ended June 30, 2007, are presented in the following schedule. As referenced below, certain long-term liabilities are discussed in other Notes to the Financial Statements.

# **Long-term Liabilities**

(Expressed in Thousands)

	Beginning Balance	Ac	Additions Reductions		eductions	Ending Balance	Amounts Due Within One Year	
Governmental Activities								
General Obligation Bonds	\$ 1,377,390	\$	_	\$	(140,220)	\$ 1,237,170	\$	150,660
State Building Ownership Authority								
Lease Revenue Bonds	293,226		_		(19,688)	273,538		17,268
Net Unamortized Premiums	83,347				(16,766)	66,581		
Deferred Amount on Refunding	(21,546)		_		3,814	(17,732)		
Capital Leases (Note 9)	19,644		_		(1,416)	18,228		1,590
Contracts Payable	7,936		_		(995)	6,941		1,043
Compensated Absences (Notes 1 and 17)	148,762		98,431		(61,563)	185,630		68,338
Claims	46,725		9,765		(11,735)	44,755		11,929
Arbitrage Liability (Note 1)			109			109		
Total Governmental Long-term Liabilities	\$ 1,955,484	\$	108,305	\$	(248,569)	\$ 1,815,220	\$	250,828
<b>Business-type Activities</b>								
Revenue Bonds	\$ 2,138,085	\$	_	\$	(430)	\$ 2,137,655	\$	72,145
State Building Ownership Authority								
Lease Revenue Bonds	37,814		_		(1,262)	36,552		1,687
Net Unamortized Premiums	988		_		(109)	879		
Deferred Amount on Refunding	(415)		_		50	(365)		
Claims and Uninsured Liabilities	4,960		97,410		(97,692)	4,678		3,354
Arbitrage Liability (Note 1)	67,845		4,917		(275)	72,487		161
Total Business-type Long-term Liabilities	\$ 2,249,277	\$	102,327	\$	(99,718)	\$ 2,251,886	\$	77,347
<b>Component Units</b>								
Revenue Bonds	\$ 1,867,546	\$	527,658	\$	(280,121)	\$ 2,115,083	\$	142,160
Net Unamortized Premiums/(Discounts)	(110)		2,193		(129)	1,954		(63)
Capital Leases/Contracts Payable (Notes 9 and 10)	98,459		21,511		(47,175)	72,795		13,355
Notes Payable	142,694		8,933		(112,978)	38,649		3,117
Claims	125,793		559,392		(561,906)	123,279		70,193
Leave/Termination Benefits (Note 1)	79,677		57,452		(45,273)	91,856		22,561
Total Component Unit Long-term Liabilities	\$ 2,314,059	\$ 1	,177,139	\$(	1,047,582)	\$ 2,443,616	\$	251,323

Compensated absences of governmental activities are liquidated in the General Fund, Uniform School Fund, or Transportation Fund according to the applicable employing state agency. Claims liabilities of governmental activities are liquidated in the Risk Management Internal Service Fund.

# B. General Obligation Bonds

The State issues general obligation bonds to provide funds for acquisition, construction, and renovation of major capital facilities and for highway construction. In addition, general obligation bonds have been issued to refund general obligation bonds, revenue bonds, and capitalized leases. General obligation bonds are secured by the full faith and credit of the State. Debt

service requirements are provided by legislative appropriation from the State's general tax revenues. As of June 30, 2007, the State had \$126.206 million and \$1.132 billion of authorized but unissued general obligation building and highway bond authorizations remaining, respectively.

General obligation bonds payable consist of the following:

# **General Obligation Bonds Payable**

(Expressed in Thousands)

<b>Bond Issue</b>	Date Issued	Maturity Date	Interest Rate	Original Issue	Balance June 30, 2007
1997 A–E Highway/Capital Facility Issue	07/01/97	2001–2007	4.80% to 5.50%	\$ 200,000	\$ 10,500
1997 F Highway Issue	08/01/97	2001-2007	5.00% to 5.50%	\$ 205,000	17,375
1998 A Highway/Capital Facility Issue	07/07/98	2001-2008	5.00%	\$ 265,000	36,475
2001 B Highway/Capital Facility Issue	07/02/01	2004-2009	4.50%	\$ 348,000	108,425
2002 A Highway/Capital Facility Issue	06/27/02	2003-2011	3.00% to 5.25%	\$ 281,200	74,175
2002 B Refunding Issue	07/31/02	2004-2012	3.00% to 5.38%	\$ 253,100	250,700
2003 A Highway/Capital Facility Issue	06/26/03	2005-2013	2.00% to 5.00%	\$ 407,405	306,250
2004 A Refunding Issue	03/02/04	2010-2016	4.00% to 5.00%	\$ 314,775	314,775
2004 B Highway/Capital Facility Issue	07/01/04	2005-2019	4.75% to 5.00%	\$ 140,635	118,495
Total General Obligation					
Bonds Outstanding					1,237,170
Plus Unamortized Bond Premium					63,139
Less Deferred Amount on Refunding					(16,286)
Total General Obligation					
Bonds Payable					\$ 1,284,023
•					

# General Obligation Bond Issues Debt Service Requirements to Maturity For Fiscal Years Ended June 30

(Expressed in Thousands)

# Principal

Fiscal Year	1997 A–E Highway/ Capital Facility	1997 F Highway Bonds	1998 A Highway/ Capital Facility	2001 B Highway/ Capital Facility	2002 A Highway/ Capital Facility	2002 B Refunding Bonds	2003 A Highway/ Capital Facility
2008	\$ 10,500	\$ 17,375	\$ 17,750	\$ 34,650	\$ 50,575	\$ 120	\$ 12,825
2009	_	_	18,725	36,125	5,525	29,455	59,300
2010	_	_		37,650	5,750	50,835	61,125
2011	_	_	_	_	6,000	53,670	50,025
2012	_	_	_	_	6,325	56,705	15,100
2013-2017	_	_	_	_	_	59,915	107,875
2018-2022	_	_	_	_	_	_	_
Total	\$ 10,500	\$ 17,375	\$ 36,475	\$ 108,425	\$ 74,175	\$ 250,700	\$ 306,250

Continues Below

Fiscal Year	2004 A Refunding Bonds	2004 B Highway/ Capital Facility	Total Principal Required	Interest Required	Total Amount Required
2008	\$ —	\$ 6,865	\$ 150,660	\$ 53,100	\$ 203,760
2009	_	9,970	159,100	45,845	204,945
2010	_	11,180	166,540	37,897	204,437
2011	39,310	25,755	174,760	29,350	204,110
2012	40,830	30,600	149,560	22,052	171,612
2013-2017	234,635	19,750	422,175	39,281	461,456
2018–2022	_	14,375	14,375	743	15,118
Total	\$ 314,775	\$ 118,495	\$ 1,237,170	\$ 228,268	\$ 1,465,438

#### C. Revenue Bonds

Revenue bonds payable consists of those issued by the Utah State Building Ownership Authority, the Utah State Board of Regents Student Loan Purchase Program, the Utah Housing Corporation, and the various colleges and universities. These bonds are not considered general obligations of the State.

#### **Governmental Activities**

The Utah State Building Ownership Authority (SBOA) has issued bonds for the purchase and construction of facilities to be leased to state agencies and other organizations. The bonds are secured by the facilities and repayment is made from lease income. The outstanding bonds payable at June 30, 2007, are reported as a long-term liability of the governmental activities, except for \$36.034 million and \$990 thousand which are reported in the Alcoholic Beverage Control Fund, and the Utah Correctional Industries Fund (nonmajor enterprise funds), respectively. These portions are reported as liabilities of the business-type activities on the government-wide statement of net assets.

During fiscal year 2007, the average interest rate for the SBOA Series 2001 C variable rate demand lease revenue bonds was 3.64 percent, there is no stated minimum rate, but the maximum rate is 12 percent. The rate on the bond is reset weekly by the remarketing agent and fluctuates with the general changes in interest rates and the demand for these particular securities. In the applicable debt service requirements to maturity schedule, the interest rate used to project debt service requirements was 3.73 percent, which was the rate in effect at yearend.

#### **Business-type Activities**

The Utah State Board of Regents Student Loan Purchase Program bonds were issued to provide funds for student loans and are secured by all assets of the Board of Regents Revenue Bond Funds and by the revenues and receipts derived from such assets. The Board of Regents has also issued a revenue bond for an office facility secured by funds within the Board of Regents budget that would otherwise be expended for rent.

The Student Assistance Programs have \$391.635 million of bonds bearing interest at an adjustable rate, which is determined weekly by a remarketing agent. The Programs also have adjustable rate bonds that are set by an auction procedure every 28 days in the amount of \$847.1 million and \$859.725 million of bonds that are auctioned every 35 days.

# **Discrete Component Units**

The Utah Housing Corporation bonds were issued to provide sources of capital for making housing loans to persons of low or moderate income. The bonds are secured by mortgages, and repayments are made from the mortgage payments.

The colleges and universities issue bonds for various purposes, including student housing, special events centers, and student union centers. The bonds are secured by the related assets, student building fees, and other income of certain college activities.

Revenue bonds payable consist of the following:

# **Revenue Bonds Payable - Component Units**

Bond Issue	Date Issued	Maturity Date	Interest Rate	Original Issue	Balance June 30, 2007
Utah Housing Corporation Issues	1985–2007	2007–2050	Variable and 1.50 % to 9.00 %	\$ 2,775,938	\$ 1,599,545
Colleges and Universities Revenue Bonds	1987–2007	2007–2035	Variable and 1.90 % to 6.75 %	\$ 742,910	515,538
Total Revenue Bonds Outstanding					2,115,083
Colleges and Universities Less Unamortized Bond Premium Total Revenue Bonds Payable					1,954 \$ 2,117,037

# Revenue Bonds Payable – Primary Government (Expressed in Thousands)

Bond Issue	Date Issued	Maturity Date	Interest Rate	Original Issue	Balance June 30, 2007
<b>Governmental Activities</b>					
SBOA Lease Revenue Bonds: Series 1992 A Series 1992 B Series 1993 A Series 1998 C Series 1999 A Series 2001 A Series 2001 C Series 2003 Series 2004 A Series 2004 B  Total Lease Revenue Bonds Outstanding. Plus Unamortized Bond Premium Less Deferred Amount on Refunding Total Lease Revenue Bonds Payable	07/15/92 07/15/92 12/01/93 07/01/98 08/15/98 08/01/99 11/21/01 11/21/01 11/21/01 12/30/03 10/26/04	1993–2011 1994–2011 1995–2013 1999–2008 2000–2019 2001–2009 2005–2021 2002–2024 2005–2022 2005–2025 2005–2013	5.30% to 5.75% 4.00% to 6.00% 4.50% to 5.25% 3.75% to 5.00% 3.80% to 5.50% 5.25% 4.00% to 5.00% 3.00% to 5.75% variable 2.00% to 5.00% 3.00% to 5.25% 3.00% to 5.25% 3.00% to 5.00%	\$ 26,200 \$ 1,380 \$ 6,230 \$ 24,885 \$ 101,557 \$ 6,960 \$ 69,850 \$ 14,240 \$ 30,300 \$ 20,820 \$ 32,458 \$ 8,920	\$ 9,760 530 2,615 740 96,170 565 61,550 12,740 30,300 18,610 31,433 8,525 273,538 3,442 (1,446) \$ 275,534
<b>Business-type Activities</b>					
Student Assistance Programs: Series 1988 and 1993 Board of Regents Student Loan Indentures  Office Facility Bond Fund  Total Revenue Bonds Outstanding Plus Unamortized Bond Premium  Total Revenue Bonds Payable	1988–2006 2002, 2004	1998–2046 2003–2024	Variable and 4.45 % to 6.00 % 3.00 % to 5.13 %	\$ 2,181,050 \$ 11,780	\$ 2,127,725 9,930 2,137,655 42 \$ 2,137,697
SBOA Lease Revenue Bonds: Series 1997 A	12/01/97 07/01/98 08/15/98 08/01/99 11/21/01 12/30/03 10/26/04 01/10/06	1999–2008 1999–2008 2000–2019 2001–2009 2004–2023 2005–2025 2005–2025 2006–2027	4.60% to 4.70% 4.40% to 5.00% 3.80% to 5.50% 5.25% 3.25% to 5.25% 2.00% to 5.00% 3.00% to 5.25% 3.50% to 5.00%	\$ 4,150 \$ 825 \$ 3,543 \$ 2,495 \$ 11,540 \$ 1,905 \$ 13,347 \$ 8,355	\$ 195 35 3,455 220 9,920 1,695 12,677 8,355 36,552
Plus Unamortized Bond Premium Less Deferred Amount on Refunding					837 (365)
Total Lease Revenue Bonds Payable					\$ 37,024
Total Lease Revenue/ Revenue Bonds Payable					\$ 2,174,721

# Revenue Bond Issues – Primary Government Debt Service Requirements to Maturity For Fiscal Years Ended June 30

(Expressed in Thousands)

# **Principal**

Fiscal Year	Student Assistance Programs	1992 A Utah State Building Ownership Authority	1992 B Utah State Building Ownership Authority	1993 A Utah State Building Ownership Authority	1997 A Utah State Building Ownership Authority	1998A Utah State Building Ownership Authority	1998C Utah State Building Ownership Authority	1999A Utah State Building Ownership Authority
2008	\$ 72,145	\$ 1,735	\$ 95	\$ 380	\$ 195	\$ 775	\$ 7,500	\$ 380
2009	5,355	1,835	100	400	_	_	7,895	405
2010	76,610	1,945	105	425	_	_	8,330	
2011	510	2,060	110	445	_	_	8,810	
2012	535	2,185	120	470		_	8,740	
2013-2017	28,060	_	_	495	_	_	47,450	
2018-2022	3,895	_	_	_	_	_	10,900	
2023-2027	135,535	_	_	_	_	_	_	_
2028-2032	181,055	_	_	_	_	_	_	
2033-2037	370,100	_	_	_	_	_	_	
2038-2042	668,855	_	_	_	_	_	_	_
2043-2047	595,000						_	
Total	\$2,137,655	\$ 9,760	\$ 530	\$ 2,615	\$ 195	\$ 775	\$ 99,625	\$ 785

Continues Below

# Principal

Fiscal Year	2001 A Utah State Building Ownership Authority	2001 B Utah State Building Ownership Authority	2001 C Utah State Building Ownership Authority	2003 Utah State Building Ownership Authority	2004 A Utah State Building Ownership Authority	2004B Utah State Building Ownership Authority	2006A Utah State Building Ownership Authority
2008	\$ 3,250	\$ 965	\$ —	\$ 1,210	\$ 895	\$ 1,295	\$ 280
2009	3,375	1,005	_	1,240	1,930	1,340	290
2010	3,500	1,055	_	1,275	2,405	1,380	300
2011	3,650	1,090	_	1,325	2,550	1,455	315
2012	3,800	1,135	_	1,375	2,665	1,500	325
2013-2017	22,025	6,415	_	4,990	15,475	1,555	1,825
2018-2022	21,950	8,100	30,300	5,335	10,800	_	2,230
2023-2027	_	2,895	_	3,555	7,390	_	2,790
2028-2032			_	_	_		_
2033-2037	_	_	_	_	_	_	_
2038-2042	_	_	_	_	_	_	_
2043-2047			_				
Total	\$ 61,550	\$ 22,660	\$ 30,300	\$ 20,305	\$ 44,110	\$ 8,525	\$ 8,355

Continues Below

# Revenue Bond Issues – Primary Government (continued) Debt Service Requirements to Maturity For Fiscal Years Ended June 30

(Expressed in Thousands)

Fiscal Year	Total Principal Required	Interest Required	Total Amount Required		
2008	\$ 91,100	\$ 113,100	\$ 204,200		
2009	25,170	109,716	134,886		
2010	97,330	107,839	205,169		
2011	22,320	104,423	126,743		
2012	22,850	103,303	126,153		
2013-2017	128,290	497,294	625,584		
2018-2022	93,510	472,054	565,564		
2023-2027	152,165	444,873	597,038		
2028-2032	181,055	407,416	588,471		
2033-2037	370,100	348,696	718,796		
2038-2042	668,855	234,501	903,356		
2043–2047	595,000	109,132	704,132		
Total	\$2,447,745	\$3,052,347	\$ 5,500,092		

# Revenue Bond Issues – Component Units Debt Service Requirements to Maturity For Fiscal Years Ended June 30 (Expressed in Thousands)

		Prin	cipal				
Fiscal Year	Utah Housing Corporation	University of Utah	Utah State University	Nonmajor Component Units	Total Principal Required	Interest Required	Total Amount Required
2008	\$ 122,274	\$ 11,612	\$ 3,178	\$ 5,096	\$ 142,160	\$ 94,192	\$ 236,352
2009	37,757	12,334	3,319	5,459	58,869	94,221	153,090
2010	40,569	12,953	3,462	5,725	62,709	91,165	153,874
2011	40,715	14,724	3,629	5,257	64,325	88,220	152,545
2012	39,507	13,358	3,792	6,163	62,820	85,192	148,012
2013–2017	182,230	69,848	20,445	21,080	293,603	382,155	675,758
2018–2022	179,845	68,327	12,710	17,752	278,634	312,003	590,637
2023–2027	243,540	70,188	12,280	10,835	336,843	237,023	573,866
2028–2032	328,424	71,757	11,765	9,930	421,876	146,310	568,186
2033–2037	284,627	—	8,560	—	293,187	54,113	347,300
2038–2042 2043–2047 2048–2052	66,726 25,421 7,910 \$ 1,599,545	\$ 345,101	\$ 83,140	\$ 87,297	66,726 25,421 7,910 \$ 2,115,083	15,380 5,240 876 \$ 1,606,090	82,106 30,661 8,786 \$ 3,721,173

#### D. Conduit Debt Obligations

Of the Utah Housing Corporation (component unit) bonds outstanding, \$305.578 million were issued as multi-family purchase bonds. Of those bonds, \$303.888 million are conduit debt obligations issued on behalf of third parties. The Corporation is not obligated in any manner for repayment of the conduit debt. However, in accordance with the Corporation's accounting policies, the conduit debt is reported in the Corporation's financial statements.

In 1985, the State Board of Regents authorized the University of Utah (component unit) to issue Variable Rate Demand Industrial Development Bonds for the Salt Lake City Marriott University Park Hotel separate from the University. The bonds are payable solely from revenues of the hotel. The bonds do not constitute a debt or pledge of the faith and credit of the University of Utah or the State and, accordingly, have not been reported in the accompanying financial statements. The outstanding balance of the bonds at June 30, 2007, is \$6.035 million.

#### E. Demand Bonds

• The Utah State Building Ownership Authority (SBOA) issued \$30.3 million Series 2001 C variable rate demand lease revenue bonds. The bonds are subject to purchase upon not less than seven days notice of tender from the bondholder or in case the bonds cannot be remarketed. The remarketing agent is paid a fee of 5 basis points of the bonds outstanding on a quarterly basis.

In the case that the bonds cannot be remarketed, the SBOA has an irrevocable direct-pay letter of credit with Landesbank Hessen-Thüringen Girozentrale (Helaba) acting through its New York Branch in the amount of \$30.828 million, which is an amount sufficient to pay principal and 53 days of accrued interest at 12 percent. In consideration for the letter of credit, Helaba receives a fee of 18.5 basis points paid on a quarterly basis. The letter of credit expires on December 31, 2015, and as of June 30, 2007, the SBOA has not had to draw any funds for bondholder tenders or a failed remarketing.

The letter of credit also has a take-out agreement for the bonds that allows the SBOA to pay the bonds that Helaba holds (bank bonds) over a five-year period in approximately equal payments. The rate in effect for bank bonds for the first 90 days is the base rate, which is the higher of the Federal Funds rate plus 50 basis points or the Prime Rate, up to a maximum of 12 percent per annum. The interest rate for bank bonds held longer than 90 days is the base rate plus 2 percent. If the take-out agreement were in effect and assuming all the bonds were not remarketed, the SBOA would pay debt service of \$8.406 million a year for five years, based on the maximum rate.

 The Student Loan Purchase Program had \$391.635 million of demand bonds outstanding at June 30, 2007, subject to purchase on the demand of the holder at a price equal to principal plus accrued interest, on seven days notice and delivery to the Board's remarketing agent.

In the event bonds cannot be remarketed, the Board has standby bond purchase agreements and a letter of credit agreement sufficient to pay the purchase price of bonds delivered to it. The Board pays quarterly fees to maintain the standby bond purchase agreements and letter of credit on the demand bonds.

An unused irrevocable direct-pay letter of credit expiring November 15, 2011, in the amount of \$37.462 million supports the Series 1993 A bonds of \$35 million. Standby bond purchase agreements of \$25.336 million expiring November 20, 2013 to support the Series 1988 C bonds of \$25 million, \$85.294 million expiring November 16, 2025 to support the Series 1995 L bonds of \$79.5 million, \$108.42 million expiring April 29, 2025 to support the Series 1996 Q and 1997 R bonds of \$101.055 million and \$158.753 million expiring February 11, 2024 to support the 2005 Series W and X bonds of \$151.08 million. As of June 30, 2007, the Board had not drawn any funds under the standby bond purchase agreements or the letter of credit.

The Utah Housing Corporation (component unit) had \$761.32 million of bonds outstanding at June 30, 2007, subject to purchase on the demand of the holder at a price equal to principal plus accrued interest, on delivery to the remarketing agent.

In the event the variable rate bonds cannot be remarketed, the Corporation has entered into various irrevocable Standby Bond Purchase Agreements (Liquidity Facility) with five different banks totaling \$960 million. These Agreements provide that these institutions will provide funds to purchase the variable rate bonds that have been tendered and not remarketed. These liquidity providers receive a fee ranging from 12.5 to 17.5 basis points of the outstanding amount of the variable rate bonds paid on a quarterly basis. The Corporation has not drawn on any of the facilities to date.

The University of Utah (component unit) Series 1997 A bonds in the amount of \$12 million currently bear interest at a weekly rate in accordance with bond provisions. When a weekly rate is in effect, the bonds are subject to purchase on the demand of the holder at a price equal to principal plus accrued interest on seven days notice and delivery to the University's tender agent. If the bonds cannot be remarketed, the tender agent is required to draw on an irrevocable standby bond purchase agreement to pay the purchase price of the bonds delivered to it. The standby bond purchase agreement is with J.P. Morgan Chase Bank and is valid through July 30, 2010. No funds have been drawn against the standby bond purchase agreement. The interest requirement for the Series 1997 A Bonds is calculated using an interest rate of 3.73 percent, which is the rate in effect as of June 30, 2007.

The University's Hospital Revenue Bonds Series 2006 B in the amount of \$20.24 million currently bear interest at a daily rate in accordance with the bond provisions. When a daily rate is in effect, these bonds are also subject to purchase on the demand of the holder at a price equal to principal plus accrued interest. The University's remarketing agent is authorized to use its best efforts to sell the repurchased bonds at a price equal to this same amount plus accrued interest. If the bonds cannot be remarketed, the tender agent is required to draw on an irrevocable standby bond purchase agreement to pay the purchase price of the bonds delivered to it. This agreement is with DEPFA bank

and is valid through October 25, 2013. No funds have been drawn against the standby purchase agreement. The interest requirement for the bonds is calculated using an annualized interest rate of 3.9 percent which is the rate effective at June 30, 2007.

#### F. Defeased Bonds and Bond Refunding

On November 1, 2006, the Utah State Building Ownership Authority cash defeased \$2.925 million of 1998 C Lease Revenue Bonds and \$170 thousand of 1996 A Lease Revenue Bonds at a net cost of \$3.298 million. These funds were paid to an escrow agent to be placed in an irrevocable trust account to provide for the debt service payments on the defeased bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the Statement of Net Assets.

In prior years, the State defeased certain general obligation and revenue bonds by placing the proceeds of new bonds and other monies available for debt service in irrevocable trusts to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the Statement of Net Assets. At June 30, 2007, the total amount outstanding of defeased general obligation bonds was

\$570.21 million. At June 30, 2007, the total amount outstanding of defeased revenue bonds was \$21.455 million.

In prior years, component units defeased certain revenue bonds by placing the proceeds of new bonds and various bond reserves in irrevocable trusts to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the component unit column on the Statement of Net Assets. At June 30, 2007, \$187.541 million of college and university bonds outstanding are considered defeased.

### G. Contracts Payable

Component unit capital leases/contracts payable include \$6.101 million in life annuity contracts.

#### H. Notes Payable

The notes payable balance consists of notes issued by component units for the purchase of buildings and equipment. The notes bear various interest rates and will be repaid over the next 18 years. They are secured by the related assets.

# Notes Payable Debt Service Requirements to Maturity Component Units For Fiscal Years Ending June 30

(Expressed in Thousands)

# Principal

Fiscal Year	Ho	Utah ousing oration		iversity of Utah		Utah Nonmajor State Component University Units		nponent	Total Principal Required			iterest quired	Aı	Fotal mount quired
2008	\$	24	\$	965	\$	1,512	\$	616	\$ 3	3,117	\$	2,017	\$	5,134
2009		27		902		1,564		622	3	3,115		1,847		4,962
2010		30		849		1,557		997	3	,433		1,671		5,104
2011		33		849		1,517		431	2	,830		1,481		4,311
2012		36		803		1,458		237	2	2,534		1,327		3,861
2013-2017		135		4,981		6,662		621	12	,399		4,610	1	7,009
2018-2022		_		3,868		5,212		9	9	,089		1,449	1	0,538
2023–2027						2,132			2	2,132		85		2,217
Total	\$	285	\$ 1	3,217	\$	21,614	\$	3,533	\$ 38	3,649	\$ 1	4,487	\$ 5	3,136

# I. Debt Service Requirements for Derivatives

**Swap Payments and Associated Debt** — As explained in Note 3.D., Utah Housing Corporation (major component unit) had entered into 68 separate pay-fixed, receive-variable interest rate swaps and an interest rate cap agreement as of June 30, 2007. Using rates as of June 30, 2007, debt service requirements of the

Corporation's outstanding variable-rate debt and net swap payments are summarized below. As rates vary, variable-rate bond interest payments and net swap payments will vary. The principal, interest and net swap interest are included in the Component Unit debt service schedule presented on page 93 for Utah Housing Corporation.

# Utah Housing Corporation Swap Payments and Associated Debt For Fiscal Years Ending June 30

	Var	iable Ra	ate Bo	onds	Iı	nterest	
Fiscal Year	Principal			nterest		Rate aps, Net	Total
2008	\$ 1	4,680	\$	27,169	\$	3,594	\$ 45,443
2009		3,170		26,512		4,673	34,355
2010		3,135		26,363		4,658	34,156
2011		3,150		26,217		4,634	34,001
2012		2,200		26,072		4,621	32,893
2013–2017	2	23,320		128,494		22,551	174,365
2018–2022	7	75,475		119,775		20,262	215,512
2023–2027	12	25,355		101,222		16,146	242,723
2028–2032	22	25,215		68,992		8,677	302,884
2033–2037	19	06,625		23,605		873	221,103
2038–2039	1	18,430		833		(159)	 19,104
Total	\$ 69	0,755	\$	575,254	\$	90,530	\$ 1,356,539

# NOTE 11. GOVERNMENTAL FUND BALANCES AND NET ASSETS RESTRICTED BY ENABLING LEGISLATION

# A. Governmental Fund Balances – Reserved and Designated

The State's reserved fund balances represent: (1) Nonlapsing Appropriations which include continuing appropriations or

nonlapsing funds, encumbrances for construction contracts in the capital projects funds, and limited encumbrances in the general and special revenue funds; or (2) **Restricted Purposes** which include fund balances that are legally restricted for other purposes, assets restricted by bond agreements or other external restrictions, and those portions of fund balance that are not available for appropriation or expenditure, such as loans to internal service funds. A summary of the nature and purpose of these reserves by fund type at June 30, 2007, follows:

# **Reserved Fund Balances**

Ехрге.	Nonlapsing	Restricted	Total
	Appropriations	Purposes	Reserved
General Fund:	FFF		
Legislature	\$ 4,409	\$ —	\$ 4,409
Governor	10,010	12,615	22,625
Elected Officials	61,373	12,013	61,374
Administrative Services	4,902	1,495	6,397
Tax Commission	8,991	15,777	24,768
Human Services	9,313	5,524	14,837
Corrections	7,771	3,324	7,771
Public Safety	27,325	12,377	39,702
Courts	1,328	8,626	9,954
Health	4,689	13,494	18,183
Environmental Quality	747	7,995	8,742
Higher Education	567	1,993	567
Employment and Family Services	2,605	17,842	20,447
Natural Resources	18,548	22,650	41,198
Community and Culture	5,862	2,414	8,276
Business, Labor, and Agriculture	12,207	11,451	23,658
Industrial Assistance Account	12,207	32,528	32,528
Loans to Internal Service Funds	_	13,512	13,512
Tobacco Settlement Funds	_	954	954
	<del>_</del>	5,826	5,826
Oil Overcharge Funds Mineral Bonus Account	_		29,325
Other Purposes	3,313	29,325 13,234	16,547
Other Fulposes	3,313	13,234	10,547
Total	\$ 183,960	\$ 227,640	\$ 411,600
Uniform School Fund:			
Minimum School Program	\$ 42,160	\$ —	\$ 42,160
State Office of Education	22,104	_	22,104
School Building Program	´ <del>_</del>	8,870	8,870
School Land Interest	_	29,043	29,043
Loans to Internal Service Funds	_	23	23
	¢ (4.264		¢ 102 200
Total	\$ 64,264	\$ 37,936	\$ 102,200
Transportation Fund:			
Transportation	\$ 20,243	\$ 8,028	\$ 28,271
Public Safety		8,818	8,818
Corridor Preservation	_	9,270	9,270
Aeronautical Programs		4,926	4,926
Total	\$ 20,243	\$ 31,042	\$ 51,285
Transportation Investment Fund:			
Centennial Highway Program	<u>\$</u>	\$ 110,891	\$ 110,891
Trust Lands Fund:			
Funds Held as Permanent Investments	\$ —	\$ 983,881	\$ 983,881
	Ψ	Ψ 703,001	Ψ >03,001
Non-major Governmental Funds:	Φ 242.256	Φ 120	Φ 242.206
Capital Projects	\$ 243,256	\$ 130	\$ 243,386
Debt Service		5,733	5,733
Tobacco Settlement Funds	_	33,221	33,221
Environmental Reclamation	_	20,020	20,020
Other Purposes		7,990	7,990
Total	\$ 243,256	\$ 67,094	\$ 310,350

# **Designated Fund Balances**

(Expressed in Thousands)

General Fund	Education Fund	Uniform School Fund	Transportation Fund		
\$ 170,638	\$ —	\$ —	\$ —		
_	142,808	_	_		
33,615	_	_	_		
173,848	231,070	1,672	49,787		
223,551	192,794	370,905	_		
1,513	_	_	_		
_	_	_	_		
\$ 603,165	\$ 566,672	\$ 372,577	\$ 49,787		
	Fund  \$ 170,638	Fund     Fund       \$ 170,638     \$ —	General Fund         Education Fund         School Fund           \$ 170,638         \$		

Continues Below

	Inv	sportation estment Fund	Gove	nmajor ernmental Funds	Total Governmenta Funds		
Designated for:							
Budget Reserve (Rainy Day) Account	\$		\$		\$	170,638	
Education Budget Reserve Account		_		_		142,808	
Disaster Recovery Account						33,615	
Postemployment and Other Liabilities		18,917				475,294	
Fiscal Year 2007 Appropriations:							
Line Item Appropriations						787,250	
Industrial Assistance Account				_		1,513	
Debt Service				17,801		17,801	
Total	\$	18,917	\$	17,801	\$	1,628,919	

# B. Net Assets Restricted by Enabling Legislation

The State's net assets restricted by enabling legislation represent resources which a party external to a government—such as citizens, public interest groups, or the judiciary—can compel the government to use only for the purpose specified by the legislation.

The government-wide Statement of Net Assets reports \$4.424 billion of restricted net assets, of which \$15.382 million is restricted by enabling legislation.

# NOTE 12. DEFICIT NET ASSETS AND FUND BALANCE

Funds reporting a deficit total net assets position at June 30, 2007, are (in thousands):

Private Purpose Trust Funds:

Employers' Reinsurance	\$ (74,301)
Petroleum Storage Tank	\$ (32.842)

The deficit in the Employers' Reinsurance Trust represents the unfunded portion of the actuarial estimate of claims incurred. The Employers' Reinsurance Trust claims are funded from assessments on workers' compensation insurance. The Utah

Labor Commission sets the rate up to the maximum established by the Legislature to keep current revenues at a level sufficient to cover current cash disbursements. State law limits the State's liability to the cash or assets in the Employers' Reinsurance Trust only. State law also limits the Trust's liability to claims resulting from industrial accidents or occupational diseases occurring on or before June 30, 1994. For claims resulting from accidents or diseases on or after July 1, 1994, the employer or its insurance carrier is liable for resulting liabilities.

The Petroleum Storage Tank Trust covers the clean-up costs of leaks from state-approved underground petroleum storage tanks. The assets in the fund are more than adequate to pay current claims. Unfunded future claims will be funded by future revenues.

Funds/activities reporting a deficit position in the unrestricted portion of their net assets at June 30, 2007, are (in thousands):

Internal Service Funds:

General Services	\$ (397)
Fleet Operations	\$ (11.913)

The Internal Service Funds deficits are mainly due to the significant investment in capital assets required for these operations. The deficits will be covered by future charges for services. Management may also seek rate increases to help reduce these deficits.

In addition, the Capital Projects – General Government and State Building Ownership Authority Funds (nonmajor governmental funds) reported a \$107.601 million and \$23 thousand deficit unreserved undesignated fund balance, respectively, as a result of outstanding encumbrances on various capital projects. Appropriations and bond proceeds available in the next fiscal year will fund these deficits.

#### NOTE 13. INTERFUND TRANSFERS

Transfers between funds occur when one fund collects revenue and transfers the assets to another fund for expenditure or when one fund provides working capital to another fund. All transfers must be legally authorized by the Legislature through statute or an *Appropriation Act*. Interfund transfers for the fiscal year ended June 30, 2007, are as follows (in thousands):

#### Transfers In:

				(	Governmen	ital F	unds				
	General Education Fund Fund		Uniform School Fund		Transportation Fund		In	nsportation vestment Fund	]	Trust Lands Fund	
Transfers Out:											
General Fund	\$		\$ 	\$	11,147	\$	91,830	\$	256,000	\$	26
Education Fund	4	81,626	_	2	2,189,700						_
Uniform School Fund		49,053	1,054				_		_		_
Transportation Fund		36,940	_	_		_		7,684			_
Transportation Investment Fund.		_	_		_		55,000				_
Nonmajor Governmental Funds		6,409	_		_						_
Unemployment Compensation		5,327	_		_		_		_		_
Water Loan Programs		3,371	_		_		_				
Nonmajor Enterprise Funds		66,545	 								28,381
Total Transfers In	\$ 6	549,271	\$ 1,054	\$ 2	2,200,847	\$	146,830	\$	263,684	\$	28,407

Continues Below

# **Transfers In:**

Governmental

		Funds		Enterpri	se Fu	nds				
	Nonmajor Governmental Funds		I	Vater Loan ograms	En	onmajor iterprise Funds	Internal Service Funds		Т	Total Transfers Out
Transfers Out:										
General Fund	\$	173,697	\$	1,582	\$	55,343	\$	230	\$	589,855
Education Fund		116,016		_		_		_		2,787,342
Uniform School Fund		_		_		_		_		50,107
Transportation Fund		9,684		_		_		_		54,308
Transportation Investment Fund.		127,977		_		_		_		182,977
Nonmajor Governmental Funds		3,574		_		_		43		10,026
Unemployment Compensation				_		_		_		5,327
Water Loan Programs		_		_		_		_		3,371
Nonmajor Enterprise Funds								79		95,005
Total Transfers In	\$	430,948	\$	1,582	\$	55,343	\$	352	\$	3,778,318

Transfers from major governmental funds to nonmajor governmental funds are primarily for capital facility construction and debt service expenditures. Transfers from the General Fund to nonmajor enterprise funds are primarily mineral lease royalties used to make loans and grants to local governments through the Community Impact Loan Fund. Transfers from nonmajor enterprise funds to the General Fund are mostly liquor profits from the Alcoholic Beverage Control Fund that are required by statute to be deposited in the General Fund. All other transfers are made to finance various programs as authorized by the Legislature.

During fiscal year 2007, the Legislature authorized payments of \$721.005 million to the Colleges and Universities. Payments to Colleges and Universities are reported as expenditures in both the General Fund fund statements and the Governmental Activities column of the Statement of Activities. They are also reported as revenues in the Component Units column of the Statement of Activities.

# NOTE 14. LITIGATION, CONTINGENCIES, AND COMMITMENTS

#### A. Litigation

The State is involved in various legal actions arising in the ordinary course of business. The State is vigorously contesting all of these matters, but as of this date it is not possible to determine the outcome of these proceedings. In the opinion of the Attorney General and management, the ultimate disposition of these matters will not have a material adverse effect on the State's financial position.

- Members of the Navajo Nation allege the State of Utah has mismanaged Navajo Nation Trust Fund monies. The plaintiffs are seeking an accounting of the legitimacy of the fund's receipts and disbursements, and damages of \$142 million including interest and attorneys' fees.
- A lawsuit was filed by the Tobacco Companies against the 45 states participating in a master settlement agreement in an effort to recoup tobacco settlement payments made in prior years. The plaintiffs allege that they are entitled to a non-participating manufacturer adjustment that will allow them to take a credit against these payment obligations. The dispute is currently subject to arbitration. It is impossible to determine the potential liability; however, any settlement will be a reduction in future state tobacco receipts.
- In addition to the items above, the State is contesting other legal actions totaling over \$37.968 million plus attorneys' fees and interest and other cases where the amount of potential loss is undeterminable.

#### B. Contingencies

- Financial and compliance audits (Single Audit) of federal grants, contracts, and agreements were conducted under the provisions of the Federal Office of Management and Budget's circulars. As a result of the audits, the allowability of \$13.011 million of federal expenditures is in question. These costs will be contested with the federal agency involved, and management estimates the liability to be less than the questioned amounts. In addition, a program compliance audit by the federal government is in progress; however, an estimate of any potential disallowances on this audit and findings on other audits on noncompliance cannot be estimated as to the potential liability. The Single Audit for the fiscal year ended June 30, 2007, is in process and management expects proposed disallowances to be immaterial.
- Management's estimated liability for the Petroleum Storage Tank
  Trust (private purpose trust fund) is highly sensitive to change
  based on the short period of historical data and the uncertainties
  in estimating costs. Since it is not possible to determine the
  occurrence date of a leak in an underground storage tank, it is not
  possible to estimate the number or the associated costs of leaks
  that have not been detected.
- The Utah Department of Transportation (UDOT) plans on seeking reimbursement from the Federal Highway Administration (FHWA) for approximately \$15 million for fiscal year 2008. The State received \$24.024 million in fiscal year 2007. The related costs were incurred by the State as a result of

the I-15 reconstruction project and were originally paid using state funds. UDOT has not recorded an accounts receivable for these future reimbursement requests because the requests are contingent upon sufficient future federal funds and federal obligation authority becoming available and future approval by the FHWA.

- The State is totally self-insured against liability claims and up to \$3.5 million in property claims. According to an actuarial study and other known factors, \$44.755 million exists as either incurred but unfiled or unpaid claims. This amount is reported as a liability of the Department of Administrative Services' Risk Management Fund (internal service fund).
- The Utah School Bond Guaranty Act (*Utah Code Annotated*, 1953, as amended, Sections 53A–28–101 to 402), which took effect on January 1, 1997, pledges the full faith, credit, and unlimited taxing power of the State to guaranty full and timely payment of the principal and interest on general obligation bonds issued by qualifying local school boards. The primary purpose of the Guaranty Act is to reduce borrowing costs for local school boards by providing credit enhancement for Guarantied Bonds.

In the event a school board is unable to make the scheduled debt service payments on its Guarantied Bonds, the State is required to make such payments in a timely manner. For this purpose, the State may use any available monies, may use short-term borrowing from the State Permanent School Fund (part of the permanent Trust Lands Fund), or may issue short-term general obligation notes. The local school board remains liable to the State for any such payments on Guarantied Bonds. Reimbursements to the State may be obtained by intercepting payment of state funds intended for the local school board. The State may also compel the local school board to levy a tax sufficient to reimburse the State for any guaranty payments.

The State Superintendent of Public Instruction is charged with monitoring the financial condition of local school boards and reporting, at least annually, its conclusions to the Governor, the Legislature, and the State Treasurer. The State Superintendent must report immediately any circumstances which suggest a local school board may not be able to pay its debt service obligations when due. The State does not expect that it will be required to advance monies for the payment of debt service on Guarantied Bonds for any significant period of time.

Local school boards have \$2.004 billion principal amount of Guarantied Bonds outstanding at June 30, 2007. The State cannot predict the amount of bonds that may be guarantied in future years, but no limitation is currently imposed by the Guaranty Act.

• The Attorney General of the State sued the tobacco industry for medical costs related to smoking. The State of Utah has signed on to a master settlement agreement along with 45 other states. The major tobacco manufacturers and most of the smaller manufacturers have joined the agreement. The State received \$27.244 million from tobacco companies in fiscal year 2007 and expects to receive approximately \$45.579 million in fiscal year 2008. Annual payments will be adjusted for factors such as inflation, decreased sales volume, previously settled law suits, disputed payments, and legal fees.

#### C. Commitments

- At June 30, 2007, the Industrial Assistance Program of the General Fund had grant commitments of \$1.513 million, contingent on participating companies meeting certain performance criteria.
- Utah Retirement Systems (pension trust funds) has at its yearend December 31, 2006, committed to fund certain private equity partnerships and real estate projects for an amount of \$3.803 billion. Funding of \$2.522 billion has been provided, leaving an unfunded commitment of \$1.281 billion as of December 31, 2006, which will be funded over the next five years.
- As of June 30, 2007, the Utah Housing Corporation (major component unit) has committed to purchase mortgages under the warehouse loans and the Single-Family Mortgage Purchase Program in the amount of \$44.514 million. The Corporation has a Revolving Credit Loan with a community development company in the amount of \$2.5 million due April 30, 2008. At June 30, 2007, the outstanding balance was \$693 thousand and bears interest at a calculated LIBOR rate advance or base rate advance (7.82 percent at June 30, 2007).
- At June 30, 2007, the enterprise funds had loan commitments of approximately \$214.779 million and grant commitments of approximately \$54.344 million.
- At June 30, 2007, the Utah Higher Education Assistance Authority Student Loan Guarantee Program (Student Assistance Programs, major enterprise fund) had guaranteed student loans outstanding with an original principal amount of approximately \$2.155 billion. Also, at June 30, 2007, the Student Assistance Programs had commitments to purchase approximately \$374.334 million in student loans and provide approximately \$11.236 million in reductions to borrower loan balances.
- At June 30, 2007, the Utah Department of Transportation had construction and other contract commitments of \$593.701 million, of which \$242.88 million is for Transportation Investment Fund (special revenue fund) projects and \$350.821 million is for Transportation Fund (special revenue fund) projects. These commitments will be funded with bonded debt and future appropriations.

# NOTE 15. JOINT VENTURE

The Utah Communications Agency Network (UCAN) was created by the State Legislature in 1997 as an independent agency. Its purpose is to provide public safety communications services and facilities on a regional or statewide basis.

UCAN's governing board consists of ten representatives elected by the board, and five state representatives of which four are appointed by the Governor. The State has contracted to purchase communication services from UCAN to meet the needs of law enforcement officers in the Departments of Public Safety, Corrections, Natural Resources, and other smaller state agencies.

In fiscal year 1998 the State provided startup capital of \$185 thousand. UCAN receives federal funds as a subrecipient of grants awarded to the Department of Public Safety. UCAN also may receive legal counsel from the Attorney General's Office at no cost.

Contracts with state agencies are estimated to provide over 30 percent of UCAN's operating revenues.

UCAN had \$8.72 million of revenue bonds outstanding at June 30, 2007. UCAN's debt is not a legal obligation of the State; however, if UCAN cannot meet its debt service requirements, state law allows the Governor to request an appropriation to restore the debt service reserve fund to its required level or to meet any principal or interest payment deficiency. The Legislature is not required to make any such appropriation, but if made, UCAN must repay the State within 18 months. To date, UCAN has never requested any such funding from the State and has had sufficient resources to cover its debt service and debt service reserve requirements.

The Utah State Auditor's Office audits UCAN's financial statements. Copies of those statements can be obtained from UCAN's administrative office or from the Utah State Auditor's Office.

#### NOTE 16. PENSION PLANS

Eligible employees of the State are covered by one of the following retirement plans:

# A. Utah Retirement Systems

Utah Retirement Systems (URS) was established by Section 49 of Utah Code Annotated, 1953, as amended. URS administers the pension systems and plans under the direction of the URS Board, which consists of the State Treasurer and six members appointed by the Governor. URS has a separate accounting system and prepares a separately issued financial report covering all retirement systems and deferred compensation plans it administers. URS maintains records and prepares separately issued financial statements using fund accounting principles and the accrual basis of accounting under which expenses, including benefits and refunds, are recorded when the liability is incurred. Revenues, including contributions, are recorded in the accounting period in which they are earned and become measurable. URS reports on a calendar yearend. The December 31, 2006, financial report has been included in this Comprehensive Annual Financial Report as a pension trust fund for the Utah Retirement Systems (URS) within the fiduciary funds. Copies of the separately issued financial report that include financial statements and required supplemental information may be obtained by writing to Utah Retirement Systems, 560 East 200 South, Salt Lake City, Utah 84102, or by calling 1-800-365-8772.

The URS operations are comprised of the following groups of systems and plans covering substantially all employees of the State, public education, and other political subdivisions of the State:

- The Public Employees Contributory Retirement System (Contributory System); the Public Employees Noncontributory Retirement System (Noncontributory System); and the Firefighters Retirement System (Firefighters System), which are defined-benefit multiple-employer, cost-sharing, public employee retirement systems;
- The Public Safety Retirement System (Public Safety System), which
  is a defined-benefit mixed agent and cost-sharing, multipleemployer retirement system;
- The Judges Retirement System (Judges System) and the Utah Governors and Legislative Retirement Plan, which are single-

employer service employee retirement systems; and five defined contribution plans comprised of the 401(k) Plan, 457 Plan, Roth and Traditional IRA Plans, and Health Reimbursement Arrangement.

Retirement benefits are specified by Section 49 of *Utah Code Annotated*, 1953, as amended. The retirement systems are defined-

benefit plans in which the benefits are based on age and/or years of service and highest average salary. Various plan options within the systems may be selected by retiring members. Some of the options require actuarial reductions based on attained age, age of spouse, and similar actuarial factors. A brief summary of eligibility for and benefits of the systems is provided in the following table:

#### **Summary of Eligibility and Benefits**

	Contributory System	Noncontributory System	Public Safety System	Firefighters System	Judges System
Highest Average Salary	Highest 5 Years	Highest 3 Years	Highest	3 Years	Highest 2 Years
Years of Service Required and/or Age Eligible for Benefit	30 years any age *20 years age 60 *10 years age 62 4 years age 65	30 years any age *25 years any age *20 years age 60 *10 years age 62 4 years age 65	10 years	s any age s age 60 age 65	25 years any age *20 years age 55 10 years age 62 6 years age 70
Benefit Percent per Year of Service	1.25% to June 1975 2.00% July 1975 to present	2.00% per year	Benefit car	r over 20 years nnot exceed nal average	5.00% first 10 years 2.25% second 10 years 1.00% over 20 years Benefit cannot exceed 75% of final average salary

\*With actuarial reductions

Former governors at age 65 receive \$1,160 per month per term. Legislators receive a benefit actuarially reduced at age 62 with ten or more years of service, or an unreduced benefit at age 65 with four or more years of service at the rate of \$25.60 per month per year of service. Both the governors' and legislators' benefits are adjusted based on the Consumer Price Index (CPI), limited to 4 percent of the base benefit per year.

Death benefits for active and retired employees are in accordance with retirement statutes. Upon termination of employment, members of the systems may leave their retirement account intact for future benefits based on vesting qualification, or withdraw the accumulated funds in their individual member account and forfeit service credits and rights to future benefits upon which the contributions were based.

As a condition of participation in the systems, employers and/or employees are required to contribute certain percentages of salaries and wages as authorized by statute and specified by the Board. Employee contributions may be paid in part or in whole by the employer. Contributions in some systems are also augmented by fees or insurance premium taxes. Below is a summary of system participants.

# Participants December 31, 2006

	Non- contributory System	Contributory System	Public Safety System	Fire- fighters System	Judges System	Governors and Legislative Retirement Plan
Number of participating:						_
Employers	409	161	123	52	1	1
Members:						
Active	87,219	3,010	7,474	1,684	106	96
Terminated vested	27,273	1,448	1,469	99	10	95
Retirees and beneficiaries:						
Service benefits	28,154	5,852	3,449	1,013	89	223
Disability benefits	_	3	14	72	_	_

Total

Employer contribution rates consist of (I) an amount for normal cost (the estimated amount necessary to finance benefits earned by the members during the current year) and (2) an amount for amortization of the unfunded, or excess funded actuarial accrued liability over an open 20 year amortization period. These rates are determined using the entry age actuarial cost method with a supplemental present value and the same actuarial assumptions used to calculate the actuarial accrued liability.

The following table presents the State of Utah's actuarially determined employer contributions required and paid to URS. These amounts are equal to the annual pension costs for each of the stated years and all of these amounts were paid for each year. Accordingly, the net pension obligation (NPO) at the end of each year was zero. For the Governors and Legislative Retirement Plan, there has been no annual pension cost, required contributions, or NPO because the plan was overfunded for each of these years.

Fire

# State of Utah's Employer Contributions Required and Paid For Fiscal Years Ended June 30 (Expressed in Thousands)

Non

Dublic

	Contributory System		Non- contributory System		Public Safety System		fire- fighters System		Judges System		All Systems	
Primary Government:												
2007	\$	3,874	\$	94,384	\$2	7,208	\$	59	\$ 1	1,238	\$ 126,763	
2006	\$	4,197	\$	87,445	\$2	2,701	\$	49	\$ 1	1,007	\$ 115,399	
2005	\$	4,335	\$	80,966	\$ 2	1,112	\$	52	\$	814	\$ 107,279	
2004	\$	3,894	\$	67,745	\$ 1	9,165	\$	50	\$	782	\$ 91,636	
2003	\$	3,683	\$	60,033	\$ 1	6,713	\$	47	\$	539	\$ 81,015	
<b>Component Units:</b>												
Colleges and Universities:												
2007	\$	2,200	\$	39,016	\$	488	\$		\$		\$ 41,704	
2006	\$	2,117	\$	37,813	\$	425	\$		\$		\$ 40,355	
2005	\$	2,201	\$	35,195	\$	422	\$	_	\$		\$ 37,818	
2004	\$	1,996	\$	30,434	\$	411	\$	_	\$		\$ 32,841	
2003	\$	1,840	\$	29,409	\$	375	\$	_	\$	_	\$ 31,624	
Other:												
2007	\$	78	\$	2,722	\$	_	\$	—	\$		\$ 2,800	
2006	\$	60	\$	2,385	\$		\$		\$		\$ 2,445	
2005	\$	59	\$	2,273	\$		\$		\$		\$ 2,332	
2004	\$	52	\$	1,913	\$		\$	_	\$		\$ 1,965	
2003	\$	44	\$	1,609	\$	_	\$	_	\$	_	\$ 1,653	
<b>Total Primary Government</b>												
and Component Units:												
2007	\$	6,152	\$	136,122	\$2	7,696	\$	59	\$ 1	1,238	\$ 171,267	
2006	\$	6,374	\$	127,643	\$2	3,126	\$	49	\$ 1	1,007	\$ 158,199	
2005	\$	6,595	\$	118,434	\$2	1,534	\$	52	\$	814	\$ 147,429	
2004	\$	5,942	\$	100,092	\$ 1	9,576	\$	50	\$	782	\$ 126,442	
2003	\$	5,567	\$	91,051	\$ 1	7.088	\$	47	\$	539	\$ 114,292	

The following schedule summarizes contribution rates in effect at December 31, 2006:

### Contribution Rates as a Percent of Covered Payroll

System	Member	Employer	Other		
Contributory	6.00%	7.58% – 9.73%	_		
Noncontributory	_	11.59% - 14.22%	_		
Public Safety:					
Contributory	10.50% - 13.74%	11.01% - 22.99%	_		
Noncontributory	_	19.99% - 35.71%	_		
Firefighters:					
Division A	10.84%	<del></del>	12.08%		
Division B	8.72%	<del></del>	12.08%		
Judges:					
Contributory	2.00%	7.79%	18.04%		
Noncontributory	_	9.79%	18.04%		
Governors and Legislative	_	_	_		

#### **Defined Contribution Plans**

The 401(k), 457, Roth and Traditional IRA Plans, and Health Reimbursement Arrangement (HRA) administered by URS, in which the State participates, are defined contribution plans. These plans are available as supplemental plans to the basic retirement benefits of the retirement systems. Contributions may be made into the plans subject to plan and Internal Revenue Code limitations. Employer contributions may be made into the plans at rates determined by the employers. There are 354 employers participating in the 401(k) Plan and 154 employers participating in the 457 Plan. There are 132,383 plan participants in the 401(k) Plan, 14,937 participants in the 457 Plan, 714 participants in the Roth IRA Plan, 242 participants in the Traditional IRA Plan, and 183 in the HRA.

After termination of employment, benefits are paid out to individuals in lump sum, or as periodic benefit payments, at the option of the participant based on individual account balances and plan provisions. The defined contribution plans account balances are fully vested to the participants at the time of deposit. Investments of the plans are reported at fair value.

Employees of the State are eligible to participate in the deferred compensation 401(k) Plan. The State and participating employers are required to contribute to employees who participate in the noncontributory retirement plan. The State contributes 1.5 percent of eligible employees' salaries which amount vests immediately. The amounts contributed to the 401(k) Plan during the year ended June 30, 2007, by employees and employers are as follows: for Primary Government, \$34.909 million and \$15.076 million; for Component

Units – Colleges and Universities, \$4.428 million and \$4.439 million; for Component Units – Other, \$977 thousand and \$615 thousand; and the combined total for all is \$40.314 million and \$20.13 million, respectively.

#### **Pension Receivables and Investments**

Investments are presented at fair value. The fair value of investments is based on published market prices and quotations from major investment brokers at current exchange rates, as available. Many factors are considered in arriving at that value. Corporate debt securities are valued based on yields currently available on comparable securities of issuers with similar credit ratings. Mortgages have been valued on an amortized cost basis, which approximates market or fair value. The fair value of real estate investments has been estimated based on independent appraisals. For investments where no readily ascertainable market value exists, management, in consultation with their investment advisors, have determined the fair value for the individual investments. Approximately 11 percent of the net assets held in trust for the pension benefits are invested in debt securities of the U.S. Government and its instrumentalities. Of the 11 percent, approximately 3 percent are U.S. Government debt securities and 8 percent are debt securities of the U.S. Government instrumentalities. The systems and plans have no investments of any commercial or industrial organization whose market value equals 5 percent or more of the net assets held in trust for pension benefits. The principal components of the receivables and investment categories are presented below.

# **Pension Receivables and Investments**

(Expressed in Thousands)

	co	Non- ontributory System	C	ontributory System	Public Safety System	Fire- fighters System	Judges System	and	overnors Legislative rement Plan
Receivables: Member Contributions Employer Contributions Court Fees and Fire	\$	29,237	\$	422 618	\$ 238 3,452	\$ 361	\$ 	\$	
Insurance Premium Investments		213,272		15,053	<u> </u>	10,476	124 1,731		— 164
Total Receivables	\$	242,509	\$	16,093	\$ 30,405	\$ 10,837	\$ 1,901	\$	164
Investments:									
Debt Securities	\$	3,635,115 7,819,250 955,173 640,101 2,655,646 5,461	\$	256,560 551,866 67,414 45,177 187,430 386	\$ 455,339 979,451 119,647 80,179 332,650 685	\$ 178,550 384,066 46,917 31,440 130,441 268	\$ 29,499 63,453 7,751 5,194 21,550 44	\$	2,800 6,023 736 493 2,046 4
Lending CollateralInvestment Contracts	_	1,747,987		123,369	218,956	85,858	14,185		1,346
Total Investments	\$	17,458,733	\$	1,232,202	\$ 2,186,907	\$ 857,540	\$ 141,676	\$	13,448

Continues Below

		401(k) Plan		457 Plan		IRA Plans		Health mbursement rrangement	D	Total December 31, 2006
Receivables:	_		_		_		_		_	
Member Contributions Employer Contributions Court Fees and Fire	\$	_	\$	_	\$	_	\$	_	\$	1,021 33,353
Insurance Premium		_		_		_		_		124
Investments		48,426		3,067		_				318,904
Total Receivables	\$	48,426	\$	3,067	\$	0	\$	0	\$	353,402
Investments:										
Debt Securities	\$	741,381	\$	79,540	\$	5,837	\$	_	\$	5,384,621
Equity Investments		1,568,028		161,899		10,159				11,544,195
Absolute Return						_				1,197,638
Private Equity						_				802,584
Real Estate		_				_				3,329,763
Mortgage Loans Invested Securities		_		_		_		_		6,848
Lending Collateral		58,796		5,204		636		_		2,256,337
Investment Contracts		29,800		14,118		_		_		43,918
Total Investments	\$	2,398,005	\$	260,761	\$	16,632	\$	0	\$	24,565,904

# **Actuarial Methods and Assumptions**

The information contained in the Schedules of Funding Progress is based on the actuarial study dated January 1, 2006, and calendar year 2006 activity. The actuarial accrued liability and schedule of funding progress is presented by the retirement systems for the last ten years in their separately presented financial reports based on the report generated by the latest actuarial study, conducted by Gabriel, Roeder, Smith & Company. The actuarial value of assets is based on a smoothed expected investment income rate. Investment income in excess or shortfall of the expected 8 percent return on fair value is smoothed over a five-year period with 20 percent of a

year's excess or shortfall being recognized each year, beginning with the current year. All systems use the entry age actuarial cost method and the level percent of payroll amortization method. The remaining amortization period for all systems is open group, 20 years, open period. An inflation rate of 3 percent is used for all systems. Post-retirement cost of living adjustments are non-compounding and are based on the original benefit. The adjustments are also limited to the actual CPI increase for the year with any unusual CPI increase not met carried forward to subsequent years. Below are the Schedules of Funding Progress.

# Schedules of Funding Progress By Valuation Date

		tributory System		contributory System		blic Safety System		fighters ystem		ludges System	and	overnors Legislative rement Plan
Actuarial Value of Assets:												
January 1, 2005	\$	933,974		12,212,437		1,524,904		10,688		100,814	\$	10,650
January 1, 2006	\$	951,540		13,069,362		1,633,022		44,496		106,374	\$	10,587
December 31, 2006	\$ 1	,013,102	\$	14,438,278	\$	1,809,198	\$7	05,051	\$	116,879	\$	10,983
Actuarial Accrued												
Liability (AAL):	Ф 1	012.026	Ф	12 225 444	Ф	1 707 705	Φ.	70.001	Φ.	104 210	¢	0.727
January 1, 2005		,013,836		13,235,444		1,726,785		78,891		104,210	\$	8,727
January 1, 2006		,027,309		14,018,540		1,834,452		14,359		106,962	\$	8,974
December 31, 2006	\$ 1	,060,414	\$	14,980,827	\$	1,964,009	\$ 0	55,264	\$	114,018	\$	8,922
Unfunded Actuarial Accrued												
Liability (UAAL):												
January 1, 2005	\$	79,862	\$	1,023,007	\$	201,881	. ,	31,797)	\$	3,396	\$	(1,923)
January 1, 2006	\$	75,769	\$	949,178	\$	201,430		30,137)	\$	558	\$	(1,613)
December 31, 2006	\$	47,312	\$	542,549	\$	154,811	\$ (	49,787)	\$	(2,861)	\$	(2,061)
<b>Funding Ratios:</b>												
January 1, 2005		92.1 %		92.3 %		88.3 %		105.5 %		96.7 %		122.0 %
January 1, 2006		92.6 %		93.2 %		89.0 %		104.9 %		99.5 %		118.0 %
December 31, 2006		95.5 %		96.4 %		92.1 %	-	107.6 %		102.5 %		123.1 %
Annual Covered Payroll:												
January 1, 2005	\$	139,362	\$	3,084,317	\$	293,797	\$	79,638	\$	11,646	\$	556
January 1, 2006	\$	137,730	\$	3,165,504	\$	298,756	\$	84,061	\$	11,594	\$	887
December 31, 2006	\$	133,812	\$	3,326,392	\$	316,662	\$	88,682	\$	12,195	\$	860
UAAL as a Percent of Covered Payroll:												
January 1, 2005		57.3 %		33.2 %		68.7 %		(39.9)%		29.2 %		(345.9)%
January 1, 2006		55.0 %		30.0 %		67.4 %		(35.9)%		5.1 %		(181.8)%
December 31, 2006		35.4 %		16.3 %		48.9 %		(56.1)%		(23.5) %		(239.7)%

# B. Teachers Insurance and Annuity Association-College Retirement Equities Fund

Teachers Insurance and Annuity Association—College Retirement Equities Fund (TIAA—CREF), privately administered defined-contribution retirement plans, provides individual retirement fund contracts for each eligible participating employee. Eligible employees are mainly state college/university faculty and staff. Benefits to retired employees are generally based on the value of the individual contracts and the estimated life expectancy of the employee at retirement and are fully vested from the date of employment. The total current year required contribution and the amount paid is 14.2 percent of the employee's annual salary. The State has no further liability once annual contributions are made.

The total contribution made by the college and university (component units) to the TIAA–CREF retirement system for June 30, 2007 and 2006, were \$113.158 million and \$105.08 million, respectively.

#### NOTE 17. OTHER POSTEMPLOYMENT BENEFITS

At the option of individual state agencies, employees may participate in the State's Other Postemployment Benefit Plan (OPEB Plan), a single-employer defined benefit healthcare plan, as set forth in Section 67–19–14(2) of the *Utah Code*. The State administers the OPEB Plan through the State Post-Retirement Benefits Trust Fund, an irrevocable trust, as set forth in Section 67–19d–201 of the *Utah Code*. The trust fund is under the direction of a board of trustees, which consists of the State Treasurer, the Director of the Division of Finance, and the Director of the Governor's Office of Planning and Budget.

Plan assets of the State Post-Retirement Benefits Trust Fund are irrevocable and legally protected from creditors and dedicated to providing postemployment health and life insurance coverage to current and eligible future state retirees in accordance with the terms of the plan. The State Post-Retirement Benefits Trust Fund does not issue a publicly available financial report, but is included in this report of the primary government using the economic resources measurement focus and the accrual basis of accounting under which expenses, including benefits and refunds, are recorded when the liability is incurred. Employer contributions are recorded in the accounting period in which they are earned and become measurable. Investments are reported at fair value and are based on published prices and quotations from major investment brokers at current exchange rates, as available. For investments where no readily ascertainable fair value exists, management, in consultation with their investment advisors have determined the fair values for the individual investments.

Only state employees entitled to receive retirement benefits and hired prior to January 1, 2006, are eligible to receive postemployment health and life insurance benefits from the OPEB Plan. Upon retirement, an employee receives 25 percent of the value of their unused accumulated sick leave as a mandatory employer contribution into a 401(k) account. The employee may exchange one day of remaining unused accumulated sick leave earned *prior* to January 1, 2006, for one month of paid health and life insurance coverage up to age 65. Regardless of the unused sick leave balance, the State will provide postemployment health and life insurance coverage for up to five years (if the employee retired in 2006) or until the employee reaches age 65. This automatic coverage provision will decline by one year each calendar year until it is completely phased out on January 1, 2011. After age 65, the

employee may use any remaining unused accumulated sick leave, earned *prior* to January 1, 2006, to exchange for spouse health insurance to age 65, or Medicare supplemental insurance for the employee or spouse. As of December 31, 2006, the date of the latest actuarial valuation, approximately 6,819 retirees and their beneficiaries were receiving state post-retirement health and life insurance benefits, and an estimated 17,126 active state employees are eligible to receive future benefits under the OPEB Plan.

The contribution requirements of employees and the State are established and may be amended by the State Legislature. For retirees that participate in the OPEB Plan, health insurance premiums are paid 100 percent by the State for individuals that retired before July 1, 2000. Individuals retiring thereafter are required to contribute specified amounts monthly, ranging from 2 percent to 7 percent, toward the cost of health insurance premiums. For the year ended June 30, 2007, retirees contributed \$962.471 thousand, or approximately 3.9 percent of total premiums, through their required contributions of \$7.03 to \$72.85 per month depending on the coverage (single, double, or family) and health plan selected.

The State Legislature currently plans to contribute amounts to the trust fund sufficient to fully fund the annual required contribution (ARC), an actuarially determined rate in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The current ARC of \$50.433 million is 6.5 percent of annual covered payroll. There are no long-term contracts for contributions to the plan. The following table presents the OPEB cost for the year, the amount contributed and changes in the OPEB Plan for fiscal year 2007 (dollar amount in thousands):

Annual required contribution/OPEB cost	\$ 50,433
Contributions made	 (51,124)
Increase in net OPEB obligation (asset)	(691) 0
Net OPEB obligation (asset) – End of year	\$ (691)

The State's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year 2007 was as follows (dollar amount in thousands):

Fiscal		Percentage of	Net
Year	Annual	Annual OPEB	OPEB
Ended	OPEB Cost	Cost Contributed	Obligation
6/30/2007	\$ 50.433	100%	\$ 0

As of December 31, 2006, the actuarial accrued liability (AAL) for benefits was \$669.617 million, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$669.617 million. The covered payroll (annual payroll of active employees covered by the plan) was \$748.096 million, and the ratio of the UAAL to the covered payroll was 89.51 percent. The State of Utah implemented the State Post-Retirement Benefits Trust Fund, in April 2007, after the December 31, 2006, actuarial valuation date. At the actuarial valuation date there were no trust fund assets. As of June 30, 2007, there were \$28.042 million in net assets.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of

events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Actuarially determined amounts are subject to continual revisions as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required supplementary information following the notes to the financial statements, is designed to present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the December 31, 2006, actuarial valuation, the projected unit credit cost method was used. The actuarial assumptions included a 6 percent investment rate of return per annum (compounded annually, composed of a 3 percent inflation rate and 3 percent real rate of return), net of administrative expenses. The projected annual healthcare cost trend rate is 10 percent initially, reduced by decrements to an ultimate rate of 4.5 percent after eleven years. The UAAL is being amortized as a level dollar amount over an open basis. The remaining amortization period at December 31, 2006, was twenty-five years.

#### NOTE 18. RISK MANAGEMENT AND INSURANCE

It is the policy of the State of Utah to periodically assess the proper combination of commercial insurance and self-insurance to cover the risk of losses to which it may be exposed. This is accomplished by the State through the Risk Management (internal service fund) and the Public Employees Health Program (component unit). The State is the predominant participant in these programs. The Risk Management Fund manages the general property, auto/physical damage, and liability risk of the State. The Public Employees Health Program manages the health insurance and long-term disability programs of the State. The University of Utah, Utah State University, Southern Utah University, Salt Lake Community College, and Utah Valley State College (component units) each maintain self-insurance funds to manage health care. The University of Utah also maintains a self-insurance fund to manage medical malpractice liabilities.

The State has determined that the risk funds can economically and effectively manage the State's risks internally and have set aside assets for claim settlement. The risks are covered through reserves and commercial insurance for excessive losses. The State has not had any losses or settlements that exceeded the commercial excess insurance coverage for any of the last three years. The risk funds service all claims for risk of loss to which the State is exposed, including general liability, property and casualty, auto/physical damage, group medical and dental, disability, and some environmental claims. They also service the general risk claims for

all local school districts and many charter schools within the State. All funds, agencies, public schools, and public authorities of the State may participate in the State's Risk Management and Public Employees Health Programs. The risk funds allocate the cost of providing claims servicing, claims payment, and commercial insurance by charging a "premium" to each agency, public authority, or employee, based on each organization's estimated current year liability and property values. The reserve for liability losses is determined using an independent actuarial study based on past, current, and estimated loss experiences.

Risk Management and Public Employees Health Program claims liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated and include an amount for claims that have been incurred but not reported. Because actual claims liabilities are affected by complex factors including inflation, changes in legal doctrines and insurance benefits, and unanticipated damage awards, the process used in computing claims liabilities does not necessarily result in exact amounts. Claims liabilities are recomputed periodically by actuaries to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. Inflation is included in this calculation because reliance is based on historical data that reflects past inflation and other appropriate modifiers. The Risk Management claim liabilities reserves are reported using a discount rate of 5 percent. The Public Employees Health Program long-term disability benefit reserves are reported using a discount rate of 5.5 percent. The primary government and the discrete component units of the State paid premiums to the Public Employees Health Program of \$243.882 million and \$12.598 million, respectively, for health and life insurance coverage in fiscal year 2007. In addition, the State Department of Health paid \$36.092 million in premiums to the Public Employees Health Program for the Children's Health Insurance Program.

All employers who participate in the Utah Retirement Systems are eligible to participate in the Public Employees Long-term Disability Program per Section 49–21–201 of the *Utah Code*. Employees of those state agencies who participate in the program and meet long-term disability eligibility receive benefits for the duration of their disability up to the time they are eligible for retirement or until age 65. Benefits begin after a three-month waiting period and are paid 100 percent by the program. As of June 30, 2007, there are 324 state employees receiving benefits. The program is funded by paying premiums to the Public Employees Health Program (component unit), where assets are set aside for future payments. For the fiscal year ended June 30, 2007, the primary government and the discrete component units of the State paid premiums of \$4.884 million and \$110.165 thousand, respectively, for the Long-Term Disability Program.

The State covers its workers' compensation risk by purchasing insurance from Workers' Compensation Fund (a related organization). The University of Utah, Utah State University, Southern Utah University, Salt Lake Community College, and Utah Valley State College report claims liabilities if it is probable that a liability has been incurred as of the date of the financial statements and the amount of the loss can be reasonably estimated. The University of Utah and the University of Utah Hospital and Clinics have a "claims made" umbrella malpractice insurance policy in an amount considered adequate by their respective administrations for catastrophic malpractice liabilities in excess of the trusts' fund balances. Amounts for the current year are included below.

The following table presents the changes in claims liabilities balances (short-and long-term combined) during fiscal years ended

June 30, 2006, and June 30, 2007:

#### **Changes in Claims Liabilities**

(Expressed in Thousands)

		Current Year Claims and		
	Beginning Balance	Changes in Estimates	Claims Payments	Ending Balance
Risk Management:	_			·
2006	\$ 44,673	\$ 12,758	\$ (10,706)	\$ 46,725
2007	\$ 46,725	\$ 9,765	\$ (11,735)	\$ 44,755
Public Employees Health Program:				
2006	\$ 107,396	\$ 515,022	\$(498,983)	\$ 123,435
2007	\$ 123,435	\$ 537,009	\$(539,315)	\$ 121,129
College and University Self-Insurance:				
2006	\$ 55,413	\$ 171,412	\$(168,650)	\$ 58,175
2007	\$ 58,175	\$ 210,158	\$(196,602)	\$ 71,731

#### NOTE 19. SUBSEQUENT EVENTS

On July 3, 2007, the State issued \$75 million of General Obligation Bonds Series 2007. Principal on the bonds is due annually commencing July 1, 2008, through July 1, 2014. Interest rates on the bonds range from 4 to 5 percent, with a "true interest rate" of 4.01 percent after considering premium received upon the sale of the bonds. Proceeds of the bonds will be used for capital facilities and highway projects.

On July 10, 2007, the Utah State Building Ownership Authority issued \$15.38 million of Lease Revenue Bonds Series 2007A maturing May 15, 2009 through 2019, and on May 15, 2021, May 15, 2023, May 15, 2025, and May 15, 2028. Interest rates on the bonds range from 4.25 to 5 percent. Proceeds of the bonds will be used for capital facilities projects.

On October 15, 2007, the Utah State Building Ownership Authority

cash defeased \$4.515 million of 1998 C Lease Revenue Bonds at a net cost of \$4.887 million. These funds were paid to an escrow agent to be placed in an irrevocable trust account to provide for the debt service payments on the defeased bonds.

Subsequent to June 30, 2007, Utah Housing Corporation (major component unit) issued \$15.75 million Single Family Mortgage Purchase Variable Rate Bonds, 2007 Series D, maturing on January 1, 2039, interest at a variable rate adjusted weekly, and issued \$19.25 million Single Family Mortgage Purchase Fixed Rate Bonds, 2007 Series D, maturing on July 1, 2017 and 2036, and on January 1, 2028 and 2033, interest rates of 5.15 percent to 6.39 percent. The Corporation also issued \$8.75 million Single Family Mortgage Purchase Variable Rate Bonds, 2007 Series E, maturing on January 1, 2039, interest at a variable rate adjusted weekly, and issued \$26.25 million Single Family Mortgage Purchase Fixed Rate Bonds, 2007 Series E, maturing on July 1, 2017 and on January 1, 2028, 2036, and 2039, interest rate of 5.20 percent to 5.35 percent.

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# REQUIRED SUPPLEMENTARY INFORMATION

## **Budgetary Comparison Schedule General Fund**

For the Fiscal Year Ended June 30, 2007			(Expres	ssed in Thousands)
	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
General Revenues				
Sales Tax	\$ 1,652,908	\$ 1,806,500	\$ 1,857,813	\$ 51,313
Licenses, Permits, and Fees:				
Insurance Fees	5,812	6,215	5,834	(381)
Court Fees	5,748	6,097	4,913	(1,184)
Other Licenses, Permits, and Fees	8,295	9,200	9,747	547
Investment Income	25,000	62,500	83,505	21,005
Miscellaneous Taxes and Other:		<b>=</b> 400	0.70-	4.000
Beer Tax	7,884	7,198	8,587	1,389
Cigarette and Tobacco Tax	47,116	51,652	53,825	2,173
Inheritance Tax	70.000	250	498	248
Insurance Premium Tax	78,000	70,250	71,777	1,527
Oil, Gas, and Mining Severance Tax	79,000	95,400	89,034	(6,366)
Taxpayer Rebates	(6,580)	(5,300)	(6,164)	(864) 279
Court Collections	5,965	5,225	5,504	
Other Taxes	26,104	26,597	27,833	1,236
Miscellaneous Other	10,376	15,516	16,720	1,204
Total General Revenues	1,945,628	2,157,300	2,229,426	72,126
Department Specific Revenues	2.150	2.012	2.012	
Restricted Sales Tax	3,150	3,912	3,912	_
Federal Contracts and Grants	1,935,342	1,807,128	1,807,128	4 140
Departmental Collections	281,903	288,654	292,803	4,149
Higher Education Collections	348,945	357,874	357,874	10.205
Federal Mineral Lease	97,206	126,680	145,985	19,305
Investment Income	10,168	10,920	11,505	585
Miscellaneous	419,319	464,091	467,097	3,006
Total Department Specific Revenues	3,096,033	3,059,259	3,086,304	27,045
Total Revenues	5,041,661	5,216,559	5,315,730	99,171
Expenditures				
General Government	350,821	345,038	244,470	100,568
Human Services and Youth Corrections	643,219	646,361	636,440	9,921
Corrections, Adult	233,118	234,011	225,998	8,013
Public Safety	223,772	201,515	172,066	29,449
Courts	121,393	121,770	118,393	3,377
Health and Environmental Quality	1,933,893	1,888,458	1,869,779	18,679
Higher Education – State Administration	111,005	49,811	49,064	747
Higher Education – Colleges and Universities	989,263	1,058,107	1,058,107	
Employment and Family Services	330,713	414,001	411,396	2,605
Natural Resources	162,082	211,116	185,669	25,447
Community and Culture	134,253	111,097	105,185	5,912
Business, Labor, and Agriculture	118,529	99,523	84,783	14,740
Total Expenditures	5,352,061	5,380,808	5,161,350	219,458
Excess Revenues Over (Under) Expenditures	(310,400)	(164,249)	154,380	318,629
Other Financing Sources (Uses)				
Transfers In	119,624	652,932	652,932	_
Transfers Out	(265,509)	(589,855)	(589,855)	
Total Other Financing Sources (Uses)	(145,885)	63,077	63,077	0
Net Change in Fund Balance	(456,285)	(101,172)	217,457	318,629
Budgetary Fund Balance – Beginning	663,341	663,341	663,341	_
Budgetary Fund Balance – Ending	\$ 207,056	\$ 562,169	\$ 880,798	\$ 318,629
	,	, , ,		,

# **Budgetary Comparison Schedule Education Fund**

For the Fiscal Year Ended June 30, 2007			(Expres	sed in Thousands)
	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
General Revenues				
Individual Income Tax	\$ 2,270,000	\$ 2,415,000	\$ 2,573,197	\$ 158,197
Corporate Tax	243,500	408,900	419,318	10,418
Total General Revenues	2,513,500	2,823,900	2,992,515	168,615
Department Specific Revenues				
Miscellaneous:				
Investment Income	3,675	6,029	6,009	(20)
Total Department Specific Revenues	3,675	6,029	6,009	(20)
Total Revenues	2,517,175	2,829,929	2,998,524	168,595
Expenditures				
Education Support	_	_	_	_
Total Expenditures	0	0	0	0
Excess Revenues Over (Under) Expenditures	2,517,175	2,829,929	2,998,524	168,595
Other Financing Sources (Uses)				
Transfers In	_	1,054	1,054	_
Transfers Out		(2,787,342)	(2,787,342)	
Total Other Financing Sources (Uses)	0	(2,786,288)	(2,786,288)	0
Net Change in Fund Balance	2,517,175	43,641	212,236	168,595
Budgetary Fund Balance – Beginning	123,366	123,366	123,366	
Budgetary Fund Balance – Ending	\$ 2,640,541	\$ 167,007	\$ 335,602	\$ 168,595

## **Budgetary Comparison Schedule Uniform School Fund**

For the Fiscal Year Ended June 30, 2007			(Expres	ssed in Thousands)
	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
General Revenues				
Miscellaneous Other	\$ 10,500	\$ 12,600	\$ 24,256	\$ 11,656
Total General Revenues	10,500	12,600	24,256	11,656
Department Specific Revenues				
Federal Contracts and Grants	348,754	371,782	371,782	_
Departmental Collections	1,686	7,027	7,027	_
Miscellaneous:				
School Lunch Tax	16,831	23,033	23,033	_
Driver Education Fee	4,938	4,886	4,886	_
Investment Income	19,000	20,374	25,830	5,456
Other	4,565	5,225	5,260	35
Total Department Specific Revenues	395,774	432,327	437,818	5,491
Total Revenues	406,274	444,927	462,074	17,147
Expenditures				
Public Education	2,558,995	2,621,638	2,557,149	64,489
Total Expenditures	2,558,995	2,621,638	2,557,149	64,489
Excess Revenues Over (Under) Expenditures	(2,152,721)	(2,176,711)	(2,095,075)	81,636
Other Financing Sources (Uses)				
Transfers In	9,283	2,200,847	2,200,847	_
Transfers Out	(132,280)	(50,107)	(50,107)	_
Total Other Financing Sources (Uses)	(122,997)	2,150,740	2,150,740	0
Net Change in Fund Balance	(2,275,718)	(25,971)	55,665	81,636
Budgetary Fund Balance – Beginning	594,338	594,338	594,338	
Budgetary Fund Balance – Ending	\$(1,681,380)	\$ 568,367	\$ 650,003	\$ 81,636

## **Budgetary Comparison Schedule Transportation Fund**

For the Fiscal Year Ended June 30, 2007			(Expres	ssed in Thousands)
	Original Budget	Final Budget	Actual	Variance with Final Budget
Revenues				
General Revenues				
Motor Fuel Tax	\$ 248,000	\$ 240,700	\$ 254,676	\$ 13,976
Special Fuel Tax	101,500	106,600	111,150	4,550
Licenses, Permits, and Fees:				
Motor Vehicle Registration Fees	31,764	32,776	34,293	1,517
Proportional Registration Fees	12,713	13,118	14,772	1,654
Temporary Permits	349	360	401	41
Special Transportation Permits	7,167	7,395	7,823	428
Highway Use Permits	8,373	8,640	8,090	(550)
Motor Vehicle Control Fees	4,936	5,093	5,302	209
Miscellaneous	1,880	1,939	1,625	(314)
Investment Income	5,850	8,048	4,871	(3,177)
Miscellaneous Other	1,969	2,031	1,761	(270)
Total General Revenues	424,501	426,700	444,764	18,064
Department Specific Revenues				
Restricted Sales and Aviation Fuel Taxes	25,168	32,483	35,322	2,839
Federal Contracts and Grants	145,571	255,247	255,247	_
Departmental Collections	37,726	51,209	54,670	3,461
Federal Aeronautics	30,000	45,000	44,074	(926)
Investment Income	914	914	1,598	684
Miscellaneous	29,550	38,265	39,289	1,024
Total Department Specific Revenues	268,929	423,118	430,200	7,082
Total Revenues	693,430	849,818	874,964	25,146
Expenditures				
Transportation	783,662	968,363	858,783	109,580
Total Expenditures	783,662	968,363	858,783	109,580
Excess Revenues Over (Under) Expenditures	(90,232)	(118,545)	16,181	134,726
Other Financing Sources (Uses)				
Sale of Capital Assets	_	6,747	6,747	_
Transfers In	41,197	146,830	146,830	_
Transfers Out	(114,090)	(54,308)	(54,308)	_
Total Other Financing Sources (Uses)	(72,893)	99,269	99,269	0
Net Change in Fund Balance	(163,125)	(19,276)	115,450	134,726
Budgetary Fund Balance – Beginning	161,767	161,767	161,767	
Budgetary Fund Balance – Ending	\$ (1,358)	\$ 142,491	\$ 277,217	\$ 134,726
č .				

## **Budgetary Comparison Schedule Transportation Investment Fund**

Revenues         Final Budget         Revenue Budget         Final Budget         Variance with Final Budget           General Revenues         5         156,000         \$170,300         \$201,907         \$31,607           Sales Tax         \$156,000         \$21,600         \$22,334         754           Motor Vehicle Registration Fees         \$22,000         \$21,600         \$23,341         754           Total General Revenues         \$178,000         \$191,900         \$24,024         \$24,024         \$3,361           Pepartment Specific Revenues         \$1,153         \$2,000         \$2,391         \$3,932           Federal Contracts and Grants         \$35,153         \$26,024         \$24,024         \$4,024	For the Fiscal Year Ended June 30, 2007			(Expres	ssed in Thousands)
Revenues           General Revenues         \$ 156,000         \$ 170,300         \$ 201,907         \$ 31,607           Motor Vehicle Registration Fees         22,000         21,600         22,354         754           Total General Revenues         178,000         191,900         224,261         32,361           Department Specific Revenues         Federal Contracts and Grants         34,000         24,024         24,024         —           Investment Income         1,153         2,000         2,391         391           Total Department Specific Revenues         35,153         26,024         26,415         391           Total Revenues         213,153         217,924         250,676         32,752           Expenditures         133,012         363,982         363,982         —           Total Expenditures         133,012         363,982         363,982         —           Total Expenditures         80,141         (146,058)         (113,306)         32,752           Other Financing Sources (Uses)           Transfers In         69,595         263,684         263,684         —           Transfers Out         (127,977)         (182,977)         (182,977)         —           Total O				Actual	
Sales Tax         \$ 156,000         \$ 170,300         \$ 201,907         \$ 31,607           Motor Vehicle Registration Fees         22,000         21,600         22,354         754           Total General Revenues         178,000         191,900         224,261         32,361           Department Specific Revenues         Federal Contracts and Grants         34,000         24,024         24,024         —           Investment Income         1,153         2,000         2,391         391           Total Department Specific Revenues         35,153         26,024         26,415         391           Total Revenues         213,153         217,924         250,676         32,752           Expenditures         133,012         363,982         363,982         —           Total Expenditures         133,012         363,982         363,982         —           Total Expenditures         80,141         (146,058)         (113,306)         32,752           Other Financing Sources (Uses)           Transfers In         69,595         263,684         263,684         —           Transfers Out         (127,977)         (182,977)         (182,977)         —           Total Other Financing Sources (Uses)         (58,382)	Revenues				
Motor Vehicle Registration Fees         22,000         21,600         22,354         754           Total General Revenues         178,000         191,900         224,261         32,361           Department Specific Revenues         54,000         191,900         224,261         32,361           Department Specific Revenues         34,000         24,024         4         4           Investment Income         1,153         2,000         2,391         391           Total Department Specific Revenues         35,153         26,024         26,415         391           Total Revenues         213,153         217,924         250,676         32,752           Expenditures         133,012         363,982         363,982         -           Total Expenditures         133,012         363,982         363,982         0           Excess Revenues Over (Under) Expenditures         80,141         (146,058)         (113,306)         32,752           Other Financing Sources (Uses)         69,595         263,684         263,684         -           Transfers In         69,595         263,684         263,684         -           Transfers Out         (127,977)         (182,977)         (182,977)         -           Total Ot	General Revenues				
Total General Revenues         178,000         191,900         224,261         32,361           Department Specific Revenues         34,000         24,024         24,024         —           Investment Income         1,153         2,000         2,391         391           Total Department Specific Revenues         35,153         26,024         26,415         391           Total Revenues         213,153         217,924         250,676         32,752           Expenditures         133,012         363,982         363,982         —           Total Expenditures         133,012         363,982         363,982         0           Excess Revenues Over (Under) Expenditures         80,141         (146,058)         (113,306)         32,752           Other Financing Sources (Uses)         80,141         (146,058)         (113,306)         32,752           Other Financing Sources (Uses)         (127,977)         (182,977)         (182,977)         —           Total Other Financing Sources (Uses)         (58,382)         80,707         80,707         0           Net Change in Fund Balance         21,759         (65,351)         (32,599)         32,752           Budgetary Fund Balance — Beginning         143,490         143,490         143,490	Sales Tax	\$ 156,000	\$ 170,300	\$ 201,907	\$ 31,607
Department Specific Revenues   Federal Contracts and Grants	Motor Vehicle Registration Fees	22,000	21,600	22,354	754
Federal Contracts and Grants         34,000         24,024         24,024         —           Investment Income         1,153         2,000         2,391         391           Total Department Specific Revenues         35,153         26,024         26,415         391           Total Revenues         213,153         217,924         250,676         32,752           Expenditures         133,012         363,982         363,982         —           Total Expenditures         133,012         363,982         363,982         0           Excess Revenues Over (Under) Expenditures         80,141         (146,058)         (113,306)         32,752           Other Financing Sources (Uses)         59,595         263,684         263,684         —           Transfers In         69,595         263,684         263,684         —           Transfers Out         (127,977)         (182,977)         (182,977)         —           Total Other Financing Sources (Uses)         (58,382)         80,707         80,707         0           Net Change in Fund Balance         21,759         (65,351)         (32,599)         32,752           Budgetary Fund Balance – Beginning         143,490         143,490         143,490         —	Total General Revenues	178,000	191,900	224,261	32,361
Investment Income	Department Specific Revenues				
Total Department Specific Revenues         35,153         26,024         26,415         391           Total Revenues         213,153         217,924         250,676         32,752           Expenditures         Transportation         133,012         363,982         363,982         —           Total Expenditures         133,012         363,982         363,982         —           Excess Revenues Over (Under) Expenditures         80,141         (146,058)         (113,306)         32,752           Other Financing Sources (Uses)         69,595         263,684         263,684         —           Transfers Out         (127,977)         (182,977)         (182,977)         —           Total Other Financing Sources (Uses)         (58,382)         80,707         80,707         0           Net Change in Fund Balance         21,759         (65,351)         (32,599)         32,752           Budgetary Fund Balance – Beginning         143,490         143,490         143,490         -	Federal Contracts and Grants	34,000	24,024	24,024	_
Total Revenues         213,153         217,924         250,676         32,752           Expenditures         133,012         363,982         363,982         —           Total Expenditures         133,012         363,982         363,982         —           Excess Revenues Over (Under) Expenditures         80,141         (146,058)         (113,306)         32,752           Other Financing Sources (Uses)           Transfers In         69,595         263,684         263,684         —           Transfers Out         (127,977)         (182,977)         (182,977)         —           Total Other Financing Sources (Uses)         (58,382)         80,707         80,707         0           Net Change in Fund Balance         21,759         (65,351)         (32,599)         32,752           Budgetary Fund Balance – Beginning         143,490         143,490         143,490         —	Investment Income	1,153	2,000	2,391	391
Expenditures         Transportation       133,012       363,982       363,982       —         Total Expenditures       133,012       363,982       363,982       0         Excess Revenues Over (Under) Expenditures       80,141       (146,058)       (113,306)       32,752         Other Financing Sources (Uses)         Transfers In       69,595       263,684       263,684       —         Transfers Out       (127,977)       (182,977)       (182,977)       —         Total Other Financing Sources (Uses)       (58,382)       80,707       80,707       0         Net Change in Fund Balance       21,759       (65,351)       (32,599)       32,752         Budgetary Fund Balance – Beginning       143,490       143,490       143,490       —	Total Department Specific Revenues	35,153	26,024	26,415	391
Transportation       133,012       363,982       363,982       —         Total Expenditures       133,012       363,982       363,982       0         Excess Revenues Over (Under) Expenditures       80,141       (146,058)       (113,306)       32,752         Other Financing Sources (Uses)         Transfers In       69,595       263,684       263,684       —         Transfers Out       (127,977)       (182,977)       (182,977)       —         Total Other Financing Sources (Uses)       (58,382)       80,707       80,707       0         Net Change in Fund Balance       21,759       (65,351)       (32,599)       32,752         Budgetary Fund Balance – Beginning       143,490       143,490       143,490       —	Total Revenues	213,153	217,924	250,676	32,752
Total Expenditures         133,012         363,982         363,982         0           Excess Revenues Over (Under) Expenditures         80,141         (146,058)         (113,306)         32,752           Other Financing Sources (Uses)         69,595         263,684         263,684         —           Transfers Out         (127,977)         (182,977)         (182,977)         —           Total Other Financing Sources (Uses)         (58,382)         80,707         80,707         0           Net Change in Fund Balance         21,759         (65,351)         (32,599)         32,752           Budgetary Fund Balance – Beginning         143,490         143,490         143,490         —	Expenditures				
Excess Revenues Over (Under) Expenditures 80,141 (146,058) (113,306) 32,752  Other Financing Sources (Uses)  Transfers In 69,595 263,684 263,684 — Transfers Out (127,977) (182,977) (182,977) — Total Other Financing Sources (Uses) (58,382) 80,707 80,707 0  Net Change in Fund Balance 21,759 (65,351) (32,599) 32,752  Budgetary Fund Balance – Beginning 143,490 143,490 —	Transportation	133,012	363,982	363,982	_
Other Financing Sources (Uses)         Transfers In	Total Expenditures	133,012	363,982	363,982	0
Transfers In       69,595       263,684       263,684       —         Transfers Out       (127,977)       (182,977)       (182,977)       —         Total Other Financing Sources (Uses)       (58,382)       80,707       80,707       0         Net Change in Fund Balance       21,759       (65,351)       (32,599)       32,752         Budgetary Fund Balance – Beginning       143,490       143,490       143,490       —	Excess Revenues Over (Under) Expenditures	80,141	(146,058)	(113,306)	32,752
Transfers Out         (127,977)         (182,977)         (182,977)         —           Total Other Financing Sources (Uses)         (58,382)         80,707         80,707         0           Net Change in Fund Balance         21,759         (65,351)         (32,599)         32,752           Budgetary Fund Balance – Beginning         143,490         143,490         143,490         —	Other Financing Sources (Uses)				
Total Other Financing Sources (Uses)         (58,382)         80,707         80,707         0           Net Change in Fund Balance         21,759         (65,351)         (32,599)         32,752           Budgetary Fund Balance – Beginning         143,490         143,490         143,490         —	Transfers In	69,595	263,684	263,684	_
Net Change in Fund Balance       21,759       (65,351)       (32,599)       32,752         Budgetary Fund Balance – Beginning       143,490       143,490       143,490       —	Transfers Out	(127,977)	(182,977)	(182,977)	_
Budgetary Fund Balance – Beginning         143,490         143,490         —	Total Other Financing Sources (Uses)	(58,382)	80,707	80,707	0
<u> </u>	Net Change in Fund Balance	21,759	(65,351)	(32,599)	32,752
Budgetary Fund Balance – Ending       \$ 165,249       \$ 78,139       \$ 110,891       \$ 32,752	Budgetary Fund Balance – Beginning	143,490	143,490	143,490	
	Budgetary Fund Balance – Ending	\$ 165,249	\$ 78,139	\$ 110,891	\$ 32,752

### **Budgetary Comparison Schedule Budget To GAAP Reconciliation**

For the Fiscal Year Ended June 30, 2007 (Expressed in Thousands)

	General Fund	Education Fund	Uniform School Fund	Transportation Fund	Transportation Investment Fund
Revenues					
Actual total revenues (budgetary basis)	\$ 5,315,730	\$ 2,998,524	\$ 462,074	\$ 874,964	\$ 250,676
Differences – Budget to GAAP:					
Intrafund revenues are budgetary revenues but	(222 221)		(4.765)	(1.050)	
are not revenues for financial reporting	(322,231)	_	(4,765)	(1,852)	_
the Blind collections are budgetary revenues bu					
are not revenues for financial reporting	(365,025)		(5,041)		
Change in revenue accrual for nonbudgetary	(303,023)		(3,041)		
Medicaid claims	16,833	_	_	_	_
Change in tax accruals designated by law for	,				
postemployment and other liabilities are revenues for					
financial reporting but not for budgetary reporting	3,392	8,666	(828)	1,253	18,245
Total revenues as reported on the Statemen					
of Revenues, Expenditures, and Changes in					
Fund Balances – Governmental Funds	\$ 4,648,699	\$ 3,007,190	\$ 451,440	\$ 874,365	\$ 268,921
Expenditures Actual total expenditures (budgetary basis) Differences – Budget to GAAP:	\$ 5,161,350	\$ —	\$ 2,557,149	\$ 858,783	\$ 363,982
Intrafund expenditures for reimbursements are budgetary expenditures but are not expenditures for financial reporting  Expenditures related to higher education and Utah Schools for the Deaf and the Blind collections are budgetary expenditures but are not	(322,231)	_	(4,765)	(1,852)	_
expenditures for financial reporting	(365,025)	_	(5,041)	_	_
Certain budgetary transfers and other charges are reported					
as a reduction of expenditures for financial reporting	(15,072)	_	_	_	_
Leave/postemployment charges budgeted as expenditure	12 500		(2.50)	(120)	
when earned rather than when taken or due	13,788	_	(268)	(429)	_
Change in accrual for Medicaid incurred but not	24.960				
reported claims excluded from the budget by statute  Total expenditures as reported on the Statemen of Revenues, Expenditures, and Changes in	24,869				
Fund Balances – Governmental Funds	\$ 4,497,679	\$ 0	\$ 2,547,075	\$ 856,502	\$ 363,982
	,	<u> </u>	. =,=,= / 0		

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY REPORTING

#### **Budgetary Presentation**

A Budgetary Comparison Schedule is presented for each of the State's major governmental funds for which the Legislature enacts an annual budget. An annual budget is also adopted for the Debt Service Fund, a nonmajor fund. The budgets are enacted through passage of *Appropriations Acts*. Budgets for specific general revenues are not adopted through an *Appropriations Act* but are based on supporting estimates approved by the Executive Appropriations Committee of the Legislature. General revenues are those revenues available for appropriation for any program or purpose as allowed by law. Department-specific revenues are revenues dedicated by an *Appropriations Act* or restricted by other law or external grantor to a specific program or purpose.

Original budgets and related revenue estimates represent the spending authority enacted through *Appropriations Acts* as of June 30, 2007, and include nonlapsing carryforward balances from the prior fiscal year. Final budgets represent the original budget as amended by supplemental appropriations and related changes in revenue estimates, executive order reductions when applicable, and changes authorized or required by law when department-specific revenues either exceed or fall short of budgeted amounts.

Unexpended balances at yearend may: (1) lapse to unrestricted balances and be available for future appropriation; (2) lapse to restricted balances and be available for future appropriation restricted for specific purposes as defined by statute; or (3) be nonlapsing, which means balances are reported as reservations of fund balance. The nonlapsing balances are considered automatically reappropriated as authorized by statute, by an *Appropriations Act*, or by limited encumbrances.

#### **Budgetary Control**

In September of each year, all agencies of the government submit requests for appropriations to the Governor's Office of Planning and Budget so that a budget may be prepared. The budget is prepared by fund, function, and activity and includes information on the past year, current year estimates, and requested appropriations for the next fiscal year.

In January, the proposed budget is presented to the Legislature. The Legislature reviews the budget, makes changes, and prepares the annual *Appropriations Act*. The Legislature passes the *Appropriations Act* by a simple majority vote. The *Appropriations Act* becomes the State's authorized operating budget upon the Governor's signature. The *Constitution of Utah* requires that budgeted expenditures not exceed estimated revenues and other sources of funding, including beginning balances.

Budgetary control is maintained at the functional or organizational level, as identified by numbered line items in the *Appropriations Act*. Budgets may be modified if federal funding or revenue specifically dedicated for a line item exceeds original estimates in the *Appropriations Act*. If funding sources are not sufficient to cover the appropriation, the Governor is required to reduce the budget by the amount of the deficiency. Any other changes to the budget must be approved by the Legislature in a supplemental *Appropriations Act*.

Any department that spends more than the authorized amount must submit a report explaining the overspending to the State Board of Examiners. The Board will recommend corrective action, which may include a request to the Legislature for a supplemental appropriation to cover the deficit. If a supplemental appropriation is not approved, the department must cover the overspending with the subsequent year's budget. In the General Fund, the State Courts Administrator's budget for juror and witness fees was overexpended by \$310 thousand. This deficit is allowed by statute and will be funded with future appropriations. All other appropriated budgets of the State were within their authorized spending levels.

#### **Spending Limitation**

The State also has an appropriation limitation statute that limits the growth in state appropriations. The total of the amount appropriated from unrestricted General Fund sources plus the income tax revenues appropriated for higher education is limited to the growth in population and inflation. The appropriations limitation can be exceeded only if a fiscal emergency is declared and approved by more than two-thirds of both houses of the Legislature, or if approved by a vote of the people. However, the appropriations limitation statute may be amended by a majority of both houses of the Legislature. Appropriations for debt service, emergency expenditures, amounts from other than unrestricted revenue sources, transfers to the Budgetary Reserve Account (Rainy Day Fund), Education Budget Reserve Account and the Transportation Investment Fund; or capital developments meeting certain criteria are exempt from the appropriations limitation. For the fiscal year ended June 30, 2007, the State was \$17.228 million below the appropriations limitation. The State is currently below the fiscal year 2008 appropriations limitation by \$33.889 million.

#### INFORMATION ABOUT THE STATE'S OTHER POSTEMPLOYMENT BENEFIT PLAN

The State's Other Postemployment Benefit Plan (OPEB Plan) is administered through the State Post-Retirement Benefits Trust Fund as an irrevocable trust. Assets of the trust fund are dedicated to providing post-retirement health and life insurance coverage to current and eligible future state retirees. Only state employees entitled to receive retirement benefits, and hired prior to January 1, 2006, are eligible to receive post-retirement health and life insurance benefits.

The following schedules present the State of Utah's actuarially determined funding progress and required contributions for the State Post-Retirement Benefits Trust Fund (using the projected unit credit actuarial cost method):

# Schedule of Funding Progress By Valuation Date

(Expressed in Thousands)

Valuation Date	Valu	narial ne of sets	Actuarial Accrued Liability (AAL)	Unfunded Actuarial Accrued Liability (UAAL)	Funded Ratio	Annual Covered Payroll	UAAL as a Percentage of Covered Payroll
December 31, 2006	\$	0	\$ 669,617	\$ 669,617	0.00 %	\$ 748,096	89.51 %

#### **Schedule of Employer Contributions**

	Annual Required	Percentage	
Year Ended	Contributions	Contributed	
June 30, 2007	\$ 50,433	100.00 %	

#### INFORMATION ABOUT INFRASTRUCTURE ASSETS REPORTED USING THE MODIFIED APPROACH

As allowed by GASB Statement No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments*, the State has adopted an alternative to reporting depreciation on roads and bridges (infrastructure assets) maintained by the Utah Department of Transportation (UDOT). This includes infrastructure acquired prior to fiscal year 1981. Under this alternative method, referred to as the "modified approach," infrastructure assets are not depreciated, and maintenance and preservation costs are expensed.

In order to utilize the modified approach, the State is required to:

- Maintain an asset management system that includes an up-to-date inventory of eligible infrastructure assets.
- Perform and document replicable condition assessments of the eligible infrastructure assets and summarize the results using a
  measurement scale.
- Estimate each year the annual amount to maintain and preserve the eligible infrastructure assets at the condition level established and disclosed by the State.
- Document that the infrastructure assets are being preserved approximately at, or above the condition level established by the State.

#### Roads

UDOT uses the Pavement Management System to determine the condition of 5,777 centerline miles of state roads. The assessment is based on the Ride Index, which is a measure of ride quality on a 1 to 5 scale, with 5 representing new or nearly new pavements that provide a very smooth ride. The Ride Index is calculated from the International Roughness Index (IRI), with pavement type (asphalt or concrete) taken into account. The IRI is a mathematical statistic based on the longitudinal profile of the road.

Category	Range	Description
Very Good	4.35 – 5.00	New or nearly new pavements that provide a very smooth ride, and are mainly free of distress.
Good	3.55 – 4.34	Pavements that provide an adequate ride, and exhibit few, if any, visible signs of distress.
Fair	2.75 – 3.54	Surface defects in this category such as cracking, rutting, and raveling are affecting the ride.
Poor	1.85 – 2.74	These roadways have deteriorated to such an extent that they are in need of resurfacing and the ride is noticeably rough.
Very Poor	1.00 – 1.84	Pavements in this category are severely deteriorated, and the ride quality must be improved.

#### **Condition Level**

The State's established condition level is to maintain 50 percent of its roads with a rating of "fair" or better and no more than 15 percent of roads with a rating of "very poor."

The State performs complete assessments on a calendar year basis. The following table reports the result of pavements with ratings of "fair" or better (ratings of 2.75 through 5.0) or "very poor" (ratings of 1.0 through 1.84) for the last three years:

Rating	2006	2005	2004
Fair or Better	64.5%	69.5%	74.7%
Very Poor	11.3%	6.3%	6.2%

The following table presents the State's estimated amounts needed to maintain and preserve roads at or above the established condition levels addressed above, and the amounts actually spent for each of the past five reporting periods (in thousands):

FISCAL YEAR	ESTIMATED SPENDING	ACTUAL SPENDING
2007	\$ 321,852	\$ 390,310
2006	\$ 240,854	\$ 366,600
2005	\$ 226,345	\$ 307,858
2004	\$ 231,214	\$ 262,741
2003	\$ 230,860	\$ 224,645

#### **Bridges**

UDOT uses the Structures Inventory System to monitor the condition of the 1,819 state-owned bridges. A number, ranging from 1 to 100, is calculated based on condition, geometry, functional use, safety, and other factors. Three categories of condition are established in relation to the number range as follows:

Category	Range	Description
Good	80 – 100	Preventive maintenance requirements include repair leaking deck joints, apply deck overlays and seals, place concrete sealers to splash zones, paint steel surfaces, and minor beam repairs.
Fair	50 – 79	Corrective repairs include deck, beam, and substructure repairs, fixing settled approaches, and repairing collision damage.
Poor	1 – 49	Major rehabilitation and replacement includes deck, beam, or substructure replacements or replacement of the entire bridge.

#### **Condition Level**

The State performs complete assessments on an annual basis ending April 1 of each year. The established condition level is to maintain 50 percent of the bridges with a rating of "good" and no more than 15 percent with a rating of "poor." The following table reports the results of the bridges assessed for the past three years:

Rating	2007	2006	2005
Good	71.0%	71.0%	71.0%
Poor	2.0%	2.0%	3.0%

The following table presents the State's estimated amounts needed to maintain and preserve bridges at or above the established condition levels addressed above, and the amounts actually spent for each of the past five reporting periods (in thousands):

FISCAL YEAR	ESTIMATED SPENDING	ACTUAL SPENDING
2007	\$ 56,797	\$ 68,878
2006	\$ 42,504	\$ 64,694
2005	\$ 39,943	\$ 54,328
2004	\$ 40,803	\$ 46,366
2003	\$ 40,739	\$ 39,644

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## **SUPPLEMENTARY INFORMATION**

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#### **Nonmajor Governmental Funds**

#### **Tobacco Endowment Fund**

This fund accounts for a portion of proceeds relating to the State's settlement agreement with major tobacco manufacturers. The principal of the fund cannot be appropriated except by a three-fourths vote of both houses of the Legislature and with the concurrence of the Governor. One-half of all interest and dividends on fund assets is deposited in the General Fund.

#### **Environmental Reclamation**

This fund consists of various programs aimed at preserving open land, improving irrigation in the State, funding recycling programs, and funding cleanup and reclamation projects. Funds received are from state appropriations, fees and fines, recovered liens and costs, and voluntary contributions.

#### **Crime Victim Reparation**

This fund accounts for court ordered restitution and a surcharge on criminal fines, penalties, and forfeitures. Monies deposited in this fund are for victim reparations, other victim services, and, as appropriated, costs of administering the fund.

#### **Universal Telephone Services**

This fund is designed to preserve and promote universal telephone service throughout the State by ensuring that all citizens have access to affordable basic telephone service. Revenues come from surcharges on customers' phone bills and from fines and penalties levied against telephone service providers by the Public Service Commission.

#### **Consumer Education Fund**

This fund accounts for revenues and expenditures associated with educating and training Utah residents in various consumer matters. Funding is provided through the assessment and collection of fines and penalties from various regulated professions.

#### **Rural Development Fund**

This fund promotes various programs in rural areas of the State including construction of communications systems and economic development grants to Native American tribes. Funding comes from oil and gas severance taxes and from royalties on mineral extractions on federal land within the State.

#### **State Capitol Fund**

This fund was created to account for the funding and operations of the State Capitol Preservation Board. Funds are used in part to pay for repairs, maintenance, and the restoration of Capitol Hill facilities and grounds. Funding is provided through private donations, fees, and legislative appropriations.

#### Miscellaneous Special Revenue

This fund is made up of individual small funds set up to account for various revenue sources that are legally restricted to expenditures for specific purposes.

#### **Capital Projects – General Government**

This fund accounts for the acquisition or construction of major capital facilities for use by the State and its component units. The fund receives financial resources from the proceeds of general obligation bonds, legislative appropriations, and intergovernmental revenues.

# **Capital Projects – State Building Ownership Authority** (Blended Component Unit)

This fund accounts for the acquisition or construction of major capital facilities for use by various state agencies. The fund receives financial resources from the proceeds of lease revenue bonds issued by the Authority and the interest earned on the proceeds of the bonds.

#### **Debt Service – General Government**

This fund accounts for the payment of principal and interest on the State's general obligation bonds. The fund receives most of its financial resources from appropriations made by the Legislature.

# **Debt Service – State Building Ownership Authority** (Blended Component Unit)

This fund accounts for the payment of principal and interest on lease revenue bonds issued by the Authority. The fund receives financial resources from rent payments made by various state agencies occupying the facilities owned by the Authority.

# **Combining Balance Sheet Nonmajor Governmental Funds**

June 30, 2007 (Expressed in Thousands)

	Special Revenue					
	Tobacco Endowment	Environmental Reclamation	Crime Victim Reparation	Universal Telephone Services		
ASSETS						
Cash and Cash Equivalents	\$ 153	\$ 1,122	\$ 1,223	\$ 7,729		
Investments	33,068	28,947	6,937	_		
Receivables:						
Accounts, net	9,116	1	_	_		
Accrued Interest	_	_	_	_		
Notes/Mortgages, net	_		_	_		
Due From Other Funds	_	340	1,004	_		
Due From Component Units	Ф 12 227	Φ 20 410	Φ 0.164	<u>—</u>		
Total Assets	\$ 42,337	\$ 30,410	\$ 9,164	\$ 7,729		
LIABILITIES AND FUND BALANCES Liabilities:						
Accounts Payable and Accrued Liabilities	\$ —	\$ 240	\$ 200	\$ 578		
Due To Other Funds	_	1	22	152		
Deferred Revenue	9,116	1				
Total Liabilities	9,116	242	222	730		
Fund Balances:						
Reserved for:						
Nonlapsing Appropriations and Encumbrances	_	_	_	_		
Specific Purposes by Statute	33,221	20,020	_	_		
Debt Service	_	_	_	_		
Unreserved Designated, reported in nonmajor:						
Debt Service Funds	_			_		
Unreserved Undesignated, reported in nonmajor:						
Special Revenue Funds	_	10,148	8,942	6,999		
Capital Projects Funds						
Total Fund Balances	33,221	30,168	8,942	6,999		
Total Liabilities and Fund Balances	\$ 42,337	\$ 30,410	\$ 9,164	\$ 7,729		

	Special I	Capital Projects				
Consumer Education	Rural Development			General Government	State Building Ownership Authority	
\$ 1,397 1,815	\$ 9,057 22,059	\$ 950 506	\$ 5,807 9,830	\$ 147,766 1,478	\$ — 9,594	
9 — 216 — \$ 3,437	155 — — — — — — — — — 31,271	23 - \$ 1,479	21 — 41 — \$ 15,699	158 	43 	
\$ 117 546 —	\$ 37 125 —	\$ 24 1,259	\$ 66 1,681 3,551	\$ 45,321 1,084 748	\$ 154 8,251 150	
663 	162		7,990 —	241,772 130	1,484 —	
_	_	_	_	_	_	
2,774 ———————————————————————————————————	31,109 31,109 \$ 31,271	196 — 196 \$ 1,479	2,411 ———————————————————————————————————	(107,601) 134,301 \$ 181,454	(23) 1,461 \$ 10,016	

Continues

## **Combining Balance Sheet Nonmajor Governmental Funds**

Continued

June 30, 2007 (Expressed in Thousands)

	Debt S	Total		
	General Government	State Building Ownership Authority	Nonmajor Governmental Funds	
ASSETS				
Cash and Cash Equivalents	\$ 48,079	\$ 3,843	\$ 227,126	
Investments	20	2,999	117,253	
Receivables:			0.205	
Accounts, net	_		9,305	
Accrued Interest	_	3	46	
Notes/Mortgages, net	_	_	155	
Due From Other Funds	_	10.095	7,168	
Due From Component Units	¢ 49,000	10,085	\$6,972	
Total Assets	\$ 48,099	\$ 16,930	\$ 398,025	
LIABILITIES AND FUND BALANCES Liabilities: Accounts Payable and Accrued Liabilities Due To Other Funds Deferred Revenue	\$ 30,298 — —	\$ 396 716 10,085	\$ 77,431 13,837 23,651	
Total Liabilities	30,298	11,197	114,919	
Fund Balances: Reserved for:				
Nonlapsing Appropriations and Encumbrances	_	_	243,256	
Specific Purposes by Statute	_		61,361	
Debt Service	_	5,733	5,733	
Debt Service Funds	17,801	_	17,801	
Special Revenue Funds	_	_	62,579	
Capital Projects Funds			(107,624)	
Total Fund Balances	17,801	5,733	283,106	
Total Liabilities and Fund Balances	\$ 48,099	\$ 16,930	\$ 398,025	

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## Combining Statement Of Revenues, Expenditures, And Changes In Fund Balances Nonmajor Governmental Funds

For the Fiscal Year Ended June 30, 2007

	Special Revenue					
	Tobacco Endowment	Environmental Reclamation	Crime Victim Reparation	Universal Telephone Services		
REVENUES						
Taxes:						
Other Taxes	<u> </u>	<u>\$</u>	<u>\$</u>	<u>\$</u>		
Total Taxes	0	0	0	0		
Other Revenues:						
Federal Contracts and Grants	_	_	2,883	_		
Charges for Services	_	5,553	7,446	6,627		
Intergovernmental	_	_	_	_		
Investment Income	1,179	1,905	429	_		
Miscellaneous and Other	6,811	1,322				
Total Revenues	7,990	8,780	10,758	6,627		
EXPENDITURES						
Current:						
General Government	_	860	7,877	_		
Human Services and Youth Corrections	_	_	_	_		
Corrections, Adult	_	_				
Public Safety	_	_	_	_		
Courts	_	_	_	_		
Health and Environmental Quality	_	4,379	_	_		
Higher Education – Colleges and Universities	_	_	_	_		
Employment and Family Services	_	_	_	_		
Natural Resources		_	_	_		
Community and Culture		_	_	_		
Business, Labor, and Agriculture		2	_	6,747		
Public Education	_	_	_	_		
Transportation		_	_	_		
Capital Outlay		_	_	_		
Debt Service:						
Principal Retirement	_	_	_	_		
Interest and Other Charges	_					
Total Expenditures	0	5,241	7,877	6,747		
Excess Revenues Over (Under) Expenditures	7,990	3,539	2,881	(120)		
				(120)		
OTHER FINANCING SOURCES (USES)						
Transfers In	560	2,623	_	_		
Transfers Out		(129)	(3,629)			
Total Other Financing Sources (Uses)	560	2,494	(3,629)	0		
Net Change in Fund Balances	8,550	6,033	(748)	(120)		
Fund Balances – Beginning	24,671	24,135	9,690	7,119		
Adjustments to Beginning Fund Balances		_				
Fund Balances – Beginning as Adjusted	24,671	24,135	9,690	7,119		
Fund Balances – Beginning as Adjusted	\$ 33,221			\$ 6,999		
Tunu Dalances – Ellunig	φ 33,441	\$ 30,168	\$ 8,942	\$ 0,777		

	Special 1	Capital Projects			
		State Capitol	Miscellaneous Special Revenue	General Government	State Building Ownership Authority
\$ <u> </u>	\$ 7,000 7,000	\$ <u> </u>	\$ 55 55	\$ <u> </u>	\$ <u> </u>
1,983	_ _ _	302 41	7,691 1,056		_ _
2,085	1,072 1,259 9,331	18 ————————————————————————————————————	1,052 912 10,766	662 306 24,259	113 422 535
		2.045		7.570	
_	_	2,865	6,755	7,573	_
_	_		447 13	3,462 3,637	_
_	_	_	1,874	247	_
	_	_		1,324	
_	_	_	_	331	_
_	_	_	_	14,981	_
_	_	_	_	630	_
_	_		_	4,481	_
_	3,234	_	86	221	_
2,554	_	_	7	209	_
_	_	_	63	283	_
_	_		7	880	
_	_	_	_	191,718	4,408
_	_	_	_	_	_
2,554	3,234	2,865	9,252	229,977	4,408
(469)	6,097	(2,504)	1,514	(205,718)	(3,873)
(102)		(2,501)		(203,710)	(3,073)
_	_	2,575	_	217,591	_
(2)			(398)	(5,868)	
(2)	0	2,575	(398)	211,723	0
(471)	6,097	71	1,116	6,005	(3,873)
3,245	25,012	125	8,343	128,296	5,334
, <u> </u>	, <u> </u>	_	942	<i>_</i>	´ —
3,245	25,012	125	9,285	128,296	5,334
\$ 2,774	\$ 31,109	\$ 196	\$ 10,401	\$ 134,301	\$ 1,461

Continues

## Combining Statement Of Revenues, Expenditures, And Changes In Fund Balances Nonmajor Governmental Funds

Continued

For the Fiscal Year Ended June 30, 2007

	Debt S	Total		
		State Building	Nonmajor	
	General	Ownership	Governmental	
	Government	Authority	Funds	
REVENUES				
Taxes:				
Other Taxes	<u> </u>	<u>\$</u>	\$ 7,055	
Total Taxes	0	0	7,055	
Other Revenues:				
Federal Contracts and Grants	_	_	10,574	
Charges for Services	_	_	22,967	
Intergovernmental		_	23,332	
Investment Income	16	205	6,753	
Miscellaneous and Other		30,003	41,035	
Total Revenues	16	30,208	111,716	
EXPENDITURES				
Current:				
General Government	_	_	25,930	
Human Services and Youth Corrections	_	_	3,909	
Corrections, Adult		_	3,650	
Public Safety	_	_	2,121	
Courts	_	_	1,324	
Health and Environmental Quality	_	_	4,710	
Higher Education – Colleges and Universities	_	_	14,981	
Employment and Family Services	_	_	630	
Natural Resources	_	_	4,481	
Community and Culture	_	_	3,541	
Business, Labor, and Agriculture	_	_	9,519	
Public Education	_	_	346	
Transportation	_	_	887	
Capital Outlay	_	_	196,126	
Debt Service:				
Principal Retirement	140,220	19,642	159,862	
Interest and Other Charges	60,683	14,466	75,149	
Total Expenditures	200,903	34,108	507,166	
Excess Revenues Over (Under) Expenditures	(200,887)	(3,900)	(395,450)	
OTHER FINANCING SOURCES (USES)				
Transfers In	204,356	3,243	430,948	
Transfers Out	204,330	3,243	(10,026)	
	204,356	3,243		
Total Other Financing Sources (Uses)			420,922	
Net Change in Fund Balances	3,469	(657)	25,472	
Fund Balances – Beginning	14,332	6,390	256,692	
Adjustments to Beginning Fund Balances			942	
Fund Balances – Beginning as Adjusted	14,332	6,390	257,634	
Fund Balances – Ending	\$ 17,801	\$ 5,733	\$ 283,106	

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## Detail Schedule of Expenditures Budget and Actual Comparison General Fund

For the Fiscal Year Ended June 30, 2007

		Source of Funding							
Line Item #	Appropriation Line Item Description	State Funds		Federal Funds		Restricted and Other Funds			Final Budget
GENE	RAL GOVERNMENT								
Legisla	nture								
222	Senate	\$	3,005	\$		\$		\$	3,005
223	House		4,230		_		_		4,230
226	Printing		762		_		177		939
227	Research and General Counsel		7,241		_				7,241
228	Tax Review Commission		51		_		_		51
229	Constitutional Revision Commission		57		_				57
225	Fiscal Analyst		3,349		_		20		3,369
224	Auditor General		2,967				1		2,968
	Total Legislature	_	21,662		0		198		21,860
Elected	l Officials								
6	State Treasurer	\$	2,647	\$		\$	237	\$	2,884
1	GOV – Administrative Office		6,266		51		493		6,810
3	GOV – Planning and Budget		4,407		_		246		4,653
4	GOV - Criminal and Juvenile Justice		4,412		8,448		101		12,961
_	GOV – Emergency and Contingency Fund		100		_		_		100
_	GOV – Incentive Funds		150		_		_		150
_	GOV – Economic Development Administration		3,522		_				3,522
_	GOV – Office of Tourism		23,160				111		23,271
_	GOV – Business Development		12,575		300				12,875
_	GOV - Oil Overcharge		2		_		_		2
	GOV – Industrial Assistance Fund U STAR		1,513		_				1,513
7			68,317 22,983		1,602		16,488		68,317 41,073
8	Attorney GeneralAG – Contract Attorneys		696		1,002		481		1,177
10	AG – Prosecution Council		630		_		102		732
11	AG – Domestic Violence		78				102		732 79
9	AG – Children's Justice Centers		2,911		179		_		3,090
5	State Auditor		3,545		_		1,186		4,731
-	Total Elected Officials		157,914		10,580		19,446		187,940
a									
Govern 33	nment Operations Department of Administrative Services	\$	903	\$	6	\$		\$	909
34	DAS – Administrative Rules	Ψ	477	Ψ	_	Ψ	_	Ψ	477
35	DAS – Facilities Construction and Management		4,541		_		257		4,798
36	DAS – Archives		2,269		_		49		2,318
37	DAS – Finance		12,643		_		1,995		14,638
39	DAS - Post Conviction Indigent Defense Fund		269		_		_		269
40	DAS – Judicial Conduct Commission		298		_		_		298
_	DAS – Development Zone Partial Rebates		1,528		_				1,528
41	DAS – Retirement Benefits		178		_				178
42	DAS – Purchasing		1,570		_		85		1,655
55	Tax Commission – Administration		64,194		514		9,694		74,402
56	TAX – License Plates Production		3,403				2,516		5,919
57	TAX – Liquor Profit Distribution		4,350		_		_		4,350
40	TAX – Sales Tax on Food Distribution		6,000				-		6,000
43	Human Resource Management		3,851		_		296		4,147
44	Career Service Review Board		218		_		_		218
	DTS Chief Information Officer		874		_				874

Actual Expenditures	to	Lapse to Unrestricted		Lapse to Restricted and Other		nlapse Deficit) Forward	Line Item #
\$ 1,831 3,463 662 6,442 50 55 2,272 2,676 17,451	\$		\$		\$	1,174 767 277 799 1 2 1,097 292 4,409	222 223 226 227 228 229 225 224
\$ 2,326 4,823 3,666 12,218 	\$	92	\$		\$	466 1,987 987 743 100 — 482 2,887 2,824 — 58,328 1,569 433 81 — 299 197 71,383	6 1 3 4 — — — — — 7 8 10 11 9 5
\$ 837 347 4,793 2,298 10,483 10 239 985 — 1,607 67,481 2,390 4,350 617 3,393 212 792	\$	10 — 5 — 9 — — — — — — ,0000 68 1 —			\$	62 130 — 20 4,155 250 59 — 178 48 5,079 3,529 — 383 686 5 82	33 34 35 36 37 39 40 — 41 42 55 56 57 — 43 44 — Continues

## Detail Schedule of Expenditures Budget and Actual Comparison General Fund

Continued

For the	Fiscal	Year	Ended	June	30.	2007

			Source of Funding						
Line						R	estricted		
Item	Appropriation Line Item		State		Federal	a	nd Other		Final
#	Description		Funds		Funds		Funds		Budget
CENE	DAY COMPANY (C. d. 1)								
GENE	RAL GOVERNMENT (Continued)		2 400		0.5		0.640		<b>5</b> 120
_	DTS Automated Geographic Reference Center		2,400		95		2,643		5,138
_	DTS Technology Acquisition		7,000				122		7,122
	Total Government Operations	_	116,966	_	615	_	17,657	_	135,238
	Total General Government	\$	296,542	\$	11,195	\$	37,301	\$	345,038
HUMA	AN SERVICES								
97	Department of Human Services	\$	10,833	\$	5,944	\$	3,752	\$	20,529
99	Substance Abuse and Mental Health	Ψ	79,750	Ψ	24,292	Ψ	13,466	Ψ	117,508
98	Drug Court Program		2,082		858		75		3,015
100	Services for People with Disabilities		53,534		2,272		121,169		176,975
101	Recovery Services		12,488		31,233		4,698		48,419
102	Child and Family Services		98,940		43,047		12,932		154,919
18	Juvenile Justice Services		82,403		2,289		17,788		102,480
103	Aging and Adult Services		13,234		8,154		1,128		22,516
	Total Human Services	\$	353,264	\$	118,089	\$	175,008	\$	646,361
CORR	RECTIONS					<u></u>		-	
	tment of Corrections								
12	Corrections – Programs and Operations	\$	172,319	\$		\$	4,252	\$	176,571
13	DOC Medical Services	Ψ	19,893	Ψ		Ψ	264	Ψ	20,157
15	Jail Contracting		23,718		11				23,729
16	Jail Reimbursement		10,316		_		_		10,316
	Total Department of Corrections		226,246		11		4,516		230,773
	of Pardons and Parole								
17	Board of Pardons and Parole	\$	3,236	\$		\$	2	\$	3,238
	Total Board of Pardons and Parole		3,236		0		2		3,238
	Total Corrections	\$	229,482	\$	11	\$	4,518	\$	234,011
PUBL	IC SAFETY								
Donor	tment of Dublic Sefety								
25	tment of Public Safety Programs and Operations	\$	87,174	\$	1,095	\$	10,522	\$	98,791
26	Emergency Services and Homeland Security	φ	10,443	Ф	23,529	φ	185	φ	34,157
27	Peace Officer's Standards and Training		3,308		23,327		64		3,372
28	Liquor Law Enforcement		1,875				-		1,875
29	Driver License		25,840		23		13		25,876
30	Highway Safety		982		3,255		84		4,321
30	Total Department of Public Safety		129,622		27,902		10,868		
	Total Department of Fublic Safety		149,044		21,302		10,000		168,392
Utah N	National Guard								
206	Utah National Guard Administration	\$	6,485	\$	26,112	\$	526	\$	33,123
	Total Utah National Guard		6,485		26,112		526		33,123
	Total Public Safety	\$	136,107	\$	54,014	\$	11,394	\$	201,515

Actual Expenditures	Lapse to Unrestricted	Lapse to Restricted and Other	Nonlapse or (Deficit) Carry Forward	Line Item #
3,998 5,722 110,554 \$ 244,470	5,093 \$ 5,185	2,385 \$ 2,385	1,140 1,400 17,206 \$ 92,998	
\$ 19,976 117,090 3,015 175,026 48,410 148,243 102,262 22,418 \$ 636,440	\$ 151 266 — 1 37 — — \$ 455	\$	\$ 402 127 	97 99 98 100 101 102 18 103
\$ 171,990 19,897 20,618 10,316 222,821	\$    0	\$ 242 	\$ 4,339 260 3,111 	12 13 15 16
\$ 3,177 3,177 \$ 225,998	\$ — 0 \$ 0	\$ — 0 \$ 242	\$ 61 61 \$ 7,771	17
\$ 85,080 24,709 3,226 1,585 20,374 4,110 139,084	\$     0	\$ 709 1,415 — — — — 2,124	\$ 13,002 8,033 146 290 5,502 211 27,184	25 26 27 28 29 30
\$ 32,982 32,982 \$ 172,066	\$ — 0 \$ 0	\$ — 0 \$ 2,124	\$ 141 141 \$ 27,325	206 Continues

## Detail Schedule of Expenditures Budget and Actual Comparison General Fund

Continued

For the Fiscal Year Ended June 30, 2007

		Source of Funding							
Line						Re	estricted		
Item	Appropriation Line Item		State	F	'ederal	an	d Other		Final
#	Description		Funds	]	Funds		Funds		Budget
STATI	E COURTS								
20	Judicial Council	\$	91,364	\$	226	\$	2,600	\$	94,190
21	Grand Jury		1		_		_		1
22	Contracts and Leases		21,417		_		345		21,762
23	Jury and Witness Fees		1,442				11		1,453
24	Guardian Ad Litem		4,346				18		4,364
	Total State Courts	\$	118,570	\$	226	\$	2,974	\$	121,770
HEAL	TH and ENVIRONMENTAL QUALITY								
88	Department of Health	\$	6,627	\$	19,108	\$	3,603	\$	29,338
89	Health System Improvements		8,035		3,869		5,486		17,390
91	Epidemiology and Laboratory Services		5,941		7,448		5,312		18,701
92	Community and Family Health Services		19,831		57,205		23,444		100,480
93	Health Care Financing		11,309		64,493		32,044		107,846
94	Medical Assistance		335,943		983,726		178,750	1	,498,419
96	Local Health Department		2,092		_		_		2,092
95	Children's Health Insurance Program		10,321		40,453		1,905		52,679
90	Workforce Assistance		1,051		66		_		1,117
_	Commodities				10,823		_		10,823
207	Environmental Quality		23,174		15,953		10,446		49,573
	Total Health and Environmental Quality	\$	424,324	\$ 1	,203,144	\$	260,990	\$ 1	,888,458
HIGH	ER EDUCATION								
155	Board of Regents	\$	4,362	\$	_	\$	_	\$	4,362
157	REG - Campus Compact		100		_		_		100
156	REG – Federal Programs				1,032		110		1,142
_	REG – Engineering Initiative		1,200		_		_		1,200
158	REG – Student Aid		8,928		_		_		8,928
159	REG – WICHE		1,022		_		_		1,022
160	REG – T. H. Bell Scholarship Program		623		_		235		858
162	REG – Jobs Now Initiative		1,500						1,500
161	REG – Technology Initiative		3,846		_		_		3,846
163	REG – Electronic College		536		_		_		536
164	REG – Academic Library Consortium		2,884		_		_		2,884
105	U of U – Education and General		208,823		_		117,186		326,009
106	U of U – Educationally Disadvantaged		737		_		_		737
107	U of U – School of Medicine		21,712		_		10,703		32,415
108	U of U – University Hospital		4,744		_		1,076		5,820
109	U of U – Regional Dental Education		570		_		189		759
_	U of U – Tele Health Network		500		_				500
110	U of U – Public Service		1,487		_				1,487
111	U of U – Statewide TV Administration		2,550		_		_		2,550

Actual Expenditures	Lapse to Unrestricted		Lapse to Restricted and Other		onlapse (Deficit) y Forward	Line Item #
\$ 91,818	\$ _	\$	1,059	\$	1,313	20
1	_		_		_	21
20,447	_		1,300		15	22
1,763	_		_		(310)	23
4,364	 					24
\$ 118,393	\$ 0	\$	2,359	\$	1,018	
\$ 29,200	\$ 6	\$	72	\$	60	88
14,740	46				2,604	89
18,442	9		_		250	91
100,042	1				437	92
107,493	_		353			93
1,486,153	_		11,567		699	94
2,092	_		_			96
52,509	_		170			95
478	_		_		639	90
10,823	_		_			_
47,807	 		1,019		747	207
\$ 1,869,779	\$ 62	\$	13,181	\$	5,436	
\$ 4,182	\$ _	\$	180	\$	_	155
100	_		_			157
1,142	_		_		_	156
1,200	_		_			_
8,928	_				_	158
1,022	_		_		_	159
858	_		_		_	160
1,500	_					162
3,846	_					161
536	_					163
2,884	_				_	164
326,009 737			_		_	105 106
32,415	_		_		_	100
5,820	_		_		_	107
759					_	108
500	_				_	
1,487	_		_		_	110
2,550			_		_	111
_,						Continues

## Detail Schedule of Expenditures Budget and Actual Comparison General Fund

Continued

For the Fiscal Year Ended June 30, 2007

			Source of Funding	<b>.</b>	
Line				Restricted	
Item	Appropriation Line Item	State	Federal	and Other	Final
#	Description	Funds	Funds	Funds	Budget
	ER EDUCATION (Continued)			• • • •	
112	U of U – Poison Control Center		_	2,302	2,302
113	USU – Education and General	107,470	_	44,791	152,261
119	USU – Educationally Disadvantaged	243	_	_	243
118	USU – Water Research Laboratory	4,400	_	_	4,400
120	USU – Agricultural Experiment Station	12,675	2,324	_	14,999
121	USU – Cooperative Extension Service	12,223	2,108	_	14,331
114	USU – Uintah Basin CEC	3,127	_	2,161	5,288
115	USU – Southeastern Utah CEC	672	_	494	1,166
116	USU – Brigham City CEC	1,797	_	5,993	7,790
117	USU – Tooele CEC	2,259	_	5,051	7,310
122	Weber – Education and General	62,561	_	40,786	103,347
123	Weber – Educationally Disadvantaged	354		_	354
124	SUU – Education and General	29,846	_	18,603	48,449
125	SUU – Educationally Disadvantaged	98	_	· —	98
126	SUU – Shakespeare Festival	25	_	_	25
127	SUU – Rural Development	102	_	_	102
128	Snow College – Education and General	17,962	_	5,476	23,438
129	Snow College – Educationally Disadvantaged	32	_		32
130	Snow College Applied Technology	1,266	_	_	1,266
131	Dixie – Education and General	18,436	_	8,578	27,014
132	Dixie – Educationally Disadvantaged	31		0,570	31
133	Dixie – Zion Park Amphitheatre	58			58
134	CEU – Education and General	11,617		1,899	13,516
134	CEU – Education and General	11,017	_	1,099	118
136	CEU – Prehistoric Museum	274	_	_	274
136		2,177	_	_	2,177
	CEU – San Juan Center	· · · · · · · · · · · · · · · · · · ·	_	<u> </u>	· · · · · · · · · · · · · · · · · · ·
140	UVSC – Education and General	50,051	_	50,889	100,940
141	UVSC – Educationally Disadvantaged	145	_	26.714	145
142	SLCC – Education and General	56,770		36,714	93,484
143	SLCC – Educationally Disadvantaged	178	_		178
144	SLCC – Skill Center	4,238	_	1,225	5,463
145	Utah College of Applied Technology	4,976	_	982	5,958
146	UCAT Bridgerland	8,793	_	1,322	10,115
147	UCAT Davis	8,997	_	1,626	10,623
150	UCAT Ogden/Weber	11,133	_	1,650	12,783
154	UCAT Uintah Basin	4,464	_	1,002	5,466
151	UCAT Salt Lake/Tooele	2,694	_	348	3,042
149	UCAT Mountainlands	4,318	_	293	4,611
152	UCAT Southeast	1,100	_	_	1,100
153	UCAT Southwest	1,729	_	73	1,802
148	UCAT Dixie	1,567	_	164	1,731
166	UEN Satellite Telecommunication	1,464	_		1,464
165	Utah Education Network	20,630	_		20,630
167	Medical Education Council	656	_	683	1,339
	Total Higher Education	\$ 739,850	\$ 5,464	\$ 362,604	\$ 1,107,918
	<i>G</i>		,	,	. , ,

Actual	Lapse to	Lapse to Restricted	Nonlapse or (Deficit)	Line Item
Expenditures	Unrestricted	and Other	Carry Forward	#
Expenditures	Circstreteu	and Other	Carry Forward	
2,302	_		_	112
152,261	_	_	_	113
243	_		_	119
4,400	_	_	_	118
14,999	_		_	120
14,331	_		_	121
5,288	_		_	114
1,166	_		_	115
7,790	_		_	116
7,310	_	_	_	117
103,347	_	_	_	122
354	_		_	123
48,449	_		_	124
98	_		_	125
25	_		_	126
102	_		_	127
23,438	_		_	128
32	_		_	129
1,266	_		_	130
27,014	_		_	131
31	_		_	132
58	_		_	133
13,516	_		_	134
118	_		_	135
274	_		_	136
2,177	_		_	137
100,940	_		_	140
145	_		_	141
93,484	_		_	142
178	_		_	143
5,463	_		_	144
5,958	_		_	145
10,115	_		_	146
10,623	_		_	147
12,783	_		_	150
5,466	_		_	154
3,042	_		_	151
4,611	_	_	_	149
1,100	_		_	152
1,802	_		_	153
1,731	_	_	_	148
1,464	_	_	_	166
20,630	_	_	_	165
772	_	_	567	167
\$ 1,107,171	\$ 0	\$ 180	\$ 567	101
,,	·	, 100	<del>-</del>	Continues
				Continues

## Detail Schedule of Expenditures Budget and Actual Comparison General Fund

Continued

For the Fiscal Year Ended June 30, 2007

State   Federal   Final   Founds   F		Source of Funding							
Food Stamps - EBT Issuances	Item					Federal	Ro ar	nd Other	
Department of Workforce Services   80,437   183,462   17,772   281,671	WORI	KFORCE SERVICES							
NATURAL RESOURCES	_	Food Stamps – EBT Issuances	\$	_	\$	132,330	\$	_	\$ 132,330
NATURAL RESOURCES	58	Department of Workforce Services		80,437		183,462		17,772	281,671
168   Department of Natural Resources   \$ 3,234   \$ — \$ — \$ 1,24     170   Rent, Utilities, and Fixtures   1,661   — — — 1,661     172   Forestry, Fire, and State Lands   19,590   5,352   5,018   29,960     173   Oil, Gas, and Mining   5,248   4,014   (339)   8,923     174   Wildlife Resources   33,993   10,212   226   44,431     169   Species Protection   983   —   2,450   3,433     171   Range Creek   161   — —   161     — Watershed Development   2,133   —   500   2,633     177   Contributed Research   —   1,040   1,040     178   Cooperative Environmental Studies   —   8,681   5,245   13,926     180   Parks and Recreation   28,206   1,160   629   29,995     181   Parks and Recreation   29,815   2,234   11,077   23,126     182   Utah Geological Survey   5,992   1,080   995   8,067     183   Water Resources   5,501   773   150   5,724     179   Wildlife Resources   Capital Development   2,548   19,804   —   22,352     186   Water Rights   7,419   56   962   8,437     187   Public Lands Policy Office   4,013   —   —   4,013     Total Natural Resources   \$ 130,497   \$ 52,666   \$ 27,953   \$ 211,116    COMMUNITY AND CULTURE    Community and Culture   \$ 2,497   \$ —   \$ —   \$ 2,497     78   Indian Affairs   292   —   7   299     75   State History   2,278   644   157   3,079     74   Historical Society   174   1   107   282     76   Fine Arts   5,684   939   75   6,698     77   State Library   4,898   1,676   2,240   8,814     79   Community Development   17,282   34,673   1,160   53,115     80   Community Development   2,499   —   —   4,014     70   Community Development   17,282   34,673   1,160   53,115     80   Community Development   14,09   —   —   4,000   —   4,000   —   4,000   —   4,000   —   4,000   —   4,000   —   4,000   —   4,000   —   4,000		Total Workforce Services	\$	80,437	\$	315,792	\$	17,772	\$ 414,001
1,00	NATU	RAL RESOURCES							
1,00	168	Department of Natural Resources	\$	3,234	\$	_	\$	_	\$ 3,234
173   Oil, Gas, and Mining	170	Rent, Utilities, and Fixtures		1,661				_	1,661
174         Wildlife Resources         33,993         10,212         226         44,431           169         Species Protection         983         —         2,450         3,433           171         Range Creek         161         —         —         161           — Watershed Development         2,133         —         500         2,633           177         Contributed Research         —         8,681         5,245         13,926           180         Parks and Recreation         28,206         1,160         629         29,995           181         Parks and Recreation – Capital Development         9,815         2,234         11,077         23,126           182         Utah Geological Survey         5,992         1,080         995         8,067           183         Water Resources         5,501         73         150         5,724           179         Wildlife Resources – Capital Development         2,548         19,804         —         22,352           186         Water Rights         7,419         56         962         8,437           187         Public Lands Policy Office         4,013         —         —         4,013           7         Tota	172	Forestry, Fire, and State Lands		19,590		5,352		5,018	29,960
169         Species Protection         983         —         2,450         3,433           171         Range Creek         161         —         —         161           —         Watershed Development         2,133         —         500         2,633           177         Contributed Research         —         —         —         1,040         1,040           178         Cooperative Environmental Studies         —         —         8,681         5,245         13,926           180         Parks and Recreation         28,206         1,160         629         29,995           181         Parks and Recreation — Capital Development         9,815         2,234         11,077         23,126           182         Utah Geological Survey         5,992         1,080         995         8,067           183         Water Resources         5,501         73         150         5,724           179         Wildlife Resources — Capital Development         2,548         19,804         —         22,352           186         Water Rights         7,419         56         962         8,437           187         Public Lands Policy Office         4,013         —         —         4,01	173	Oil, Gas, and Mining		5,248		4,014		(339)	8,923
171   Range Creek   161   -	174	Wildlife Resources		33,993		10,212		226	44,431
—         Watershed Development         2,133         —         500         2,633           177         Contributed Research         —         —         1,040         1,040           178         Cooperative Environmental Studies         —         8,681         5,245         13,926           180         Parks and Recreation         28,206         1,160         629         29,995           181         Parks and Recreation – Capital Development         9,815         2,234         11,077         23,126           182         Utah Geological Survey         5,992         1,080         995         8,067           183         Water Resources         5,501         73         150         5,724           179         Wildlife Resources – Capital Development         2,548         19,804         —         22,352           186         Water Rights         7,419         56         962         8,437           187         Public Lands Policy Office         4,013         —         —         4,013           Total Natural Resources         \$ 130,497         \$ 52,666         \$ 27,953         \$ 211,116           COMMUNITY AND CULTURE         \$ 2,497         \$ —         \$ —         \$ 2,497	169	Species Protection		983		_		2,450	3,433
177   Contributed Research       1,040   1,040     178   Cooperative Environmental Studies     8,681   5,245   13,926     180   Parks and Recreation   28,206   1,160   629   29,995     181   Parks and Recreation - Capital Development   9,815   2,234   11,077   23,126     182   Utah Geological Survey   5,992   1,080   995   8,067     183   Water Resources   5,501   73   150   5,724     179   Wildlife Resources - Capital Development   2,548   19,804     22,352     186   Water Rights   7,419   56   962   8,437     187   Public Lands Policy Office   4,013       4,013     Total Natural Resources   \$130,497   \$52,666   \$27,953   \$211,116      COMMUNITY AND CULTURE   \$2,497   \$-   \$-   \$2,497     78   Indian Affairs   292     7   299     75   State History   2,278   644   157   3,079     74   Historical Society   174   1   107   282     76   Fine Arts   5,684   939   75   6,698     77   State Library   4,898   1,676   2,240   8,814     79   Community Development   17,282   34,673   1,160   53,115     80   Community Development   2,499       34,774     81   Zoos   1,499       1,499     Low Income Housing   40       40	171	Range Creek		161				_	161
178	_	Watershed Development		2,133				500	2,633
180         Parks and Recreation         28,206         1,160         629         29,995           181         Parks and Recreation – Capital Development         9,815         2,234         11,077         23,126           182         Utah Geological Survey         5,992         1,080         995         8,067           183         Water Resources         5,501         73         150         5,724           179         Wildlife Resources – Capital Development         2,548         19,804         —         22,352           186         Water Rights         7,419         56         962         8,437           187         Public Lands Policy Office         4,013         —         —         4,013           Total Natural Resources         \$ 130,497         \$ 52,666         \$ 27,953         \$ 211,116           COMMUNITY AND CULTURE           73         Community and Culture         \$ 2,497         \$ —         \$ —         \$ 2,497           78         Indian Affairs         292         —         7         299           75         State History         2,278         644         157         3,079           74         Historical Society         174         1         107 </td <td>177</td> <td>Contributed Research</td> <td></td> <td>· —</td> <td></td> <td></td> <td></td> <td>1,040</td> <td>1,040</td>	177	Contributed Research		· —				1,040	1,040
180         Parks and Recreation         28,206         1,160         629         29,995           181         Parks and Recreation – Capital Development         9,815         2,234         11,077         23,126           182         Utah Geological Survey         5,992         1,080         995         8,067           183         Water Resources         5,501         73         150         5,724           179         Wildlife Resources – Capital Development         2,548         19,804         —         22,352           186         Water Rights         7,419         56         962         8,437           187         Public Lands Policy Office         4,013         —         —         4,013           Total Natural Resources         \$ 130,497         \$ 52,666         \$ 27,953         \$ 211,116           COMMUNITY AND CULTURE           73         Community and Culture         \$ 2,497         \$ —         \$ —         \$ 2,497           78         Indian Affairs         292         —         7         299           75         State History         2,278         644         157         3,079           74         Historical Society         174         1         107 </td <td>178</td> <td>Cooperative Environmental Studies</td> <td></td> <td></td> <td></td> <td>8,681</td> <td></td> <td>5,245</td> <td>13,926</td>	178	Cooperative Environmental Studies				8,681		5,245	13,926
181         Parks and Recreation - Capital Development         9,815         2,234         11,077         23,126           182         Utah Geological Survey         5,992         1,080         995         8,067           183         Water Resources         5,501         73         150         5,724           179         Wildlife Resources - Capital Development         2,548         19,804         —         22,352           186         Water Rights         7,419         56         962         8,437           187         Public Lands Policy Office         4,013         —         —         4,013           Total Natural Resources         \$ 130,497         \$ 52,666         \$ 27,953         \$ 211,116           COMMUNITY AND CULTURE           73         Community and Culture         \$ 2,497         \$ —         \$ —         \$ 2,497           78         Indian Affairs         292         —         7         299           75         State History         2,278         644         157         3,079           74         Historical Society         174         1         107         282           76         Fine Arts         5,684         939         75         6,6	180			28,206		1,160		629	
183         Water Resources         5,501         73         150         5,724           179         Wildlife Resources - Capital Development         2,548         19,804         —         22,352           186         Water Rights         7,419         56         962         8,437           187         Public Lands Policy Office         4,013         —         —         4,013           Total Natural Resources         \$ 130,497         \$ 52,666         \$ 27,953         \$ 211,116           COMMUNITY AND CULTURE           73         Community and Culture         \$ 2,497         \$ —         \$ —         \$ 2,497           78         Indian Affairs         292         —         7         299           75         State History         2,278         644         157         3,079           74         Historical Society         174         1         107         282           76         Fine Arts         5,684         939         75         6,698           77         State Library         4,898         1,676         2,240         8,814           79         Community Development         17,282         34,673         1,160         53,115	181			9,815		2,234		11,077	23,126
183         Water Resources         5,501         73         150         5,724           179         Wildlife Resources - Capital Development         2,548         19,804         —         22,352           186         Water Rights         7,419         56         962         8,437           187         Public Lands Policy Office         4,013         —         —         4,013           Total Natural Resources         \$ 130,497         \$ 52,666         \$ 27,953         \$ 211,116           COMMUNITY AND CULTURE           73         Community and Culture         \$ 2,497         \$ —         \$ —         \$ 2,497           78         Indian Affairs         292         —         7         299           75         State History         2,278         644         157         3,079           74         Historical Society         174         1         107         282           76         Fine Arts         5,684         939         75         6,698           77         State Library         4,898         1,676         2,240         8,814           79         Community Development         17,282         34,673         1,160         53,115	182			5,992		1,080		995	8,067
179         Wildlife Resources - Capital Development         2,548         19,804         —         22,352           186         Water Rights         7,419         56         962         8,437           187         Public Lands Policy Office         4,013         —         —         4,013           Total Natural Resources         \$ 130,497         \$ 52,666         \$ 27,953         \$ 211,116           COMMUNITY AND CULTURE           73         Community and Culture         \$ 2,497         \$ —         \$ —         \$ 2,497           78         Indian Affairs         292         —         7         299           75         State History         2,278         644         157         3,079           74         Historical Society         174         1         107         282           76         Fine Arts         5,684         939         75         6,698           77         State Library         4,898         1,676         2,240         8,814           79         Community Development         17,282         34,673         1,160         53,115           80         Community Development Capital         34,774         —         —         —         34		·		<i>'</i>		73		150	,
186         Water Rights         7,419         56         962         8,437           187         Public Lands Policy Office         4,013         —         —         4,013           Total Natural Resources         \$ 130,497         \$ 52,666         \$ 27,953         \$ 211,116           COMMUNITY AND CULTURE           73         Community and Culture         \$ 2,497         \$ —         \$ —         \$ 2,497           78         Indian Affairs         292         —         7         299           75         State History         2,278         644         157         3,079           74         Historical Society         174         1         107         282           76         Fine Arts         5,684         939         75         6,698           77         State Library         4,898         1,676         2,240         8,814           79         Community Development         17,282         34,673         1,160         53,115           80         Community Development Capital         34,774         —         —         —         34,774           81         Zoos         1,499         —         —         —         1,499	179			· · · · · · · · · · · · · · · · · · ·		19.804		_	,
Public Lands Policy Office         4,013         —         —         4,013           Total Natural Resources         \$ 130,497         \$ 52,666         \$ 27,953         \$ 211,116           COMMUNITY AND CULTURE           73         Community and Culture         \$ 2,497         \$ —         \$ —         \$ 2,497           78         Indian Affairs         292         —         7         299           75         State History         2,278         644         157         3,079           74         Historical Society         174         1         107         282           76         Fine Arts         5,684         939         75         6,698           77         State Library         4,898         1,676         2,240         8,814           79         Community Development         17,282         34,673         1,160         53,115           80         Community Development Capital         34,774         —         —         —         34,774           81         Zoos         1,499         —         —         —         1,499           —         Low Income Housing         40         —         —         40	186							962	8,437
Total Natural Resources         \$ 130,497         \$ 52,666         \$ 27,953         \$ 211,116           COMMUNITY AND CULTURE           73         Community and Culture         \$ 2,497         \$ —         \$ —         \$ 2,497           78         Indian Affairs         292         —         7         299           75         State History         2,278         644         157         3,079           74         Historical Society         174         1         107         282           76         Fine Arts         5,684         939         75         6,698           77         State Library         4,898         1,676         2,240         8,814           79         Community Development         17,282         34,673         1,160         53,115           80         Community Development Capital         34,774         —         —         34,774           81         Zoos         1,499         —         —         —         1,499           —         Low Income Housing         40         —         —         40		E .						_	,
73       Community and Culture       \$ 2,497       \$ —       \$ —       \$ 2,497         78       Indian Affairs       292       —       7       299         75       State History       2,278       644       157       3,079         74       Historical Society       174       1       107       282         76       Fine Arts       5,684       939       75       6,698         77       State Library       4,898       1,676       2,240       8,814         79       Community Development       17,282       34,673       1,160       53,115         80       Community Development Capital       34,774       —       —       34,774         81       Zoos       1,499       —       —       1,499         —       Low Income Housing       40       —       —       40		-	\$		\$	52,666	\$	27,953	\$ 
78         Indian Affairs         292         —         7         299           75         State History         2,278         644         157         3,079           74         Historical Society         174         1         107         282           76         Fine Arts         5,684         939         75         6,698           77         State Library         4,898         1,676         2,240         8,814           79         Community Development         17,282         34,673         1,160         53,115           80         Community Development Capital         34,774         —         —         34,774           81         Zoos         1,499         —         —         1,499           —         Low Income Housing         40         —         —         40	COM	MUNITY AND CULTURE							
78         Indian Affairs         292         —         7         299           75         State History         2,278         644         157         3,079           74         Historical Society         174         1         107         282           76         Fine Arts         5,684         939         75         6,698           77         State Library         4,898         1,676         2,240         8,814           79         Community Development         17,282         34,673         1,160         53,115           80         Community Development Capital         34,774         —         —         34,774           81         Zoos         1,499         —         —         1,499           —         Low Income Housing         40         —         —         40	73	Community and Culture	\$	2,497	\$	_	\$	_	\$ 2,497
74       Historical Society       174       1       107       282         76       Fine Arts       5,684       939       75       6,698         77       State Library       4,898       1,676       2,240       8,814         79       Community Development       17,282       34,673       1,160       53,115         80       Community Development Capital       34,774       —       —       34,774         81       Zoos       1,499       —       —       1,499         —       Low Income Housing       40       —       —       40	78	Indian Affairs				_		7	299
74       Historical Society       174       1       107       282         76       Fine Arts       5,684       939       75       6,698         77       State Library       4,898       1,676       2,240       8,814         79       Community Development       17,282       34,673       1,160       53,115         80       Community Development Capital       34,774       —       —       34,774         81       Zoos       1,499       —       —       1,499         —       Low Income Housing       40       —       —       40	75	State History		2,278		644		157	3,079
76       Fine Arts       5,684       939       75       6,698         77       State Library       4,898       1,676       2,240       8,814         79       Community Development       17,282       34,673       1,160       53,115         80       Community Development Capital       34,774       —       —       34,774         81       Zoos       1,499       —       —       1,499         —       Low Income Housing       40       —       —       40	74	•		174		1		107	282
79       Community Development       17,282       34,673       1,160       53,115         80       Community Development Capital       34,774       —       —       34,774         81       Zoos       1,499       —       —       —       1,499         —       Low Income Housing       40       —       —       40	76	ž		5,684		939		75	6,698
79       Community Development       17,282       34,673       1,160       53,115         80       Community Development Capital       34,774       —       —       34,774         81       Zoos       1,499       —       —       —       1,499         —       Low Income Housing       40       —       —       40	77			,		1,676		2,240	8,814
80       Community Development Capital       34,774       —       —       34,774         81       Zoos       1,499       —       —       1,499         —       Low Income Housing       40       —       —       40	79			<i>'</i>				,	,
81       Zoos	80	, i		,		<i>_</i>		<i>′</i> —	,
— Low Income Housing       40       —       —       40	81	J 1 1		,		_		_	,
<u> </u>	_	Low Income Housing		40		_		_	40
		E	\$	69,418	\$	37,933	\$	3,746	\$ 111,097

Actual Expenditures	Lapse to Unrestricted	Lapse to Restricted and Other	Nonlapse or (Deficit) Carry Forward	Line Item #
\$ 132,330 279,066 \$ 411,396	\$ — <u>\$</u> 0	\$ <u>—</u> \$ 0	\$	<u> </u>
\$ 3,035 1,661 20,663 8,375 39,340 3,326 161 1,407 1,040 13,926 29,302 18,633 7,347 5,413 21,435 7,964 2,641 \$ 185,669	\$ — — — — — — — — — — — — — — — — — — —	\$	\$ 199  8,262 548 1,190  1,226  446 4,493 720 18 601 473 372 \$ 18,548	168 170 172 173 174 169 171 — 177 178 180 181 182 183 179 186 187
\$ 2,124 248 3,013 53 5,854 8,787 48,832 34,735 1,499 40 \$ 105,185	\$	\$        \$ 0	\$ 373 51 66 229 844 27 4,233 39 — — \$ 5,862	73 78 75 74 76 77 79 80 81

Continues

### Detail Schedule of Expenditures Budget and Actual Comparison General Fund

Continued

For the Fiscal Year Ended June 30, 2007

		Source of Funding							
Line Item	Appropriation Line Item		State	F	ederal		estricted d Other		Final
#	Description		Funds	Funds		Funds		Budget	
BUSIN	ESS, LABOR, and AGRICULTURE								
189	Department of Agriculture and Food	\$	14,513	\$	4,932	\$	3,232	\$	22,677
190	AGR – Building Operations		270		_		_		270
191	AGR – Utah State Fair		893				_		893
192	AGR – Predatory Animal Control		1,303		180		609		2,092
193	AGR – Resource Conservation		1,423		8		_		1,431
_	AGR – Taylor Grazing Act		_		155		_		155
60	Labor Commission		8,714		2,487		25		11,226
61	Department of Commerce		23,213		241		1,918		25,372
62	COM/Public Utilities – Professional Services		271		_		_		271
63	COM/Consumer Services - Professional Services		1,041		_		_		1,041
64	Financial Institutions		5,790		_		_		5,790
65	Insurance Department		6,767		_		3,128		9,895
66	Comprehensive Health Insurance Pool		11,000		_		_		11,000
67	Bail Bond Program		22		_		_		22
68	Title Insurance Program		29		_		56		85
69	Public Service Commission		1,928		_		141		2,069
70	PSC – Research and Analysis				_		41		41
71	PSC – Speech and Hearing Impaired		3,825		_		1,368		5,193
	Total Business, Labor, and Agriculture	\$	81,002	\$	8,003	\$	10,518	\$	99,523
TOTA	L GENERAL FUND								
	Total Expenditures	\$ 2	2,659,493	\$ 1,	806,537	\$	914,778	\$ 5	,380,808

Actual Expenditures			Lapse to Unrestricted		Lapse to Restricted and Other		Nonlapse or (Deficit) Carry Forward	
¢	10.570	\$		\$	391	\$	2.716	189
\$	19,570	Ф	_	Ф	391	Ф	2,716	
	270		_				_	190
	893		_		227			191
	1,533		_		327		232	192
	1,420		_		6		5	193
	155		_					
	10,239				422		565	60
	21,494		199		1,013		2,666	61
	53		_		_		218	62
	317		_		_		724	63
	5,617		_		173			64
	8,170		_		_		1,725	65
	11,000		_					66
	20		_		2		_	67
	71		_		_		14	68
	1,918		_		_		151	69
	41		_				_	70
	2,002		_		_		3,191	71
\$	84,783	\$	199	\$	2,334	\$	12,207	
\$ 5,	161,350	\$	5,951	\$	29,857	\$	183,650	

### Detail Schedule of Expenditures—Budget and Actual Comparison Uniform School Fund, Transportation Fund, Transportation Investment Fund, and Debt Service Funds

For the Fiscal Year Ended June 30, 2007

			Source of Funding	2	
Line				Restricted	
Item	Appropriation Line Item	State	Federal	and Other	Final
#	Description	Funds	Funds	Funds	Budget
UNIFO	ORM SCHOOL FUND				
Office of	of Education				
196	State Office of Education	\$ 53,353	\$ 226,430	\$ 6,812	\$ 286,595
198	State Office of Rehabilitation	21,127	33,513	1,000	55,640
_	Minimum School Program	2,100,396	_	214	2,100,610
199	Child Nutrition	156	94,110	23,033	117,299
200	Board of Education – Fine Arts and Sciences	2,640	_	_	2,640
201	Educational Contracts	3,855	_	_	3,855
197	Charter School Board	4,620	5,692	_	10,312
_	Commodities	1.242	11,856	_	11,856
205	Science Outreach	1,343	_	4 202	1,343
205	Indirect Cost Pool	40		4,282	4,322
	Total Office of Education	2,187,530	371,601	35,341	2,594,472
Schools	s for the Deaf and the Blind				
202	Schools for the Deaf and the Blind	\$ 22,125	\$ 182	\$ 4,200	\$ 26,507
_	Institutional Council			659	659
	Total Schools for the Deaf and the Blind	22,125	182	4,859	27,166
	Total Uniform School Fund	\$ 2,209,655	\$ 371,783	\$ 40,200	\$ 2,621,638
TRANS	SPORTATION FUND				
211	Support Services	\$ 29,016	\$ 1,106	\$ —	\$ 30,122
212	Engineering Services	21,654	12,560	1,206	35,420
213	Maintenance Management	109,514	7,981	1,898	119,393
214	Construction Management	208,008	230,625	24,881	463,514
215	District Management	20,993	2,908	1,252	25,153
216	Equipment Management	3,543	_	24,825	28,368
217	Aeronautics	9,560	67	44,502	54,129
218	B and C Roads	124,058	_	_	124,058
219	Safe Sidewalk Construction	2,375	_	_	2,375
220	Mineral Lease	51,602	_		51,602
_	Corridor Preservation	12,157	_	16,250	28,407
_	Tollway	67	_		67 5.755
_	Nonappropriated	\$ 592,547	\$ 255,247	\$ 120,569	5,755 \$ 968,363
	Total Transportation Fund	\$ 392,347	\$ 233,247	\$ 120,309	\$ 968,363
TDANG	EDODTATION INVESTMENT ELIM				
IKAN	SPORTATION INVESTMENT FUND				
221	Centennial Highway Program	\$ 337,566	\$ 24,025	\$ 2,391	\$ 363,982
DEBT	SERVICE FUNDS				
	Company Company	¢ 210.124	¢	¢ 570	¢ 219.704
_	General Government	\$ 218,134	\$ —	\$ 570	\$ 218,704
	State Building Ownership Authority	6,613 \$ 224,747	<u> </u>	\$ 33,228	39,841
	Total Debt Service Funds	\$ 224,747	\$ 0	\$ 33,798	\$ 258,545

Actual Expenditures	Lapse to Unrestricted	Lapse to Restricted and Other	Nonlapse or (Deficit) Carry Forward	Line Item #
\$ 264,622 55,635 2,058,236 117,295 2,640 3,855 10,191 11,856 1,331 4,322 2,529,983	\$	\$ 11 	\$ 21,962 5 42,160 4 — 121 — 12 — 64,264	196 198 — 199 200 201 197 — 205
\$ 26,507 659 27,166 \$ 2,557,149	\$  0 \$ 0	\$ 0 \$ 225	\$ 0 \$ 64,264	202
\$ 25,757 30,905 119,238 379,370 25,045 28,368 53,544 124,058 359 51,288 19,136 67 1,648 \$ 858,783	\$ 1,165 65 	\$	\$ 3,200 4,450 155 10,000 108 — 2,016 314 — — \$ 20,243	211 212 213 214 215 216 217 218 219 220
\$ 363,982	<u>\$</u>	<u>\$</u>	<u>\$</u>	221
\$ 200,903 34,108 \$ 235,011	\$ <u>—</u> \$ 0	\$ <u>-</u> \$ 0	\$ 17,801 5,733 \$ 23,534	

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### **Nonmajor Enterprise Funds**

### **Community Impact Loan Fund**

This fund provides loans to local governments to alleviate the social, economic, and public financial impacts resulting from the development of the State's natural resources. Working capital for this fund is provided from federal mineral lease funds transferred from the General Fund.

#### **Housing Loan Programs**

These programs provide loans or grants to low income or special needs individuals for construction, rehabilitation, or purchase of multi-family or single family housing. Funds are provided from federal funds, appropriations, loan repayments, and interest earnings.

### **Agriculture Loan Fund**

This fund is comprised of two separate revolving loan programs: the Agriculture Resource Development Loan Fund and the Rural Rehabilitation Fund. Both programs issue farm loans for soil and water conservation projects and the rehabilitation of rural areas within the State.

#### Clean Fuels Vehicle Loan Fund

This fund was created to provide a revolving loan fund for the conversion of government and private fleet vehicles to clean fuel. Funds are provided from public and private contributions, appropriations, and interest earnings on loans and invested funds.

### **Petroleum Storage Tank Loan Fund**

This fund was created to provide revolving loan capital to support small businesses, increase the availability of gasoline in rural areas, and reduce the threat of a petroleum release. Funds are provided from appropriations and interest earnings on loans and invested funds.

#### **Alcoholic Beverage Control**

The Alcoholic Beverage Control Commission was established to conduct, license, and regulate the sale of alcoholic beverages. Funding is provided through the sale of products. The net profit from the fund is transferred to the State's General Fund and is used for general government purposes.

### **Utah Correctional Industries (UCI)**

UCI was established to provide work training opportunities for inmates of the Utah State Prison. UCI manufactures and sells such items as license plates, furniture, highway signs, dairy and meat products, and provides printing and other miscellaneous products and services. Funding comes from charges for products and services.

#### **State Trust Lands Administration**

This agency manages the assets of the Trust Lands permanent fund. Its objective is to maximize the growth of principal and income production for the beneficiaries.

### **Utah Dairy Commission**

The purpose of the Commission is to promote the use of dairy products. Its operations are comprised of promotion, advertising, research, and nutritional education regarding dairy products. Funding consists primarily of collections from milk producers.

### Combining Statement Of Net Assets Nonmajor Enterprise Funds

June 30, 2007			(Expres	sed in Thousands)
	Community Impact Loan Fund	Housing Loan Programs	Agriculture Loan Fund	Clean Fuels Vehicle Loan Fund
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$ 176,083	\$ 10,702	\$ 9,747	\$ 2,616
Receivables:				
Accounts, net	_	242	_	_
Accrued Interest	2,472	745	488	_
Notes/Loans/Mortgages, net	10,915	4,106	3,171	5
Due From Other Funds	_	_	39	_
Due From Component Units	_	_	_	_
Prepaid Items	_	_	_	_
Inventories				
Total Current Assets	189,470	15,795	13,445	2,621
Noncurrent Assets:				
Investments	_	886	_	_
Notes/Loans/Mortgages Receivables, net	222,098	54,552	25,231	11
Accrued Interest Receivable	179	550		_
Capital Assets:				
Land	_	_	_	_
Infrastructure	_	_	_	_
Buildings and Improvements		_		_
Machinery and Equipment	_	_	20	_
Construction in Progress	_	_	_	_
Less Accumulated Depreciation			(20)	
Total Capital Assets	0	0	0	0
Total Noncurrent Assets	222,277	55,988	25,231	11
Total Assets	411,747	71,783	38,676	2,632
LIABILITIES				
Current Liabilities:				
Accounts Payable and Accrued Liabilities	_	389	17	_
Deposits	_	97	_	_
Due To Other Funds	55	532	9	_
Due To Component Units	_	_	_	_
Unearned Revenue	_	_	_	_
Revenue Bonds Payable				
Total Current Liabilities	55	1,018	26	0
Noncurrent Liabilities:				
Revenue Bonds Payable				
Total Noncurrent Liabilities	0	0	0	0
Total Liabilities	55	1,018	26	0
NET ASSETS				
Invested in Capital Assets, Net of Related Debt	_	_	_	_
Restricted for:				
Loan Programs	_	38,159	3,500	_
Unrestricted	411,692	32,606	35,150	2,632
Total Net Assets	\$ 411,692	\$ 70,765	\$ 38,650	\$ 2,632

Petroleum Storage Tank Loan Fund	Alcoholic Beverage Control	Utah Correctional Industries	State Trust Lands Administration	Utah Dairy Commission	Total Nonmajor Enterprise Funds
\$ 5,706	\$ 111	\$ —	\$ 3,133	\$ 925	\$ 209,023
_	3,216	1,732	5,075	260	10,525
_	_	_	_	_	3,705
123	_	_	_	_	18,320
_	8,964	1,007	46	_	10,056
_	_	1	25	_	26
_	24	6		3	33
	21,473	2,966		24	24,463
5,829	33,788	5,712	8,279	1,212	276,151
_	_	_	_	183	1,069
141	_	_	_	_	302,033
_	_	_	_	_	729
_	9,740	_	263	32	10,035
_	_	304	_		304
_	33,575	1,973	233	126	35,907
_	9,016 446	3,244 544	1,113	123	13,516 990
_	(15,666)	(2,983)	(1,018)	(207)	(19,894)
0	37,111	3,082	591	74	40,858
141	37,111	3,082	591	257	344,689
5,970	70,899	8,794	8,870	1,469	620,840
				1,102	
_	8,121	1,270	1,898	207	11,902
 1	— 14,497	— 744	1,445	_	97 17,283
_		/ <del>44</del>	7	_	7
_	_	_	3,818	_	3,818
_	1,630	57_	_	_	1,687
1	24,248	2,071	7,168	207	34,794
					27.227
	34,404	933			35,337
0	34,404	933	0	0	35,337
1	58,652	3,004	7,168	207	70,131
_	8,519	2,193	591	74	11,377
_	_	_	_	_	41,659
5,969	3,728	3,597	1,111	1,188	497,673
\$ 5,969	\$ 12,247	\$ 5,790	\$ 1,702	\$ 1,262	\$ 550,709

### Combining Statement Of Revenues, Expenses, And Changes In Fund Net Assets Nonmajor Enterprise Funds

For the Fiscal Year Ended June 30, 2007

Sales and Charges for Services/Premiums         \$ —         \$ —         \$ —           Fees and Assessments         —         —         —         —           Interest on Notes/Mortgages         3,777         1,160         933         1           Investment Income         —         —         —         —           Miscellaneous         —         —         6         —           Total Operating Revenues         3,777         1,160         939         1           OPERATING EXPENSES           Administration         —         288         260         —           Purchases, Materials, and Services for Resale         —         —         —         —           Grants         —         377         —         —         —           Grants         —         —         —         —         —           Rentals and Leases         —         —         —         —         —           Maintenance         —         —         —         —         —           Maintenance         —         —         —         —         —           Depreciation         —         —         —         —         —      <		Community Impact Loan Fund	Housing Loan Programs	Agriculture Loan Fund	Clean Fuels Vehicle Loan Fund
Fees and Assessments	OPERATING REVENUES				
Interest on Notes/Mortgages		\$ —	\$ —	\$ —	\$ —
Investment Income				_	
Miscellaneous         —         —         6         —           Total Operating Revenues         3,777         1,160         939         1           OPERATING EXPENSES           Administration         —         288         260         —           Purchases, Materials, and Services for Resale         —         —         —         —           Grants         —         377         —         —           Rentals and Leases         —         4         —           Maintenance         —         —         —         —           Depreciation         —         —         —         —           Miscellaneous Other:         —         —         —         —         —           Data Processing         —         —         —         —         —         —           Miscellaneous Other:         — <td></td> <td>3,777</td> <td>1,160</td> <td>933</td> <td>1</td>		3,777	1,160	933	1
OPERATING EXPENSES         3,777         1,160         939         1           OPERATING EXPENSES           Administration         —         288         260         —           Purchases, Materials, and Services for Resale         —         —         —         —           Grants         —         377         —         —           Rentals and Leases         —         —         4         —           Maintenance         —         —         —         —           Depreciation         —         —         —         —           Miscellaneous Other:         —         —         —         —           Data Processing         —         —         —         —         —           Supplies         —         —         —         —         —         —           Supplies         —		_	_	_	_
OPERATING EXPENSES           Administration         —         288         260         —           Purchases, Materials, and Services for Resale         —         —         —         —           Grants         —         377         —         —           Rentals and Leases         —         —         4         —           Maintenance         —         —         —         —           Depreciation         —         —         —         —           Miscellaneous Other:         —         —         —         —           Data Processing         —         —         —         —         —           Supplies         —         —         —         —         —         —           Supplies         — <t< td=""><td></td><td></td><td></td><td></td><td></td></t<>					
Administration       —       288       260       —         Purchases, Materials, and Services for Resale       —       —       —       —       —         Grants       —       377       —       —       —         Rentals and Leases       —       —       —       —       —         Maintenance       —       —       —       —       —         Maintenance       —       —       —       —       —         Depreciation       —       —       —       —       —         Miscellaneous Other:       —       —       —       —       —         Data Processing       —       —       —       —       —       —         Supplies       — <td>Total Operating Revenues</td> <td>3,777</td> <td>1,160</td> <td>939</td> <td>1</td>	Total Operating Revenues	3,777	1,160	939	1
Purchases, Materials, and Services for Resale         — </td <td>OPERATING EXPENSES</td> <td></td> <td></td> <td></td> <td></td>	OPERATING EXPENSES				
Grants         —         377         —         —           Rentals and Leases         —         —         4         —           Maintenance         —         —         —         —           Depreciation         —         —         —         —           Miscellaneous Other:         —         —         —         —           Data Processing         —         —         —         —           Supplies         —         —         —         —           Supplies         —         —         —         —           Utilities         —         —         —         —           Advertising and Other         55         129         —         —           Total Operating Expenses         55         794         287         0           Operating Income (Loss)         3,722         366         652         1           NONOPERATING REVENUES (EXPENSES)           Investment Income         7,318         470         522         131           Federal Grants         —         —         525         —           Interest Expense         —         —         525         —	Administration	_	288	260	_
Rentals and Leases       —       —       4       —         Maintenance       —       —       —       —         Depreciation       —       —       —       —         Miscellaneous Other:       —       —       —       —         Data Processing       —       —       —       —         Supplies       —       —       —       —         Utilities       —       —       —       —         Advertising and Other       55       129       —       —         Total Operating Expenses       55       794       287       0         Operating Income (Loss)       3,722       366       652       1         NONOPERATING REVENUES (EXPENSES)       Investment Income       7,318       470       522       131         Federal Grants       —       —       1,754       —       —         Tax Revenues       —       —       525       —         Interest Expense       —       —       —       —         Total Nonoperating Revenues (Expenses)       7,318       2,224       1,047       131         Income (Loss) before Transfers       11,040       2,590       1,699	Purchases, Materials, and Services for Resale	_	_	_	_
Maintenance         —         —         —         —           Depreciation         —         —         —         —           Miscellaneous Other:         —         —         —         —           Data Processing         —         —         —         —           Supplies         —         —         —         —           Supplies         —         —         —         —           Advertising and Other         55         129         —         —           Total Operating Expenses         55         794         287         0           Operating Income (Loss)         3,722         366         652         1           NONOPERATING REVENUES (EXPENSES)         —         —         —         —           Investment Income         7,318         470         522         131         Federal Grants         —         —         —           Tax Revenues         —         —         1,754         —         —         —           Interest Expense         —         —         —         —         —         —           Total Nonoperating Revenues (Expenses)         7,318         2,224         1,047         131	Grants	_	377	_	_
Depreciation         — <t< td=""><td>Rentals and Leases</td><td></td><td>_</td><td>4</td><td>_</td></t<>	Rentals and Leases		_	4	_
Miscellaneous Other:           Data Processing         —<	Maintenance		_	_	_
Data Processing         —	Depreciation		_	_	_
Supplies         —         —         23         —           Utilities         —         —         —         —           Advertising and Other         55         129         —         —           Total Operating Expenses         55         794         287         0           Operating Income (Loss)         3,722         366         652         1           NONOPERATING REVENUES (EXPENSES)         S         T         1					
Utilities         —	Data Processing	_	_	_	_
Advertising and Other         55         129         —         —           Total Operating Expenses         55         794         287         0           Operating Income (Loss)         3,722         366         652         1           NONOPERATING REVENUES (EXPENSES)           Investment Income         7,318         470         522         131           Federal Grants         —         1,754         —         —           Tax Revenues         —         —         525         —           Interest Expense         —         —         —         —           Total Nonoperating Revenues (Expenses)         7,318         2,224         1,047         131           Income (Loss) before Transfers         11,040         2,590         1,699         132           Transfers In         49,023         3,236         —         —           Transfers Out         (11,416)         —         (330)         (75)           Change in Net Assets         48,647         5,826         1,369         57           Net Assets – Beginning         363,045         64,939         37,281         2,575	Supplies	_	_	23	_
Total Operating Expenses         55         794         287         0           Operating Income (Loss)         3,722         366         652         1           NONOPERATING REVENUES (EXPENSES)         Investment Income         7,318         470         522         131           Federal Grants         -         1,754         -         -           Tax Revenues         -         -         525         -           Interest Expense         -         -         -         -           Total Nonoperating Revenues (Expenses)         7,318         2,224         1,047         131           Income (Loss) before Transfers         11,040         2,590         1,699         132           Transfers In         49,023         3,236         -         -           Transfers Out         (11,416)         -         (330)         (75)           Change in Net Assets         48,647         5,826         1,369         57           Net Assets – Beginning         363,045         64,939         37,281         2,575	Utilities	_	_	_	_
Operating Income (Loss)         3,722         366         652         1           NONOPERATING REVENUES (EXPENSES)         Investment Income         7,318         470         522         131           Federal Grants         —         1,754         —         —           Tax Revenues         —         —         525         —           Interest Expense         —         —         —         —           Total Nonoperating Revenues (Expenses)         7,318         2,224         1,047         131           Income (Loss) before Transfers         11,040         2,590         1,699         132           Transfers In         49,023         3,236         —         —           Transfers Out         (11,416)         —         (330)         (75)           Change in Net Assets         48,647         5,826         1,369         57           Net Assets – Beginning         363,045         64,939         37,281         2,575	Advertising and Other	55	129		
NONOPERATING REVENUES (EXPENSES)         Investment Income       7,318       470       522       131         Federal Grants       —       1,754       —       —         Tax Revenues       —       —       525       —         Interest Expense       —       —       —       —         Total Nonoperating Revenues (Expenses)       7,318       2,224       1,047       131         Income (Loss) before Transfers       11,040       2,590       1,699       132         Transfers In       49,023       3,236       —       —         Transfers Out       (11,416)       —       (330)       (75)         Change in Net Assets       48,647       5,826       1,369       57         Net Assets – Beginning       363,045       64,939       37,281       2,575	Total Operating Expenses	55	794	287_	0
Investment Income       7,318       470       522       131         Federal Grants       —       1,754       —       —         Tax Revenues       —       —       525       —         Interest Expense       —       —       —       —         Total Nonoperating Revenues (Expenses)       7,318       2,224       1,047       131         Income (Loss) before Transfers       11,040       2,590       1,699       132         Transfers In       49,023       3,236       —       —         Transfers Out       (11,416)       —       (330)       (75)         Change in Net Assets       48,647       5,826       1,369       57         Net Assets – Beginning       363,045       64,939       37,281       2,575	Operating Income (Loss)	3,722	366	652	1
Investment Income       7,318       470       522       131         Federal Grants       —       1,754       —       —         Tax Revenues       —       —       525       —         Interest Expense       —       —       —       —         Total Nonoperating Revenues (Expenses)       7,318       2,224       1,047       131         Income (Loss) before Transfers       11,040       2,590       1,699       132         Transfers In       49,023       3,236       —       —         Transfers Out       (11,416)       —       (330)       (75)         Change in Net Assets       48,647       5,826       1,369       57         Net Assets – Beginning       363,045       64,939       37,281       2,575	NONOPERATING REVENUES (EXPENSES)				
Tax Revenues       —       —       525       —         Interest Expense       —       —       —       —         Total Nonoperating Revenues (Expenses)       7,318       2,224       1,047       131         Income (Loss) before Transfers       11,040       2,590       1,699       132         Transfers In       49,023       3,236       —       —         Transfers Out       (11,416)       —       (330)       (75)         Change in Net Assets       48,647       5,826       1,369       57         Net Assets – Beginning       363,045       64,939       37,281       2,575		7,318	470	522	131
Interest Expense         —         131         —         1,699         132         — <td>Federal Grants</td> <td>· —</td> <td>1,754</td> <td>_</td> <td>_</td>	Federal Grants	· —	1,754	_	_
Total Nonoperating Revenues (Expenses)         7,318         2,224         1,047         131           Income (Loss) before Transfers         11,040         2,590         1,699         132           Transfers In         49,023         3,236         —         —           Transfers Out         (11,416)         —         (330)         (75)           Change in Net Assets         48,647         5,826         1,369         57           Net Assets – Beginning         363,045         64,939         37,281         2,575	Tax Revenues		_	525	_
Total Nonoperating Revenues (Expenses)         7,318         2,224         1,047         131           Income (Loss) before Transfers         11,040         2,590         1,699         132           Transfers In         49,023         3,236         —         —           Transfers Out         (11,416)         —         (330)         (75)           Change in Net Assets         48,647         5,826         1,369         57           Net Assets – Beginning         363,045         64,939         37,281         2,575	Interest Expense	_	_	_	_
Income (Loss) before Transfers         11,040         2,590         1,699         132           Transfers In         49,023         3,236         —         —           Transfers Out         (11,416)         —         (330)         (75)           Change in Net Assets         48,647         5,826         1,369         57           Net Assets – Beginning         363,045         64,939         37,281         2,575		7,318	2,224	1,047	131
Transfers In       49,023       3,236       —       —         Transfers Out       (11,416)       —       (330)       (75)         Change in Net Assets       48,647       5,826       1,369       57         Net Assets – Beginning       363,045       64,939       37,281       2,575		11.040	2,590	1.699	132
Transfers Out         (11,416)         —         (330)         (75)           Change in Net Assets         48,647         5,826         1,369         57           Net Assets – Beginning         363,045         64,939         37,281         2,575		,			_
Change in Net Assets       48,647       5,826       1,369       57         Net Assets – Beginning       363,045       64,939       37,281       2,575		,		(330)	(75)
Net Assets – Beginning			5.826		
	C	<i>'</i>	,	,	
		\$ 411,692		<del></del>	

Petroleum Storage Tank Loan Fund	Alcoholic Beverage Control	Utah Correctional Industries	State Trust Lands Administration	Utah Dairy Commission	Total Nonmajor Enterprise Funds
\$ <u> </u>	\$ 193,362 1,570	\$ 21,277 —	\$ 16,178 32	\$ 48 2,136	\$ 230,865 3,738 5,871
9	_	_	_	_	9
	344			81	431
9	195,276	21,277	16,210	2,265	240,914
_	15,049	6,204	5,877	479	28,157
_	117,729	11,629	_	_	129,358
_	_	_	_	_	377
_	803	413	682	_	1,902
_	2,061	309 191	69	9	2,439
_	1,395	191	31	9	1,626
_	1,874	201	378	_	2,453
_	717	910	170	92	1,912
_	336	103	95	_	534
	2,149	311	1,693	1,496	5,833
0	142,113	20,271	8,995	2,076	174,591
9	53,163	1,006	7,215	189	66,323
293	6	_	1	42	8,783
_	_	_	_	_	1,754
_	_	_	_	_	525
	(1,608)	(62)			(1,670)
293	(1,602)	(62)	1	42	9,392
302	51,561	944	7,216	231	75,715
_	3,084	_	_	_	55,343
(136)	(54,587)	(60)	(28,401)		(95,005)
166	58	884	(21,185)	231	36,053
5,803	12,189	4,906	22,887	1,031	514,656
\$ 5,969	\$ 12,247	\$ 5,790	\$ 1,702	\$ 1,262	\$ 550,709

### Combining Statement Of Cash Flows Nonmajor Enterprise Funds

For the Fiscal Year Ended June 30, 2007			(Expr	essed in Thousands)
	Community Impact Loan Fund	Housing Loan Programs	Agriculture Loan Fund	Clean Fuels Vehicle Loan Fund
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from Customers/Loan Interest/Fees/Premiums	\$ 3,185	\$ 1,144	\$ 865	\$ 1
Receipts from Loan Maturities	20,277	1,861	3,960	3
Receipts from State Customers		_	6	20
Payments to Suppliers/Claims/Grants		(377)	(10)	_
Disbursements for Loans Receivable	(39,222)	(7,475)	(7,417)	_
Payments for Employee Services and Benefits	_	_	(285)	_
Payments to State Suppliers	_	_	(23)	_
Payments of Sales, School Lunch, and Premium Taxes				
Net Cash Provided (Used) by				
Operating Activities	(15,760)	(4,847)	(2,904)	24
CASH FLOWS FROM NONCAPITAL				
FINANCING ACTIVITIES				
Borrowings Under Interfund Loans	_	_	<del></del>	_
Repayments Under Interfund Loans	_	_		_
Federal Grants and Other Revenues	_	1,551		_
Restricted Sales Tax	_	_	525	_
Transfers In from Other Funds	49,023	3,236	_	_
Transfers Out to Other Funds	(11,416)			
Net Cash Provided (Used) by				
Noncapital Financing Activities	37,607	4,787	525	0
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Proceeds from Bond and Note Debt Issuance/Grants	_	_	_	_
Principal Paid on Debt and Contract Maturities	_	_	_	_
Acquisition and Construction of Capital Assets	_	_	_	_
Interest Paid on Bonds, Notes, and Capital Leases	_	_	_	_
Transfers In from Other Funds	_	_	_	_
Transfers Out to Other Funds		_	(330)	(75)
Net Cash Provided (Used) by				
Capital and Related Financing Activities	0	0	(330)	(75)
CASH FLOWS FROM INVESTING ACTIVITIES				
Receipts of Interest and Dividends from Investments	7,318	470	522	131
Net Cash Provided (Used) by	7,510	470	322	
Investing Activities	7,318	470	522	131
Mac Carlo Danidad (III D. All A. C. C.	20.165	410	(0.107)	
Net Cash Provided (Used) – All Activities	29,165	410	(2,187)	80
Cash and Cash Equivalents – Beginning	146,918	10,292	11,934	2,536
Cash and Cash Equivalents – Ending	\$ 176,083	\$ 10,702	\$ 9,747	\$ 2,616

Petroleum Storage Tank Loan Fund	Alcoholic Beverage Control	Utah Correctional Industries	State Trust Lands Administration	Utah Dairy Commission	Total Nonmajor Enterprise Funds
\$ 9 157 — — (51) — —	\$ 231,101 ———————————————————————————————————	\$ 9,452 — 11,341 (13,376) — (6,177) 194 —	\$ 21,157 — (4,485) — (6,184) (5,471)	\$ 2,279 — (1,632) — (478) —	\$ 269,193 26,258 11,367 (143,972) (54,165) (26,359) (7,120) (36,302)
115	55,652	1,434	5,017	169	38,900
   	7,603 (8,781) — — — — — (53,193)	(604) — — — — (60)	(8,656)		7,603 (9,385) 1,551 525 52,259 (73,325)
0	(54,371)	(664)	(8,656)	0	(20,772)
	5,456 (1,083) (5,693) (1,649) 3,085 (1,395)	(51) (687) (32) —		(12) — — — —	5,456 (1,134) (6,392) (1,681) 3,085 (1,936)
(136)	(1,279)	(770)	0	(12)	(2,602)
<u>293</u> 293	0	0	<u> </u>	42	8,777 8,777
272 5,434 \$ 5,706	2 109 \$ 111	\$ 0	(3,638) 6,771 \$ 3,133	199 726 \$ 925	24,303 184,720 \$ 209,023

Continues

### Combining Statement Of Cash Flows Nonmajor Enterprise Funds

Continued

For the Fiscal Year Ended June 30, 2007						(Expr	essed in '	Thousands)
	Impact Loan		Housing Loan Programs		Agriculture Loan Fund		n Fuels chicle n Fund	
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES								
Operating Income (Loss)	\$	3,722	\$	366	\$	652	\$	1
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:								
Depreciation Expense		_				_		_
Miscellaneous Gains, Losses, and Other Items Net Changes in Assets and Liabilities:		_		_		_		_
Accounts Receivable/Due From Other Funds		_		_		(35)		20
Notes/Accrued Interest Receivables	(1	9,537)		(5,655)		(3,525)		3
Inventories		_				_		_
Accrued Liabilities/Due to Other Funds		55		443		4		_
Unearned Revenue/Deposits				(1)				
Net Cash Provided (Used) by Operating Activities	\$ (1	5,760)	\$	(4,847)	\$	(2,904)	\$	24
SCHEDULE OF NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES								
Increase (Decrease) in Fair Value of Investments	\$	(30)	\$	(2)	\$	_	\$	_
Contributed Capital Assets Transferred In (Out)					_			
Total Noncash Investing, Capital, and								
Financing Activities	\$	(30)	\$	(2)	\$	0	\$	0

Stora	roleum ge Tank n Fund	Alcoholic Beverage Control	Utah Correctional Industries	State Trust Lands Administration	Utah Dairy Commission	Total Nonmajor Enterprise Funds
\$	9	\$ 53,163	\$ 1,006	\$ 7,215	\$ 189	\$ 66,323
		1,395 72	191 —	31	9	1,626 72
	106 — — —	(328) — (1,303) 2,653 —	(484) — (588) 1,309 —	3,642 — (7,176) 1,305	(11) — (1) (17) —	2,804 (28,608) (1,892) (2,729) 1,304
\$	115	\$ 55,652	\$ 1,434	\$ 5,017	\$ 169	\$ 38,900
\$	(1)	\$ <u> </u>	\$ <u> </u>	\$ — (19,745)	\$ <u> </u>	\$ (33) (19,745)
\$	(1)	\$ 0	\$ 0	\$ (19,745)	\$ 0	\$ (19,778)

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#### **Internal Service Funds**

### **Technology Services**

This fund is responsible for providing data processing, computer programming, and voice and data communication services to state agencies.

### **General Services**

This fund is used to administer office supply contracts and provide statewide copy and mail services to state agencies. This fund is also used to account for the central warehouse services for the Department of Natural Resources and the renting and maintaining of facilities used by the Department of Human Services.

#### **Fleet Operations**

This fund accounts for automobile rental, fuel dispensing, and surplus property services to state agencies.

#### **Risk Management**

This fund is used to account for insurance coverage and loss prevention provided to state agencies, institutions of higher education, and participating local school districts. Coverage is provided using a combination of self-insurance and private excess insurance.

### **Property Management**

This fund has statutory responsibility for the operation and maintenance of facilities used by state agencies.

#### **Transportation Infrastructure Loan Fund**

This fund was created as a revolving loan fund to provide infrastructure assistance to state and local governments to expedite construction projects. The fund was capitalized with federal grants and state matching appropriations.

### **Human Resource Management**

This fund is used to account for human resource services provided to state agencies.

# **Combining Statement Of Net Assets Internal Service Funds**

June 30, 2007 (Expressed in Thousands)

	Technology Services	General Services	Fleet Operations	Risk Management
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$ 1,293	\$ 1,198	\$ 746	\$ 56,217
Receivables:				
Accounts, net	612	542	1,894	2,602
Notes/Loans/Mortgages, net				
Due From Other Funds	25,729	2,064	4,639	380
Due From Component Units	1 277	11	21	4
Prepaid Items	1,277 310	5	941	171
Inventories Deferred Charges	310	727	3,585	_
	20.221	4.547	11.026	50.274
Total Current Assets	29,221	4,547	11,826	59,374
Noncurrent Assets:				
Prepaid Items	_	_	_	421
Notes/Loans/Mortgages Receivables, net	_	_	_	_
Deferred Charges	_	_	_	_
Capital Assets:				
Land	17	_	_	
Infrastructure	321	_	_	
Buildings and Improvements	4,711	883	1,729	_
Machinery and Equipment	66,237	10,652	106,198	_
Construction in Progress	127			_
Less Accumulated Depreciation	(58,363)	(6,917)	(52,572)	
Total Capital Assets	13,050	4,618	55,355	0
Total Noncurrent Assets	13,050	4,618	55,355	421
Total Assets	42,271	9,165	67,181	59,795
LIABILITIES				
Current Liabilities:				
Accounts Payable and Accrued Liabilities	12,477	1,696	2,458	185
Due To Other Funds	4,780	114	230	2,777
Interfund Loans Payable	6	1,874	18,491	, <u> </u>
Unearned Revenue	57	, <u> </u>	148	2
Policy Claims Liabilities	_	_	_	11,929
Contracts/Notes Payable	_	36	_	_
Revenue Bonds Payable	_	_	51	_
Total Current Liabilities	17,320	3,720	21,378	14,893
Noncurrent Liabilities:				
Unearned Revenue		_		165
Interfund Loans Payable	9,960	1,260	2,314	_
Policy Claims Liabilities				32,826
Contracts/Notes Payable	_	48	_	
Revenue Bonds Payable	_	_	852	_
Total Noncurrent Liabilities	9,960	1,308	3,166	32,991
Total Liabilities	27,280	5,028	24,544	47,884
NAME A GORAGO				
NET ASSETS	10.050	4.504	F 4 F 5 0	
Invested in Capital Assets, Net of Related Debt	13,050	4,534	54,550	
Restricted for:				C 100
Insurance Programs	_	_	_	6,120
Loan Programs	1.041	(207)	(11.012)	
Unrestricted (Deficit)	1,941	(397)	(11,913)	5,791
Total Net Assets	\$ 14,991	\$ 4,137	\$ 42,637	\$ 11,911

\$ 700 \$ 1,733 \$ 833 \$ 62,720  14	Property Management	Transportation Infrastructure Loan Fund	Human Resource Management	Total
—       156       —       156         1,345       —       4       34,161         —       —       —       2,394         —       —       —       4,622         7       —       —       7         2,066       1,889       837       109,760         —       —       —       421         —       —       —       421         —       —       —       421         —       —       —       421         —       —       —       421         —       —       —       421         —       —       —       421         —       —       —       421         —       —       —       421         —       —       —       —         —       —       —       —         —       —       —       —         —       —       —       —         —       —       —       —         —       —       —       —         —       —       —       —         —       —       —	\$ 700	\$ 1,733	\$ 833	\$ 62,720
—       —       2,394       4,622       7         2,066       1,889       837       109,760         —       —       421       —       694         —       —       —       694         511       —       —       511         —       —       —       17         —       —       —       321         —       —       —       321         —       —       —       7,323         584       —       —       183,671         —       —       —       127         (483)       —       —       118,3671         —       —       —       118,3671         —       —       —       118,3671         —       —       —       118,3671         —       —       —       118,3671         —       —       —       118,3671         —       —       —       118,3671         —       —       —       —       18,4510         1,744       —       425       18,985       18,188         2,578       —       —       —       —	_	156 —		156 34,161
-       694       -       694         511       -       -       511         -       -       -       17         -       -       -       321         -       -       -       183,671         -       -       -       127         (483)       -       -       (118,335)         101       0       0       73,124         612       694       0       74,750         2,678       2,583       837       184,510         1,744       -       425       18,985         250       -       37       8,188         -       -       20,371         -       -       20,371         -       -       20,371         -       -       -         7       -       -       11,929         7       -       -       -         -       -       -       51         2,001       0       462       59,774         -       -       -       32,826         511       -       -       852         511       0       0		1,889	837	2,394 4,622 7
—       —       —       321         —       —       7,323         584       —       —       183,671         —       —       (118,335)         101       0       0       73,124         612       694       0       74,750         2,678       2,583       837       184,510         1,744       —       425       18,985         2,507       —       37       8,188         —       —       —       20,371         —       —       —       20,371         —       —       —       20,371         —       —       —       20,371         —       —       —       20,371         —       —       —       20,371         —       —       —       20,371         —       —       —       11,929         7       —       —       —         2,001       0       462       59,774         —       —       —       —         —       —       —       —         —       —       —       —         —		694		694
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	(483) 101 612	694	0	321 7,323 183,671 127 (118,335) 73,124 74,750
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	250 — — — 7 —		37 — — — — —	8,188 20,371 207 11,929 43 51
<u> </u>	511			13,534 32,826 559 852 47,936
65     —     375     (4,138)       \$ 166     \$ 2,583     \$ 375     \$ 76,800		2,583 		6,120 2,583 (4,138)

### Combining Statement Of Revenues, Expenses, And Changes In Fund Net Assets Internal Service Funds

For the Fiscal Year Ended June 30, 2007

	Technology Services	General Services	Fleet Operations	Risk Management
OPERATING REVENUES			-	
Charges for Services/Premiums	\$ 127,218	\$ 16,740	\$ 66,312	\$ 35,168
Interest on Notes	_	_		_
Miscellaneous		33		
Total Operating Revenues	127,218	16,773	66,312	35,168
OPERATING EXPENSES				
Administration	78,609	2,761	2,495	2,234
Materials and Services for Resale	13,110	9,627	30,484	21,765
Rentals and Leases	324	1,102	3,008	33
Maintenance	1,899	1,064	12,921	2
Depreciation	3,267	1,657	11,377	16
Benefit Claims	_	_	_	9,765
Miscellaneous Other:				
Data Processing	29,758	87	604	116
Supplies	796	256	604	104
Utilities	437	36	97	23
Advertising and Other	2,719	206	1,270	662
Total Operating Expenses	130,919	16,796	62,860	34,720
Operating Income (Loss)	(3,701)	(23)	3,452	448
NONOPERATING REVENUES (EXPENSES)				
Investment Earnings	_	_	_	3,145
Gain (Loss) on Sale of Capital Assets	_	(42)	494	_
Interest Expense	_	_	(42)	_
Refunds Paid to Federal Government		(40)	(4)	(677)
Total Nonoperating Revenues (Expenses)	0	(82)	448	2,468
Income (Loss) before Transfers	(3,701)	(105)	3,900	2,916
Transfers In	_	_	352	_
Change in Net Assets	(3,701)	(105)	4,252	2,916
Net Assets – Beginning	18,692	4,242	38,385	8,995
Adjustments to Beginning Net Assets:				
Fund Reclassified to Miscellaneous Special Revenue				
Net Assets – Beginning as Adjusted	18,692	4,242	38,385	8,995
Net Assets – Ending	\$ 14,991	\$ 4,137	\$ 42,637	\$ 11,911

Property Management	Transportation Infrastructure Loan Fund	Human Resource Management	Reclassified to Special Revenue State Debt Collection	Total
\$ 20,586	\$ —	\$ 11,281	\$ —	\$ 277,305
_	18	_	_	18
				33
20,586	18	11,281	0	277,356
6,345		10,439		102,883
0,343	_	10,439	_	74,986
499	_	11	_	4,977
6,233	_	_	_	22,119
39	_	_	_	16,356
_	_	_	_	9,765
412	_	165	_	31,142
175	_	110	_	2,045
6,633	_	101	_	7,327
924		80		5,861
21,260	0	10,906	0	277,461
(674)	18	375	0	(105)
_	87	_	_	3,232
	_	_	_	452
(25)	_	_	_	(67)
(25)				(721)
(25)	87	0	0	2,896
(699)	105	375	0	2,791 352
(600)	105	375	0	
(699)	103			3,143
865	2,478	_	942	74,599
			(942)	(942)
865	2,478	0	0	73,657
\$ 166	\$ 2,583	\$ 375	\$ 0	\$ 76,800

### **Combining Statement Of Cash Flows Internal Service Funds**

For the Fiscal Year Ended June 30, 2007

	Technology Services	General Services	Fleet Operations	Risk Management
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from Customers/Loan Interest/Fees/Premiums	\$ 1,627	\$ 755	\$ 23,615	\$ 15,906
Receipts from State Customers	103,597	16,699	42,719	19,477
Payments to Suppliers/Claims/Grants	(29,504)	(7,548)	(21,012)	(25,226)
Disbursements for Loans Receivable	_	_	_	_
Payments for Employee Services and Benefits	(76,538)	(2,757)	(2,501)	(2,225)
Payments to State Suppliers and Grants	(7,580)	(4,404)	(30,620)	(7,785)
Net Cash Provided (Used) by				
Operating Activities	(8,398)	2,745	12,201	147
CASH FLOWS FROM NONCAPITAL				
FINANCING ACTIVITIES				
Borrowings Under Interfund Loans	9,966	_	_	
Payments of Bonds, Notes, Deposits, and Refunds	_	(40)	(4)	(677)
Interest Paid on Bonds, Notes, and Financing Costs	_		_	`
Net Cash Provided (Used) by				
Noncapital Financing Activities	9,966	(40)	(4)	(677)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Repayments Under Interfund Loans		(736)	(2,852)	
Proceeds from Disposition of Capital Assets	_	22	3,470	<del></del>
Principal Paid on Debt and Contract Maturities	_	22	(48)	<del></del>
Acquisition and Construction of Capital Assets	(4,584)	(1,399)	(13,143)	<del></del>
Interest Paid on Bonds, Notes, and Capital Leases	(4,364)	(1,399)	(43)	_
Transfers In from Other Funds	_	_	352	_
Net Cash Provided (Used) by			332	
Capital and Related Financing Activities	(4,584)	(2,113)	(12,264)	0
CASH FLOWS FROM INVESTING ACTIVITIES				
Receipts of Interest and Dividends from Investments	_	_	_	3,145
Net Cash Provided (Used) by				3,143
Investing Activities	0	0	0	3,145
myosung retivities				3,173
Net Cash Provided (Used) – All Activities	(3,016)	592	(67)	2,615
Cash and Cash Equivalents – Beginning	4,309	606	813	53,602
Cash and Cash Equivalents – Ending	\$ 1,293	\$ 1,198	\$ 746	\$ 56,217

Property Management			Total		
\$ 628 19,260 (12,590) — (6,325) (1,819) (846)	\$ 18 ————————————————————————————————————	\$ 190 11,087 — — (10,158) (286) 833	\$ 42,739 212,839 (95,880) (850) (100,504) (52,494) 5,850		
(6) (25) (31)	0		9,966 (727) (25) 9,214		
(25)	0		(3,588) 3,492 (48) (19,151) (43) 352 (18,986)		
0 (902) 1,602 \$ 700	87 87 (745) 2,478 \$ 1,733		3,232 3,232 (690) 63,410 \$ 62,720		

Continues

### **Combining Statement Of Cash Flows Internal Service Funds**

Continued

For the Fiscal Year Ended June 30, 2007

	Information Technology	General Services	Fleet Operations	Risk Management	
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED)					
BY OPERATING ACTIVITIES					
Operating Income (Loss)	\$ (3,701)	\$ (23)	\$ 3,452	\$ 448	
Adjustments to Reconcile Operating Income (Loss)					
to Net Cash Provided (Used) by Operating Activities:					
Depreciation Expense	3,267	1,657	11,377	16	
Net Changes in Assets and Liabilities:					
Accounts Receivable/Due From Other Funds	(21,879)	681	52	514	
Notes/Accrued Interest Receivables	<u> </u>	_		_	
Inventories	465	228	(235)	_	
Prepaid Items/Deferred Charges	(667)	_	(941)	(181)	
Accrued Liabilities/Due to Other Funds	14,232	238	(1,474)	1,619	
Unearned Revenue/Deposits	(115)	_	(30)	(299)	
Notes Payable	_	(36)	_	_	
Policy Claims Liabilities	_		_	(1,970)	
Net Cash Provided (Used) by					
Operating Activities	\$ (8,398)	\$ 2,745	\$ 12,201	\$ 147	
SCHEDULE OF NONCASH INVESTING,					
CAPITAL, AND FINANCING ACTIVITIES					
Increase (Decrease) in Fair Value of Investments	\$ —	\$ —	\$ —	\$ (12)	
Total Noncash Investing, Capital, and					
Financing Activities	\$ 0	\$ 0	\$ 0	\$ (12)	

	operty pagement	Infras	Transportation Infrastructure Loan Fund		uman source agement		Total
\$	(674)	\$	18	\$	375	\$	(105)
	39		_				16,356
	(698) — 6 481 — — (846)	<u> </u>	(850) 	<del></del>	(4) — 462 — — 833	<u> </u>	(21,334) (850) 458 (1,783) 15,558 (444) (36) (1,970) 5,850
<u>-</u>	(0.0)	<u>·</u>	(602)	<u>.</u>	000		
\$	0	\$ \$	0	\$ \$	0	\$ \$	(12)

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### **Fiduciary Funds**

#### PENSION AND OTHER EMPLOYEE BENEFIT TRUST FUNDS

#### **Defined Benefit Pension Plans and Defined Contribution Plans**

These funds are used to account for the various pension trust funds and defined contribution plans administered by the Utah Retirement Systems. Funding comes from employee and employer contributions and investment earnings. Contributions in some systems are augmented by fees, insurance premium taxes, or legislative appropriations.

#### **State Post-Retirement Benefits Trust Fund**

The State administers this defined benefit Other Postemployment Benefit Plan (OPEB Plan) as an irrevocable trust. This trust accounts for the assets accumulated and the payments made for other postemployment benefits provided to current and future state retirees. Funding comes from employer contributions and investment earnings.

### PRIVATE PURPOSE TRUST FUNDS

#### **Utah Navajo Trust**

This fund receives oil royalties, operating, and other trust revenues. Funds received are used for the health, education, and general welfare of Navajo residents of San Juan County, Utah.

### **Unclaimed Property Trust**

This fund is used to account for unclaimed property escheated to the State. Proceeds of the fund pay the administrative costs to operate the fund and any claims. The remaining proceeds are deposited in the Uniform School Fund and are used to fund public education.

### **Employers' Reinsurance Trust**

This fund primarily provides compensation to individuals injured from industrial accidents or occupational diseases occurring on or before June 30, 1994, where the injury is of a permanent nature and workers' compensation benefits have expired. Revenues come from assessments on insurance premiums and court-ordered penalties. The net assets of the fund are held in trust for injured workers and cannot be used for any other purpose.

### **Petroleum Storage Tank Trust**

This fund is used to pay the costs of damage caused by petroleum storage tank releases. Sources of funding include fees from participating companies, recovered costs and settlements from responsible parties, and investment income. The net assets of this fund are held in trust for the benefit of participants and cannot be used for any other purpose.

#### **Utah Educational Savings Plan Trust**

This fund was created as a means to encourage investment in a public trust to pay for future higher education costs. Participant contributions are used to pay for future college expenses.

### **Miscellaneous Restricted Trust**

This is made up of various small individual funds created to receive and disburse funds in accordance with applicable laws and trust agreements.

#### **AGENCY FUNDS**

### **Taxes and Social Security**

This fund is used to account for federal withholding and social security taxes on the State's payroll.

#### **County and Local Collections**

This fund receives and disburses various taxes collected by the State on behalf of county and local governments.

### **State Courts**

This fund receives and disburses various fines and forfeitures collected by the State Courts on behalf of state and local agencies.

#### **Deposits, Suspense, and Miscellaneous**

This fund is made up of small individual funds set up to account for various receipts and disbursements.

### Combining Statement Of Fiduciary Net Assets Pension And Other Employee Benefit Trust Funds

June 30, 2007 (Expressed in Thousands)

	Pension Trust				
	Non- Contributory System	Contributory System	Public Safety System	Fire- fighters System	
ASSETS					
Cash and Cash Equivalents	\$ 1,709,160	\$ 120,460	\$ 213,804	\$ 83,834	
Receivables:					
Member Contributions		422	238	361	
Employer Contributions	29,237	618	3,452	_	
Court Fees and Fire Insurance Premiums					
Investments	213,272	15,053	26,715	10,476	
Total Receivables	242,509	16,093	30,405	10,837	
Due From Other Funds	_	_	_	_	
Investments:					
Debt Securities	3,635,115	256,560	455,339	178,550	
Equity Investments	7,819,250	551,866	979,451	384,066	
Absolute Return	955,173	67,414	119,647	46,917	
Private Equity	640,101	45,177	80,179	31,440	
Real Estate	2,655,646	187,430	332,650	130,441	
Mortgage Loans	5,461	386	685	268	
Invested Securities Lending Collateral	1,747,987	123,369	218,956	85,858	
Investment Contracts					
Total Investments	17,458,733	1,232,202	2,186,907	857,540	
Capital Assets:					
Land	1,420	100	178	69	
Buildings and Improvements	8,973	631	1,123	437	
Machinery and Equipment	2,551	179	319	124	
Less Accumulated Depreciation	(11,322)	(796)	(1,417)	(551)	
Total Capital Assets	1,622	114	203	79	
Total Assets	19,412,024	1,368,869	2,431,319	952,290	
LIABILITIES					
Accounts Payable	818,992	57,632	102,283	42,233	
Securities Lending Liability	1,747,987	123,369	218,956	85,858	
Leave/Postemployment Benefits	6,081	429	762	299	
Insurance Reserves	4,999	353	626	245	
Real Estate Liabilities	1,015,482	71,670	127,200	49,879	
Total Liabilities	3,593,541	253,453	449,827	178,514	
NET ASSETS		_	_	<del>-</del>	
Held in trust for:					
Pension Benefits	15,818,483	1,115,416	1,981,492	773,776	
Other Postemployment Benefits			1,701, <del>1</del> 72		
Defined Contribution					
Total Net Assets	\$ 15,818,483	\$ 1,115,416	\$ 1,981,492	\$ 773,776	
	,,-10,.00	,,	+ -,- J1, ·/ 2	÷,,,,,	

Pensi	on Trust		Defined Contri	bution Plans		State Post-	
Judges System	Governors and Legislative Pension Plan	401(k) Plan	457 Plan	IRA Plans	Health Reimbursement Arrangement	Retirement Benefits Trust	Total
\$ 13,851	\$ 1,316	\$ 5,081	\$ 375	\$ 30	\$ 129	\$ 13	\$ 2,148,053
_		_	_	_	_	_	1,021
46	_	_	_	_	_	_	33,353
124	_	_	_	_	_	_	124
1,731	164	48,426	3,067		_		318,904
1,901	164	48,426	3,067	0	0	0	353,402
						1,997	1,997
29,499	2,800	741,381	79,540	5,837	_	22,354	5,406,975
63,453	6,023	1,568,028	161,899	10,159	_	4,990	11,549,185
7,751	736	, , <u> </u>	, <u> </u>	, <u> </u>	_	_	1,197,638
5,194	493	_	_	_	_	_	802,584
21,550	2,046	_	_	_	_	_	3,329,763
44	4	_	_	_	_	_	6,848
14,185	1,346	58,796	5,204	636	_	_	2,256,337
_	_	29,800	14,118	_	_	_	43,918
141,676	13,448	2,398,005	260,761	16,632	0	27,344	24,593,248
11	1	_	_	_	_	_	1,779
72	5				_		11,241
21	2				_		3,196
(91)	(7)				_		(14,184)
13	1	0	0	0	0	0	2,032
157,441	14,929	2,451,512	264,203	16,662	129	29,354	27,098,732
6,626	629	4,160	184	10	_	1,312	1,034,061
14,185	1,346	58,796	5,204	636	_		2,256,337
49	5	_	_		_		7,625
41	4	_	_		_		6,268
8,241	782						1,273,254
29,142	2,766	62,956	5,388	646	0	1,312	4,577,545
128,299	12,163	_			_		19,829,629
_	_	_	_		_	28,042	28,042
		2,388,556	258,815	16,016	129		2,663,516
\$ 128,299	\$ 12,163	\$ 2,388,556	\$ 258,815	\$ 16,016	\$ 129	\$ 28,042	\$ 22,521,187

### **Combining Statement Of Changes In Fiduciary Net Assets Pension And Other Employee Benefit Trust Funds**

For the Fiscal Year Ended June 30, 2007

	Pension Trust					
	Non- Contributory System	Contributory System	Public Safety System	Fire- fighters System		
ADDITIONS						
Contributions:						
Member	\$ 22,646	\$ 9,534	\$ 4,567	\$ 7,761		
Employer	440,421	10,737	70,466	_		
Court Fees and Fire Insurance Premiums				9,518		
Total Contributions	463,067	20,271	75,033	17,279		
Investment Income:						
Net Increase (Decrease) in Fair Value of Investments	1,616,573	116,013	202,046	79,402		
Interest, Dividends, and Other Investment Income	434,606	31,189	54,320	21,347		
Less Investment Expenses	(44,441)	(3,190)	(5,553)	(2,183)		
Net Investment Income	2,006,738	144,012	250,813	98,566		
Transfers From Affiliated Systems	112	_	3,284	1,825		
Total Additions	2,469,917	164,283	329,130	117,670		
DEDUCTIONS						
Retirement Benefits	450,659	39,635	69,721	23,122		
Cost of Living Benefits	82,589	18,002	12,237	5,806		
Supplemental Retirement Benefits		909	541	569		
Retiree Healthcare Benefits	_	_	_	_		
Refunds/Plan Distributions	2,763	1,789	562	114		
Administrative Expenses	7,862	576	1,028	345		
Transfers To Affiliated Systems		6,481				
Total Deductions	543,873	67,392	84,089	29,956		
Change in Net Assets Held in Trust for:						
Pension Benefits	1,926,044	96,891	245,041	87,714		
Other Postemployment Benefits	_	_	_	_		
Defined Contribution	_	_	_	_		
Net Assets – Beginning	13,892,439	1,018,525	1,736,451	686,062		
Net Assets – Ending	\$ 15,818,483	\$ 1,115,416	\$ 1,981,492	\$ 773,776		

Pensi	ion Trust		Defined Contril	bution Plans		State Post-	
Judges System	Governors and Legislative Pension Plan	401(k) Plan	457 Plan	IRA Plans	Health Reimbursement Arrangement	Retirement Benefits Trust	Total
\$ 10 995 1,723 2,728	\$ <u>-</u> <u>-</u> 0	\$ 193,515 ———————————————————————————————————	\$ 23,282 	\$ 8,420 — — 8,420	\$ — 161 — 161	\$ 51,124  51,124	\$ 269,735 573,904 11,241 854,880
13,121 3,527 (361) 16,287	1,280 344 (35) 1,589	224,611 4,538 (2,481) 226,668	23,555 905 (250) 24,210	1,358 1 (15) 1,344		23 745 — 768	2,277,984 551,522 (58,509) 2,770,997
20,257	1,607	420,183	47,492	9,764	163	51,892	3,632,358
4,167 1,084 — — — 60	594 164 — — — 5	130,718 5,371	18,138 570	1,299 32	34	23,850	587,898 119,882 2,019 23,850 155,417 15,849 6,481
5,311	763	136,089	18,708	1,331	34	23,850	911,396
14,946 — — — — — — — — — — — — — — — — — — —	844 — — — — — — — — — — — — — — — — — 11,319 — — 12,163	284,094 2,104,462 \$ 2,388,556	28,784 230,031 \$ 258,815	8,433 7,583 \$ 16,016	129 — \$ 129	28,042 — — \$ 28,042	2,371,480 28,042 321,440 19,800,225 \$ 22,521,187

### Combining Statement Of Fiduciary Net Assets Private Purpose Trust Funds

June 30, 2007 (Expressed in Thousands)

	Utah Navajo Trust	Unclaimed Property Trust	Employers' Reinsurance Trust	Petroleum Storage Tank Trust
ASSETS				
Cash and Cash Equivalents	\$ 3,468	\$ —	\$ 36,931	\$ 560
Receivables:				
Accounts	1,508	_	4,646	3
Accrued Assessments		_	11,272	_
Due From Other Funds	23	_		_
Investments:				
Debt Securities	16,714	19,018	89,788	16,353
Equity Investments	101	34,459	12,985	
Total Investments	16,815	53,477	102,773	16,353
Capital Assets:				
Land	260	_	_	_
Buildings and Improvements	4,566	_	_	_
Machinery and Equipment	173	_	_	_
Construction in Progress	378	_	_	_
Less Accumulated Depreciation	(1,519)			
Total Capital Assets	3,858	0	0	0
Total Assets	25,672	53,477	155,622	16,916
LIABILITIES				
Accounts Payable	66	218	31	693
Due To Other Funds	3,705	_	_	4
Unearned Revenue	_	_	_	286
Policy Claims Liabilities			229,892	48,775
Total Liabilities	3,771	218	229,923	49,758
NET ASSETS				
Held in trust for:				
Individuals, Organizations, and Other Governments	21,901	53,259	(74,301)	(32,842)
Total Net Assets	\$ 21,901	\$ 53,259	\$ (74,301)	\$ (32,842)

Utah Educational Savings Plan Trust	Miscellaneous Restricted Trust	Total
\$ 2,226	\$ 11,028	\$ 54,213
1 	607	6,158 11,272 630
485,016 1,808,109 2,293,125	7,325 ————————————————————————————————————	634,214 1,855,654 2,489,868
614 ————————————————————————————————————		260 4,566 787 378 (1,937) 4,054 2,566,195
372 — — — — — 372	654 2,696 — — 3,350	2,034 6,405 286 278,667 287,392
2,295,176 \$ 2,295,176	15,610 \$ 15,610	2,278,803 \$ 2,278,803

# Combining Statement Of Changes In Fiduciary Net Assets Private Purpose Trust Funds

For the Fiscal Year Ended June 30, 2007

	Utah Navajo Trust	Unclaimed Property Trust	Employers' Reinsurance Trust	Petroleum Storage Tank Trust
ADDITIONS				
Contributions:				
Member	\$ —	\$ —	\$ —	\$ —
Total Contributions	0	0	0	0
Investment Income:				
Net Increase (Decrease) in Fair Value of Investments	2	1,231	2,216	1
Interest, Dividends, and Other Investment Income	862	2	4,280	838
Total Investment Income	864	1,233	6,496	839
Other Additions:				
Escheats	_	19,229	_	_
Royalties and Rents	4,017	_	_	_
Fees, Assessments, and Revenues	618	_	50,584	6,519
Miscellaneous			32,397	9,720
Total Other	4,635	19,229	82,981	16,239
Total Additions	5,499	20,462	89,477	17,078
DEDUCTIONS				
Trust Operating Expenses	5,246	_		_
Distributions and Benefit Payments	_	6,012	_	_
Administrative and General Expenses	523	3,929	1,447	1,405
Total Deductions	5,769	9,941	1,447	1,405
Change in Net Assets Held in Trust for:				
Individuals, Organizations, and Other Governments	(270)	10,521	88,030	15,673
Net Assets – Beginning	22,171	42,738	(162,331)	(48,515)
Net Assets – Ending	\$ 21,901	\$ 53,259	\$ (74,301)	\$ (32,842)

Utah Educational Savings Plan Trust	Miscellaneous Restricted Trust	<u> </u>
\$ 500,348 500,348	\$ 8,415 8,415	\$ 508,763 508,763
245,843 56,659 302,502	414 414	249,293 63,055 312,348
	24,338 4,431	19,229 4,017 82,059 46,548
802,850	28,769 37,598	151,853 972,964
44,330 3,318 47,648	27,132 7,796 1,596 36,524	32,378 58,138 12,218 102,734
755,202 1,539,974 \$ 2,295,176	1,074 14,536 \$ 15,610	870,230 1,408,573 \$ 2,278,803

# **Combining Statement Of Fiduciary Assets and Liabilities Agency Funds**

June 30, 2007 (Expressed in Thousands)

	and	axes Social urity	County and Local Collections	State Courts	Deposits, Suspense, and Miscellaneous	Total
ASSETS						
Cash and Cash Equivalents	\$	19	\$115,652	\$ 32,982	\$ 7,645	\$156,298
Accounts Receivable		_	750	_	1,325	2,075
Due From Other Funds		_	12	_	472	484
Investments:						
Debt Securities		_	24	_	22,576	22,600
Total Investments		0	24	0	22,576	22,600
Total Assets	\$	19	\$116,438	\$ 32,982	\$ 32,018	\$181,457
LIABILITIES						
Due To Individuals, Organizations, and						
Other Governments	\$	19	\$116,438	\$ 32,982	\$ 32,018	\$181,457
Total Liabilities	\$	19	\$116,438	\$ 32,982	\$ 32,018	\$181,457

### Combining Statement Of Changes In Assets And Liabilities Agency Funds

For the Fiscal Year Ended June 30, 2007			(Exp	ressed in Thousan
	Balance June 30, 2006	Additions	Deletions	Balance June 30, 2007
TAXES AND SOCIAL SECURITY Assets				
Cash and Cash Equivalents	\$ 40	\$ 213,056	\$ 213,077	\$ 19
Total Assets	\$ 40	\$ 213,056	\$ 213,077	\$ 19
Liabilities				
Due To Individuals, Organizations, and				
Other Governments	\$ 40	\$ 213,062	\$ 213,083	\$ 19
Total Liabilities	\$ 40	\$ 213,062	\$ 213,083	\$ 19
COUNTY AND LOCAL COLLECTIONS Assets				
Cash and Cash Equivalents	\$ 100,844	\$ 1,285,491	\$ 1,270,683	\$ 115,652
Investments	11	1,835	1,822	24
Receivables:				
Accounts Receivable	207	752	209	750
Due From Other Funds	\$ 101,062	\$ 1,288,090	\$ 1,272,714	\$ 116,438
	ψ 101,002	ψ 1,200,090	φ 1,2/2,/14	ψ 110,436
Liabilities  Due To Individuals, Organizations, and				
Other Governments	\$ 101,062	\$ 1,311,560	\$ 1,296,184	\$ 116,438
Total Liabilities	\$ 101,062	\$ 1,311,560	\$ 1,296,184	\$ 116,438
STATE COURTS	<del></del>			
Assets				
Cash and Cash Equivalents	\$ 29,096	\$ 56,563	\$ 52,677	\$ 32,982
Due From Other Funds	<u>29</u>	ф <i>56,562</i>	<u>29</u>	ф. 22.092
Total Assets	\$ 29,125	\$ 56,563	\$ 52,706	\$ 32,982
Liabilities				
Due To Individuals, Organizations, and Other Governments	\$ 29,125	\$ 69,380	\$ 65,523	32,982
Total Liabilities	\$ 29,125	\$ 69,380	\$ 65,523	\$ 32,982
Total Elacinites	Ψ 23,123	ψ 07,500	Ψ 03,323	<del>\$\pi\$ 32,502</del>
DEPOSITS, SUSPENSE, AND MISCELLANEOUS Assets				
Cash and Cash Equivalents	\$ 11,225	\$ 667,355	\$ 670,935	\$ 7,645
Investments	17,236	153,429	148,089	22,576
Receivables: Accounts Receivable	282	2.813	1,770	1,325
Due From Other Funds	1,911	472	1,770	472
Total Assets	\$ 30,654	\$ 824,069	\$ 822,705	\$ 32,018
Liabilities				<del></del>
Due To Individuals, Organizations, and				
Other Governments	\$ 30,654	\$ 591,994	\$ 590,630	32,018
Total Liabilities	\$ 30,654	\$ 591,994	\$ 590,630	\$ 32,018
TOTAL — ALL AGENCY FUNDS Assets				
Cash and Cash Equivalents	\$ 141,205	\$ 2,222,465	\$ 2,207,372	\$ 156,298
Investments	17,247	155,264	149,911	22,600
Receivables:	400	2.5.5	1.070	2.075
Accounts Receivable  Due From Other Funds	489 1,940	3,565 484	1,979 1,940	2,075 484
Total Assets	\$ 160,881	\$ 2,381,778	\$ 2,361,202	\$ 181,457
	- 100,001	,001,770	,001,202	- 101,107
<b>Liabilities</b> Due To Individuals, Organizations, and				
Other Governments	\$ 160,881	\$ 2,185,996	\$ 2,165,420	\$ 181,457
Total Liabilities	\$ 160,881	\$ 2,185,996	\$ 2,165,420	\$ 181,457

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#### **Nonmajor Component Units**

#### **Comprehensive Health Insurance Pool**

The Pool was created as a nonprofit quasi-governmental entity to provide access to health insurance coverage for residents of the State who are considered uninsurable. Ongoing operating costs are recovered through premium charges supplemented with appropriations from the General Fund.

#### **Utah Schools for the Deaf and Blind**

The Schools were created to provide education to individuals with hearing and/or vision impairments, through direct and indirect education services, as well as consultation to their families and service providers.

#### **Heber Valley Historic Railroad Authority**

The Authority was created to operate, maintain, improve, and provide for a scenic and historic railway in and around the Heber Valley in Wasatch County. Operations are funded primarily through user charges.

#### **Utah State Fair Corporation**

The Corporation was created to operate the State Fair Park and conduct the Utah State Fair and other expositions and entertainment events. Operations are funded by admissions, rentals, donations, and state appropriations.

#### **Colleges and Universities**

The colleges and universities are the State's public institutions of higher education. The nonmajor institutions of higher education are:

Weber State University
Southern Utah University
Salt Lake Community College
Utah Valley State College
Dixie State College of Utah
College of Eastern Utah
Snow College
Utah College of Applied Technology

## **Combining Statement Of Net Assets Nonmajor Component Units**

June 30, 2007 (Expressed in Thousands)

Julie 30, 2007				(Expressed in Thousand	
	Comprehensive Health Insurance Pool	Utah Schools For the Deaf And the Blind	Heber Valley Historic Railroad Authority	Utah State Fair Corporation	Weber State University
ASSETS					
Current Assets:					
Cash and Cash Equivalents	\$ 30,895	\$ 2,408	\$ —	\$ 478	\$ 34,463
Investments	_	_	_	_	8,316
Receivables:					
Accounts, net	40	530	11	229	5,794
Notes/Loans/Mortgages/Pledges, net	_	_	_	_	1,611
Accrued Interest	_		_	_	590
Due From Primary Government	_	480	_		_
Prepaid Items	_	_	<del>-</del>	64	
Inventories	_	_	46	_	3,213
Deferred Charges					310
Total Current Assets	30,935	3,418	57	771	54,297
Noncurrent Assets:					
Restricted Investments	_	_	_	_	14,794
Investments	_	_	_	_	89,272
Notes/Loans/Mortgages/Pledges Receivables, net	_	_	_	_	9,288
Other Assets	_	_	_	_	_
Capital Assets (net of Accumulated Depreciation)		9,595	2,043	863	159,333
Total Noncurrent Assets	0	9,595	2,043	863	272,687
Total Assets	30,935	13,013	2,100	1,634	326,984
LIABILITIES					
Current Liabilities:					
Accounts Payable and Accrued Liabilities	739	1,085	187	205	2,174
Deposits	_	_	_	7	_
Due To Primary Government	_	227	_	_	2,940
Unearned Revenue	207	36	_	255	4,181
Current Portion of Long-term Liabilities	2,150	_	37	18	3,888
Total Current Liabilities	3,096	1,348	224	485	13,183
Noncurrent Liabilities:					
Deposits	_	_	_	_	_
Due To Primary Government	_	_	_	_	_
Long-term Liabilities	_	_	170	25	39,812
Total Noncurrent Liabilities	0	0	170	25	39,812
Total Liabilities	3,096	1,348	394	510	52,995
NET ASSETS					
Invested in Capital Assets, Net of Related Debt		9,595	1,836	839	121,677
Restricted for:	_	9,393	1,050	639	121,077
Nonexpendable:					
Higher Education					48,459
Expendable:	_	_	_	_	+0,437
•					69,865
Higher Education	_	_	_	36	09,003
Other	27,839	2,070	(120)		22 000
Unrestricted (Deficit)		<del></del>	(130)	\$ 1.124	\$ 272,080
Total Net Assets	\$ 27,839	\$ 11,665	\$ 1,706	\$ 1,124	\$ 273,989

Southern Utah University	Salt Lake Community College	Utah Valley State College	Dixie State College of Utah	College of Eastern Utah	Snow College	Utah College of Applied Technology	Total Nonmajor Component Units
\$ 13,515 6,674	\$ 70,554 3,327	\$ 46,460 1,165	\$ 16,799 1,827	\$ 621 —	\$ 9,920 —	\$ 11,482 160	\$ 237,595 21,469
2,045 1,879 115	7,761 920	5,484 1,116	1,609 368	2,587 22 15	514 143 39	4,061 770	30,665 6,829 759
3,082 1,232	150 3,331	741 1,488	— 111 1,092	86 450	27 631	179 2,033	480 4,440 13,516
28,542	86,043	56,454	21,806	3,781	11,274	18,685	310,063
13,119 7,129	9,820 4,022	16,915 —	151 20,361	17,285 188	5,850 3,797	605 957	78,539 125,726
1,984 — 97,490	3,692 610 175,181	2,336 6,539 167,607	3,344 — 72,139	256 — 43,150	524 — 71,035	115 — 77,477	21,539 7,149 875,913
119,722 148,264	193,325 279,368	193,397 249,851	95,995 117,801	60,879	81,206 92,480	79,154	1,108,866 1,424,929
2,320	8,669	5,821	1,738	502	455	3,918	27,813
306 651 3,762	362 5,073	412 188 3,015	114 138 304	431 97	181 30 525	55 83 442	1,075 5,050 17,897
2,482 9,521	3,902 18,006	4,493 13,929	1,661 3,955	1,264	1,659	1,162 5,660	20,495 72,330
_ _	584		_ _	126 1,142	92 293	_ _	802 1,435
14,726 14,726 24,247	11,379 11,963 29,969	28,212 28,212 42,141	11,734 11,734 15,689	531 1,799 3,063	3,175 3,560 5,219	8,945 8,945 14,605	118,709 120,946 193,276
83,752	164,586	139,653	62,009	41,818	68,705	70,436	764,906
9,233	2,857	10,438	20,372	2,133	5,850	1,127	100,469
13,248	18,425	25,271	10,208	14,662	3,192	3,332	158,203 36
17,784 \$ 124,017	63,531 \$ 249,399	\$ 207,710	9,523 \$ 102,112	2,984 \$ 61,597	9,514 \$ 87,261	\$ 83,234	208,039 \$ 1,231,653

# **Combining Statement Of Activities Nonmajor Component Units**

For the Fiscal Year Ended June 30, 2007				(Expresse	d in Thousands)
	Comprehensive Health Insurance Pool	Utah Schools For the Deaf And the Blind	Heber Valley Historic Railroad Authority	Utah State Fair Corporation	Weber State University
Expenses	\$ 24,071	\$ 27,305	\$ 2,457	\$ 3,983	\$ 158,308
Program Revenues:					
Charges for Services:					
Tuition and Fees	_	_	2,567	_	65,592
Scholarship Allowances	_	_	_	_	(11,875)
Sales, Services, and Other Revenues	17,717	4,200	_	2,932	13,365
Operating Grants and Contributions	242	883	_	2	37,829
Capital Grants and Contributions					9,797
Total Program Revenues	17,959	5,083	2,567	2,934	114,708
Net (Expenses) Revenues	(6,112)	(22,222)	110	(1,049)	(43,600)
General Revenues:					
State Appropriations	11,000	22,125	_	893	63,130
Unrestricted Investment Income	1,530	16	_	_	_
Permanent Endowments Contributions					1,915
Total General Revenues	12,530	22,141	0	893	65,045
Change in Net Assets	6,418	(81)	110	(156)	21,445
Net Assets – Beginning	21,421	11,746	1,596	1,280	252,544
Net Assets – Ending	\$ 27,839	\$ 11,665	\$ 1,706	\$ 1,124	\$ 273,989

Southern Utah University	Salt Lake Community College	Utah Valley State College	Dixie State College of Utah	College of Eastern Utah	Snow College	Utah College of Applied Technology	Total Nonmajor Component Units
\$ 84,170	\$ 150,599	\$ 172,165	\$ 49,940	\$ 28,564	\$ 35,001	\$ 72,982	\$ 809,545
26,896	54,050	73,665	16,402	3,281	7,249	9,183	258,885
(7,085)	(7,336)	(6,748)	(2,571)	(1,742)	(2,129)	(802)	(40,288)
17,481	14,806	22,593	6,716	1,504	4,140	8,481	113,935
19,304	31,272	47,540	12,347	14,318	5,753	10,412	179,902
4,898	26,875	4,227	3,076	7,117	825	4,267	61,082
61,494	119,667	141,277	35,970	24,478	15,838	31,541	573,516
(22,676)	(30,932)	(30,888)	(13,970)	(4,086)	(19,163)	(41,441)	(236,029)
30,621	62,772	50,591	18,778	14,170	19,769	46,608	340,457
_	_	_	_	_	_	136	1,682
708			445	28	183		3,279
31,329	62,772	50,591	19,223	14,198	19,952	46,744	345,418
8,653	31,840	19,703	5,253	10,112	789	5,303	109,389
115,364	217,559	188,007	96,859	51,485	86,472	77,931	1,122,264
\$ 124,017	\$ 249,399	\$ 207,710	\$ 102,112	\$ 61,597	\$ 87,261	\$ 83,234	\$ 1,231,653

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## STATISTICAL SECTION

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#### STATISTICAL SECTION

The Statistical Section provides additional historical, context, and detail to aid in using the information in the financial statements, notes to the financial statements, and required supplementary information for the primary government of the State of Utah in understanding and assessing the State's overall financial health.

#### **Financial Trends Information**

These schedules present trend information to help the reader understand how the State's financial performance and fiscal health have changed over time.

Schedule A-1	Net Assets by Component	190
	Changes in Net Assets	
	Fund Balances — Governmental Funds	
Schedule A-4	Changes in Fund Balances — Governmental Funds	198

#### **Revenue Capacity Information**

These schedules contain information to help the reader understand the State's capacity to raise revenues and the sources of those revenues.

Schedule B-1	Revenue Base	200
Schedule B-2	Revenue Payers by Industry — Taxable Sales, Services, and Use Tax Purchases	202
Schedule B-3	Revenue Payers — Personal Income Tax	203
Schedule B-4	Personal Income Tax Rates	204

#### **Debt Capacity Information**

These schedules present information to help the reader understand and assess the State's levels of outstanding debt and the State's ability to issue additional debt in the future.

Schedule C-1	Ratios of Outstanding Debt by Type	206
Schedule C-2	Other Long-Term Liabilities	208
	Legal Debt Margin	
	Statutory Debt Limit	
	Pledged Revenue Bond Coverage	

#### **Demographic and Economic Information**

These schedules contain demographic and economic indicators to help the reader understand the environment within which the State's financial activities take place.

Schedule D–1	Demographic and Economic Indicators	213
Schedule D-2	Principal Employers	214
Schedule D-3	Composition of Labor Force	216
Schedule D-4	Public Education Student Enrollment (K–12)	218
Schedule D-5	Public Higher Education Enrollment	218

#### **Operating Information**

These schedules offer operating data to help the reader understand how the information in the State's financial report relates to the services it provides and the activities it performs.

Schedule E–1	Full-Time Equivalent State Employees by Function	220
	Operating Indicators by Function	
Schedule E-3	Capital Asset Statistics by Function	224

#### **Other Information**

These graphs and schedules offer a historical view of expenditures in constant dollars.

Schedule F-1	Expenditures — Historical and Constant Dollars	226
Schedule F–2	Per Capita Expenditures — Historical and Constant Dollars	

Sources: Unless otherwise noted, the information in the following schedules is derived from the State of Utah Comprehensive Annual Financial Report.

## **Net Assets by Component**

Last Six Fiscal Years

(Accrual Basis of Accounting)

(Expressed in Thousands)

	Fiscal Year			
	2002	2003	2004	2005
Governmental Activities				
Invested in Capital Assets, Net of Related Debt	\$ 7,827,247	\$ 7,661,130	\$ 7,942,495	\$ 8,197,279
Restricted <sup>1</sup>	776,121	973,636	1,237,258	1,518,523
Unrestricted <sup>1</sup>	320,613	336,129	408,145	690,177
Total Governmental Activities Net Assets	8,923,981	8,970,895	9,587,898	10,405,979
<b>Business-type Activities</b>				
Invested in Capital Assets, Net of Related Debt	21,336	22,104	24,141	28,419
Restricted <sup>2</sup>	916,526	814,147	807,224	928,115
Unrestricted <sup>3</sup>	627,668	668,198	724,154	793,099
Total Business-type Activities Net Assets	1,565,530	1,504,449	1,555,519	1,749,633
Primary Government				
Invested in Capital Assets, Net of Related Debt	7,848,583	7,683,234	7,966,636	8,225,698
Restricted	1,692,647	1,787,783	2,044,482	2,446,638
Unrestricted	948,281	1,004,327	1,132,299	1,483,276
Total Primary Government Net Assets	\$ 10,489,511	\$ 10,475,344	\$ 11,143,417	\$ 12,155,612

Notes: The State implemented GASB Statement 34 in fiscal year 2002. The government-wide schedules are effective beginning in fiscal year 2002.

This schedule has been restated for prior period adjustments. Adjustments were made to the fiscal year and the preceding fiscal year in which the prior period adjustment was identified.

<sup>&</sup>lt;sup>1</sup> From fiscal years 2004 to 2007, governmental activities' restricted and unrestricted net assets increased due to higher tax revenues from a strengthening economy.

<sup>&</sup>lt;sup>2</sup> From fiscal years 2003 to 2004, business-type activities' restricted net assets decreased primarily due to unemployment claims exceeding related revenue.

<sup>&</sup>lt;sup>3</sup> In fiscal year 2006, business-type activities' unrestricted net assets increased primarily due to the State adding additional capital to the Community Impact Loan Fund from increased mineral lease revenues.

## Schedule A-1

Fiscal Year					
2006	2007				
_					
\$ 8,719,751	\$ 9,465,667				
2,379,269	3,043,599				
856,207	1,163,548				
11,955,227	13,672,814				
32,068	13,008				
1,139,691	1,334,737				
893,118	971,435				
2,064,877	2,319,180				
_					
8,751,819	9,478,675				
3,518,960	4,378,336				
 1,749,325	2,134,983				
\$ 14,020,104	\$ 15,991,994				

## **Changes in Net Assets**

Last Six Fiscal Years

(Accrual Basis of Accounting)

(Expressed in Thousands)

	Fiscal Year				
	2002	2003	2004	2005	
GOVERNMENTAL ACTIVITIES					
Expenses					
General Government	\$ 218,75		\$ 187,544	\$ 240,091	
Human Services and Youth Corrections	539,02	· ·	576,276	573,154	
Corrections, Adult	191,64	,	197,043	195,716	
Public Safety	154,25		150,772	162,922	
Courts	104,97		97,894	98,319	
Health and Environmental Quality <sup>1</sup>	1,062,39		1,341,059	1,461,016	
Higher Education	704,59		781,468	694,732	
Employment and Family Services	324,11		384,457	409,334	
Natural Resources	114,08		119,188	121,714	
Community and Culture	91,08		88,339	86,065	
Business, Labor and Agriculture	66,21	·	72,693	84,992	
Public Education <sup>2</sup>	1,999,11		2,033,153	2,169,071	
Transportation	541,54		538,525	579,914	
Interest and Other Charges on Long-Term Debt	68,96		75,935	76,382	
Total Expenses	6,180,76	6,184,021	6,644,346	6,953,422	
Program Revenues					
Charges for Services:					
General Government	77,15	84,500	96,780	99,303	
Human Services and Youth Corrections	13,30	17,182	11,918	13,193	
Corrections, Adult	7,45	6,235	7,260	2,138	
Public Safety	28,34	18 28,471	31,147	31,594	
Courts	34,97	77 29,221	32,991	46,468	
Health and Environmental Quality	87,12	20 74,087	84,251	108,406	
Higher Education	71	4 676	231	282	
Employment and Family Services	7,36	5,397	9,139	6,414	
Natural Resources	40,66		41,554	44,842	
Community and Culture	4,57	9 4,807	1,427	4,420	
Business, Labor and Agriculture	46,23		55,906	61,637	
Public Education	35,85		38,209	59,213	
Transportation	123,93	34 97,759	134,123	137,934	
Operating Grants and Contributions	1,794,90		2,347,065	2,436,116	
Capital Grants and Contributions	109,75		105,149	124,836	
Total Program Revenues	2,412,35		2,997,150	3,176,796	
Net Program (Expense) —	2,412,33	2,030,070	2,777,130	3,170,770	
Governmental Activities	(3,768,41	8) (3,553,351)	(3,647,196)	(3,776,626)	
	(0,700,12	(0,000,001)	(0,0.17,170)	(0,770,020)	
General Revenues and Other Changes in Net Assets Taxes:					
Sales Tax and Use Tax <sup>3</sup>	1,470,17	1,488,452	1,547,174	1,697,720	
Individual Income Tax Imposed for Education <sup>3</sup>	1,473,34		1,760,844	2,001,286	
Corporate Tax Imposed for Education <sup>3</sup>	124,33		165,921	209,403	
Motor and Special Fuel Taxes	12 .,50	100,700	100,521	205,.05	
Imposed for Transportation	329,29	96 317,536	332,673	335,625	
Other Taxes	201,58		234,777	275,755	
Unrestricted Investment Income	11,91		7,818	17,690	
Gain on Sale of Capital Assets	19,64		13,072	23,010	
Federal Appropriation–Jobs and Growth Relief	1,0	- 37,970	37,970	25,010	
Miscellaneous	40,67		30,117	24,781	
Special Item–Distribution to Local Governments	(29,77		50,117	24,701	
Transfers–Internal Activities	26,35		13,408	9,437	
Prior Period Adjustments and Restatements				9,437	
Total General Revenues and	(61,18	(306,163)	120,425		
	3,606,35	3,600,265	4 264 100	4,594,707	
Other Changes in Net Assets  Change in Net Assets — Governmental	3,000,33	3,000,203	4,264,199	4,334,707	
Activities – Increase (Decrease)	(162,06	54) 46,914	617,003	818,081	
Teatrace increase (Decrease)	(102,00	70,714	017,003	010,001	

## Schedule A-2

Fiscal	Year
2006	2007
\$ 289,749	\$ 328,779
595,337	634,265
208,922	237,305
182,042	172,912
109,180	115,811
1,635,544	1,620,936
810,228	824,503
405,845	393,938
133,441	174,711
84,843	108,110
90,573	92,441
2,321,139	2,548,391
640,251	702,833
70,345	64,019
7,577,439	8,018,954
1,311,439	0,010,934
121,067	156,111
11,073	10,889
4,483	4,624
32,777	43,806
47,330	46,158
98,296	84,938
115	235
8,492	3,532
50,308	45,367
5,368	4,833
64,098	63,240
85,867	69,471
175,821	199,277
2,744,231	2,769,644
100,519	122,939
3,549,845	3,625,064
3,349,643	3,023,004
(4,027,594)	(4,393,890)
1,921,048	2,131,958
2,496,911	2,667,207
379,801	412,720
356,176	353,107
316,980	320,204
46,856	89,795
46,084	52,139
31,999	37,569 —
(19,013)	46,778
5,576,842	6,111,477
1,549,248	1,717,587

### **Changes in Net Assets**

Last Six Fiscal Years

(Accrual Basis of Accounting)

(Expressed in Thousands)

	Fiscal Year							
		2002		2003		2004		2005
BUSINESS-TYPE ACTIVITIES						-		
Expenses								
Student Assistance Programs	\$	79,666	\$	86,995	\$	82,406	\$	95,495
Unemployment Compensation 4		272,924		307,834		242,828		142,632
Water Loan Programs		6,181		7,074		6,730		8,648
Other Business-type Activities		122,694		123,706		131,164		141,374
Total Expenses		481,465		525,609		463,128		388,149
Program Revenues								
Charges for Services:								
Student Assistance Programs		75,836		73,685		72,823		87,375
Unemployment Compensation		84,611		108,130		158,466		221,298
Water Loan Programs		9,132		8,975		9,160		9,796
Other Business-type Activities		159,703		162,348		176,379		189,114
Operating Grants and Contributions		163,584		130,235		92,141		65,173
Total Program Revenues		492,866		483,373		508,969		572,756
Net Program Revenue (Expense) —								
Business-type Activities		11,401		(42,236)		45,841		184,607
General Revenues and Other Changes in Net Assets								
Taxes:								
Sales Tax and Use Tax		16,343		2,180		14,402		14,874
Unrestricted Investment Income		3,648		2,248		1,627		3,844
Gain on Sale of Capital Assets		2,347		_		_		226
Miscellaneous				_		_		
Federal Appropriation–Jobs and Growth Relief		_		964		462		
Transfers-Internal Activities		(26,358)		(24,237)		(13,408)		(9,437)
Prior Period Adjustments and Restatements		100				2,146		
Total General Revenues and								
Other Changes in Net Assets		(3,920)		(18,845)		5,229		9,507
Activities – Increase (Decrease)		7,481		(61,081)		51,070		194,114
Total Primary Government Change in Net Assets	\$	(154,583)	\$	(14,167)	\$	668,073	\$	1,012,195

Notes: The State implemented GASB Statement 34 in fiscal year 2002. The government-wide schedules are effective beginning in fiscal year 2002.

Legislative action created the Governor's Office of Economic Development in fiscal year 2006; this action moved activity from the community and culture function to the general government function.

This schedule has been restated for prior period adjustments. Adjustments were made to the fiscal year and the preceding fiscal year in which the prior period adjustment was identified.

<sup>&</sup>lt;sup>1</sup> Expenses for health and environmental quality have increased over the last six fiscal years due to rising Medicaid program costs.

<sup>&</sup>lt;sup>2</sup> From fiscal years 2005 to 2007 public education expenses increased for enrollment growth and increased costs related to benefits for educators.

<sup>&</sup>lt;sup>3</sup> From fiscal years 2005 to 2007, general tax revenues, specifically sales and use taxes, individual income taxes, and corporate taxes, increased significantly compared to prior years due to Utah's continued economic improvement.

<sup>&</sup>lt;sup>4</sup> From fiscal years 2004 to 2007 unemployment compensation expenses decreased, reflecting Utah's improved employment.

## Schedule A-2 (Continued)

Fiscal Year							
	2006	2007					
\$	152,895	\$ 174,22	20				
	102,476	97,69	92				
	6,560	13,04					
	155,265	176,26					
	417,196	461,2	15				
	112,960	126,49	98				
	253,809	219,69					
	10,715	10,63					
	211,620	240,90					
	109,140	138,25	_				
	698,244	735,97	/9				
	281,048	274,76	54_				
	14,875	25,44	40				
	200	-	_				
	308	Q'	— 77				
		0	_				
	19,013	(46,77	78)				
		-	_				
	34,196	(20,46	51)				
	315,244	254,30	)3				
\$	1,864,492	\$ 1,971,89	90				

#### Fund Balances — Governmental Funds

Last Six Fiscal Years

(Modified Accrual Basis of Accounting)

(Expressed in Thousands)

	Fiscal Year							
	2002			2003		2004		2005
General Fund								
Reserved	\$	221,474	\$	230,980	\$	214,063	\$	262,360
Unreserved <sup>1</sup>		146,551		156,016		271,890		391,619
Total General Fund		368,025		386,996		485,953		653,979
All Other Governmental Funds								
Reserved		940,566		878,603		831,812		1,048,146
Unreserved reported in:								
Special Revenue Funds		418,365		562,605		643,340		737,746
Capital Projects <sup>2</sup>		52,959		75,489		(15,380)		(71,127)
Debt Service		8,173		7,107		5,787		5,881
Total All Other Governmental Funds		1,420,063		1,523,804		1,465,559		1,720,646
Total Fund Balances — Governmental Funds	\$	1,788,088	\$	1,910,800	\$	1,951,512	\$	2,374,625

Notes: Due to changes in the State's fund structure initiated when GASB Statement 34 was implemented, the changes in fund balance information is only available beginning in fiscal year 2002.

This schedule has been restated for prior period adjustments. Adjustments were made to the fiscal year and the preceding fiscal year in which the prior period adjustment was identified.

<sup>&</sup>lt;sup>1</sup> From fiscal years 2004 to 2007, general fund unreserved fund balances increased due to higher tax revenues from a strengthening economy.

<sup>&</sup>lt;sup>2</sup> From fiscal years 2004 to 2007, unreserved fund balance for capital projects reported a deficit as a result of outstanding encumbrances. Appropriations and bond proceeds available in the following fiscal year fund the outstanding encumbrances.

## Schedule A-3

	Fiscal Year								
	2006		2007						
_	200 40=	_	444 400						
\$	300,497	\$	411,600						
	568,639		667,972						
	869,136		1,079,572						
	1,286,583		1,558,607						
	1,096,485		1,473,424						
	(93,248)		(107,624)						
	14,332		17,801						
	2,304,152		2,942,208						
\$	3,173,288	\$	4,021,780						

#### **Changes in Fund Balances — Governmental Funds**

Last Six Fiscal Years

(Modified Accrual Basis of Accounting)

(Expressed in Thousands)

		Fisca	l Year	
	2002	2003	2004	2005
Revenues	ф. 1.4 <b>53.45</b> 0	ф. 1.401.022	ф. <b>1.552</b> .000	d 1 600 606
Sales and Use Tax 1	\$ 1,473,479	\$ 1,481,823	\$ 1,553,909	\$ 1,699,636
Individual Income Tax 1	1,584,546	1,587,520	1,706,774	1,946,593
Corporate Tax 1	124,561	161,129	165,893	209,304
Motor and Special Fuels Tax	321,682	321,370	327,838	336,417
Other Taxes	201,583	213,618	234,774	275,715
Federal Contracts and Grants	1,856,477	2,049,922	2,295,428	2,366,786
Charges for Services/Royalties	256,213	244,527	286,879	330,998
Licenses, Permits, and Fees	98,632	101,529	103,635	121,382
Federal Mineral Lease	30,527	47,307	67,216	82,704
Federal Aeronautics	31,026	18,791	25,821	34,416
Intergovernmental	7,611	8,463	11,395	4,104
Investment Income <sup>2</sup>	(10,347)	34,626	69,314	71,538
Miscellaneous and Other	176,895	193,448	204,331	231,708
Total Revenues	6,152,885	6,464,073	7,053,207	7,711,301
Expenditures				
General Government	179,769	170,666	176,907	178,891
Human Services and Youth Corrections	531,290	533,898	553,136	576,871
Corrections, Adult	185,471	179,115	188,951	198,030
Public Safety	150,715	125,517	150,353	163,072
Courts	107,255	98,784	102,302	107,807
Health and Environmental Quality 3	1,058,291	1,175,092	1,342,903	1,461,618
Higher Education–State Administration	42,155	34,891	32,827	39,121
Higher Education-Colleges and Universities	610,837	597,477	614,922	637,087
Employment and Family Services	321,154	363,116	394,926	417,037
Natural Resources	121,072	134,247	121,461	123,195
Community and Culture	91,014	91,986	89,051	87,621
Business, Labor, and Agriculture	63,940	66,382	72,124	85,115
Public Education <sup>4</sup>	1,998,450	1,979,880	2,033,259	2,168,896
Transportation	848,617	756,634	811,088	832,285
Capital Outlay	112,569	205,861	173,869	139,488
Debt Service — Principal Retirement	104,298	109,653	124,498	183,911
Debt Service — Interest and Other Charges	70,890	79,367	87,462	89,768
Total Expenditures	6,597,787	6,702,566	7,070,039	7,489,813
Revenues Over (Under) Expenditures	(444,902)	(238,493)	(16,832)	221,488
Other Financing Sources (Uses)				
General Obligation Bonds Issued	421,200	278,705	_	140,635
Revenue Bonds Issued	114,389	_	16,377	18,430
Refunding Bonds Issued	208,000	381,800	319,230	22,066
Premium on Bonds Issued	29,153	87,756	35,729	12,039
Payment of Current Bond Refunding	(208,000)	(150,000)	(5,050)	_
Payment to Refunded Bond Escrow Agent	· · · —	(279,369)	(349,244)	(23,212)
Capital Leases/Contracts Issued	_		11,498	
Sale of Capital Assets	16,115	15,412	13,066	18,070
Transfers In	763,114	458,734	572,766	852,989
Transfers Out	(734,251)	(431,833)	(555,468)	(839,392)
Special Item — Sale of Olympic Park Facilities	58,512	_	_	_
Special Item — Distribution to Local Governments	(29,772)	_	_	
Prior Period Adjustments and Restatements	(2>,2)	_	(1,360)	_
Total Other Financing Sources (Uses)	638,460	361,205	57,544	201,625
Net Change in Fund Balances	\$ 193,558	\$ 122,712	\$ 40,712	\$ 423,113
Debt Service as a Percentage of Noncapital Expenditures	2.70%	2.91%	3.07%	3.72%
= 111 111 tee as a reference of froneupital Emperioratios	0 / 0		2.3770	2.12/0

Notes: Due to changes in the State's fund structure initiated when GASB Statement 34 was implemented, the changes in fund balance information is only available beginning in fiscal year 2002.

Legislative action created the Governor's Office of Economic Development in fiscal year 2006. This action moved activity from the community and culture function to the general government function.

This schedule has been restated for prior period adjustments. Adjustments were made to the fiscal year and the preceding fiscal year in which the prior period adjustment was identified.

<sup>&</sup>lt;sup>1</sup> From fiscal years 2005 to 2007, tax revenues, specifically sales and use taxes, individual income taxes, and corporate taxes, increased significantly compared to prior years due to Utah's continued economic improvement.

#### Schedule A-4

Fiscal Year					
2006	2007				
\$ 1,915,600	\$ 2,109,732				
2,324,365	2,589,252				
379,624	411,929				
344,902	366,446				
316,994	320,204				
2,524,022	2,480,016				
405,013	412,411				
113,684	120,349				
156,851	145,985				
37,521	44,074				
9,109	23,332				
116,215	240,988				
239,901	261,617				
8,883,801	9,526,335				
239,838	268,775				
593,392	627,598				
205,310	229,198				
179,622	172,427				
114,111	119,650				
1,634,619	1,620,400				
43,505	49,064				
675,267	708,063				
413,380	406,532				
140,592	171,014				
85,231	108,592				
89,255	91,162				
2,322,871	2,547,421				
975,565	1,221,371				
170,748	196,126				
152,746	159,862				
82,690	75,149				
8,118,742	8,772,404				
765,059	753,931				
_	_				
_	_				
_	_				
_	_				
_	_				
_	_				
50,679	47,193				
•	3,721,041				
935,723 (952,798)	(3,674,615)				
(334,130)	(5,074,013)				
_	_				
33,604	93,619				
\$ 798,663	\$ 847,550				
2.96%	2.74%				
2.3070	2.7470				

<sup>&</sup>lt;sup>2</sup> In fiscal year 2002, the decrease in fair value in investments for the permanent fund created a negative revenue.

<sup>&</sup>lt;sup>3</sup> Expenditures for health and environmental quality have increased over the last six fiscal years due to rising Medicaid program costs.

<sup>&</sup>lt;sup>4</sup> From fiscal years 2005 to 2007 public education expenditures increased for enrollment growth and increased costs related to benefits for educators.

#### **Revenue Base**

#### Last Ten Calendar Years

(Expressed in Thousands)

		Calend	lar Year	
	1997	1998	1999	2000
Taxable Sales, Services, and Use Tax Purchases				
Agriculture, Forestry, and Fishing	\$ 25,784	\$ 22,612	\$ 26,499	\$ 32,173
Mining	245,303	259.042	180,267	202,157
Construction	388,522	399,802	421,476	407,857
Manufacturing	1,464,211	1,601,027	1,539,452	1,543,234
Transportation	102,296	122,686	140,231	149,218
Communications and Utilities	1,960,097	2,167,105	2,252,281	2,592,628
Wholesale Trade	2,857,954	3,157,047	3,278,676	3,444,614
Retail	15,457,745	16,259,520	17,064,458	17,954,684
Finance, Insurance, and Real Estate	339,793	423,481	449.726	469.097
	,		- , -	,
Services	3,383,895	3,698,830	3,900,743	4,276,454
Public Administration	75,837	59,288	67,973	66,505
Prior Period Payments and Refunds	527,266	474,869	676,759	506,392
Total Taxable Sales, Services and	¢ 26 929 702	¢ 20 (45 200	¢ 20 000 541	¢ 21 (45 012
Use Tax Purchases	\$ 26,828,703	\$ 28,645,309	\$ 29,998,541	\$ 31,645,013
State Sales Tax Rate	4.75%	4.75%	4.75%	4.75%
Personal Income by Industry				
Federal Civilian	\$ 1,739,604	\$ 1,782,087	\$ 1,860,682	\$ 2,092,156
Federal Military	397,724	398,753	415,852	447,703
State and Local Government	4,440,950	4,797,097	5,041,634	5,361,261
Forestry, Fishing, and Related Activities	71,256	67,907	69,819	64,061
Mining	458,391	479,456	456,432	495,981
Utilities Construction	330,892	338,420	319,073 2,996,429	335,693
Manufacturing	2,527,282 4,948,985	2,811,796 5,216,869	5,327,895	3,271,568 5,648,259
Wholesale Trade	1,587,190	1,768,414	1,925,470	, ,
Retail Trade	2,962,662	3,087,314	, ,	2 075 701
				2,075,701
Transportation and Warehousing	, ,		3,270,230 1,833,166	3,418,911
Transportation and Warehousing	1,645,533	1,774,169	1,833,166	3,418,911 1,957,340
Information	1,645,533 978,200	1,774,169 1,245,045	1,833,166 1,557,010	3,418,911 1,957,340 1,771,212
1	1,645,533	1,774,169	1,833,166	3,418,911 1,957,340
Information Financial, Insurance, Real Estate, Rental, and Leasing	1,645,533 978,200 2,455,734	1,774,169 1,245,045 2,591,372 9,919,951	1,833,166 1,557,010 2,926,702	3,418,911 1,957,340 1,771,212 3,096,721
Information Financial, Insurance, Real Estate, Rental, and Leasing Services	1,645,533 978,200 2,455,734 9,161,123	1,774,169 1,245,045 2,591,372	1,833,166 1,557,010 2,926,702 10,613,627	3,418,911 1,957,340 1,771,212 3,096,721 11,695,394
Information	1,645,533 978,200 2,455,734 9,161,123 205,716	1,774,169 1,245,045 2,591,372 9,919,951 240,117	1,833,166 1,557,010 2,926,702 10,613,627 256,110	3,418,911 1,957,340 1,771,212 3,096,721 11,695,394 201,081

Sources: Taxable Sales, Services, and Use Tax Purchases — Utah State Tax Commission; Personal Income by Industry — U.S. Department of Commerce, Bureau of Economic Analysis and the Utah Department of Workforce Services

<sup>&</sup>lt;sup>1</sup> Other personal income includes dividends, interest, rents, residence adjustment, government transfers to individuals, and deduction for social insurance contributions.

Schedule B-1

			dar Year			
2001	2002	2003	3 2004 2005		2006	
ф. <b>27.7</b> 0.6	Φ 25.65	A 41.051	A	Φ 60.102	ф. <b>55</b> 100	
\$ 35,596	\$ 37,667	\$ 41,251	\$ 44,957	\$ 69,102	\$ 75,432	
207,660	157,344	141,246	195,448	284,634	407,292	
368,364	315,095	305,795	368,876	512,075	711,035	
1,587,075	1,369,021	1,392,412	1,691,533	2,027,777	2,507,326	
144,106	96,434	89,823	128,218	171,898	201,036	
2,966,872	2,963,647	2,833,309	3,080,330	3,248,719	3,557,949	
3,278,275	3,099,989	3,105,001	3,611,473	4,265,754	5,087,766	
18,472,120	19,049,964	19,559,540	21,013,848	22,897,441	25,784,902	
442,357	457,361	390,057	355,012	384,754	412,926	
4,267,008	4,157,216	4,005,676	4,179,256	4,747,385	5,261,263	
67,043	77,846	93,453	83,973	106,941	114,007	
589,713	730,567	602,479	557,951	524,772	674,846	
\$ 32,426,189	\$ 32,512,151	\$ 32,560,042	\$ 35,310,875	\$ 39,241,252	\$ 44,795,780	
. =					1	
4.75%	4.75%	4.75%	4.75%	4.75%	4.75%	
\$ 2,193,593	\$ 2,423,704	\$ 2,492,234	\$ 2,652,765	\$ 2,830,559	\$ 3,000,303	
495,066	631,174	785,698	832,917	908,142	881,190	
5,701,905	5,973,292	6,296,192	6,582,070	6,950,089	7,355,649	
54,705	46,069	50,461	50,826	55,553	63,678	
550,927	532,637	540,759	656,641	837,294	1,080,034	
408,094	459,954	366,172	407,633	444,757	501,687	
3,491,766	3,580,465	3,510,360	3,843,630	4,433,457	5,357,874	
5,927,719	5,718,329	6,017,090	6,484,455	6,990,112	7,555,265	
2,131,879	2,120,316	2,164,106	2,335,979	2,578,168	2,840,730	
3,579,776	3,639,657	3,745,249	4,002,948	4,307,012	4,737,904	
2,105,772	2,099,374	2,100,420	2,339,908	2,582,210	2,724,335	
1,671,477	1,547,549	1,545,802	1,603,150	1,833,565	1,813,130	
3,553,045	3,774,022	3,928,379	4,195,148	4,588,744	4,936,145	
12,253,544	12,749,249	14,924,398	16,166,903	16,998,510	18,863,250	
277,134	180,687	208,888	276,701	250,965	170,845	
12,197,106	12,695,237	10,735,870	11,181,592	13,577,732	14,031,484	
\$ 56,593,508	\$ 58,171,715	\$ 59,412,078	\$ 63,613,266	\$ 70,166,869	\$ 75,913,503	
7.00%	7.00%	7.00%	7.00%	7.00%	6.98%	

## Revenue Payers by Industry — Taxable Sales, Services, and Use Tax Purchases Most Current Calendar Year and Historical Comparison

Schedule B-2

(Dollars Expressed in Thousands)

Communications and Utilities

		Calenda	ar Year 1997					
	Number of Outlets	Percent of Total	Taxable Sales and Purchases	Percent of Total	Number of Outlets	Percent of Total	Taxable Sales and Purchases	Percent of Total
Agriculture, Forestry, and Fishing	348	0.6%	\$ 25,784	0.1%	682	0.6%	\$ 75,432	0.2%
Mining	223	0.4%	245,303	0.9%	332	0.3%	407,292	0.9%
Construction	1,358	2.3%	388,522	1.4%	2,159	2.0%	711,035	1.6%
Manufacturing	3,783	6.5%	1,464,211	5.5%	7,484	6.9%	2,507,326	5.6%
Transportation	378	0.6%	102,296	0.4%	519	0.5%	201,036	0.4%
Communications and Utilities	1,480	2.5%	1,960,097	7.3%	11,723	10.8%	3,557,949	7.9%
Wholesale Trade	5,347	9.2%	2,857,954	10.7%	10,578	9.8%	5,087,766	11.4%
Retail	22,335	38.3%	15,457,745	57.5%	35,627	32.8%	25,784,902	57.6%
Finance, Insurance, and								
Real Estate	1,062	1.8%	339,793	1.3%	2,247	2.1%	412,926	0.9%
Services	14,945	25.6%	3,383,895	12.6%	24,678	22.8%	5,261,263	11.7%
Public Administration	84	0.1%	75,837	0.3%	169	0.2%	114,007	0.3%
Prior Period Payments, Refunds	7,045	12.1%	527,266	2.0%	12,143	11.2%	674,846	1.5%
Total Number of Filers and Total Taxable Sales, Services,								
and Use Tax Purchases	58,388	100.0%	\$ 26,828,703	100.0%	108,341	100.0%	\$ 44,795,780	100.0%
		4.875% ex	xcept 2.00% for		4.75% except 2.00% for			

Source: Utah State Tax Commission

State Sales Tax Rate .....

Note: Due to confidentiality issues, the names of the ten largest revenue payers are not available. The categories presented are intended to provide alternative information regarding the sources of the State's revenue. The most current period available for taxable sales, services, and use tax purchases is calendar year 2006.

Communications and Utilities

# Revenue Payers — Personal Income Tax Most Current Calendar Year and Historical Comparison

(Dollars Expressed in Thousands)

		Calenda	r Year 1996		Calendar Year 2005					
	Number of Filers	Percent of Total	Tax Liability	Percent of Total	Number of Filers	Percent of Total	Tax Liability	Percent of Total		
Adjusted Gross Income (	Class									
\$10,000 and under	197,052	25.1%	\$ 6,032	0.5%	172,345	18.1%	\$ 2,966	0.1%		
\$10,001–20,000	152,901	19.5%	41,698	3.9%	156,705	16.5%	32,930	1.7%		
\$20,001–30,000	111,365	14.2%	74,296	6.7%	131,425	13.8%	72,808	3.5%		
\$30,001–40,000	86,391	11.0%	99,574	9.0%	101,126	10.6%	101,966	4.9%		
\$40,001–50,000	69,297	8.8%	116,294	10.5%	83,313	8.7%	126,544	6.1%		
\$50,001–75,000	101,952	13.0%	259,476	23.5%	146,033	15.3%	352,417	17.1%		
\$75,001–100,000	34,292	4.4%	131,851	12.0%	77,099	8.1%	291,907	14.2%		
\$100,001–250,000	26,036	3.3%	177,289	16.1%	70,982	7.5%	471,324	22.9%		
Over \$250,000	5,462	0.7%	196,508	17.8%	13,488	1.4%	609,171	29.5%		
Total	784,748	100.0%	\$ 1,103,018	100.0%	952,516	100.0%	\$ 2,062,033	100.0%		

Source: Utah State Tax Commission, for full-year residents only.

Note: Due to confidentiality issues, the names of the ten largest revenue payers are not available. The categories presented are intended to provide alternative information regarding the sources of the State's revenue. The most current period available for personal income tax information is calendar year 2005.

#### Last Ten Calendar Years

		Calendar Year	
	<b>1997 to 2000</b> <sup>1</sup>	2001 to 2005 <sup>1</sup>	<b>2006</b> <sup>2</sup>
_	Sing	le and Married Filing Separa	itely
Tax Rate	2.30%	2.30%	2.30%
Income Levels	\$0–750	\$0–863	\$0–1,000
Tax Rate	3.30%	3.30%	3.30%
Income Levels	\$751–1,500	\$864–1,726	\$1,001–2,000
Tax Rate	4.20%	4.20%	4.20%
Income Levels	\$1,501–2,250	\$1,727–2,588	\$2,001–3,000
Tax Rate	5.20%	5.20%	5.20%
Income Levels	\$2,251–3,000	\$2,589–3,450	\$3,001–4,000
Tax Rate	6.00%	6.00%	6.00%
Income Levels	\$3,001–3,750	\$3,451–4,313	\$4,001–5,500
Tax Rate	7.00%	7.00%	6.98%
Income Levels	Over \$3,750	Over \$4,313	Over \$5,500
	Married Filing Joint	, Head of Household, and Qu	nalifying Widow(er)
	2.30%	2.30%	2.30%
Income Levels	\$0–1,500	\$0–1,726	\$0-2,000
Tax Rate	3.30%	3.30%	3.30%
Income Levels	\$1,501–3,000	\$1,727–3,450	\$2,001–4,000
Tax Rate	4.20%	4.20%	4.20%
Income Levels	\$3,001–4,500	\$3,451–5,176	\$4,001–6,000
Tax Rate	5.20%	5.20%	5.20%
Income Levels	\$4,501–6,000	\$5,177-6,900	\$6,001-8,000
Tax Rate	6.00%	6.00%	6.00%
Income Levels	\$6,001–7,500	\$6,901–8,626	\$8,001–11,000
Tax Rate	7.00%	7.00%	6.98%
Income Levels	Over \$7,500	Over \$8,626	Over \$11,000

Source: Utah State Tax Commission

Note: The Utah State Legislature can raise the income tax rates by legislation, no vote of the populace is required; *Utah Constitution*, Article XIII, Section 5.

<sup>&</sup>lt;sup>1</sup> The Legislature passed structural reductions in the state income tax rate effective for calendar year 1997 and increased the income levels effective for calendar years 2001 through 2005.

<sup>&</sup>lt;sup>2</sup> The Legislature increased income levels and lowered the maximum tax rate effective for calendar year 2006.

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### **Ratios of Outstanding Debt by Type**

Last Six Fiscal Years

(Expressed in Millions)

	Fiscal Year						
	2002	2003	2004	2005			
Governmental Activities		_					
General Obligation Bonds	\$ 1,474	\$ 1,624	\$ 1,510	\$ 1,515			
State Building Ownership Authority							
Lease Revenue Bonds	342	332	336	309			
Capital Leases	12	13	23	21			
Total Governmental Activities	1,828	1,969	1,869	1,845			
<b>Business-type Activities</b>							
Student Assistance Programs Revenue Bonds	1,227	1,311	1,398	1,545			
Water Loan Revenue Bonds	4	3	1	_			
State Building Ownership Authority							
Lease Revenue Bonds	23	22	23	31			
Total Business-type Activities	1,254	1,336	1,422	1,576			
Total Primary Government	\$ 3,082	\$ 3,305	\$ 3,291	\$ 3,421			
Debt as a Percentage of Personal Income 1	5.30%	5.56%	5.17%	4.88%			
Amount of Debt Per Capita (expressed in dollars) <sup>1</sup>	\$ 1,307	\$ 1,369	\$ 1,333	\$ 1,343			
Net General Obligation Bonded Debt							
General Obligation Bonds	\$ 1,474	\$ 1,624	\$ 1,510	\$ 1,515			
Less: Restricted Debt Service Funds	(6)	_	_	_			
Net General Obligation Bonded Debt	\$ 1,468	\$ 1,624	\$ 1,510	\$ 1,515			
Net General Obligation Bonded Debt as a Percentage of Taxable Property Value <sup>2</sup>	1.22%	1.29%	1.17%	1.12%			
Amount of Net General Obligation Bonded  Debt Per Capita (expressed in dollars) 1	\$ 623	\$ 673	\$ 612	\$ 595			

Sources: Utah State Administrative Services, Division of Finance; Utah State Tax Commission – Property Tax; and Utah Governor's Office of Planning and Budget – Demographics.

Note: Only principal debt is included. Not included are premiums, discounts, and deferred amounts on refundings. Ratios of outstanding debt by type, presented separately by governmental and business-type activities, are only available beginning in fiscal year 2002 when the State implemented GASB Statement 34.

<sup>&</sup>lt;sup>1</sup> Ratios are calculated using personal income and population data. See Schedule D–1 for personal income and population data.

<sup>&</sup>lt;sup>2</sup> The percentage of Net General Obligation Bonded Debt based upon taxable property value is presented for comparative purposes. The State does not presently levy ad valorem property taxes for General Obligation Bonded Debt, but is authorized to do so in accordance with Title 59, Chapter 2, Part 901 of the *Utah Code*. See Schedule C–3 for taxable property value.

## Schedule C-1

Fiscal	Year
2006	2007
\$ 1,377	\$ 1,237
293 20 1,690	274 18 1,529
2,138	2,138
38 2,176 \$ 3,866	37 2,175 \$ 3,704
5.09% \$ 1,478	4.48% \$ 1,378
\$ 1,377 — \$ 1,377	\$ 1,237 — \$ 1,237
0.95%	0.73%
\$ 527	\$ 460

## **Other Long-Term Liabilities**

Last Six Fiscal Years

(Expressed in Thousands)

	Fiscal Year					
	2002	2003	2004	2005		
Governmental Activities						
General Obligation Bonds	\$ 1,474,400	\$ 1,623,680	\$ 1,510,160	\$ 1,514,510		
State Building Ownership Authority						
Lease Revenue Bonds	342,378	331,537	335,941	308,898		
Net Unamortized Premiums	27,642	107,435	108,594	101,395		
Deferred Amount on Refunding	_	(14,038)	(26,966)	(25,361)		
Capital Leases	15,026	12,846	22,902	20,931		
Contracts Payable	_	_	_	8,527		
Compensated Absences	135,541	134,746	139,594	140,029		
Postemployment Benefits <sup>1</sup>	213,633	216,442	240,538	_		
Claims	126,709	43,659	40,423	44,673		
Arbitrage Liability	99	103				
Total Governmental Activities	2,335,428	2,456,410	2,371,186	2,113,602		
<b>Business-type Activities</b>						
Revenue Bonds	1,231,460	1,313,605	1,398,520	1,544,830		
State Building Ownership Authority						
Lease Revenue Bonds	22,858	22,341	23,330	30,672		
Net Unamortized Premiums	269	265	237	1,061		
Deferred Amount on Refunding		_	_	(464)		
Capital Leases	96	_	_	_		
Claims and Uninsured Liabilities	_	_	5,201	6,025		
Arbitrage Liability	36,830	52,884	61,766	66,411		
Total Business-type Activities	1,291,513	1,389,095	1,489,054	1,648,535		
Total Primary Government						
Other Long-term Liabilities	\$ 3,626,941	\$ 3,845,505	\$ 3,860,240	\$ 3,762,137		

Note: Details regarding the liabilities listed above can be found in Note 10. Long-term Liabilities in the financial statements.

<sup>&</sup>lt;sup>1</sup> Beginning in 2005 the Postemployment Benefits liability is no longer reported in the financial statements in preparation for the implementation of Governmental Accounting Standards Board (GASB) Statement 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions*.

## Schedule C-2

Fiscal Year							
2006	2007						
\$ 1,377,390	\$ 1,237,170						
293,226	273,538						
83,347	66,581						
(21,546)	(17,732)						
19,644	18,228						
7,936	6,941						
148,762	185,630						
_	_						
46,725	44,755						
_	109						
1,955,484	1,815,220						
2,138,085	2,137,655						
37,814	36,552						
988	879						
(415)	(365)						
_	_						
4,960	4,678						
67,845	72,487						
2,249,277	2,251,886						
\$ 4,204,761	\$ 4,067,106						

## **Legal Debt Margin**

Last Ten Fiscal Years

(Expressed in Millions)

	Fiscal Year					
	1998	1999	2000	2001		
Taxable Property, Taxable Value 1	\$ 93,278	\$ 99,917	\$ 105,149	\$ 112,218		
Taxable Property, Fair Market Value <sup>1</sup> Debt Limit (Fair Market Value times 1.5%)	\$ 125,781 1.50%	\$ 134,601 1.50%	\$ 142,192 1.50%	\$ 152,329 1.50%		
Debt Limit Amount  Net General Obligation Bonded Debt <sup>2</sup>	1,887 1,202	2,019 1,252	2,133 1,212	2,285 1,146		
Legal Debt Margin	\$ 685	\$ 767	\$ 921	\$ 1,139		
Net General Obligation Bonded Debt As a Percentage of the Debt Limit Amount	63.70%	62.01%	56.82%	50.15%		

Source: Utah State Tax Commission.

Note: Article XIV, Section 5 of the *Utah Constitution* authorizes general obligation debt for purposes as authorized by the Legislature. Section 1 of the Article limits outstanding state general obligation debt to 1.5 percent of the fair market value of the taxable property in the State. Net General Obligation Bonded Debt includes premiums, discounts, and deferred amounts on refundings.

## **Statutory Debt Limit**

Last Ten Fiscal Years

(Expressed in Thousands)

	Fiscal Year							
	1998	1999	2000	2001				
Appropriations Limitation Amount <sup>1</sup> Limit (Appropriations Limitation Amount times	\$ 3,252,706	\$ 3,529,861	\$ 3,673,543	\$ 3,798,512				
applicable percentage) 1	20.00%	20.00%	20.00%	20.00%				
Statutory Debt Limit Amount	650,541	705,972	734,709	759,702				
Net General Obligation Bonded Debt	1,202,310	1,251,525	1,212,325	1,146,000				
Less: Exempt Highway Construction Bonds	(600,000)	(908,000)	(908,000)	(908,000)				
Net General Obligation Bonded Debt Subject to Statutory Debt Limit	602,310	343,525	304,325	238,000				
Additional General Obligation Debt Incurring Capacity	\$ 48,231	\$ 362,447	\$ 430,384	\$ 521,702				

Source: Utah State Administrative Services, Division of Finance.

Notes: Article XIV, Section 5 of the *Utah Constitution* authorizes general obligation debt for purposes as authorized by the Legislature. In addition, Title 63, Chapter 38c of the *Utah Code* limits outstanding state general obligation debt to not exceed the applicable percentage (unless approved by more than two-thirds of both houses of the Legislature) of that fiscal year's appropriations limit. Net General Obligation Bonded Debt includes premiums, discounts, and deferred amounts on refundings.

<sup>&</sup>lt;sup>1</sup> Taxable property is assessed January 1 of each year. The value used for the fiscal year limitation is from the prior calendar year; assessed values as of January 1, 2006, are used for fiscal year 2007.

<sup>&</sup>lt;sup>2</sup> Prior to fiscal year 2002, only principal debt is included; not included are premiums, discounts and deferred amounts on refundings.

<sup>&</sup>lt;sup>1</sup> The 2004 Legislature made changes to the calculation of the appropriations limit which also necessitated changing the applicable percentage from 20 to 45 percent, effective for fiscal year 2004.

## Schedule C-3

2002	2003	2004		2005	2006	2007
\$ 120,332	\$ 125,437	\$	129,345	\$ 135,827	\$ 144,519	\$ 168,812
\$ 163,186 1.50%	\$ 170,776 1.50%	\$	176,541 1.50%	\$ 185,620 1.50%	\$ 198,983 1.50%	\$ 233,013 1.50%
2,448 1,498	2,562 1,714		2,648 1,589	2,784 1,588	2,985 1,437	3,495 1,284
\$ 950	\$ 848	\$	1,059	\$ 1,196	\$ 1,548	\$ 2,211
61.19%	66.90%		60.01%	57.04%	48.14%	36.74%

# Schedule C-4

Fiscal Year												
2002	2003	2004	2005	2006	2007							
\$ 4,176,703	\$ 4,150,684	\$ 1,856,205	\$ 1,956,584	\$ 2,099,609	\$ 2,276,693							
20.00%	20.00%	45.00%	45.00%	45.00%	45.00%							
835,341	830,137	835,292	880,463	944,824	1,024,512							
1,498,371	1,713,755	1,588,810	1,587,804	1,436,845	1,284,023							
(1,000,450)	(1,020,049)	(980,811)	(957,093)	(877,979)	(790,567)							
497,921	693,706	607,999	630,711	558,866	493,456							
\$ 337,420	\$ 136,431	\$ 227,293	\$ 249,752	\$ 385,958	\$ 531,056							

Schedule C-5

Last Six Fiscal Years

(Expressed in Thousands)

Fiscal Year	ı	Gross Revenues <sup>1</sup>	Less Operating Expenses 2	Net Available Revenue	P	Debt rincipal	Service ]	Interest	Coverage <sup>3</sup>
State Building	Owner	ship Authority							
2007	\$	216,553	\$ 160,798	\$ 55,755	\$	1,261	\$	1,670	19.02
2006	\$	190,786	\$ 140,152	\$ 50,634	\$	1,213	\$	1,546	18.35
2005	\$	168,751	\$ 126,850	\$ 41,901	\$	1,149	\$	1,176	18.02
2004	\$	159,726	\$ 118,545	\$ 41,181	\$	798	\$	1,063	22.13
2003	\$	146,493	\$ 110,603	\$ 35,890	\$	539	\$	683	29.37
2002	\$	145,875	\$ 110,207	\$ 35,668	\$	553	\$	611	30.64
Water Loans									
2007	\$	_	\$ _	\$	\$	_	\$	_	_
2006	\$	_	\$ _	\$ _	\$	_	\$		_
2005	\$	9,796	\$ 8,611	\$ 1,185	\$	1,060	\$	37	1.08
2004	\$	9,160	\$ 6,613	\$ 2,547	\$	1,580	\$	117	1.50
2003	\$	8,975	\$ 6,873	\$ 2,102	\$	1,495	\$	201	1.24
2002	\$	9,132	\$ 5,716	\$ 3,416	\$	4,540	\$	465	0.68
Student Assist	ance Pr	ograms <sup>4</sup>							
2007	\$	146,108	\$ 33,211	\$ 112,897	\$	430	\$	97,729	1.15
2006	\$	118,044	\$ 37,810	\$ 80,234	\$	40,420	\$	64,807	0.76
2005	\$	83,093	\$ 31,944	\$ 51,149	\$	3,710	\$	33,404	1.38
2004	\$	67,550	\$ 35,645	\$ 31,905	\$	43,640	\$	18,797	0.51
2003	\$	69,561	\$ 41,346	\$ 28,215	\$	36,110	\$	23,507	0.47
2002	\$	72,451	\$ 22,216	\$ 50,235	\$	7,540	\$	29,367	1.36

Notes: Details regarding the State's outstanding bonds can be found in Note 10. Long-term Liabilities in the financial statements.

Due to changes in the State's fund structure initiated when GASB Statement 34 was implemented, pledged revenue bond coverage is only available beginning in fiscal year 2002.

<sup>&</sup>lt;sup>1</sup> Revenues for State Building Ownership Authority are primarily lease rental payments. Revenues for Water Loans are primarily interest on revolving loan receivables. Revenues for Student Assistance Programs are primarily interest on student loans and federal allowances.

<sup>&</sup>lt;sup>2</sup> Operating Expenses do not include interest, depreciation, or amortization expenses.

<sup>&</sup>lt;sup>3</sup> Coverage equals net available revenue divided by debt service.

<sup>&</sup>lt;sup>4</sup> Only the Student Loan Purchase Program bonds are presented.

## **Demographic and Economic Indicators**

Last Ten Calendar Years

_		Population (	(in Thousands)	Unemploym	Utah		
Calendar	Uta	ıh	U.S.				Net
Year	Number	Change	Number	Change	Utah	U.S.	Migration
1998	2,142	2.0%	275,854	1.2%	3.8%	4.5%	9,745
1999	2,193	2.4%	279,040	1.2%	3.7%	4.2%	17,584
2000	2,247	2.5%	282,217	1.1%	3.4%	4.0%	18,612
2001	2,306	2.6%	285,226	1.1%	4.4%	4.8%	23,848
2002	2,358	2.3%	288,126	1.0%	5.7%	5.8%	17,299
2003	2,414	2.4%	290,796	0.9%	5.7%	6.0%	18,568
2004	2,469	2.3%	293,638	1.0%	5.2%	5.5%	18,367
2005	2,547	3.2%	296,507	1.0%	4.3%	5.1%	40,647
2006	2,615	2.7%	299,399	1.0%	2.9%	4.6%	28,730
2007 (est.)	2,687	2.8%	302,093	0.9%	2.7%	4.6%	31,800

		Personal Inc	ome (in Millions)		Per Capita Income (in Dollars)				
Calendar	Uta	h	U.S.		Uta	ıh	U.S	S.	
Year	Amount	Change	Amount	Change	Amount	Change	Amount	Change	
1998	\$ 47,019	7.7%	\$ 7,415,709	7.4%	\$ 21,955	5.6%	\$ 26,883	6.1%	
1999	\$ 49,343	4.9%	\$ 7,796,137	5.1%	\$ 22,500	2.5%	\$ 27,939	3.9%	
2000	\$ 53,561	8.5%	\$ 8,422,074	8.0%	\$ 23,842	6.0%	\$ 29,843	6.8%	
2001	\$ 56,594	5.7%	\$ 8,716,992	3.5%	\$ 24,546	3.0%	\$ 30,562	2.4%	
2002	\$ 58,172	2.8%	\$ 8,872,871	1.8%	\$ 24,667	0.5%	\$ 30,795	0.8%	
2003	\$ 59,412	2.1%	\$ 9,150,320	3.1%	\$ 24,615	-0.2%	\$ 31,467	2.2%	
2004	\$ 63,613	7.1%	\$ 9,711,271	6.1%	\$ 25,762	4.7%	\$ 33,072	5.1%	
2005	\$ 70,167	10.3%	\$ 10,284,378	5.9%	\$ 27,545	6.9%	\$ 34,685	4.9%	
2006	\$ 75,913	8.2%	\$ 10,966,808	6.6%	\$ 29,029	5.4%	\$ 36,630	5.6%	
2007 (est.)	\$ 82,745	9.0%	\$ 11,671,000	6.4%	\$ 30,793	6.1%	\$ 38,634	5.5%	

Sources: Population—Utah Population Estimates Committee at July 1 each year. The 2007 estimate is from the Utah Revenue Assumption Committee. Personal Income—U.S. Department of Commerce, Bureau of Economic Analysis; and Utah Department of Workforce Services. The 2007 estimate is from the Utah Revenue Assumption Committee.

Note: Per capita personal income is calculated by dividing total personal income by population; amounts may not be exact due to rounding.

# **Principal Employers**Most Current Calendar Year and Historical Comparison

	Calendar Year 1997			Calendar Year 2006		
Entity Name	Number of Employees	Rank	Percent of All Employees	Number of Employees	Rank	Percent of All Employees
Intermountain Health Care (IHC)				20,000 +	1	2.2%
State of Utah	20,000 +	1	2.1%	20,000 +	2	1.9%
University of Utah (includes Hospital)	15,000-19,999	3	1.6%	15,000-19,999	3	1.5%
Brigham Young University	15,000-19,999	2	1.6%	15,000-19,999	4	1.4%
Wal-Mart Stores				10,000-14,999	5	1.3%
Hill Air Force Base	7,000-9,999	4	0.9%	10,000-14,999	6	1.0%
Granite School District	7,000-9,999	5	0.8%	7,000-9,999	7	0.8%
Jordan School District	7,000-9,999	6	0.8%	7,000-9,999	8	0.7%
Davis County School District	5,000-6,999	7	0.7%	7,000-9,999	9	0.7%
Utah State University	7,000-9,999	8	0.7%	7,000-9,999	10	0.6%
Autoliv	5,000-6,999	9	0.7%			
U.S. Postal Service	5,000-6,999	10	0.6%			
Total Employees of						
Principal Employers	103,000		10.5%	145,670		12.1%

Source: Utah Department of Workforce Services.

Note: Number of employees is based on a calendar year average.

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# **Composition of Labor Force**

#### Last Seven Calendar Years

	Calendar Year			
	2000	2001	2002	2003
Nonagricultural Jobs				
Government	185,349	190,117	195,246	196,537
Mining	7,291	7,209	6,880	6,670
Construction	72,309	71,620	67,838	67,599
Manufacturing	125,784	122,092	113,873	112,291
Trade, Transportation, and Utilities	219,823	219,954	216,032	213,970
Information	35,927	33,514	31,004	30,016
Financial Activity	58,731	62,214	63,352	64,674
Professional and Business Services	139,533	136,646	131,912	131,910
Education and Health Services	104,855	109,520	113,696	118,379
Leisure and Hospitality	95,391	98,328	100,943	99,634
Other Services	29,886	30,471	32,970	32,451
Total Nonagricultural Jobs	1,074,879	1,081,685	1,073,746	1,074,131
Civilian Labor Force	1,104,208	1,161,070	1,180,007	1,188,279
Total Employed	1,068,371	1,110,359	1,107,946	1,121,088
Unemployed	35,837	50,711	72,061	67,191
Unemployment Rate	3.4%	4.4%	5.7%	5.7%

Source: Utah Department of Workforce Services

Note: The U.S. Bureau of Economic Analysis switched from the Standard Industrial Classification (SIC) to the North American Industry Classification System (NAICS) beginning in calendar year 2001. The Utah Department of Workforce Services provided calendar year 2000 data that conforms to the NAICS groupings.

Schedule D-3

	Calendar Year	
2004	2005	2006
198,877	202,355	204,483
7,083	8,472	10,024
72,631	81,673	95,164
114,765	117,244	123,064
219,212	225,850	234,797
30,272	32,105	32,541
65,040	67,584	71,469
138,220	146,681	154,834
123,282	128,595	134,410
102,031	104,222	108,477
32,915	33,241	34,651
1,104,328	1,148,022	1,203,914
1,203,459	1,268,075	1,311,073
1,140,498	1,214,150	1,272,801
62,961	53,925	38,272
5.2%	4.3%	2.9%

#### Public Education Student Enrollment (K-12)

Last Ten Academic Years

	Academic Year			
	1997–98	1998–99	1999–2000	2000-01
Elementary	298,901	253,401	254,922	256,429
Secondary	180,250	223,660	221,052	218,840
Total All Grades	479,151	477,061	475,974	475,269

Source: State of Utah Office of Education

Note: Public Education Student Enrollment count is based on October 1 st counts.

# **Public Higher Education Enrollment** Last Ten Academic Years

_	Academic Year			
_	1998–99	1999–2000	2000-01	2001-02
II CII. I	25.017	25 702	26 190	27.664
University of Utah	25,017	25,792	26,180	27,664
Utah State University	19,322	20,865	21,490	23,001
Weber State University	14,136	15,444	16,378	17,258
Southern Utah University	5,725	6,025	5,963	6,095
Salt Lake Community College	19,765	21,271	22,118	24,220
Utah Valley State College	18,174	20,062	20,946	22,609
Dixie State College of Utah <sup>1</sup>	5,455	6,191	6,515	7,255
College of Eastern Utah	2,617	2,692	2,704	2,746
Snow College	3,318	4,081	4,092	4,096
Utah College of Applied Technology	37,371	41,099	37,443	37,210
Total All Institutions	150,900	163,522	163,829	172,154

Source: Utah State Board of Regents

Note: Utah Higher Education Enrollment count is based on fall semester third week headcounts.

<sup>&</sup>lt;sup>1</sup> Dixie State College of Utah included summer term headcounts for academic years prior to 2006–07.

# Schedule D-4

Academic Year						
2001-02	2002-03	2003-04	2004-05	2005-06	2006-07	
259,328	262,168	266,666	273,163	283,972	295,252	
218,473	218,975	220,272	222,519	226,040	230,835	
477,801	481,143	486,938	495,682	510,012	526,087	

# Schedule D-5

Academic Year					
2002-03	2003-04	2004–05	2005-06	2006-07	2007-08
29,992	29,936	30,479	30,558	30,511	29,797
22,848	23,474	23,908	23,107	23,623	24,421
18,654	19,167	18,875	18,334	18,642	18,306
5,881	6,048	6,672	6,859	7,029	7,057
23,873	24,154	25,711	25,551	25,129	25,144
23,609	23,803	24,149	24,487	23,305	23,840
7,473	7,682	8,564	9,114	5,967	5,944
2,646	2,692	2,471	2,179	2,220	2,078
3,768	4,036	4,108	4,113	4,179	3,745
37,660	35,549	25,817	25,199	19,389	N/A
176,404	176,541	170,754	169,501	159,994	140,332

# **Full-Time Equivalent State Employees by Function**

Last Ten Fiscal Years

	Fiscal Year			
	1998	1999	2000	2001
General Government				
Government Operations <sup>1</sup>	1,239	1,301	1,302	1,321
Tax Commission	791	829	859	884
All Other	140	156	144	144
Human Services and Youth Corrections	4,190	4,341	4,530	4,605
Adult Corrections	2,088	2,119	2,169	2,243
Public Safety				
Department of Public Safety	1,015	1,074	1,105	1,106
Utah National Guard	150	172	180	202
State Courts	1,160	1,112	1,111	1,127
Health and Environmental Quality				
Department of Health	995	1,055	1,101	1,144
Department of Environmental Quality	390	389	396	404
Employment and Family Services	1,703	1,796	1,702	1,772
Natural Resources	1,185	1,167	1,192	1,191
Community and Culture 1	309	306	287	302
Business, Labor, and Agriculture	639	646	663	688
Education				
Public Education Support	961	991	1,042	1,061
Higher Education Support	153	155	160	158
Transportation	1,925	1,897	1,888	1,895
Total Full-time Equivalent State Employees	19,033	19,506	19,831	20,247

Source: Utah State Administrative Services, Division of Finance

<sup>&</sup>lt;sup>1</sup> In fiscal year 2006, the Legislative action created the Governor's Office of Economic Development; this action shifted employees from community and culture to the government operations function.

Schedule E-1

Fiscal Year					
2002	2003	2004	2005	2006	2007
1 244	1.005	1.205	1.202	1.245	2.07.4
1,344 872	1,297	1,295	1,292	1,345	2,074
872 145	835 144	846 127	844 132	852 147	764 152
143	144	127	132	147	132
4,706	4,543	4,630	4,697	4,644	4,521
2,253	2,159	2,228	2,234	2,319	2,316
1,171	1,166	1,211	1,182	1,159	1,151
223	227	252	245	247	246
1,125	1,053	1,056	1,073	1,077	1,077
1,189	1,207	1,271	1,289	1,295	1,231
416	408	397	403	406	382
1,850	1,889	1,993	1,999	1,931	1,729
1,219	1,215	1,266	1,273	1,319	1,304
297	267	262	251	188	187
701	701	703	712	716	706
1,066	1,055	1,088	1,129	1,176	1,159
160	147	154	177	200	230
100	177	154	1//	200	230
1,951	1,871	1,829	1,762	1,768	1,691
20,688	20,184	20,608	20,694	20,789	20,920

# **Operating Indicators by Function**

Last Ten Fiscal Years

		Fiscal	Year	
•	1998	1999	2000	2001
General Government				
Government Operations				
Construction Projects Managed	758	745	654	638
Tax Commission				
Percent of Data Managed Electronically	8.1%	10.5%	15.7%	20.1%
Number of Returns Filed Electronically	68,180	94,599	146,914	191,565
Motor Vehicle Registrations (in thousands)	2,259	2,333	2,382	2,383
<b>Human Services and Youth Corrections</b>				
Food Stamp Recipients 1	181,943	174,984	171,872	181,501
Percent of Population	8.5%	8.0%	7.6%	7.9%
Juveniles, Daily Average in Justice System Placement	N/A	N/A	1,355	1,288
Rate of Recommitment to Juvenile Custody	N/A	N/A	10.2%	10.2%
Adult Corrections				
Incarcerated Offenders <sup>1</sup>	5,064	5,215	5,573	5,590
Supervised Offenders <sup>1</sup>	9,962	10,699	10,690	11,025
Utah Incarceration Rate (per 100,000 population)	205	245	254	230
US Incarceration Rate (per 100,000 population)	461	476	478	470
State Courts <sup>2</sup>				
State Court Filings	414,493	414,953	374,700	350,633
State Court Prinigs  State Court Dispositions	393,403	391,536	418,277	354,961
-	373,403	371,330	410,277	334,701
Health	27/4			
Children's Health Insurance Program Enrollment	N/A	6,003	14,612	21,366
Medicaid Eligible (unduplicated)	217,775	222,114	222,360	235,813
Percent of Population	10.2%	10.1%	9.9%	10.2%
Employment and Family Services				
Individuals Registered for Employment	219,758	239,833	264,113	252,520
Percent Who Entered Employment	N/A	N/A	N/A	N/A
Natural Resources				
Hatchery Fish, Pounds Raised	N/A	N/A	N/A	862,442
Hunting and Fishing Licenses Sold (in thousands) 1 3	N/A	N/A	N/A	408,587
State Park Visitations (in thousands)	6,879	6,767	6,555	6,075
Business, Labor, and Agriculture				
Department of Commerce				
Licenses and Registrations Issued <sup>4</sup>	222,494	219,048	243,661	249,927
Department of Agriculture and Food	, ., .	,	,	,
Dairy Farm Inspections	2,062	2,098	1,601	1,369
Pounds of Turkey Inspected and Graded (in thousands)	107,392	136,473	118,837	81,279
Gas Pumps and Scales Inspected	19,713	20,451	14,046	20,434
Higher Education				
Number of Certificates and Degrees Awarded	21,575	19,361	21,114	22,327
	21,575	17,501	21,117	22,321
Transportation	C 001	7.20	10.70/	0.20/
Percent of Roads Which are Deficient (see page 120) 1	6.8%	7.3%	10.7%	8.3%
Vehicles Weighed or Inspected (in thousands)	4,723	4,989	4,473	5,467

Source: Various departments of the State and Utah State Board of Regents.

Note: N/A = Not Available

<sup>&</sup>lt;sup>1</sup> Data is provided on a calendar year basis.

<sup>&</sup>lt;sup>2</sup> State Courts includes filings and dispositions for the appellate, district, and juvenile courts; it does not include the justice courts which are operated by cities and counties.

<sup>&</sup>lt;sup>3</sup> Includes only licenses for elk, deer, fishing and all other big game. Year 2007 is an estimate.

<sup>&</sup>lt;sup>4</sup> Includes professional, occupational, real estate, and securities licenses. Does not include corporation and other business registrations or filings.

Schedule E-2

Fiscal Year					
2002	2003	2004	2005	2006	2007
757	886	844	782	828	909
27.3%	33.5%	42.1%	48.3%	54.4%	N/A
263,337	325,077	409,249	482,443	565,851	N/A
2,464	2,524	2,657	2,732	2,818	2,95
209,209	233,836	255,284	263,502	253,586	N/A
8.9%	9.7%	10.3%	10.3%	9.7%	N/A
1,231	1,208	1,203	1,239	1,128	1,150
9.8%	10.3%	9.4%	7.3%	9.5%	6.8
5,434	5,687	5,875	6,148	6,325	N/A
11,392	11,514	11,519	11,798	12,158	N/A
233	240	246	240	240	N/A
476	482	486	488	497	N/A
470	402	400	400	497	11/7
342,794	313,340	294,376	300,049	283,724	275,020
338,551	323,235	317,015	339,664	263,703	240,180
24,674	24,854	28,443	28,924	35,259	31,99
249,447	249,745	276,813	286,983	287,559	274,710
10.6%	10.3%	11.2%	11.3%	11.0%	10.2
263,218	259,914	256,934	266,105	250,855	202,642
62%	62%	61%	66%	70%	72
810,513	887,546	930,071	893,497	1,062,512	1,181,200
373,381	360,285	366,256	366,341	415,066	432,214
5,640	4,573	4,414	4,458	4,390	4,46
251,982	250,295	257,140	262,216	291,162	309,10
1,453	1,145	1,087	1,089	1,054	N/A
88,989	88,780	69,371	92,650	88,544	N/A
21,602	23,913	22,510	37,892	26,394	N/A
25,026	25,999	30,801	30,093	30,463	30,182
6.6%	6.4%	6.2%	6.3%	11.3%	N/A
5,647	5,462	5,456	5,528	5,796	6,358
J,0 <del>4</del> /	3,402	5,450	5,520	3,790	0,330

# **Capital Asset Statistics by Function**

Last Six Fiscal Years

		Fiscal	Year	
	2002	2003	2004	2005
General Government				
Buildings	306	307	313	319
Vehicles	7,422	7,339	7,368	7,354
Data Processing Equipment and Software	3,727	3,927	2,048	2,116
Reproduction and Printing Equipment	750	872	1,013	1,011
<b>Human Services and Youth Corrections</b>				
Data Processing Equipment and Software	78	81	84	86
Adult Corrections				
Data Processing Equipment and Software	186	183	185	188
Security and Surveillance Equipment	44	44	43	41
Public Safety				
Department of Public Safety				
Vehicles	29	21	22	28
Data Processing Equipment and Software	189	95	117	129
	187		117	129
Medical and Lab Equipment	107	109	110	122
Buildings	198	199	201	202
State Courts				
Data Processing Equipment and Software	146	148	151	80
Audio Visual Equipment	107	141	163	188
• •	107	171	103	100
Health and Environmental Quality Department of Health				
Data Processing Equipment and Software	285	276	214	229
Medical and Lab Equipment	152	159	172	189
Department of Environmental Quality  Manifesting and Leb Equipment	238	250	247	279
Monitoring and Lab Equipment	236	250	247	219
Employment and Family Services				
Department of Workforce Services			• • • •	
Data Processing Equipment and Software	235	226	289	351
Natural Resources				
Division of Parks and Recreation				
State Parks	39	39	39	40
Buildings	527	562	634	626
Vehicles	216	239	248	258
Division of Wildlife Resources				
Wildlife Management Areas	87	87	87	87
Fish Hatcheries	11	11	11	11
Buildings	166	185	192	167
Vehicles	89	93	107	117
Business, Labor, and Agriculture				
Data Processing Equipment and Software	98	94	91	100
Monitoring and Lab Equipment	88	90	101	107
Transportation				
Highway Center Line Miles	5,855	5,799	5,733	5,724
Buildings	297	299	308	315
Vehicles	742	693	701	737
	1,827	1,892	1,991	
Heavy Equipment	1,04/	1,092	1,991	2,158

 $Source: \ Utah\ State\ Administrative\ Services,\ Division\ of\ Finance\ and\ various\ departments\ of\ the\ State.$ 

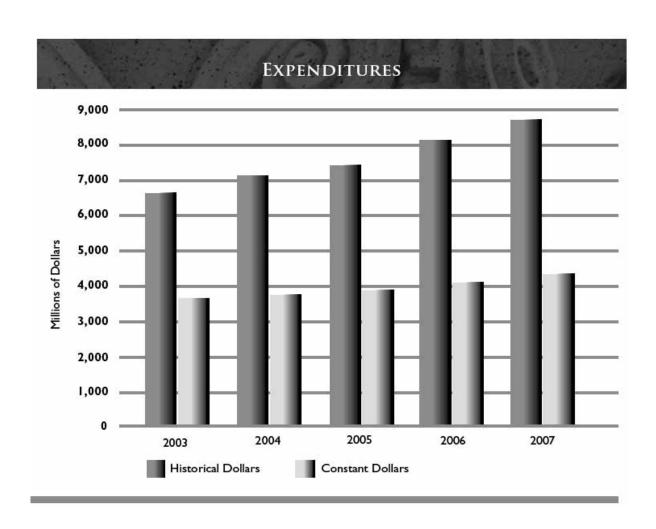
Note: Capital asset statistics by function are only available beginning in fiscal year 2002 when the State implemented GASB Statement 34.

Schedule E-3

Fiscal Year				
2006	2007			
_				
319	288			
7,376	7,376			
2,179	2,156			
1,011	948			
75	72			
75	72			
192	189			
40	43			
35	28			
135	121			
133	140			
204	192			
85	86			
190	190			
170	170			
215	216			
204	203			
295	304			
370	424			
370	424			
42	42			
622	642			
269	296			
87	87			
11	11			
167	164			
136	142			
0.4	94			
94				
108	107			
5,680	5,777			
336	343			
770	812			
2,346	2,462			
•	•			

# **Expenditures** — **Historical and Constant Dollars All Governmental Fund Types**

Last Five Fiscal Years

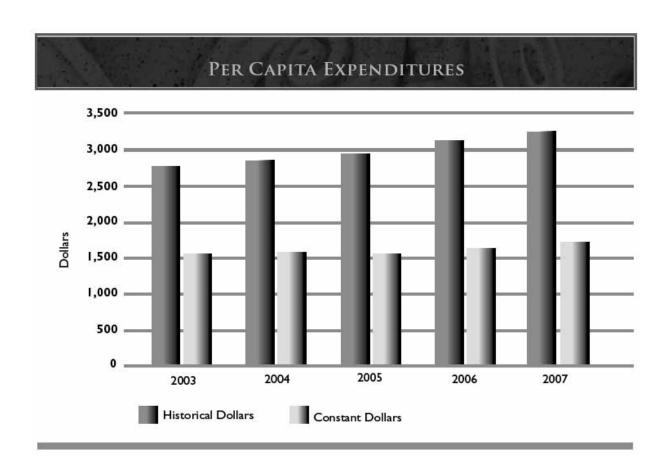


Fiscal Year	Historical Dollars			Constant Dollars		
	(in Millions)		Change	(in Millions)		Change
2003	\$	6,703	1.6%	\$	3,681	(0.6%)
2004	\$	7,070	5.5%	\$	3,799	3.2%
2005	\$	7,490	5.9%	\$	3,909	2.9%
2006	\$	8,119	8.4%	\$	4,080	4.4%
2007	\$	8,772	8.0%	\$	4,297	5.3%

Source: Constant Dollars are derived using the Consumer Price Index for all urban consumers, base year 1982–84 = 100.

### Per Capita Expenditures — Historical and Constant Dollars All Governmental Fund Types

Last Five Fiscal Years



Per Capita Expenditures

Ter Capita Expenditures							
Historical Dollars			Constant Dollars				
		Change			Change		
\$	2,777	(0.8%)	\$	1,525	(2.9%)		
\$	2,864	3.1%	\$	1,539	0.9%		
\$	2,941	2.7%	\$	1,535	(0.3%)		
\$	3,105	5.6%	\$	1,560	1.6%		
\$	3,265	5.2%	\$	1,599	2.5%		
	\$ \$ \$ \$ \$	\$ 2,777 \$ 2,864 \$ 2,941 \$ 3,105	Historical Dollars   Change	Historical Dollars   Change	Historical Dollars         Constant		

Source: Constant Dollars are derived using the Consumer Price Index for all urban consumers, base year 1982–84 = 100.

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